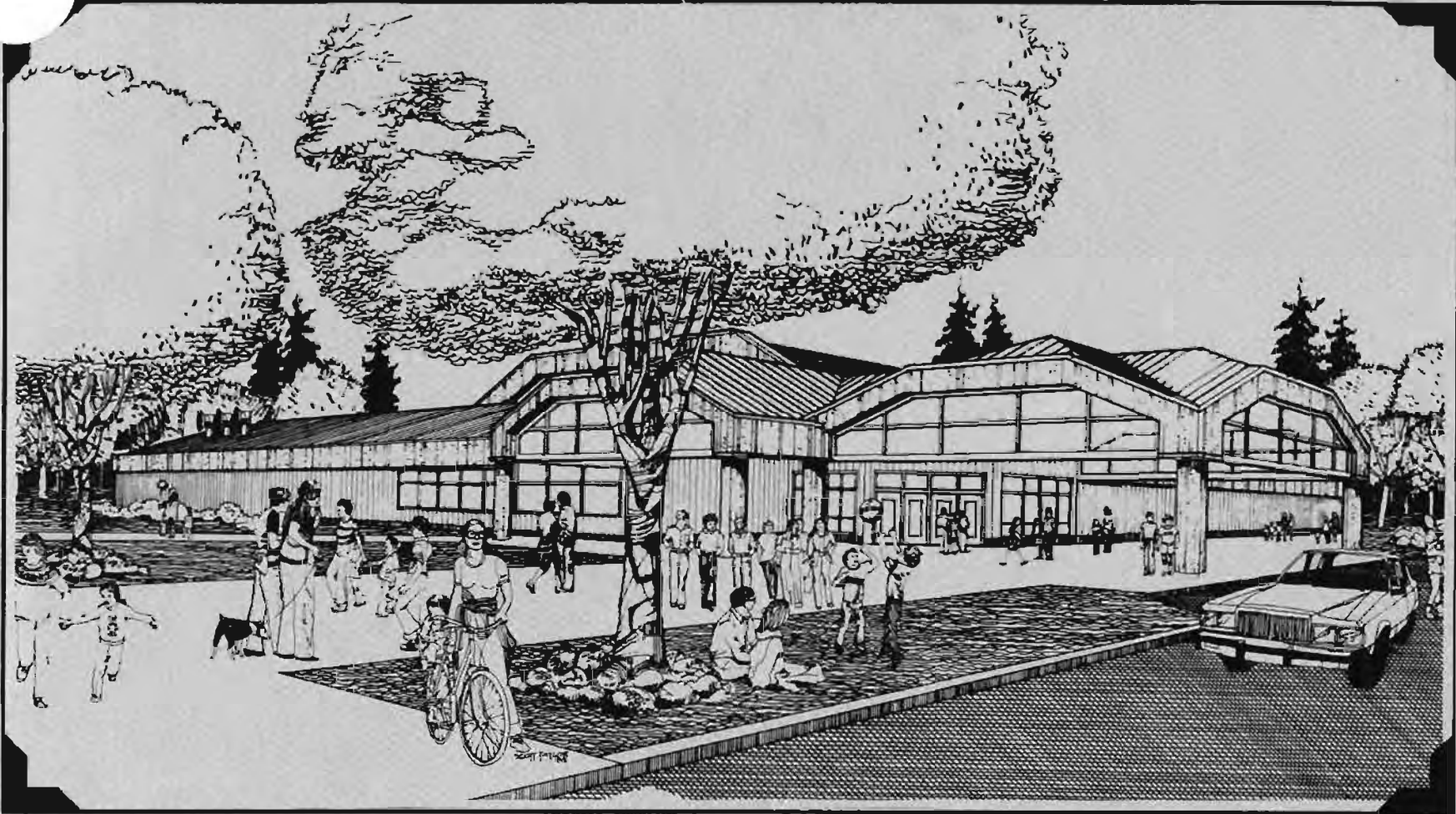


Documents
LOCAL
Springfield
(1988)

Final Draft Copy



Willamalane Recovery Action Plan

WILLAMALANE PARK AND RECREATION DISTRICT • SPRINGFIELD, OREGON

Willamalane
PARK AND RECREATION DISTRICT

Dear Reader:

The Willamalane Recovery Action Plan you are about to read represents nearly a year's efforts by local citizens, Willamalane's Board of Directors and staff and specialized consultants. This action plan is intended to supplement and begin to fulfill the Comprehensive Plan published in 1981. It is intended to guide the budgeting process to meet the immediate needs for the patrons of the District.

Willamalane would like to thank the many local citizens who have given unselfishly of their time and expertise to help make this action plan a reality, and the multitude of public agencies and private organizations that assisted in the collection of data and review of findings contained within the plan. Special appreciation is extended to Cameron and Associates, Landscape Architects, and Lutes/Sanetel/Architects, P. C. for the dedicated and professional manner in which they approached the preparation of this planning program.

Willamalane hopes that you will not only find this report informative but also enjoyable.



Daniel R. Plaza
Superintendent

Willamalane Recovery Action Plan

WILLAMALANE PARK AND RECREATION DISTRICT ■ SPRINGFIELD, OREGON

Board of Directors

Jay Penning Chairman
Elise Myers Director
Steve Moe Director
Terry Pickering Director
Jack Stoops Director

Springfield City Council

John Lively Mayor
Don Carter Councilor
Linda Christensen Councilor
John Kelley Councilor
Christine Larson Councilor
Sandra Rennie Councilor
Fred Simmons Councilor

School District No. 19 Representative

Bob Bushnell Assistant Superintendent

Willamalane Recovery Action Plan Citizen Advisory Committee

Sheilah Brechtel Co-Chairperson
Tom Cochran Co-Chairperson
Laurie Adams Harley Dixon
Ken Bock Barbara Hasek
Marcia Bock Dick Johnson
Sally Bodmer Ken Loomis
Bob Bushnell Dennis Myers
Dan Cole Louis Southmayd
Michael Cross Virginia Wood

Administrative Staff

Daniel Plaza District Superintendent
Bob Beck Technical Assistant

Consultants

Cameron & Associates - Landscape Architects Park Programming and Design
Lutes/Sanetel/Architects pc Aquatics Facilities Programming and Design

Table of Contents

INTRODUCTION	ix
METHODOLOGY	xi

ASSESSMENT: PART I

CONTEXT	1
PHYSICAL ISSUES	11
REHABILITATION ISSUES	23
LEISURE SERVICES AND ACTIVITIES ISSUES	45
MANAGEMENT ISSUES	51
SUMMARY OF CONCLUSIONS, IMPLICATIONS AND ISSUES	59

ACTION PLAN: PART II

SUMMARY OF GOALS AND OBJECTIVES	63
CHOICES FOR ACTION AND STRATEGIES	69
RECOMMENDATIONS FOR SATISFYING ISSUES	79
PRIORITIES AND IMPLEMENTATION SCHEDULE	95
ADOPTION, EVALUATION AND UPDATING	101

GLOSSARY	105
BIBLIOGRAPHY	121
APPENDIX	125

Introduction

The Willamalane Park and Recreation District was formed in 1944 by the voters of Springfield and the unincorporated community of Glenwood. At the time the District was formed, Springfield was growing too rapidly for city services to keep up with the growth. As a result, park and recreation services for the City of Springfield became the responsibility of Willamalane Park and Recreation District. Willamalane also has the responsibility for long range planning for park and recreation services for the City of Springfield. This plan, then, has been prepared for the citizens of Springfield by Willamalane.

The most immediate and critical issue for park and recreations services in Springfield center around the issue of parks and facilities. A generally accepted standard for the provision of parks in an urban area is 10 acres of park land per 1000 population. In Springfield there are only 2 acres per 1000 population and in the east end of Springfield there is 1/3 acre of developed park land per 1000 population. This occurred in part by the legal separation between the City and Willamalane. The east end had been annexed into the City for approximately 15 years before annexation into the District for park services. For this reason, provision for parks and facilities is the highest need at the present and is addressed as such in this plan.

This plan does not intend to solve all of the problems the District has. There is neither enough time nor resources to allow this. It is a comprehensive approach to the most critical issues facing the District.

Methodology

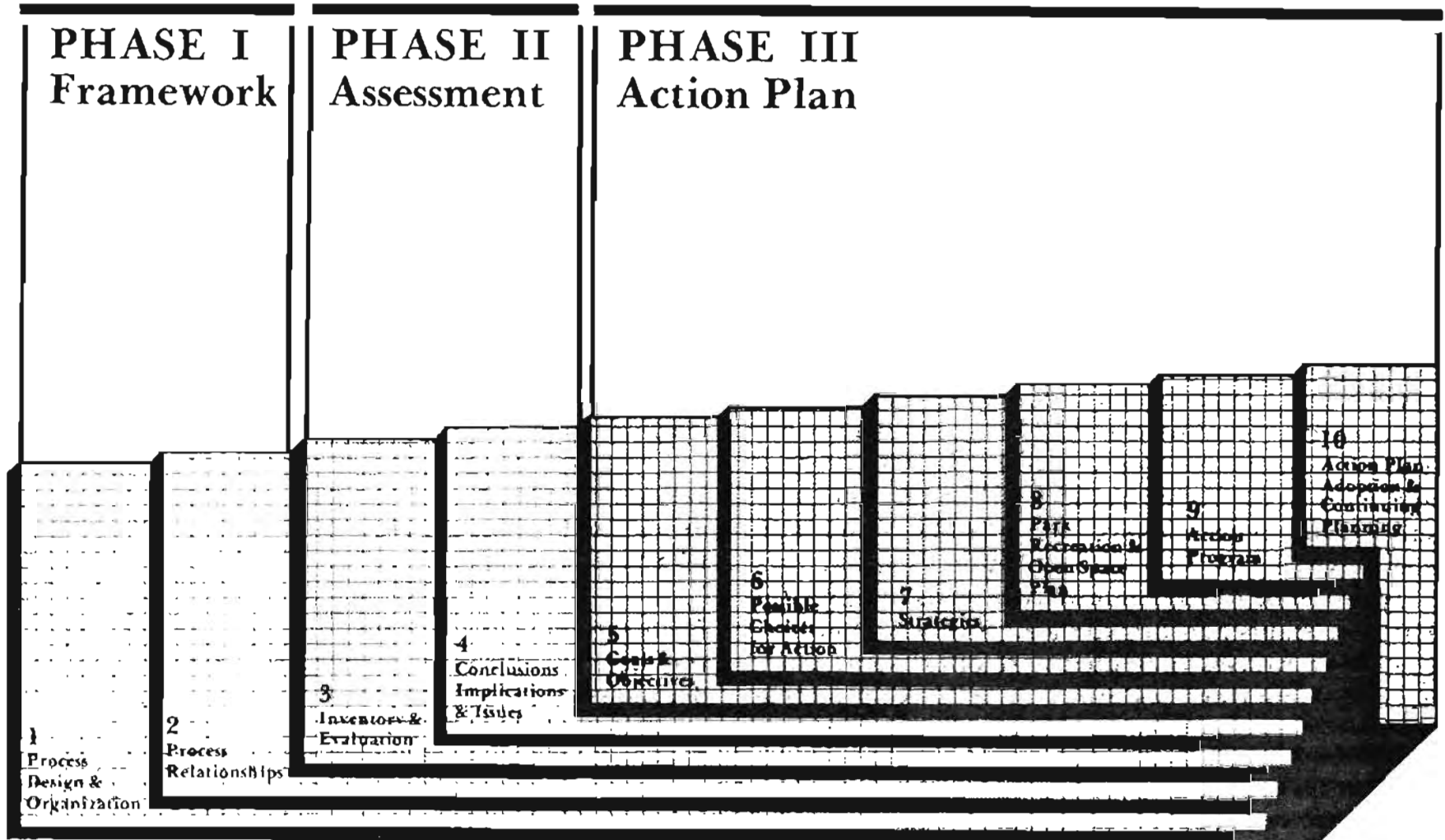
This Willamalane Recovery Action Plan documents a ten-step planning process undertaken by the District over a period of approximately five years. The ten steps are divided into three phases: the framework defines which groups will be involved in the planning process, the assessment determines the community's recreation needs and the action plan recommends how these needs may be met.

Willamalane has been well known for involving citizens of the community in its planning process, with a number of citizen advisory groups assisting in its planning for facilities and programs. Many of the citizens who were involved in Willamalane's 1980 Comprehensive Plan and program advisory councils were very active in the development of this Action Plan.

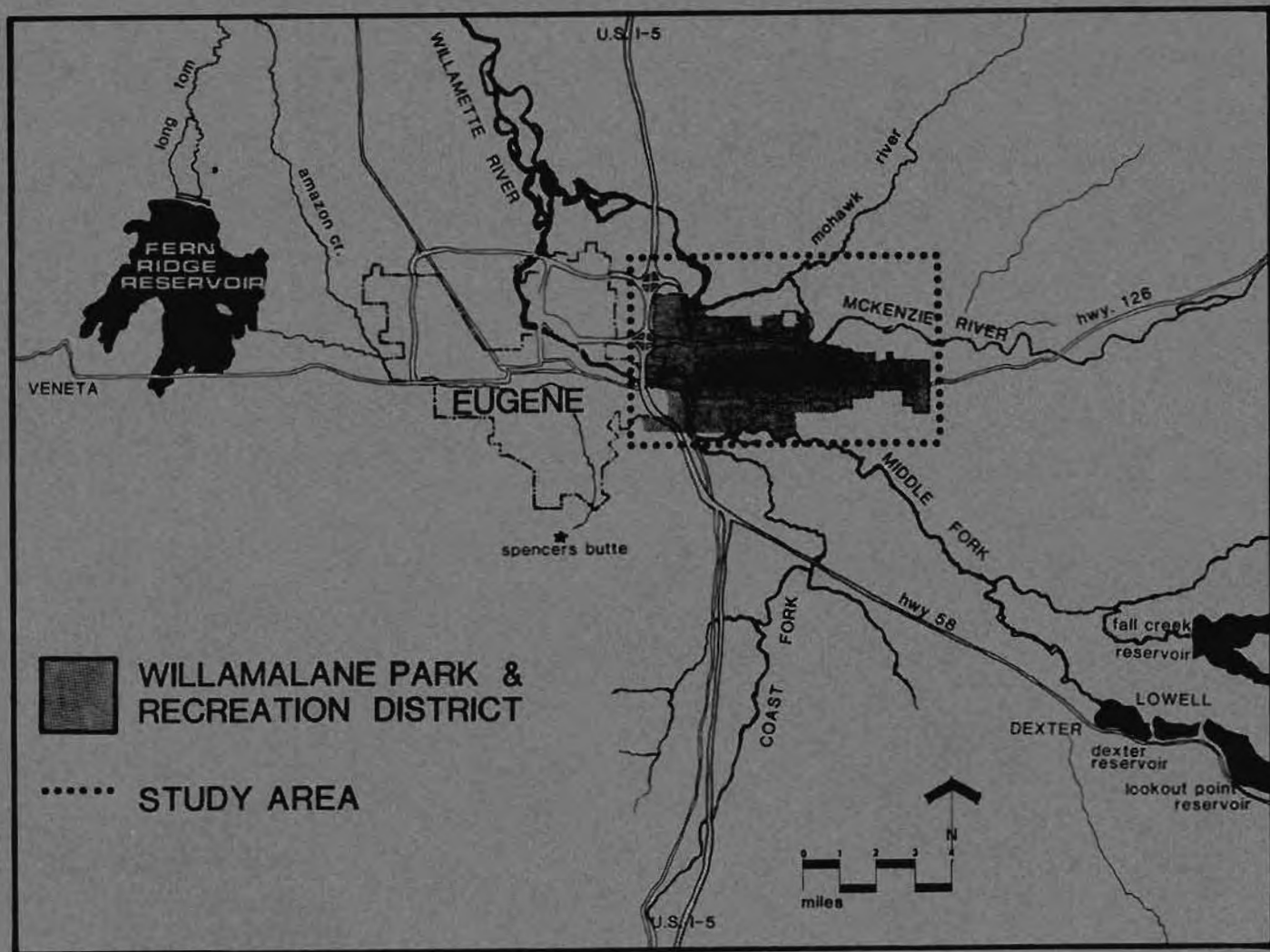
Phase II, the Assessment, was largely accomplished when the Comprehensive Plan was prepared. This Action Plan is merely the next step, taking that plan and recommending its implementation over the next five years.

Over the past year, a very active citizen's committee has been involved in preparing Phase III, this Action Plan. That committee has worked through the enjoyment of dreaming of all the things that could be done to develop a park, recreation and open space plan and then wrestled with the reality of developing a realistic five-year plan of action. This plan, then, is their plan.

A BASIC TEN STEP PROCESS



ASSESSMENT: PART I



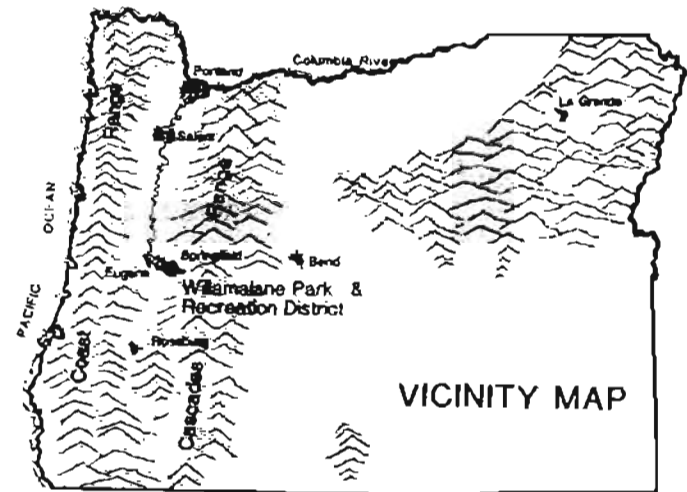
Context

Description of the Area

Willamalane Park and Recreation District is the public agency which provides park and recreation services for the City of Springfield, Oregon. Springfield is located in western Oregon, in the southern portion of the Willamette Valley just east of the confluence of the McKenzie and Willamette Rivers. The Cascade mountains to the east and the smaller Coast Range to the west bound the valley, and low hills to the south nearly close it, but northward the level valley floor broadens rapidly. Springfield is known throughout western Oregon as the "Gateway to the McKenzie Recreation Area." The city of Eugene borders the west side of Springfield and together these "Sister Cities" and adjoining smaller communities comprise the second largest metropolitan area in the State of Oregon.

Population

Springfield's population in 1970 was 26,874. U.S. Census Bureau data gave Springfield's population as 41,621 in 1980, an increase of almost 55%. During the same time, Eugene, Springfield's adjoining city, grew by 33.4% from 79,028 in 1970 to 105,387 in 1980. Lane County's population increased 27.8% in the last decade to 275,226.



CENSUS YEAR	SPRINGFIELD POPULATION	GROWTH IN PAST DECADES
1910	1,838	-
1920	1,855	0.925%
1930	2,644	27.5
1940	3,805	60.1
1950	10,807	184.0
1960	19,616	81.5
1970	6,874	37.0
1980	41,621	54.9

SOCIODEMOGRAPHIC PROFILES OF SPRINGFIELD RESIDENTS

AGE	% SPRINGFIELD RESIDENT PROFILE	INCOME	% SPRINGFIELD RESIDENT PROFILE
0-5	11.4%		
6-9	6.0		
10-14	6.8	UNDER \$6,000 ANNUALLY	15.0
15-19	8.4	\$6,000-10,000	18.4
20-24	12.2	\$10,001-15,000	16.1
25-34	21.4	\$15,001-20,000	15.3
35-44	10.0	\$20,001-25,000	17.9
45-54	7.6	\$25,001-50,000	17.1
55-64	7.6	Over \$50,000	0.2
65 & OVER	8.6		

The majority of the city's population is classified as white (96.5%); the largest minority is the American Indian, with 1.1%.

Population projections for the next 20 years are contained as "assumptions" in the Metro Area General Plan. (This plan, developed by the cities of Eugene and Springfield and Lane County, provides the framework for comprehensive planning in the Eugene-Springfield Metropolitan area.) "A population of 293,700 is expected to reside in the Metropolitan area by the year 2000. This is a 63% increase from the 1977 population." Springfield Planning Department personnel estimate that 30% of this total population will reside in Springfield in the year 2000. Based on those figures, population for the city in 20 years is estimated at 88,110.

Economic Conditions

The economics of the Springfield area is of primary importance to Willamalane. Springfield's economic environment is distinct in many ways, but still related to the economics of both the Eugene-Springfield metro area and Lane County.

Springfield is a recognized lumber center. Wood products are the major source of income in both Springfield and Lane County. The Willamette National Forest east of Springfield is the single largest lumber-producing national forest in the country. The Weyerhaeuser Company, producing both timber and paper products, is Springfield's largest employer and taxpayer. Springfield's population is predominately "blue-collar", earning less than the median income. The economics of the city and its residents fluctuates with trends in the national construction industry. In contrast, major institutions and government facilities such as the University of Oregon, Sacred Heart Hospital, Willamette National Forest Headquarters, County and Federal Courts and Lane County offices located in the neighboring City of Eugene moderate fluctuations in that city's economic environment.

INCOME

Springfield's median income is well below the average of neighboring Eugene, Lane County, and the State of Oregon. With a population of below-average age, larger-than-average families and an increasing number of single-parent households, this condition is not expected to improve in the near future. Recent figures show the median income per household in Springfield as \$15,806. The median income per household in Eugene is \$16,748, nearly 6% higher. Lane County's median household income is \$17,210, nearly 9% higher than Springfield.

UNEMPLOYMENT

Recent figures give the average national unemployment rate in the 9% range. The State of Oregon shows a 9-11% rate and Springfield's unemployment rate is much higher at 12-15%. It is expected to drop closer to the norm as national interest rates decrease and national construction increases. This change will stimulate the local lumber and wood products industry. However, long term outlooks indicate the same conditions will happen again unless local industry diversifies significantly, lessening the area's dependence upon the lumber and wood products.

Government

The 1980 Willamalane Comprehensive Plan describes the operations of the various governmental agencies with which the Park District interrelates. The following discussion is limited to those areas in which cooperation and coordination exists.

LANE COUNTY

The Park District lies entirely within Lane County. The County establishes the District's property value and levies all District taxes. There are a number of county parks adjacent to the Park District. Two of these sites may eventually be annexed into the District - the undeveloped 48-acre Clearwater Park and the undeveloped east end of Alton Baker Park. A Willamalane representative has been on the Alton Baker Advisory Committee since the large urban park was first conceived. Additionally, Willamalane has two terminals tied to the County's computer system.

CITY OF SPRINGFIELD

The City of Springfield lies within the heart of the Willamalane Park and Recreation District. Currently most of the city limits lie inside the Willamalane service district boundaries, but in the future the District boundaries and city limits will be unified. The City provides no park and recreation services. The responsibility is solely Willamalane's within the service district.

Willamalane provides its own park and recreation planning, working informally with the City. Willamalane attends City meetings which relate to the District and the City's Planning Director is heavily involved in the District's planning. The City does not publish a parks plan, but uses Willamalane's plan for decisions which impact the District and the City. Willamalane's Comprehensive Plan is part of the Metropolitan Area Plan and has been acknowledged by the State Land Conservation and Development Commission as meeting statewide planning goals. Bikepath planning is done by the City.

Prior to 1979, annexations to the Park District and the City were voted on separately. This created no problems until the City annexed the east end during the 1960's. Willamalane was unable to gain voter approval to annex this 5½ square mile area until 1978. For approximately 15 years this population of over 15,000 had no park and recreation services. The formation of the metro area Boundary Commission coordinated the annexation process. Now annexation cannot occur unless mutually agreed upon, and will occur simultaneously to all appropriate service agencies.

In addition to planning and annexation, the City and the District have a working agreement in maintenance support, so that equipment and expertise can be utilized on a cost-sharing arrangement.

SCHOOL DISTRICT #19

Willamalane and School District #19 established a School Recreation Program in the early 1970s with Willamalane as the primary sponsor. The goal was to provide a comprehensive program of leisure and education services at a minimum of tax-dollar expenditures. Additionally, the two districts have worked together on land acquisition and development since the early 1960s and have a working agreement in maintenance support. The School District has undeveloped land which may be potential park sites.

SPRINGFIELD UTILITY BOARD

Water and power are provided in the District by the Springfield Utility Board, with the exception of the north and south ends, where water is provided by the Rainbow Water District and the Willamette Water Company. Willamalane coordinates with the utility districts to provide adequate water and power for park development. Additionally, these agencies have landholdings which are valuable as open space or recreation corridors.

LANE COUNCIL OF GOVERNMENTS

The Lane Council of Governments (L-COG) is the area-wide planning agency for Lane County. L-COG staff act as resource people for the member agencies and as a clearinghouse for development and planning review. L-COG also assists in determining priorities for allocation of State Parks Grants-In-Aid Funds.

Willamalane Park & Recreation District

Willamalane Park and Recreation District is Oregon's first special-purpose park and recreation district, organized and established by the voters in 1944. Willamalane has its own legal authority, tax base, and legal boundaries. It serves an estimated 48,306 population.

LEGAL AUTHORITY

The District is governed by a policy-making Board of Directors and administered by a professional park and recreation administrator. The Board is composed of five lay members elected by the registered voters of the District to serve staggered, four-year terms. Each member represents the District at large.

Aims and Objectives: The District is a full-service park and recreation agency, offering a multitude of facilities and programs to Springfield-area residents. Specifically, the District's objectives are:

- To serve the need for recreation programs, activities, and facilities of all the people in the District.

- To provide long-range planning for land acquisition and development of recreation facilities to meet the needs of an expanding and changing population.

- To maintain cooperation with all park and recreation agencies, school districts, and local, state, and federal governments.

MISSION AND PHILOSOPHY

Mission Statement

Willamalane strives to serve the leisure needs of all the people in the Willamalane Park and Recreation District. It is the sincere pledge of the Willamalane Park and Recreation District to provide the best in park and recreation facilities and services to the people of the District for the most reasonable amount of taxpayer and participant cost.

Philosophy Statements

Service to District Residents: Willamalane has a responsibility to promote superior quality park and recreation facilities and services to the residents of our district. These are services designed to promote personal development and a positive self-image as well as enhancing growth, integrity, and image in the community. We recognize that a superior product is the result of the effort of professionally-trained people united to meet our purpose. These people are sensitive to the unique needs and hopes of our residents and are aware of the ability of the community to economically support our plans.

Place in the Community: Willamalane consists of individual staff and residents who have pride in our collective place in the community. We recognize the obligation to be a good citizen in Springfield which means that our efforts will complement and supplement existing services. We will encourage other individuals and organizations to maximize their potential. We acknowledge that our efforts will not unnecessarily compete or duplicate the services of others.

Individual Commitment: Willamalane is a team of individuals. We recognize and encourage the diversity of our talents, but understand that real strength and effectiveness comes from unity. True unity is much more than a blending of self-interests, it results when values, ideals and goals are shared. We recognize that we share pride in our work, pride in our organization, knowledge that loyalty flows in many directions and a belief that our power is strongest when shared. These beliefs provide the basis for the future of Willamalane and all who depend upon it.

AWARDS

National Awards

NATIONAL GOLD MEDAL: In 1970, 1971, 1972 and 1978, the District was selected as a finalist in the National Gold Medal Award competition, ranking as one of the top five outstanding park and recreation departments in the United States in the 20,000 to 50,000 population category.

AMERICAN CITY MAGAZINE: In 1964 the District was recognized as one of the ten outstanding governmental agencies for leadership in the United States. The award, the only one given in the field of parks and recreation, was awarded on the basis of "demonstrated excellence in municipal administration and operation, showing that efficiency, imagination, and resourcefulness can characterize local government within the framework of a free society".

NRPA COMMUNITY MODEL PROGRAM: In 1977, the National Recreation and Park Association selected Willamalane as one of the top ten community school programs within the United States.

NRPA: The National Recreation and Park Association chose Willamalane Board of Directors members Jay Penning, Elise Myers, Terry Pickering, Denny Sperry, and Joyce Lane as the Board of the Year for 1982.

NCEA: The National Community Education Association Award was presented to Willamalane Park and Recreation District in 1979.

State Awards

Twice, in 1960 and 1975, the Oregon Section of the American Association of Health, Physical Education and Recreation, recognized Willamalane with the "Distinguished Award in Recreation." The award is based on five general areas: recreation programs and services, areas and facilities, organization and administration, personnel, and finance.

In 1982, the Oregon Chapter of the American Society of Landscape Architects awarded Willamalane Park and Recreation District, and its consultants Lacoss and Associates, a Merit Award for planning. The award was presented for the Willamalane Comprehensive Plan.

Citizen Participation

Willamalane recognizes the importance of an effective, on-going, public-input process. One of the main methods for collecting public input is field personnel, who have primary contact with the public. They provide important information regarding the public's concerns and needs.

The District has been actively involved in comprehensive planning over the last five years with a number of citizen groups. These have included a 17-member citizens' advisory committee which has been meeting twice monthly to develop this Action Plan and an advisory committee which assisted in the preparation of Willamalane's Comprehensive Plan. There have been numerous meetings of civic clubs and organizations at which the Willamalane Recovery Action Plan and Capital Improvement Plan have been discussed. Willamalane's elected Board has been actively involved in the preparation of this Action Plan. There have been public neighborhood meetings to discuss the plan and a marketing survey was conducted in 1982, in preparation for the WRAP.

Additionally, several ongoing measures are used to gain input on public attitudes and desires. Among these are staff program surveys, newspapers, historical files, and citizen requests, complaints, and comments.

Physical Issues

Willamalane has 21 park sites totalling 390 acres. Only 89 acres of this park land are developed or partially developed. Of the 15 developed sites, only five meet the size standards recommended by the Comprehensive Plan. The District has extended park services to Springfield's east end since its annexation to Willamalane in late 1978. Since annexation Willamalane has added three parks sites to give five sites in this 5½-square-mile area of over 15,000 people. One site, Thurston Park, has been developed and Phase I development of Bob Artz Memorial Park will occur in 1984.

INVENTORY	TOTAL SITES	ACRES DEVELOPED	ACRES UNDEVELOPED	TOTAL ACRES
NEIGHBORHOOD PARKS	14	45.2	10.7	55.9
COMMUNITY PARKS	5	26.2*	39.0	65.2*
METROPOLITAN PARKS	1	18.0	0	18.0
REGIONAL PARKS	1	0	250.7	250.7
TOTAL	21	89.4	300.4	389.8
* INCLUDES 2.5 ACRES OF COMMUNITY FACILITIES				

NEIGHBORHOOD PARKS

Neighborhood parks include playgrounds, open-play, multi-purpose basketball, planned play and picnic areas, shelters, and a few tennis courts. Willamalane has two view site parks, Kelly Butte and Willamette Heights, offering views of Springfield and the Willamette River.

COMMUNITY PARKS AND FACILITIES

Community Parks

Willamalane has two developed community parks, Willamalane Park and Guy Lee Park, and three undeveloped parks, Bob Artz Park, a McKenzie River site, and a site at Thurston Middle School. Willamalane Park includes two softball diamonds (one lighted), four lighted tennis courts, a playground, a shelter, picnic areas, a covered swimming pool, a fitness center, and open-play areas. Guy Lee Park has two lighted softball fields, overlapping soccer fields, two lighted tennis courts, a concession area, a tot lot, and picnic tables.

Willamalane Swimming Pool

Willamalane Pool contains one of the largest indoor, year-round swimming centers in the Pacific Northwest. This facility has a separate diving pool and a separate gymnastics area as well as a mechanical lift for the physically limited.

Fitness Center

Located at Willamalane Park, the 1,000-square-foot Fitness Center houses the Individualized Fitness Program. The center contains weight-lifting equipment, motorized treadmills, and stationary bicycles.

Memorial Building Community Center

The Memorial Building, a large, three-story, renovated facility, houses the District's Leisure Services offices and also functions as a community center. It contains a multi-purpose room, craft and meeting rooms, dance rooms, dining and kitchen area, and a gymnasium. A wheelchair ramp gives access to the basement area for physically-limited persons.

Craft Center

Located adjacent to the Memorial Building, the Craft Center has art classes, workshops, and open work times. Included in the center is an area for pottery and stained glass work.

McKenzie Center

The McKenzie Center, owned by the Urban Renewal Authority and operated by Willamalane, is equipped with a multi-purpose room and restrooms and is available on a rental basis.

Senior Adult Activity Center

This District facility is a 22,000-square-foot, multi-service senior center constructed at a cost of \$1.3 million. The Center is the largest and most complete such facility in the Pacific Northwest and contains a drop-in lounge, game room, dining room, meeting rooms, craft areas and specialized pottery, rock and woodworking shops, and the Take-A-Peek Boutique. The Center offers many services to people 55 and older in the Springfield area, as well as providing opportunities for social interaction and adult education. The facility was approved by District voters in 1977 and was completed in the fall of 1979.

METROPOLITAN PARKS

Willamalane has one riverside park along the Willamette River. Island Park includes a playground area, lighted picnic areas, two large picnic shelters, and a large, open play area.

REGIONAL PARKS

In 1973 in cooperation with the State of Oregon and a group of private investors, Willamalane was able to acquire the historic, 250-acre Dorris Ranch on the Willamette River and just a 20-minute walk from the city's central business district. This site has not yet been developed for public use, as its unique character requires special study.

OTHER PARKS AND OPEN SPACE

Lane County Parks

Lane County park lands and recreation facilities in the study area include portions of Alton Baker Park and Mt. Pisgah (Howard Buford Recreation Area). Both are regional facilities and those portions in the study area remain predominately undeveloped. Exceptions are the bike paths and canoe canal connecting to Alton Baker Park, west end. Bellinger Landing and Deadmond's Ferry are both improved boat ramps. Clearwater Park's only improvements are a dirt road leading to a paved boat ramp. The remainder of the park is undeveloped and heavily vegetated, functioning primarily as a "natural area." The park also contains 2,200 feet of river frontage and provides the only public fishing access along the Middle Fork of the Willamette River between Willamalane's Dorris Ranch and Lane County's Jasper Park.

School Facilities

Springfield School District #19 offers a broad range of facilities to the community. Through a cooperative working relationship, four middle schools and 11 elementary schools are routinely available to Willamalane for public recreation. While this cooperation benefits the tax-paying community, lack of a long-term, formal, joint-use agreement has limited scheduling security and thus expanded public recreation. The School District is second to Willamalane as the area's largest supplier of public open space for neighborhood and community needs. School District #19 owns 351.3 acres of land within the study area. Developed school sites total 262.2 acres and undeveloped 89.1. An 25% of the developed school lands are covered with buildings, walkways and parking with the remaining 196.65 acres recreation and open-space.

Local Cemeteries

Four cemeteries, with park-like characteristics are also within the study area and are a valuable contribution to the area's open-space resources. They total 41.5 acres. The one-half acre Pioneer Cemetery no longer functions as a cemetery and has been redeveloped as a passive park.

Private Recreation Facilities

The private sector provides many recreation facilities within the Park District and the greater metropolitan area. These facilities represent high levels of development and substantial capital investments. Unlike public facilities, which are in part supported by taxes, private recreation is supported by fees representing their true cost. These charges include operating and maintenance costs, principle and interest payments on outstanding loans, taxes and, in many cases, profit. The Willamalane Comprehensive Plan contains a list of these facilities.

1982 MARKETING SURVEY

In September, 1982, Willamalane contracted with MARKET FACTS of Eugene to conduct a scientific, random-sample market survey of District residents. The survey had the following objectives.

- To determine to what extent WPRD residents use public park and recreation facilities/services provided by the District (Current Utilization Patterns)
- To determine WPRD residents' degree of satisfaction with current services
- To identify the priorities of WPRD citizens for new facilities, amenities and/or services
- To identify those factors which inhibit or prevent utilization of WPRD facilities/services by District residents.
- To identify the level of prices acceptable to users of specific types of recreation facilities and services (willingness to pay)

The Survey provided the following major findings:

- a. Seventy-five percent of District adults reported using at least one Willamalane facility during the past twelve months. Greatest visitation occurred at community-wide and neighborhood parks.
- b. Highly specialized recreation facilities were attended by only a small portion of District residents. With direct benefits confined to a small group of adults, particularly in the case of tennis courts and organized athletics, the extent of tax support for these facilities should be explored by the District. The question raised is "why should all Willamalane Park and Recreation District taxpayers pay for the upkeep of tennis courts and athletic fields when only a small percentage (4% and 13%) use them with any regularity?"

- c. There were differences in the use pattern between sub-groups of the sample population:
1. Higher-income residents made significantly greater use of WPRD services than low-income residents. Over eighty percent of those households earning \$10,000 or less reported never using a District service within the past year.
 2. East Springfield adults tend to make greater use of almost all WPRD facilities than do residents in other areas of the District.
- d. The vast majority of Willamalane adults do not want to see expenditures for 9 major recreation and park services reduced. Greatest budget support was expressed for neighborhood and community parks; least support for tennis and cultural arts.
- e. The overwhelming majority of respondents expressed satisfaction with the overall performance of Willamalane. The generally very positive feeling residents have for the District was spread evenly throughout all age and income groups.
- f. The more facilities a District resident uses, the greater his or her satisfaction with Willamalane.
- g. When asked to hypothetically spend tax money, the majority of the money was spent on upgrading facilities. The respondent was given the choice of spending \$10.00 on four areas. They determined how much should go to each area or whether all should go to one. The responses were then added to find the total for each area.
- | | |
|---|-------------|
| 1. Remodel/Renovate Existing Facilities | \$705 (35%) |
| 2. Construct New Facilities | \$531 (27%) |
| 3. Provide more Programs | \$465 (23%) |
| 4. Acquire Land | \$297 (15%) |

NEED FOR EXPANSION AND DEVELOPMENT

The 1982 Marketing Survey indicates that the facilities receiving the highest adult utilization are neighborhood and community parks and the swimming pool.

THE EXTENT OF ADULT UTILIZATION OF KEY W.P.R.D. FACILITIES AND SERVICES				
FACILITY	NOT AT ALL	LESS THAN ONCE A MONTH	ONCE A MONTH OR MORE	ALMOST DAILY
Community Parks	46.9%	32.9%	15.0%	1.9%
Neighborhood parks	50.4	23.7	18.0	4.0
Willamalane Pool	58.3	22.8	14.5	2.0
Memorial Recreation Center	76.8	14.0	4.8	1.4
School Recreation Program	78.9	9.6	7.0	2.0
Organized Athletics	78.5	5.7	11.0	1.0
Senior Center Services	84.2	7.9	3.5	1.5
Tennis Courts	81.6	11.8	3.1	1.0

The 1980 Comprehensive Plan indicates that the highest need is to develop more neighborhood and community parks and community facilities including swimming pools, softball diamonds, football and soccer fields.

	CURRENT STUDY	ADDITIONAL NEEDED BY 1985
Neighborhood Parks	9*	14
Community Parks	2	13
Aquatic Centers	1	4
Football/Soccer Fields	5	14
Softball Diamonds	5	14
Community Centers	1	1
Senior Centers	1	1
Tennis Courts	12	11
Baseball Diamonds	7	3
Metropolitan Parks	1	5

*Equivalent number of parks when total acreage is divided by recommended minimum size.

Currently there is a waiting list of teams for adult softball and youth soccer, indicating a need for more fields. The Willamalane Pool is frequently crowded, indicating a need for more swimming facilities. There is only one neighborhood park east of 36th Street and no community parks east of 14th Street, indicating a need for more parks in the east end of town.

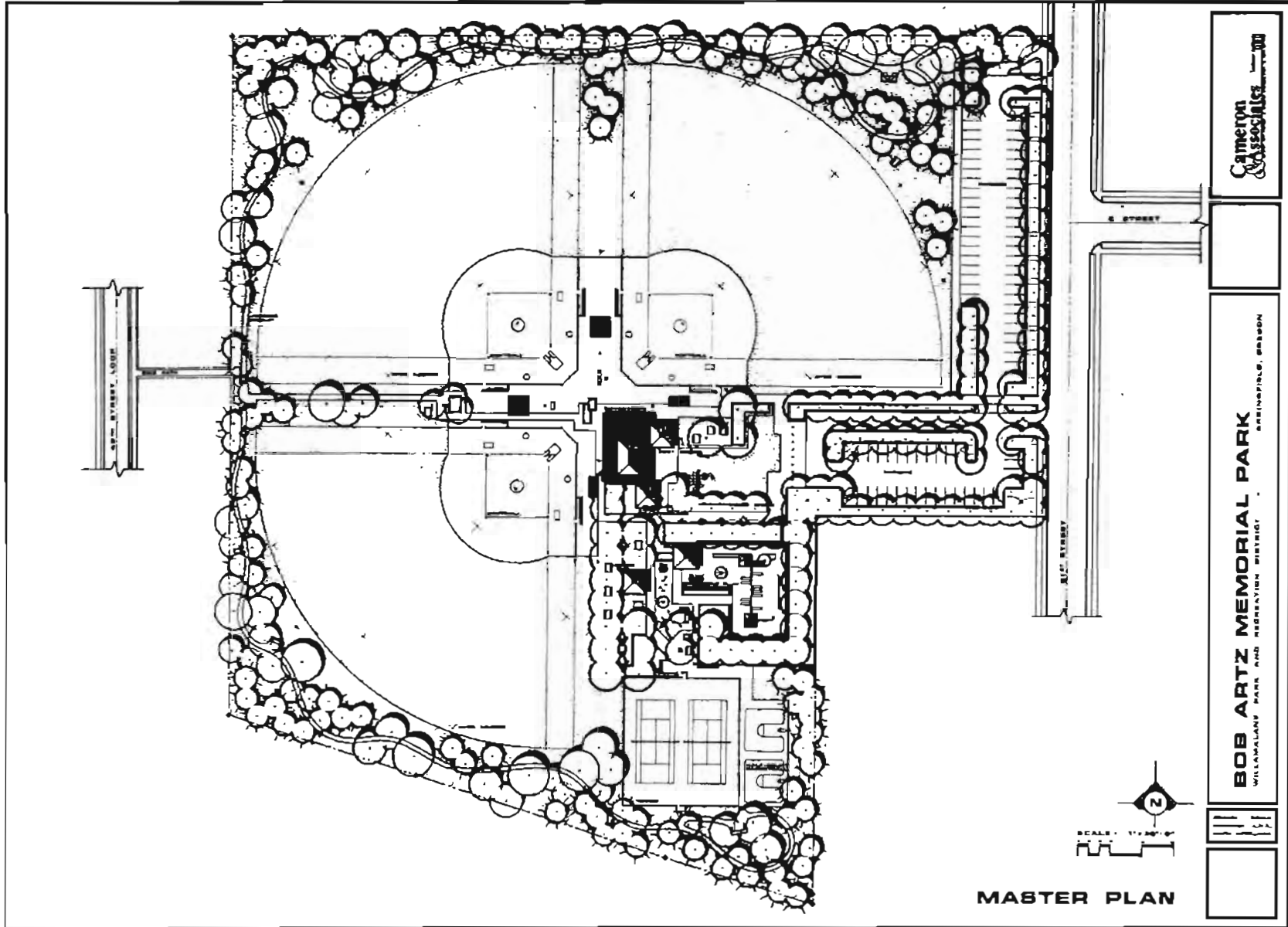
The follow projects are scheduled to occur during the current fiscal year:

Bob Artz Memorial Park

The proposed facility located on North 51st Street will include 3 lighted regulation softball fields with overlapping soccer fields, concession and restroom facilities, picnic shelters, 2 tennis courts, basketball court, children's play areas, a jogging/fitness circuit, and parking. Phase I development will begin in 1983 and will include 2 lighted softball fields and related support facilities.

34th Street Neighborhood Park

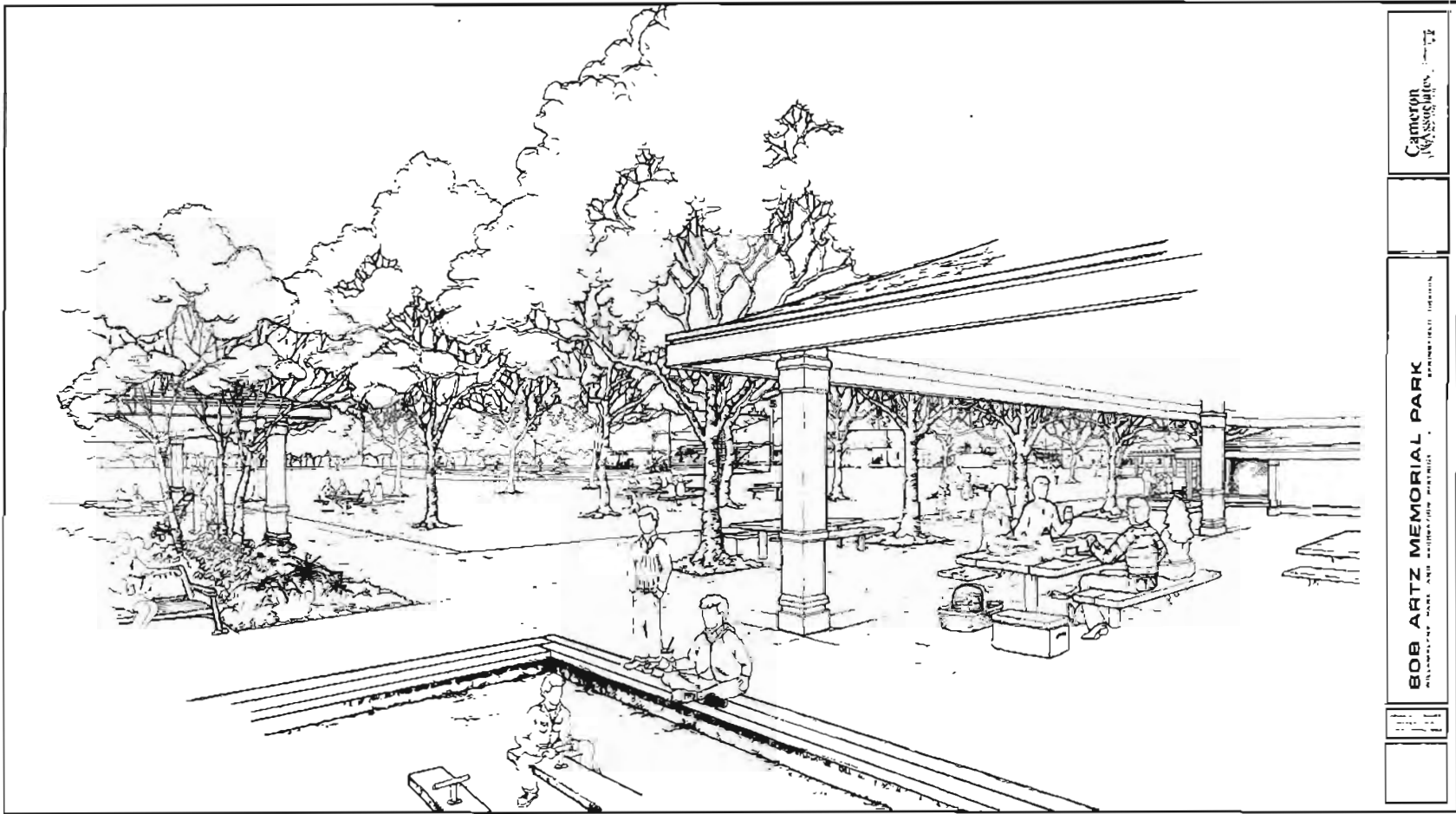
Acquisition in 1983 of a park site on South 34th Street using Community Development funds - to be developed later as a neighborhood park.



MASTER PLAN

	<p>BOB ARTZ MEMORIAL PARK WILLIAMSBURG PARK AND RECREATION DISTRICT</p>		<p>Cameron & Associates INCORPORATED</p>
--	--	--	---

Proposed Bob Artz Memorial Park



Cameron
Associates, Inc.

BOB ARTZ MEMORIAL PARK
MEMORIAL PARK DISTRICT

Proposed Picnic Areas at Bob Artz Memorial Park

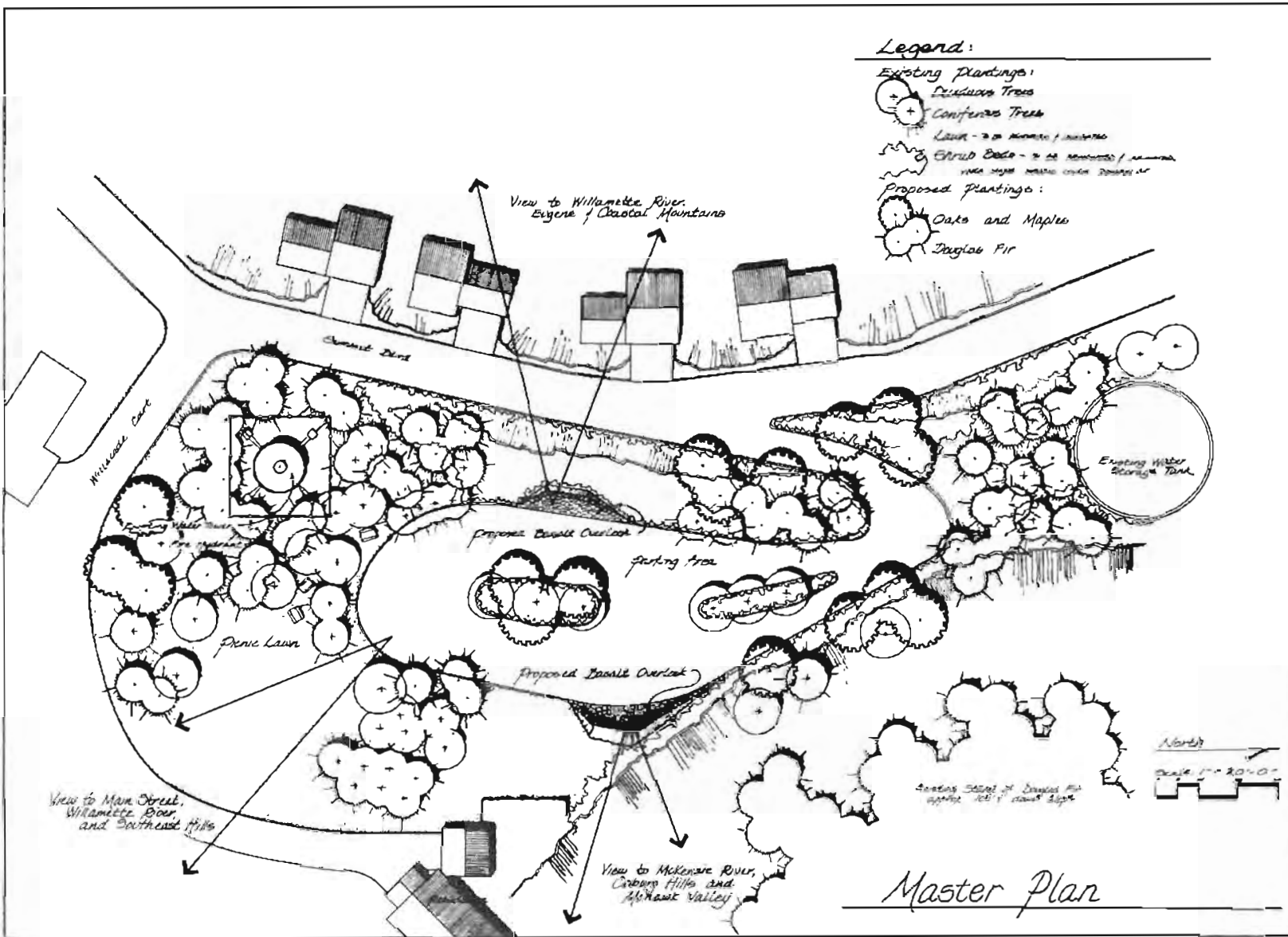
Rehabilitation Issues

For the past ten years Willamalane has upgraded and improved existing parks as well as added new facilities. In 1976 the District began a five-year, one-million-dollar project using serial levy revenues to buy maintenance equipment and to upgrade existing parks and facilities to reduce maintenance costs and meet increasing demand.

Only two new facilities have been built in the District since 1976: the Senior Adult Activity Center utilizing revenues from a bond issue election for that purpose; and a neighborhood park in the recently annexed east end.

However, these renovations did not meet all of the District's rehabilitation needs, and the annexation of the East Springfield area has required utilization of capital development funds to provide facilities for this large area.

Generally, parks requiring major rehabilitation are in that portion of Springfield that was developed prior to 1910, or are in low income areas which have low visibility. Except for the parks in low income areas, the facilities requiring the most rehabilitation are significant to the entire District - community and metropolitan parks and viewpoints - facilities not originally designed for the volume of use that currently exists. Most of the existing sports fields are undersized, having been developed in the park open spaces as the demand for team sports grew. With the exception of the undersized ballfields, renovation of existing facilities would be more cost-effective than complete replacement. Over the years, some renovation of infrastructure and facilities has occurred, and if funds become available, can continue either as phased renovation or as a major project. However, development of new facilities in the east end remains a high priority with the District Board of Directors, the citizen WRAP committee, and much of the community.



Master Plan

The following rehabilitation issues have been identified:

NEIGHBORHOOD PARKS

Kelly Butte Park

Kelly Butte Park is a major vista site within the City of Springfield.

Issues:

Badly rutted gravel access and parking
Old manual irrigation, poor coverage
Turf on steep slopes difficult to mow
Need for paved circulation
Viewpoint(s) not defined or developed
No provision for sitting or picnicking
Old shrub beds have become weed beds
Much of site un-irrigated wild grasses

James Park

James Park is a neighborhood park in the un-incorporated, low-income community of Glenwood.

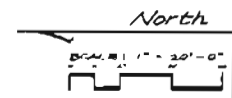
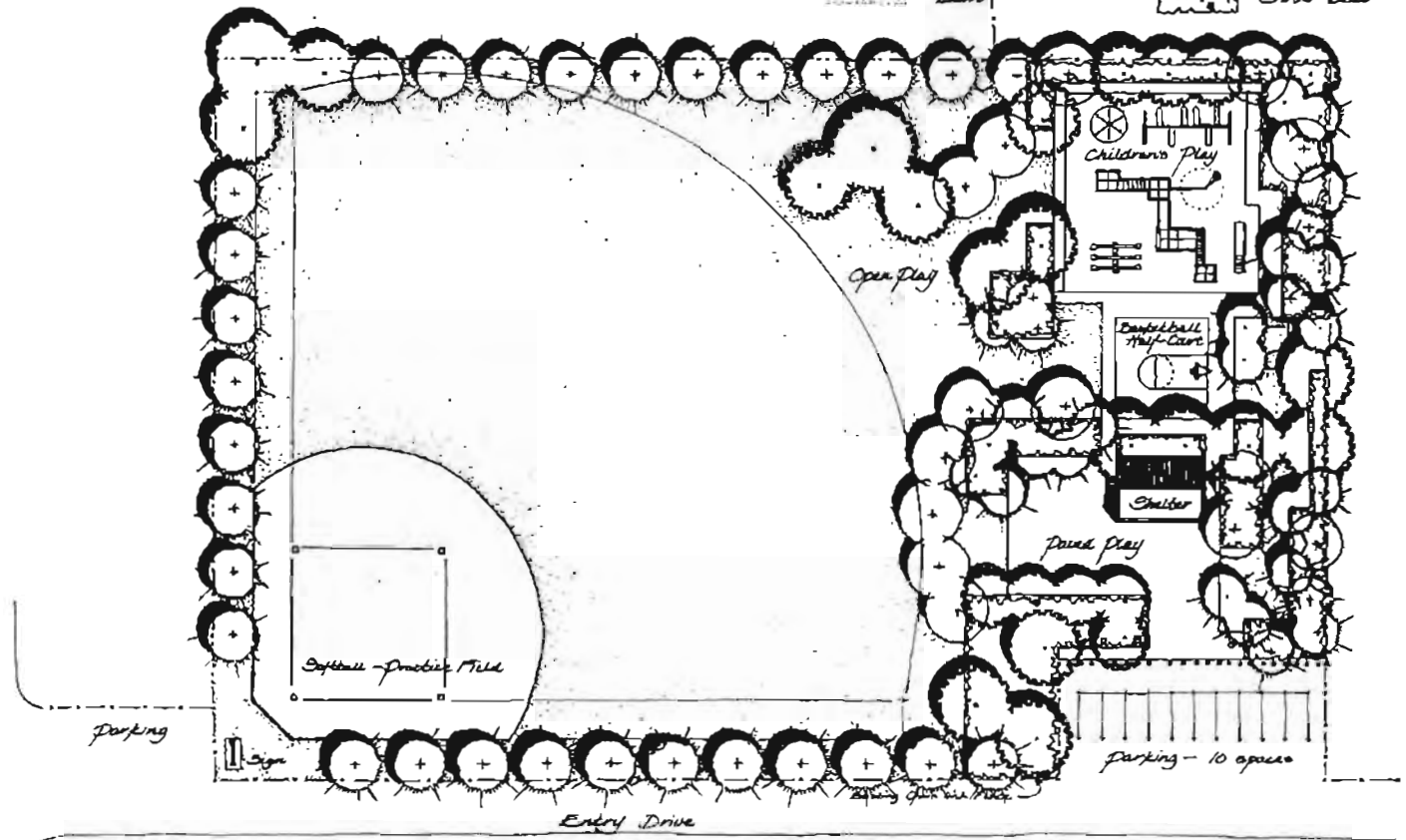
Issues:

- Repair/replace picnic shelter
- Regrade/replant irregular wild grass turf
- Old manual irrigation, poor coverage
- Substandard playground consisting of old sand box, swings, slide, and teeter-totter
- Paved multi-purpose court and basketball court need resurfacing
- Gravel access and parking
- Need for trees and shrubs - general landscaping
- No paved circulation
- Need for permanent seating/picnic tables

Legend

Existing Plantings:
 Deciduous Tree
 Coniferous Tree
 Lawn

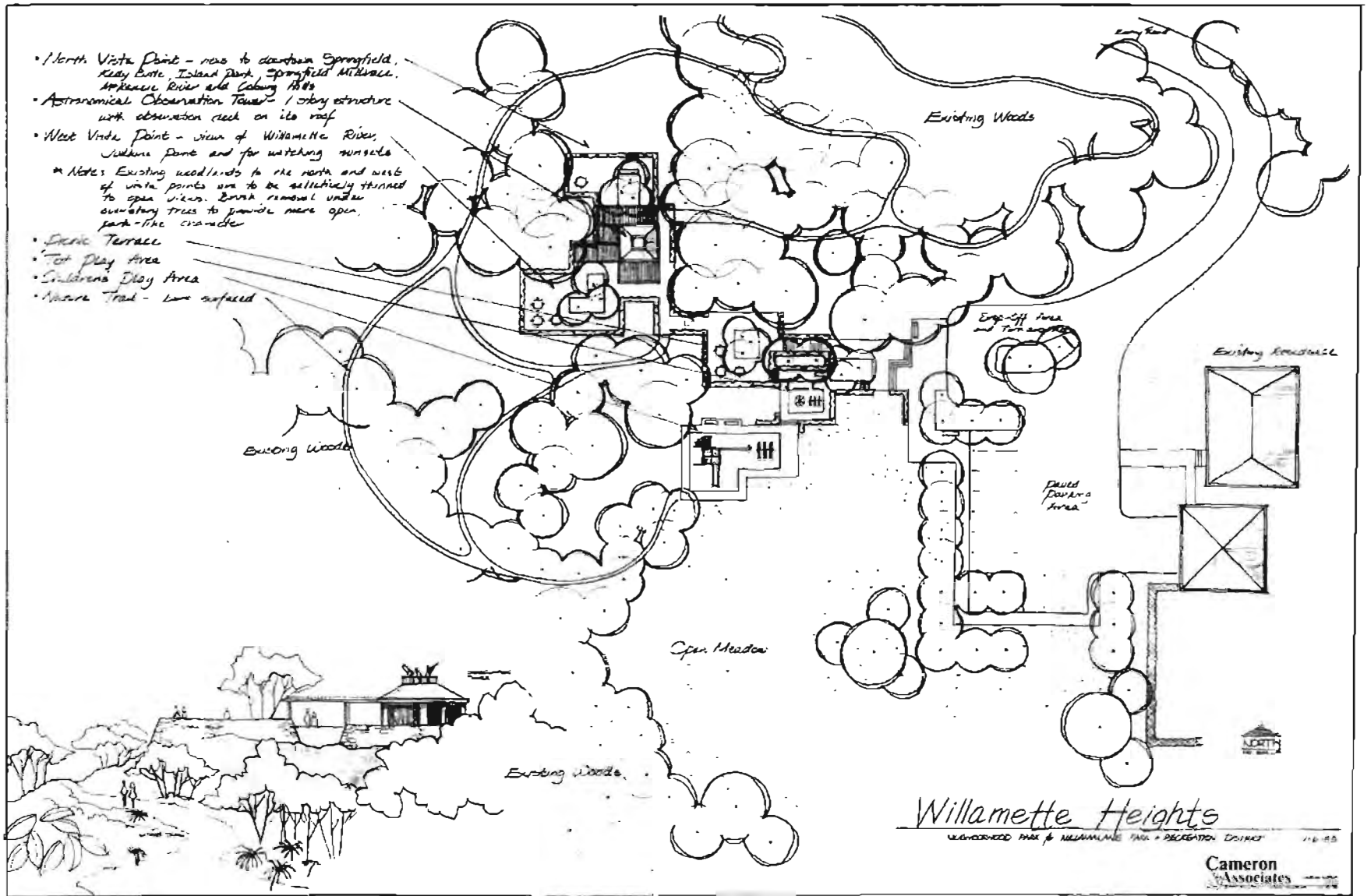
Proposed Plantings:
 Deciduous Tree
 Coniferous Tree
 Shrub Beds



Schematic Master Plan

Cameron ASSOCIATES

James Park
 LANDSCAPE ARCHITECTURE / RECREATION DESIGN
 OREGON



Willamette Heights Park Rehabilitation

Willamette Heights Park

Willamette Heights Park is a vista site overlooking the Willamette River, the Dorris Ranch Park, and the City. It lies within the Willamette River Greenway.

Issues:

- Existing vegetation needs thinning to open views
- Arboretum area needs replanting
- Old manual irrigation system, poor coverage
- Need to develop and define viewpoints
- Public demand for stargazing site
- Gravel access and parking
- No provision for sitting or picnicking
- No paved circulation
- Need to identify and define use areas

Tyson Park

Tyson Park is a neighborhood park in a low-income neighborhood in central Springfield.

Issues:

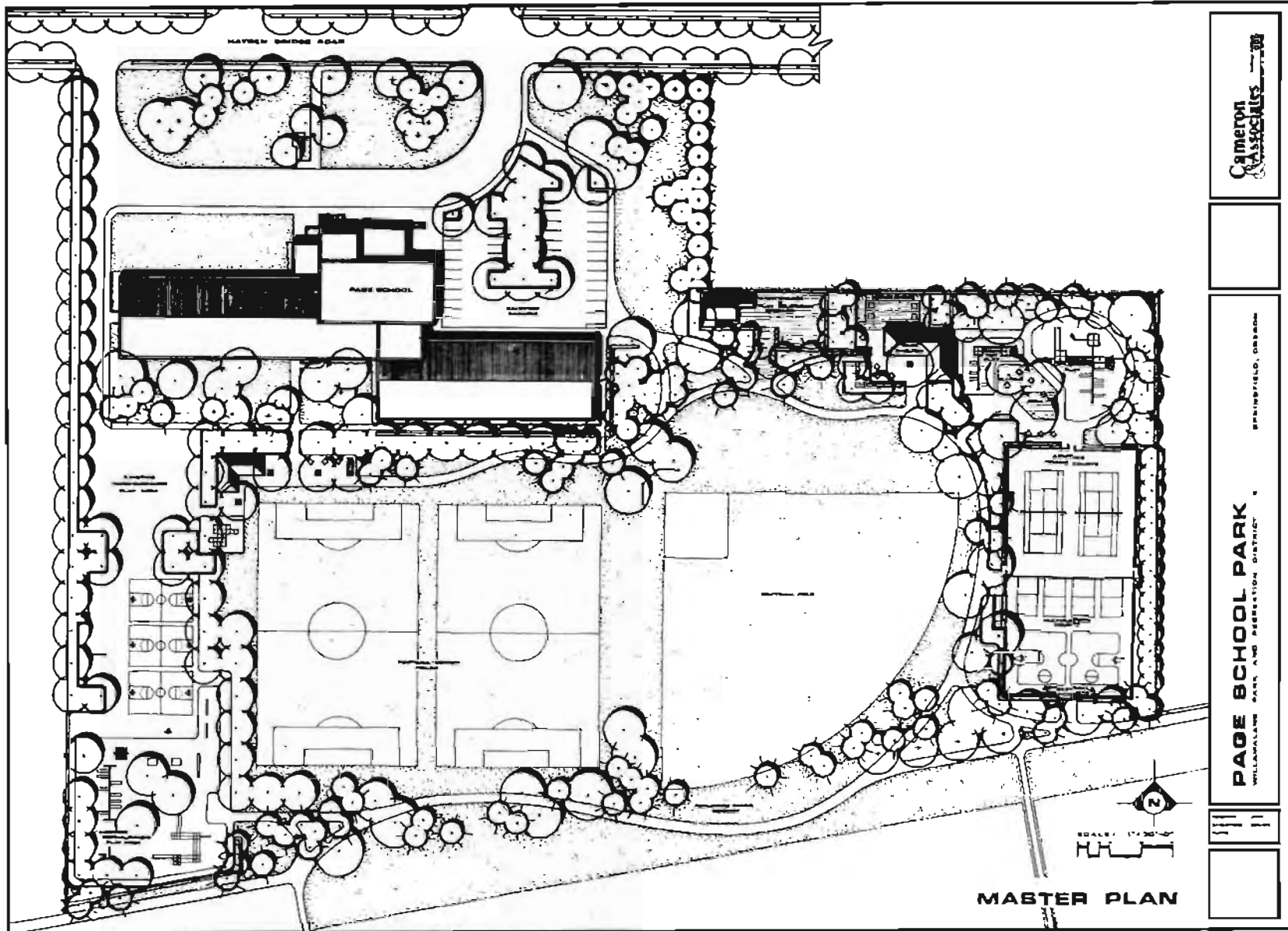
- Heavy clay soils, wet, marshy conditions much of year
- Poor turf due to soils
- Few trees, no shrubs
- Paved court needs resurfacing
- Children's play area consists of only swingset
- Repair, reroof picnic shelter
- Need for permanent picnic tables

Page School Park

Page School Park is an elementary school and park in north Springfield. The park portion of the site only includes two tennis courts and a softball backstop.

Issues:

- Poorly draining soils
- Heavily compacted turf
- Few trees, no shrubs
- Limited utilization of park site



**Cameron
Associates**

SPRINGFIELD, OREGON

PAGE SCHOOL PARK
WILLAMETTE PARK AND RECREATION DISTRICT

MASTER PLAN

Page School Park Rehabilitation

COMMUNITY PARKS AND FACILITIES

Willamalane Park

Willamalane Park is the oldest park in Springfield, and one of only two developed community parks. The park was not developed anticipating to use it now receives, and it suffers from too many activities occurring in too small a space.

Issues:

- Heavy soils, poor drainage
- Turf compacted and wearing out
- Undersized soccer fields and softball fields
- Parking critically short
- Children's play area substandard for extent of use
- Large storm water detention basin needs to be expanded to meet expected need
- Paved courts need resurfacing
- Night lighting system need upgrading
- Relandscaping needed
- Adjacent uses in conflict
- Poor access for handicapped
- Limited paved circulation
- Used for major, city-wide special events, but not designed for the heavy use

Willamalane Pool

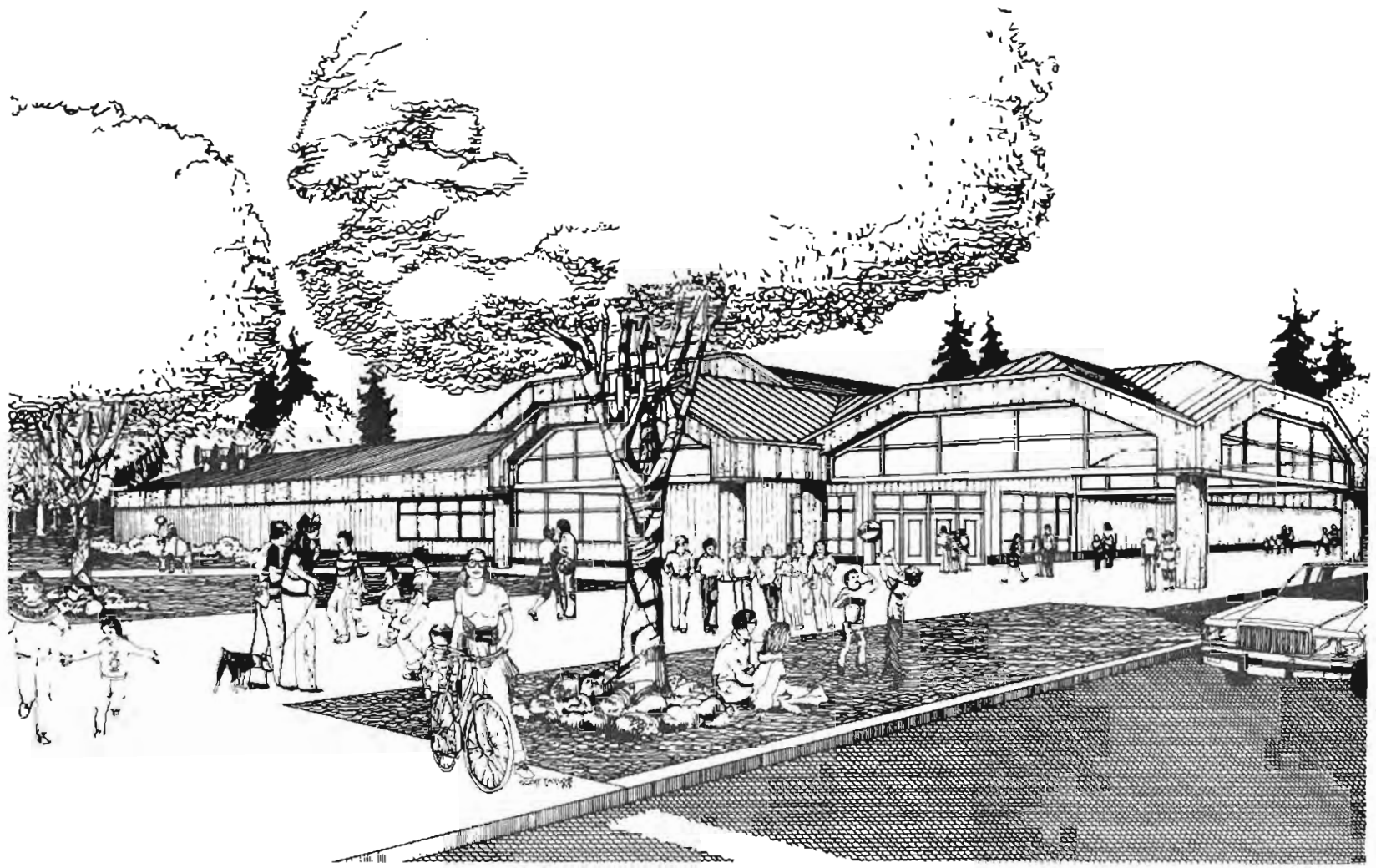
Willamalane Pool is the only aquatics center, public or commercial, in Springfield. In 1976, the pool tanks were repaired and renovated, and in 1979 a new lighting system installed.

Issues:

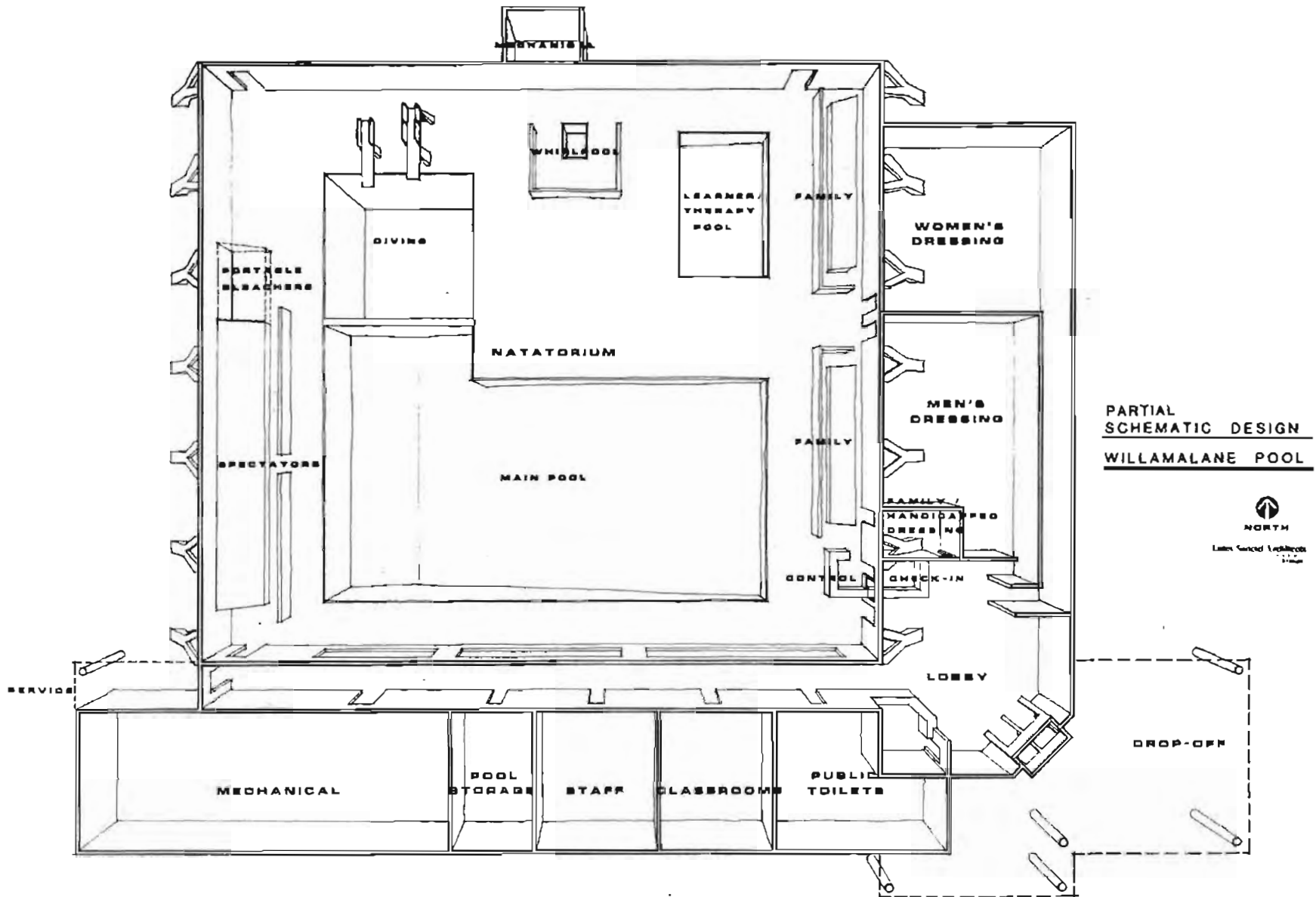
- Insufficient shallow area for pre-school teaching
- Filtration system old and though sufficient for requirements, some what outdated
- Old, outdated disinfection system
- Energy recovery system needs updating
- Dressing, changing areas insufficient for needs
- Staff/administrative areas insufficient
- Humidity in administrative areas is not proper
- No space for dry-deck training
- Gymnastics area in highly corrosive pool environment
- Insufficient storage space
- Roof in bathhouse suffering from dry rot
- Roof over natatorium was damaged during heavy snow load; possible unstable during high winds or snow load

Drawing Pending

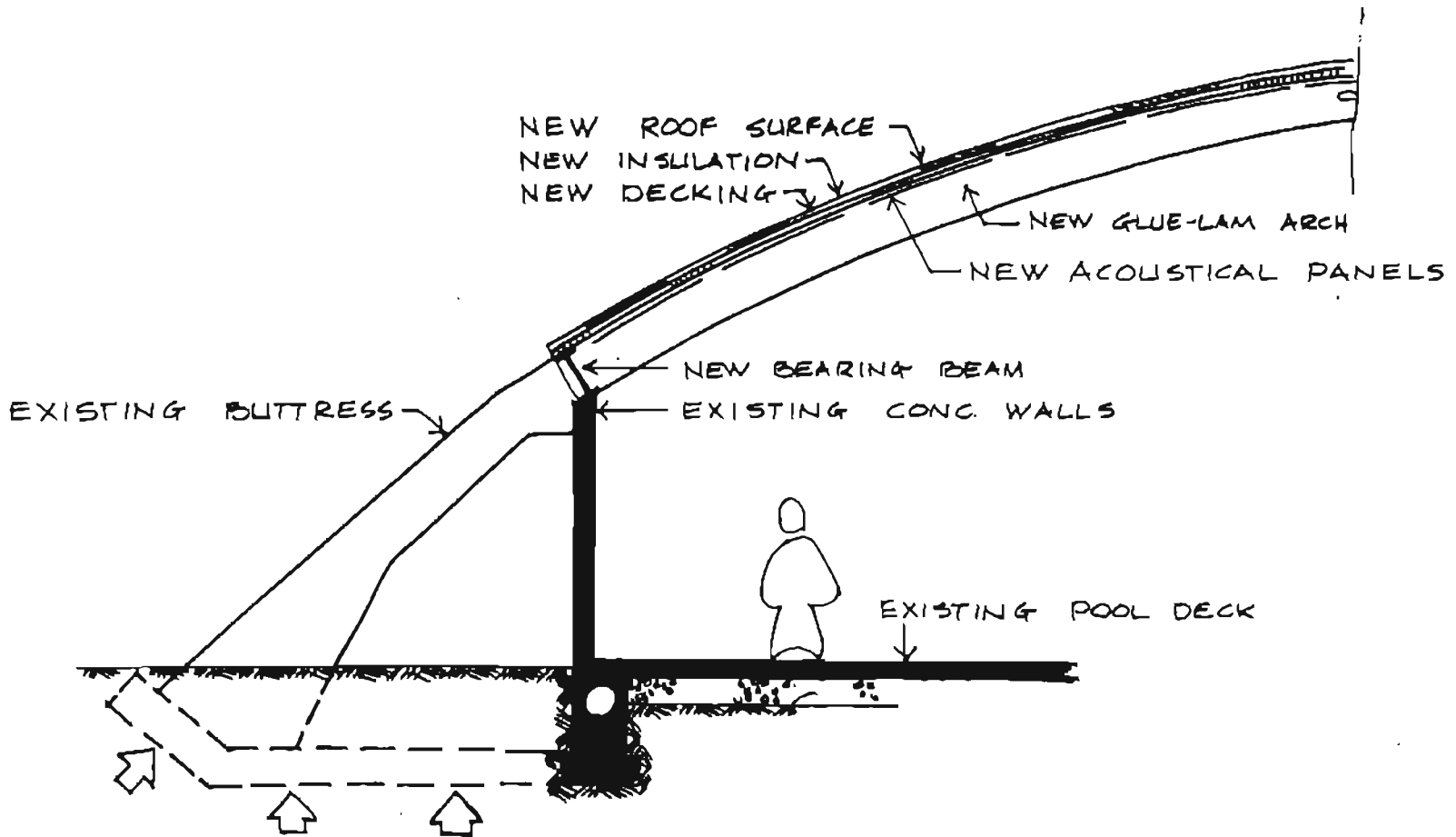
**Cameron
& Associates**



Willamalane Pool Rehabilitation

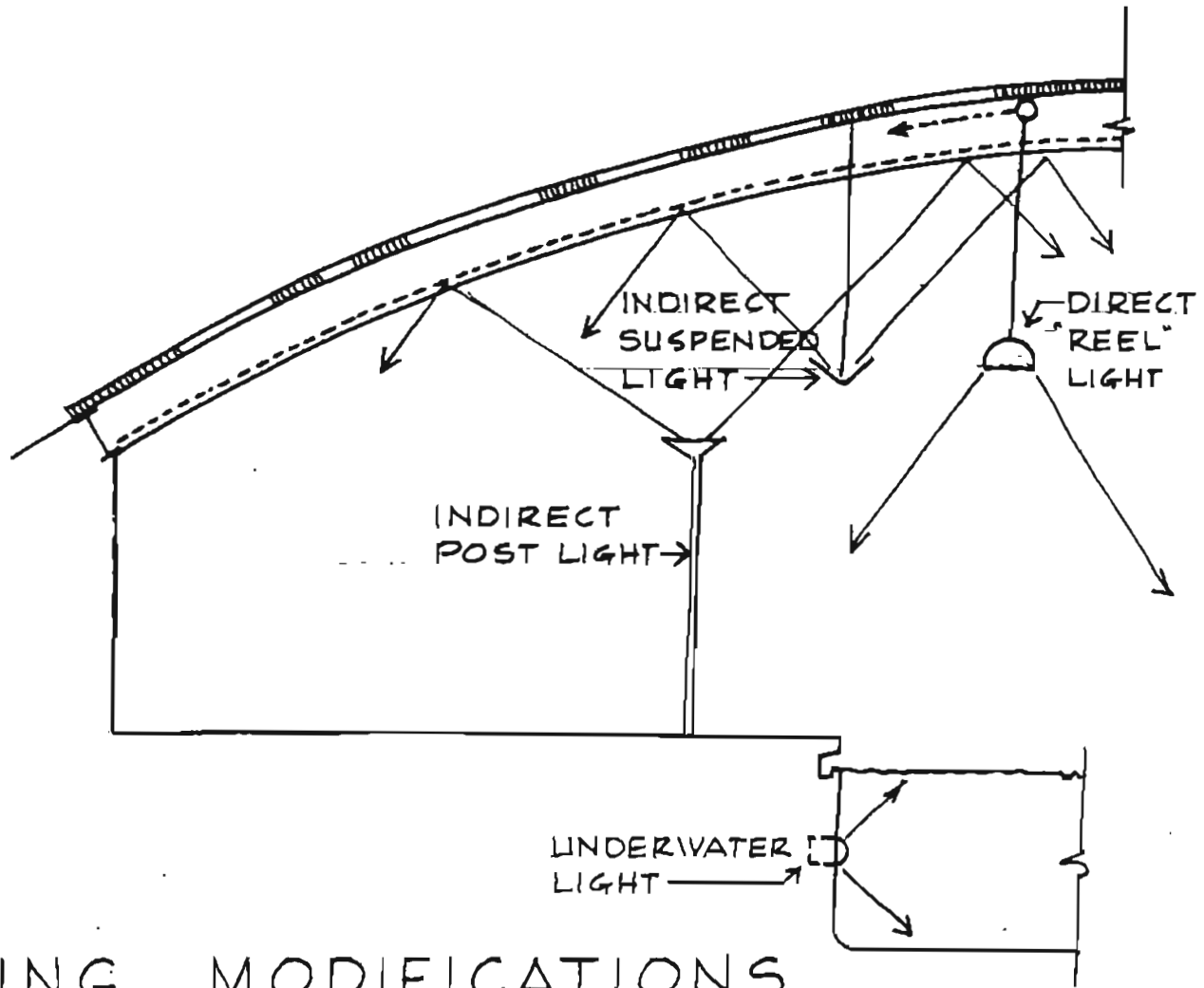


Willamalane Pool Rehabilitation



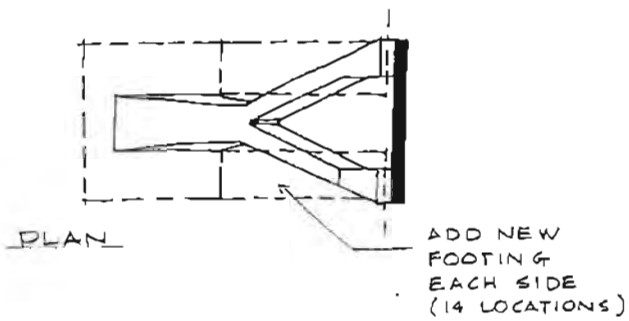
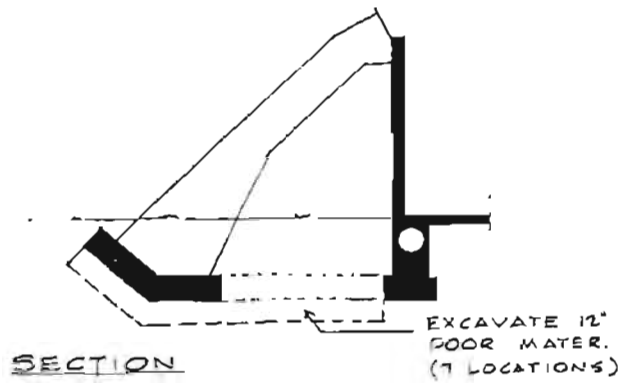
STRUCTURAL MODIFICATIONS
WILLAMALANE POOL

Leslie Sanchel Architects
 7-12-03

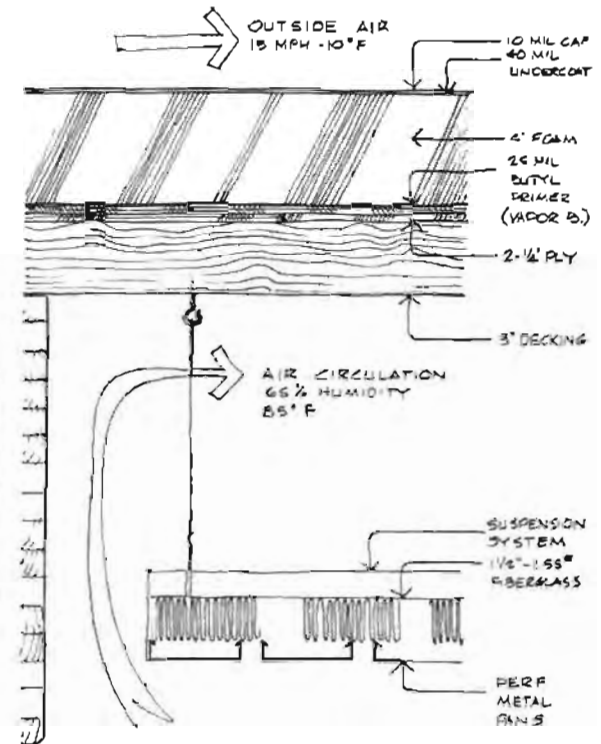


LIGHTING MODIFICATIONS
WILLAMALANE POOL

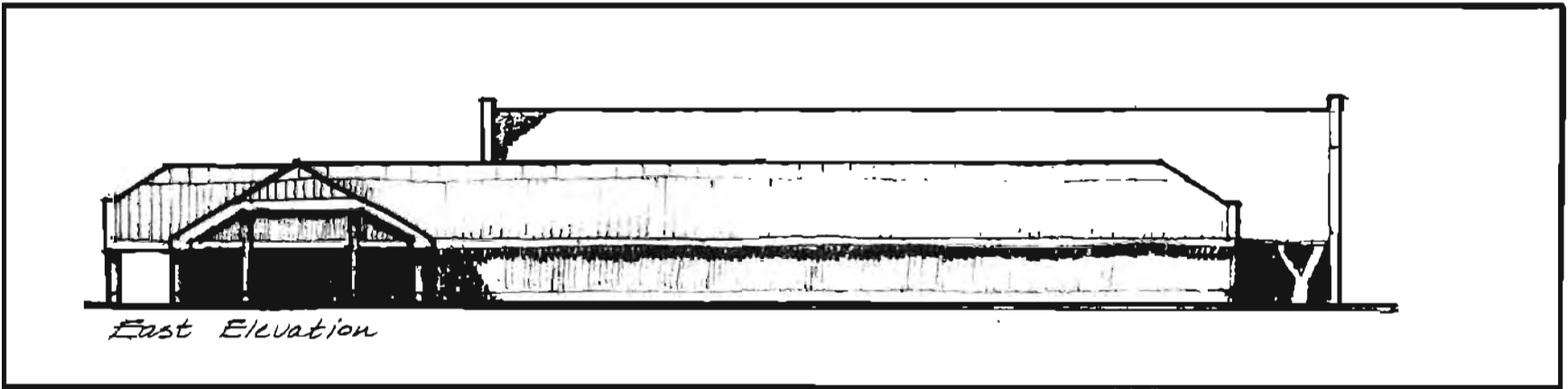
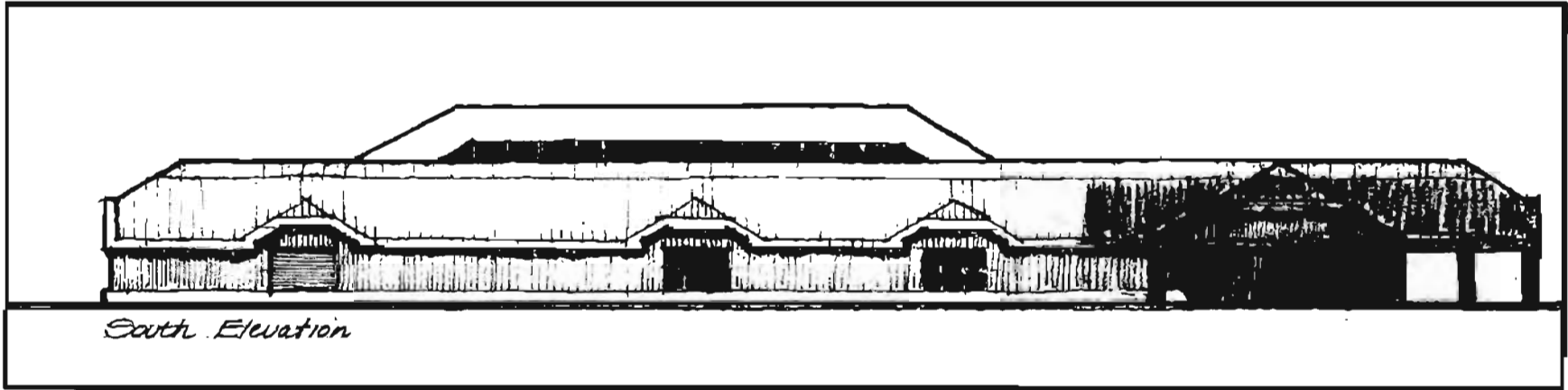
Lucretia Sanetel Architects
8-20-03



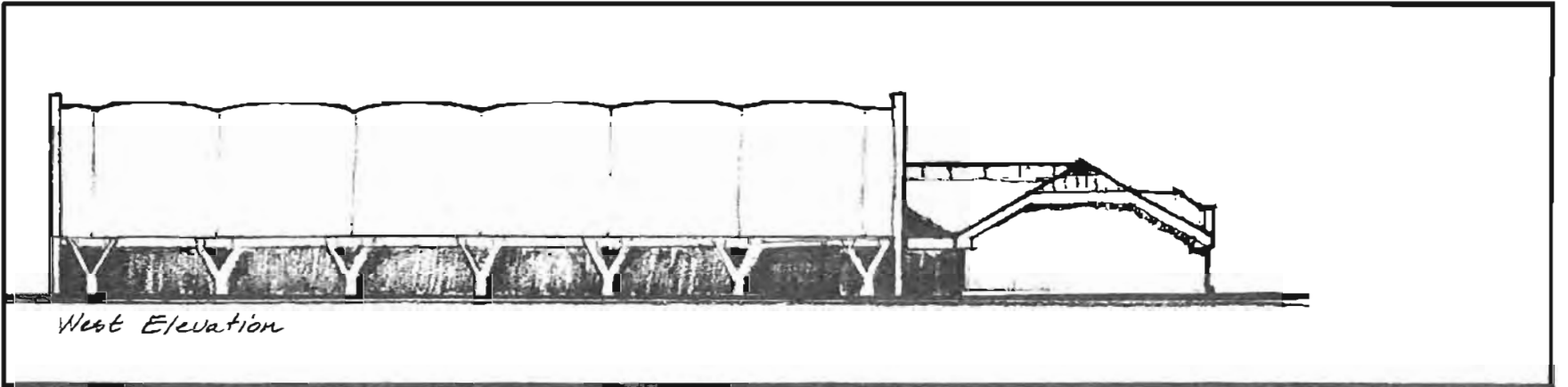
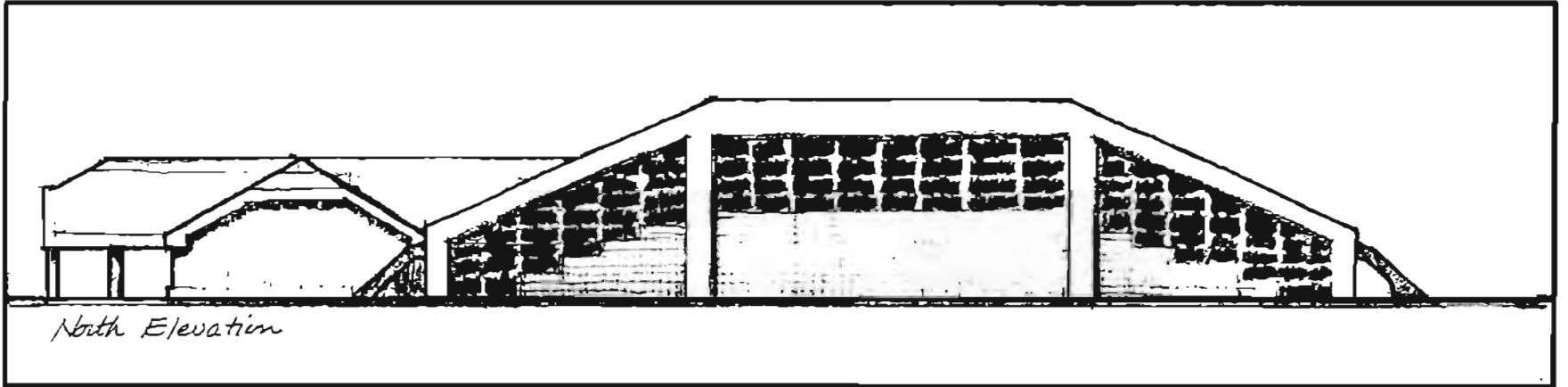
FOOTING MODIFICATIONS
WILLAMALANE POOL



NEW ROOF/CEILING
WILLAMALANE POOL



Willamalane Pool Rehabilitation



Willamalane Pool Rehabilitation

Fitness Center

The Fitness Center is located in Willamalane Park.

Issues:

Fitness is most rapidly growing program area
Existing facility is old maintenance garage, building is small and not designed for present use

Memorial Building

The Memorial Building is the only multi-purpose, multi-age community center in the District.

Issues:

Flat roof requires frequent roof repairs
Building floods during heavy rainfall
Old hot-water heating system not efficient
No air conditioning
Poor acoustics
Adjacent uses often in conflict
Handicapped access only to the basement
Limited classroom, craftroom space
Limited storage
Overloaded electrical system

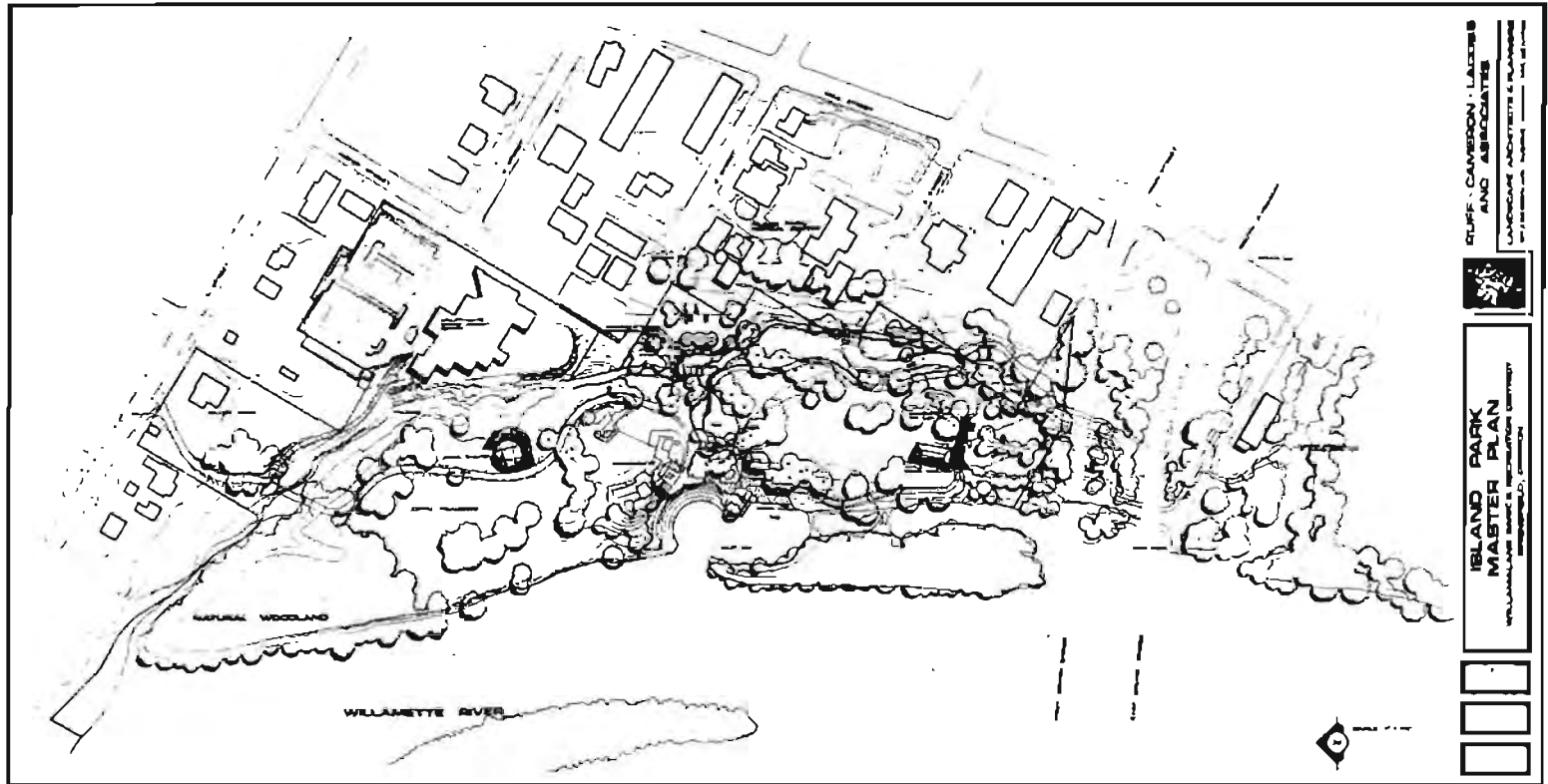
METROPOLITAN PARKS

Island Park

Island park is the District's only metropolitan park. It was once a landfill site along the Willamette River.

Issues:

- Settling into landfill
- Compacted turf
- Old cottonwood trees - tendency to break during wind storms
- Need to clean up and reinforce millrace
- Need to pave south access and parking
- Need to rebuild south shelter
- Need paved circulation
- Need to reinforce turf in picnic areas
- Need for permanent picnic tables
- Desire to extend "D" Street bike path into park
- Desire amphitheater for community events
- Replace restrooms
- Replace lighting system
- Replace manual irrigation system
- Upgrade boat ramp



DUFF CAMERON LADDERS
 AND ASSOCIATES
 LANDSCAPE ARCHITECTS & PLANNERS
 1000 NE 10TH AVENUE SUITE 100
 PORTLAND, OREGON 97232



**ISLAND PARK
 MASTER PLAN**
 WILLAMETTE RIVER AND S. RECREATION CENTER
 PORTLAND, OREGON



Island Park Rehabilitation

PARKS NEEDING REPAIR/RENOVATION

A number of parks need renovation to a lesser extent than those already mentioned. They include:

Neighborhood Parks:

- Gamebird Park
- Robin Park
- Royal Delle Park
- Menlo Park
- Douglas Gardens School-Park
- Meadow Park
- Thurston Park

Community Parks:

- Guy Lee School-Park

Items needing repair or renovation at one or more sites:

- Tree and shrub replacement
- Drainage
- Paving of access/parking
- Paved circulation
- Replace manual irrigation

Problems common to all parks:

- Replace park signs
- Compacted turf
- Repair shelter roofs
- Children's play areas - surfacing, outdated equipment
- Lighting
- Permanent durable picnic tables
- Repave play courts

Leisure Services and Activities Issues

The District's recreation program centers around a philosophy of supplying leisure alternatives for people of all age groups, interests and economic status. Willamalane is known and recognized throughout Oregon and the Pacific Northwest for outstanding, imaginative leadership in program services, offering a broad, well-balanced, top-quality, year-round program service with "something for everyone".

AQUATICS

The District's aquatics program has long been recognized as an outstanding feature of the Springfield community, keying on water safety education with swimming classes being offered for infants to senior adults. Specialized activities include such unique features as competitive swimming/diving, senior adult synchronized swimming, water skiing, canoeing, kayaking, and adaptive aquatic programs for the physically limited.

SCHOOL RECREATION

The School Recreation Program, co-sponsored by Willamalane and Springfield School District 19, is currently serving all elementary and middle school attendance areas located within District boundaries. The program, with volunteer instructors, provides a neighborhood program of activities located within walking distance of most Springfield residents. The program has been recognized nationwide as a model school recreation program.

LATE-NIGHT PROGRAM

Started as an experiment in 1974 to provide recreational opportunities for the many swingshift and graveyard-shift workers in the community, the program includes activities ranging from open gym to organized recreational leagues to midnight swims.

SENIOR SERVICES

Willamalane provides recreational activities and certain social services, Monday through Saturday, for adults aged 55 and over, at the Willamalane Senior Adult Activity Center. In addition to sponsoring special events, open workshops, numerous classes, and group trips, the District works closely with the Lane County Senior Nutrition Program which serves a hot, nourishing noon meal. The Senior Law Services provides free legal assistance to low-income seniors. Senior programs are offered free of charge if possible, although participants may be asked to provide their own supplies. Free senior programs are made possible through the extensive use of volunteers in all phases of the program. Approximately 4,000 persons per month participate in the District's senior program.

SPECIAL EVENTS

Special events are offered several times every month. Most often these events are aimed at the entire community, providing fun for all participants, "young and not so young".

SPORTS

A variety of participation and/or competitive activities are available for all age groups. Enjoyment can be gained by participating in softball, baseball, basketball, volleyball, soccer, tennis, and track.

GENERAL RECREATION

Since 1951, the Memorial Building Community Center has been the focal point of recreational classes and activities in the Springfield area. The facility is currently programmed to capacity and is utilized year-round to provide leisure alternatives for all ages. Classes begin with the preschooler in a quality education program and expand to cover interests for all ages in cuisine, physical fitness, music, dance, and a variety of other activities, classes, and special events.

CULTURAL ARTS

Cultural Arts includes fine arts (painting, drawing, sculpture, design), crafts, folk crafts, dance, music, drama, literary and multi-media areas, t.v., film, and video programs. Programs within this department can range from workshops and classes in each arts area, to professional concerts, plays, dances or arts and crafts shows. It offers the hobbyist, amateur or professional, a chance to be recognized and to express his/her arts interests and needs as the Springfield community expands and grows.

OUTDOOR

Willamalane's outdoor program offers residents of all ages a wide variety of outdoor activities. Family camp, cross-country skiing, backpacking, bicycling, and windsurfing are just a few of the many activities offered. The majority of our classes, trips, and workshops are geared to the beginner and involve group participation with safety and enjoyment being our goal.

SPECIALIZED RECREATION

The Specialized Recreation Program provides recreational services and activities for persons with special needs. These services are available to individuals who require additional assistance to become involved in recreational programs. This would include persons who are experiencing physical, mental and/or emotional limitations or the hearing or visually impaired, as well as those who are involved in drug and alcohol related problems.

HEALTH FITNESS

The Health Fitness Program emphasizes health-through-fitness activities. A variety of participatory activities are offered including aerobic dance and exercise classes, the individualized fitness program (which includes motorized treadmills for walking and running, stationary bicycles, and a multi-station weight machine), and community runs and fitness events. All programs emphasize aerobic activities for cardiovascular (heart and lung) and muscular endurance.

1982 MARKETING SURVEY

The survey provided the following major findings in Leisure Services:

- a. Over half the sample indicated they did not make greater use of WPRD services because of a lack of motivation to participate. Cost and travel distance were not cited as significant deterrents.

It appears that a great number of adults have the money and transportation but not the inclination to devote more time to participating in District activities. It is possible that, if some different services were offered, some of these residents may become more interested. However, it seems realistic to assume that a substantial portion of this group is unlikely to be more receptive to any efforts made by WPRD.

- b. Surprisingly, the single greatest obstacle to greater participation in District services cited by respondents was "I generally do not go out at night" (43.9%). Two other factors which severely restricted use were "I'm too busy" (33.3%) and "I never really think about going to a park and recreation facility" (28.5%).
- c. The overwhelming majority of respondents expressed satisfaction with the overall performance of Willamalane. The generally very positive feeling residents have for the District was spread evenly throughout all age and income groups.
- d. When asked to hypothetically spend tax money, the majority of the money was spent on upgrading facilities. The respondent was given the choice of spending \$10.00 on four areas. They determined how much should go to each area or whether all should go to one. The responses were then added to find the total for each area.

1.	Remodel/Renovate Existing Facilities	\$705	(35%)
2.	Construct New Facilities	\$531	(27%)
3.	Provide more Programs	\$465	(23%)
4.	Acquire Land	\$297	(15%)

e. Most regular adult participation occurs at unprogrammed parks or at the swimming pool:

THE EXTENT OF ADULT UTILIZATION OF KEY W.P.R.D. FACILITIES AND SERVICES				
FACILITY	NOT AT ALL	LESS THAN ONCE A MONTH	ONCE A MONTH OR MORE	ALMOST DAILY
Community Parks	46.9%	32.9%	15.0%	1.9%
Neighborhood Parks	50.4	23.7	18.0	4.0
Willamalane Pool	58.3	22.8	14.5	2.0
Memorial Recreation Center	76.8	14.0	4.8	1.4
School Recreation Program	78.9	9.6	7.0	2.0
Organized Athletics	78.5	5.7	11.0	1.0
Senior Center Services	84.2	7.9	3.5	1.5
Tennis Courts	81.6	11.8	3.1	1.0

f. When analyzed by age, the Senior Adult Activity Center becomes perhaps the most intensively used facility with 54% of Springfield's residents over 60 years of age using the facility.

Issues

- a. Over half the adult population does not participate in Willamalane programs.
- b. Most program participants are the city's youths, participating in a wide variety of active and passive programs.
- c. The demand, as expressed by participant requests, for some programs is not being met due to limited facilities, most notably swimming, adult softball, soccer, fitness and outdoor education.

Management Issues

Organization

BOARD

Pursuant to Oregon law ORS 266.370, a Board of Directors is the governing body of the Willamalane Park and Recreation District.

The Board of Directors is composed of five members, elected by the registered voters of the District to serve staggered four-year terms. The Board of Directors normally holds two meetings per month during which official business of the District is transacted.

Among the powers identified in ORS Chapter 266 exercisable by the Board are the powers to: purchase and construct lakes, parks, recreation grounds and buildings; assess, levy and collect taxes to pay for same; and enlarge the boundaries of the District through statutory process.

STAFF

The Willamalane Park and Recreation District employs 56 permanent employees, more than 200 part-time employees, and more than 500 volunteers.

The chief executive officer of the District is the Superintendent. The Superintendent selects, hires and is responsible for all employees. The Superintendent organizes and directs the services of the District; prepares, justifies and controls the budget; determines program needs; develops plans and policies for programs; and, in general, is responsible for the activities of the District.

The administration of the District is divided into two divisions and two departments. The Leisure Services Division is responsible for developing and operating a comprehensive recreation program. The Administrative Services and Data Services departments are responsible for providing secretarial services and processing and maintaining data and information. The Maintenance Services Division is responsible for maintaining the facilities of the District.

In early 1983, the supervisory staff of Willamalane began working with a professional management facilitator to improve communications and the working environment. The following is a listing of the goals for the staff facilitation:

- to establish agency priorities and goals
- to improve communication
- to rebuild the "team"
- to develop trust and support
- to clarify board and staff roles and responsibilities
- to establish groundrules for dealing with differences

After the first workshop, the entire staff participated in a workshop with the facilitator. The Board also worked with the facilitator with the following goals:

- to develop a goal-setting process
- to identify Board relationships
- to establish ground rules for conducting meetings and business
- to improve communication

The process with the facilitator is ongoing and is expected to continue, but already a number of things have been accomplished which include: 1) adopting the Philosophy and Mission statement; 2) working team approach to management; 3) developing a goal-setting process; 4) improved communication and trust; and 5) updating personnel policy and administrative procedures manuals.

Financing

Willamalane, as a special district, has general powers to assess, levy and collect taxes as outlined in Oregon statutes. Additionally, the District has a number of other sources for raising tax revenue for capital improvements through serial levies and bonded indebtedness, requiring voter approval. Traditionally, the District's funding has been through property taxes, as noted in the following table.

	FY 80-81	FY 81-82	FY 82-83	FY 83-84
Total Budget	\$2,439,320	\$3,101,714	\$3,008,897	\$3,508,332
Taxes	\$1,622,927 (62%)	\$1,911,060 (62%)	\$1,911,351 (64%)	\$2,047,652 (58%)
Other Resources	\$807,393 (33%)	\$1,190,654 (38%)	\$1,190,654 (38%)	\$1,460,770 (42%)

When compared with other local public taxing agencies, Willamalane ranks third highest on tax collections, assessing 8% of the taxes collected. There has been a concerted effort in recent years to increase revenue from sources other than property taxes, with a breakdown of those sources as follows:

Source	FY 81-82	FY 82-83	FY 83-84
Property Taxes	62.8%	66.0%	58.4%
Beginning Balance	19.2%	15.5%	23.1%
Fees & Charges	9.1%	10.1%	11.5%
Grants	4.1%	3.5%	3.7%
Interest	1.6%	2.4%	0.8%
Donations, Rentals, etc.	3.1%	2.5%	2.5%

Leisure Services programs have been analyzed for cost effectiveness and as a result, fees and charges have increased from \$282,796.00 (9.1% of the FY 81-82 budget), to \$405,105.00 (11.5% of the current budget or 15% of the General Fund). Even so, the majority of the District's revenue still comes from property taxes.

Willamalane does not have an active donation program and revenues have been insignificant. Steps to increase donations are being taken and will be discussed in this Action Plan.

Grants used by the District have been primarily in land acquisition and development in recent years with the primary sources of funds being Federal Land and Water Conservation Funds and State Outdoor Recreation Grant-in-Aid funds. The District has been very successful in receiving these funds in the past, but as available grant money declines and competition increases, the District is beginning to look for other sources for capital development. Willamalane had not used Federal Community Development Block Grant funds prior to annexation of the East Springfield area in 1978 with its population of over 15,000. The City of Springfield was concerned for the provision of parks in this 4,000-acre portion of the city and utilized CDBG funds to acquire one park site (on south 42nd Street). Until four years ago, Willamalane employed several employees using the CETA program, but stopped after the District began having problems with the ability to budget for full-time positions at the end of the training period.

Total Budget by Fund:	FY 81-82	FY 82-83	FY 83-84
General Fund	72.4%	86.9%	78.0%
Building & Construction	21.4%	8.5%	12.8%
Bonded Debt	4.7%	4.4%	3.7%
Trust/Special Revenue	1.5%	0.2%	5.6%

Maintenance Management

The Maintenance Services Division consists of 17 permanent employees, supplemented by part-time and seasonal help. The division functions in five functional areas, with employees assisting in areas other than his/her own on an as-needed basis. These five areas are grounds, pool, building custodial, mechanic/equipment operation, and planning. The grounds crew consists of a supervisor and seven employees, supplemented by one part-time laborer and a Green Thumb crew of two to four seniors working 20 hours each week. The grounds crew is supplemented by one seasonal employee and a ballfield maintenance crew of two employees. Additionally, the crew may be supplemented by laborers ordered to do community service by the courts. The division is currently advertising for an additional groundsman.

The other four functional areas fall directly under the supervision of the Maintenance Services Director and include one Pool Operator, three Building Custodians, and an Electrician, two Mechanic/Equipment Operators, and a Technical Assistant. Personnel expenses are currently 55% of the total maintenance budget.

The Division Director has been attempting to replace maintenance equipment as it nears the end of its useful life. This has been done for riding mowers, but due to budget limitations, has not been done for pickup trucks, tractors, the turf vac, and smaller power tools. All equipment has been inventoried by serial number and is recorded on the District's computer terminal. There is a cooperative arrangement between Willamalane, the City of Springfield, and the School District for sharing of equipment owned by another agency on an as-needed basis.

The District has been developing a maintenance management system, through the use of the District's computer services. Many of the parks have been inventoried, work time recorded, standards developed, and preliminary, annual schedules drafted. The program needs to be completed for full implementation. The Maintenance staff is also developing a maintenance manual, identifying the various maintenance tasks and standards for accomplishment.

The Maintenance staff is generally adequate to meet routine maintenance needs, but is often unable to keep up with demands for repair or support for special programs. The demands for repair are caused by over-use and vandalism and may be corrected by redevelopment of over-used sites, and by construction with materials more adapted to the high use and more vandal resistant.

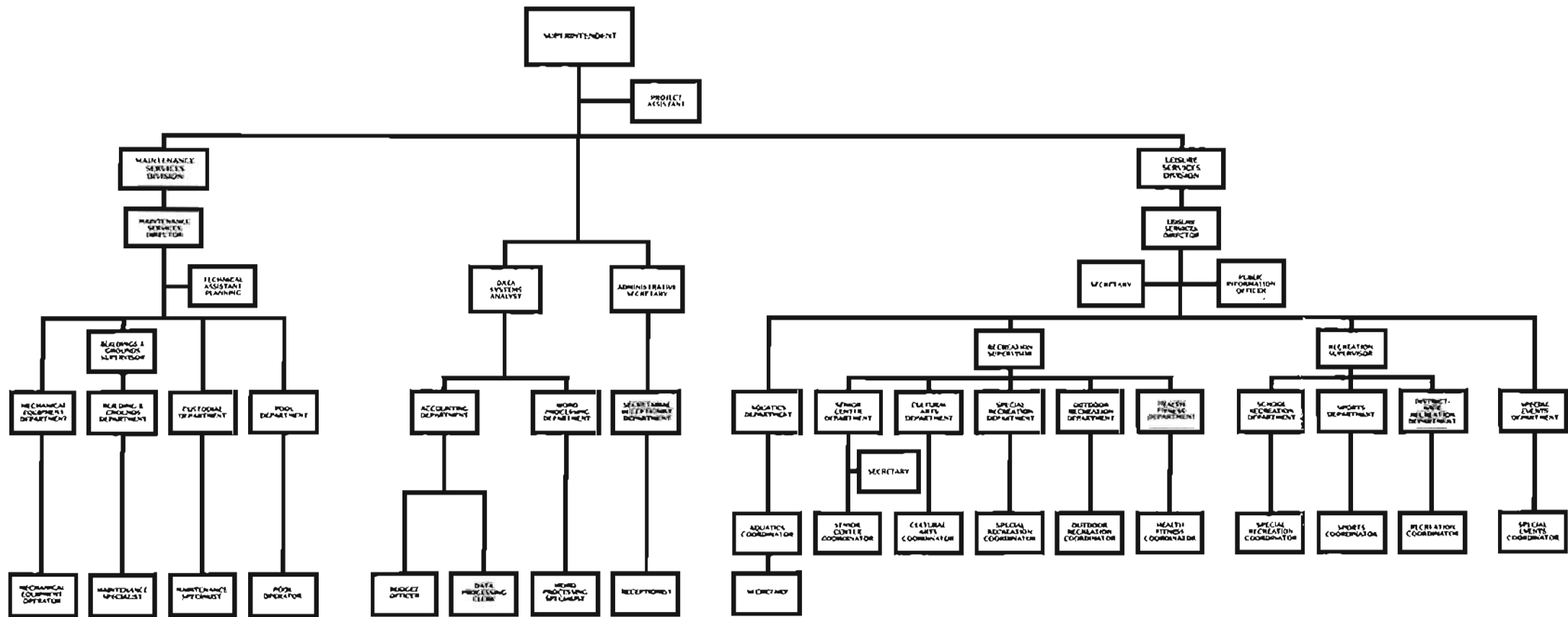
Changes in the System

Within the past year the District's staff has been reorganized. The first changes made the District more cost-effective by reducing a top-heavy management. The Assistant Superintendent position was eliminated and the Administrative Services Division was separated into two departments, eliminating the Division Director's position and giving more responsibility to the Administrative and Data Services department supervisors. The Community Relations Division was eliminated, eliminating the Director's position and assigning the Public Information Officer to Leisure Services.

Second, in the past year as a result of the facilitation process, the District's management has changed from following strict departmental lines to participative management. Much of the direction for the District is now being developed by a team of managers from all departments, supported by task force groups representing all departments and staff levels. This management process is still evolving under the guidance of a management consultant. The result of this process has been an improvement in the attitude and motivation of District staff.

Additionally, to overcome the conflict of uses caused by having the District's administrative and supervisory offices in the basement of the Memorial Building Community Center, with the attendant noise and activity, these offices were moved into a leased building three blocks away, improving administrative efficiency.

Other changes have been made within the Leisure Services Division. Outdoor Recreation, Health Fitness and Special Events have been changed from temporary or part-time status to full-time. Additionally, Leisure Services has been reorganized into two departments, each with a supervisor.



WILLAMALANE PARK AND RECREATION DISTRICT ORGANIZATION

Summary of Conclusions, Implications and Issues

After reviewing the Willamalane Comprehensive Plan, the Marketing Survey and public input from neighborhood meetings and special events, the WRAP citizen's committee identified the issues to be addressed in this action plan. The committee set the highest need over the next five years was to develop parks and facilities for the recently annexed east end, and to renovate the facilities which receive the greatest District-wide use: Willamalane Park and its facilities, and Island Park.

Within the past year the Leisure Services Division has reorganized to meet the District's needs and the direction dictated by the Board of Directors. Because of the emphasis on program self-sufficiency and increasing revenue from user fees, leisure programming will require less tax revenue. Therefore this action plan will not emphasize leisure services and activities.

Management issues of finances and maintenance will be addressed as they relate to developing new facilities or rehabilitation. Other areas of concern have been addressed, or are being addressed, through working with the management consultant. Those management issues still to receive attention will be noted in the action plan with the timetables which have been identified.

ACTION PLAN: PART II

Summary of Goals and Objectives

Philosophy

The public park and recreation district's role relates directly to the health, livability, and quality of life in a community. The Willamalane Board of Directors believes that its primary responsibilities are the provision of park and recreation facilities and services of the highest quality and professional caliber, in a cost effective manner which will enhance the health, livability and quality of life for the District's residents. Further, the Board believes the rights and pursuits of the individual, along with the conservation of natural and cultural resources must be represented and protected whenever decisions are made in the general public interest for the investment of resources in park and recreation facilities and services. Such responsibilities must be carried out in a manner which creates a positive leisure environment that reinforces personal feelings of self-worth in each individual regardless of age, sex, creed, ethnic origin, or physical capability.

Goal

Willamalane shall provide a variety of park and recreation facilities and services that meet the diverse needs of, and creates a positive leisure environment for the residents and visitors of the District.

Physical Facilities

OBJECTIVE

Willamalane shall provide a variety of parks, recreation facilities and natural areas to meet the diverse needs of all the residents and visitors of its jurisdiction at the neighborhood, community and metropolitan levels, in a manner that will enhance the health, livability and quality of life in the community.

The following policies from the 1980 Comprehensive Plan were re-emphasized during the WRAP process; other policies not re-emphasized are still appropriate.

Strive to provide similar or equal levels in the provision of parks and recreation facilities to all areas within the District's boundaries.

Land acquisition to satisfy needs for additional parks and recreation facilities should be a high priority for the District.

Develop a system of neighborhood, community, and metropolitan parks and recreation facilities that will meet the existing and future needs of the District's residents.

Develop wherever possible parks and recreation facilities that have multi-use capabilities and a high degree of adaptability to more intensive use or uses as recreation demand and population density increase.

Rehabilitation Needs

OBJECTIVES

Renovate existing parks and facilities to strengthen them against overuse and vandalism, decrease maintenance costs, meet the changing needs of the recreating public.

POLICIES

Evaluate all existing parks to determine needed renovations, determine costs, and prioritize by existing condition and use.

Determine maintenance cost savings due to proposed renovations.

Evaluate the accessibility of all existing parks and recreation facilities for handicapped persons and senior citizens.

Leisure Services and Activities

OBJECTIVE

Willamalane shall provide for its residents a broad base of leisure program alternatives designed to meet the interests of its various populations and to enhance the positive feeling of self-worth in the individual, regardless of age, sex, creed, ethnic origin or physical capability.

The following policies from the 1980 Comprehensive Plan were re-emphasized during the WRAP process.

Strive to provide similar or equal levels of recreation services and leisure programs to residents of all areas within the District boundary.

Strive to meet the diverse recreation and leisure needs of the entire population of the Willamalane Park and Recreation District with appropriate leisure programs.

Assist other public agencies and private entities in developing leisure programs appropriate for the recreation needs of Willamalane residents.

Encourage the development of fitness and other leisure programs within private and public work environments.

Management

ADMINISTRATIVE OBJECTIVES

PLANNING

Willamalane shall maintain a process of comprehensive planning and accountability which will enable the District to make sound decisions concerning park, recreation facility, and leisure program development which will satisfy existing and future recreation and leisure needs of the community.

COORDINATION

Willamalane shall work to establish both formal and informal mechanisms and agreements for coordinating efforts with other appropriate public agencies and private entities in the planning and development of park and recreation facilities and services. Willamalane shall also work to maximize the use of underutilized resources belonging to these public and private entities rather than have the District duplicate such recreation resources at public expense.

ENVIRONMENTAL ENHANCEMENT

Willamalane shall strive for the conservation, protection and enhancement of open spaces, scenic and historic areas, and natural resources affecting the positive leisure environment and the provision of park and recreation facilities and services for the citizens of the District.

The "Public Information" objective as found in the 1980 Comprehensive Plan was revised during the WRAP process as follows:

To establish and implement a comprehensive public relations program for the purpose of maintaining organizational prestige and a positive public image, and enhancing Willamalane's relationship with the community.

Policies found in the 1980 Comprehensive Plan for the above administrative objectives are still appropriate.

FINANCIAL OBJECTIVES

Willamalane will strive to provide public park and recreation facilities and services under a system of fiscal management of the highest professional caliber which insures that the investment of public resources will be applied in the most cost effective manner, under contemporary management practices.

The following fiscal management policies from the 1980 Comprehensive Plan were re-emphasized during the WRAP process:

Vigorously examine alternative funding sources for new development and renovation of District parks and recreation facilities.

Consider new concepts of mixing public recreation areas or facilities with revenue-generating commercial uses such as food services or other concession activities in order to help finance recreation programming, maintenance, and park and facility acquisition and development.

MAINTENANCE MANAGEMENT OBJECTIVES

Provide sufficient maintenance and up-keep to maintain high quality existing and future parks and recreation facilities.

Decrease maintenance costs by:

- increased efficiency
- use of sufficient, operable equipment
- proper design and construction of durable facilities
- flexibility of trained crews

Enhance public relations by improving useability and visibility of parks and facilities.

Choices for Action and Strategies

Physical Facilities

The WRAP Committee considered several options when deliberating resolution for the issues identified in this planning process. Many of those options are identified in this section.

NEIGHBORHOOD PARKS	
ISSUES	CHOICES FOR ACTION
<p>There is a shortage of neighborhood parks. *Only one neighborhood park east of 35th Street. *NEED: 14 parks - 1985</p>	<ul style="list-style-type: none"> *Develop existing sites *Acquire/develop ± 5-acre neighborhood parks *Acquire/develop fewer larger parks *Utilize school sites *Mobile playgrounds to neighborhood *Lease/develop undeveloped land *Require planned unit developments *Bus service to parks *Use churches/granges *Temporary use of undeveloped lots *Require developers pay fee for park acquisition/development

*Identifies alternative source of funds.

COMMUNITY PARKS & FACILITIES	
ISSUES	CHOICES FOR ACTION
<p>There is a critical shortage of community parks and facilities.</p> <p>*No community parks west of 14th Street</p> <p>*NEED: 1985</p> <p>C. Parks 13</p> <p>Pools 4</p> <p>Softball 14</p> <p>Soccer 14</p> <p>Tennis 11</p> <p>Centers 1</p> <p>Sr. Cntr. 1</p> <p>Baseball 3</p>	<ul style="list-style-type: none"> *Develop existing park sites over 10 acres as community parks *Develop vacant school sites (on lease basis) *Acquire/develop minimum 10-acre sites *Lease/develop vacant industrial land *Utilize school grounds *Develop community facilities in neighborhood parks *Provide bus service to parks *Require developers pay fee for park acquisition/development

*Identifies alternative source of funds.

METROPOLITAN PARKS	
ISSUES	CHOICES FOR ACTION
<p>There is a shortage of large "metropolitan" parks.</p> <p>5 parks - 1985</p>	<ul style="list-style-type: none"> *Develop existing river-front land *Acquire/develop hilltop & river-front land *Zoning protection of hills/river land

*Identifies alternative source of funds.

Rehabilitation Needs

ISSUES	CHOICES FOR ACTION
Existing parks & facilities have not met increases in demand or change in use	<ul style="list-style-type: none"> *Renovate existing facilities, priority to high use areas -Willamalane Park & Pool -Island Park -Memorial Building -Guy Lee Moderate use: -Kelly Butte Park -Page School-Park -James Park -Tyson Park -Willamette Heights *Renovate existing parks in entirety *Renovate existing parks one item at a time *Remove park fixtures as they wear out *Adopt-a-park program

*Identifies alternative source of funds.

Leisure Services and Activities

ISSUES	CHOICES FOR ACTION
<p>Many program needs not being met due to lack of facilities: Adult Softball Youth Soccer Swimming Fitness</p>	<ul style="list-style-type: none"> *Develop fields in new community parks *Develop fields in all parks *Utilize school fields *Utilize vacant industrial land *Utilize undeveloped school sites *Build Park District pools *Joint pool development with School District *Develop swim beaches along river *Use portable pools

*Identifies alternative source of funds.

School District constraints limit success of School Recreation Program

Private Sector resources are available

There are few businesses employing recreation/fitness programs

Many residents are not motivated to participate in Willamalane programs

District has no method to assess service delivery

- Replace School Rec. Program with community centers
- Improve working relationships
- Assign one person as representative (supervisor)
- Develop contract with School District
- Develop contracts with each school

- Develop policy
- Develop working relationships with the private sector
- Develop skills development programs

- Determine need
- Develop policy/proposals
- Identify resources
- Begin with large industry
- Begin with small business

- *Take programs to resident
 - at home - t.v., radio
 - at work
 - in neighborhood
- *Explore different program services
- *Allow private sector to serve
- *Allow t.v./reading to serve
- *Offer programs at different time of day

- *Survey program participants
- *Continue random sample survey begun with 1982 Market Survey
 - *Street corner or house-to-house survey
 - *Do not survey
 - *From citizen advisory board to assess
 - *Use Board of Directors to assess

*Identifies alternative source of funds.

Management

ADMINISTRATION	
ISSUES	CHOICES FOR ACTION
<p>The existing personnel & administrative policy & procedures manual does not properly function</p> <p>Continue to feed the positive public image that Willamalane enjoys</p>	<ul style="list-style-type: none"> *Reactivate staff committees *Review by administrative team *Review by consulting firm *Board review at workshops *Solicit donations to expand scholarship program *Involve community in planning & decision-making process *Conduct needs survey *Develop resource library *Make all facilities accessible *Paid ads to thank supporters *Letters of thanks in newspapers *Slide show
<p>The management consultant facilitation process has been improving staff morale and efficiency</p>	<ul style="list-style-type: none"> *Continue the facilitation process with consultant *Continue the process without the consultant *Do not continue the process

*Identifies alternative source of funds.

FINANCING

ISSUES	CHOICES FOR ACTION
<p>The citizen tax revolt continues to propose tax reductions. Willamalane largely supported by taxes.</p>	<ul style="list-style-type: none"> *Explore alternate sources of revenue *Explore budget cuts *Increase program revenue <ul style="list-style-type: none"> -Determine willingness to pay by survey -Increase all program fees by same increment -Develop policy *Determine what can be contracted to reduce costs *Explore other methods of developing needed facilities: <ul style="list-style-type: none"> -Other grants/foundations -Fund raisers -Donations/gifts -Citizen action

*Identifies alternative source of funds.

MAINTENANCE MANAGEMENT

ISSUES	CHOICES FOR ACTION
<p>Many existing facilities are old and in ill repair, requiring high maintenance</p> <p>Facilities need to be designed and built for low maintenance/vandalism</p> <p>Existing level of maintenance (not including repairs) is generally adequate; except during periods of high use, or when support for special programs is needed; unable at time to keep up with demand for repairs</p>	<ul style="list-style-type: none"> *Renovate existing facilities *Budget more for maintenance *Maintenance review of construction plans *Continue existing level of maintenance *Contract maintenance *Decrease level of maintenance *Increase level of maintenance *Complete maintenance management schedule *Involve more volunteers *Contract with citizen or neighborhood groups

*Identifies alternative source of funds.

Strategies to Address National and Local Concerns

COMMUNITY DEVELOPMENT AND URBAN REVITALIZATION

Attractive and well-maintained parks tend to instill neighborhood pride. This action plan proposes to develop new parks and renovate existing parks, which will add measurable pride to neighborhood and community. This plan not only includes parks adjacent to the city's downtown, which local officials are endeavoring to upgrade, but it also includes park renovation/development in the city's older and low-income neighborhoods.

ECONOMICALLY DISTRESSED, MINORITIES, AND HANDICAPPED

This plan attempts to provide facilities and programs to all segments of the population. Most of the rehabilitation projects proposed are in low-income neighborhoods or in neighborhoods with income below the city's median income. One of the goals within Leisure Services is to provide low-cost recreation to District patrons; this goal will impact efforts to increase revenue from leisure programming. New development and rehabilitation projects will be designed to make facilities more accessible and useable to the handicapped.

EMPLOYMENT OF MINORITIES, YOUTH, AND LOW-INCOME

Development of the projects in this plan will create a number of jobs, especially in the construction industry, which locally has suffered during the sagging economy. Willamalane will use federal employment guidelines in the contracting process to insure that these groups receive jobs.

PROTECTION OF THE NATURAL ENVIRONMENT

There are no projects within this plan which attempt to protect the natural environment. Our need at present is for neighborhood and community parks. However, development of parks within a city do duplicate elements of the natural environment. As opportunities arise to protect significant areas, Willamalane will become involved in preservation of these areas.

NEIGHBORHOOD REVITALIZATION

The City of Springfield has identified two neighborhoods as community development target areas. Willamalane is in the process of acquiring a neighborhood park in one of these areas, and this plan proposes development of one park and rehabilitation of other parks in both areas.

HISTORIC PRESERVATION

This plan proposes no projects which relate to historic preservation. Willamalane Park, however, is the District's oldest park, and as such is significant within Springfield.

FEDERALLY-ASSISTED PROJECTS

Willamalane has been very successful in recent years in obtaining federal funds for parks acquisition, development, and rehabilitation. Those funds have come primarily through the Department of the Interior's Land and Water Conservation Fund, and the Community Block Development Program. The District will continue to use those sources as much as possible and continue to explore other sources of grant funding.

PRIVATE SECTOR

This plan proposes that the District actively solicit private-sector involvement in providing park and recreation services to the community. These include:

- Programming private recreation facilities for low-cost use
- Utilizing undeveloped land to provide facilities
- Providing recreation/fitness programs and facilities in the work place
- Adopt-a-park program/sponsored events.
- Donations/scholarships

DERELICT AND PUBLIC LAND

Willamalane and the City of Springfield have been active in identifying under-utilized public land which could be used for public recreation. This has primarily involved utilization of utility right of way for bike paths and recreation corridors. One of the options proposed by this plan is that undeveloped school sites be used for park development until needed as schools.

PRESERVATION OF WATERFRONT AREAS

The Metropolitan Plan for the Eugene-Springfield area proposes that lands along the Willamette and McKenzie Rivers be preserved as agricultural open space. These riverfront lands also offer excellent opportunities for acquisition and development as metropolitan riverfront parks. As land becomes available, Willamalane will attempt to acquire park sites along these rivers, although for the next few years priority will be for the acquisition and development of neighborhood and community parks.

Recommendations for Satisfying Issues

Physical Facilities

The following projects were identified by the WRAP Committee to meet the needs of this Action Plan. Maintenance and operation requirements for each project have also been identified.

East-End Parity Projects

PROJECT	COST	FUNDING SOURCE					
		GEN. FUND	BOND	LEVY	UPARR	GRANT	OTHER
<u>THURSTON COMM. CENTER</u>							
Develop (22,633 SF)	2,175,453		2,175,453				
Building Maint. (2 people)	34,000	34,000					
Supplies (yearly)	10,000	10,000					
Equipment (1 time)	2,000	2,000					
Rec. Personnel	60,000	60,000					
Supplies/Equip.	10,000	10,000					
Admin. Personnel	15,000	15,000					
Supplies/Equip.	5,000	5,000					
Covered Tennis	930,000		930,000				
<u>COMM. PARK (S.A. 17)</u>							
Acquisition (30.A)	450,000		*	225,000		225,000	
Develop (30.A.)	3,920,400		*	2,920,400		1,000,000	
Gnds. Maint. (2 people)	36,000	36,000					
Equipment	50,000	50,000		*			
Supplies	18,000	18,000					
Equipment Maint.	13,000	13,000					
Ballfld. Maint.	2,000	2,000					
<u>CLEARWATER COMM. PARK</u>							
Lease (20 A.)	0						
Develop (20 A.)	1,742,400			871,200		871,200	
Gnds. Maint. (2 people)	36,000	36,000					
Equipment	50,000	50,000*		*			
Supplies	18,000	18,000					
Equipment Maint.	13,000	13,000					
Ballfld. Maint.	2,000	2,000					

East-End Parity Projects

PROJECT	COST	FUNDING SOURCE					
		GEN. FUND	BOND	LEVY	UPARR	GRANT	OTHER
<u>NEIGHBORHOOD PARKS</u>							
<u>42nd ST. PARK</u>							
Develop (6 acres)	810,000			405,000		405,000	
Gnds. Maint. (0.5 person)	9,000	9,000					
Equipment	15,000	15,000*		*			
Supplies	5,000	5,000					
<u>58th ST. PARK (Lively)</u>							
Develop (4.5 acres)	309,000			154,000		154,000	
Gnds. Maint. (0.5 people)	9,000	9,000					
Equipment	15,000	15,000		*			
Supplies	4,000	4,000					
<u>SERVC AREA 11-12 (5 acres)</u>							
<u>SERVC AREA 14 (8 acres)</u>							
<u>SERVC AREA 15-16 (5 acres)</u>							
<u>SERVC AREA 17 (5 acres)</u>							
<u>SERVC AREA 18 (5 acres)</u>							
Each:							
Acquisition (5 acres)	75,000			37,500		37,500	
Develop (5 acres)	425,000			212,500		212,500	
Gnds. Maint. (0.5 person)	9,000	9,000					
Equipment	15,000	15,000*		*			
Supplies	4,000	4,000					
<u>METROPOLITAN PARKS</u>							
<u>MCKENZIE RIVER (20 acres)</u>							
<u>SE Hills (20 acres)</u>							
Each:							
Acquisition (20 A)	300,000			150,000		150,000	
Develop (20 A)	1,000,000			500,000		500,000	
Gnds. Maint. (2 people)	36,000	36,000					
Equipment	50,000	50,000*		*			
Supplies	18,000	18,000					
Equipment Maint.	13,000	13,000					

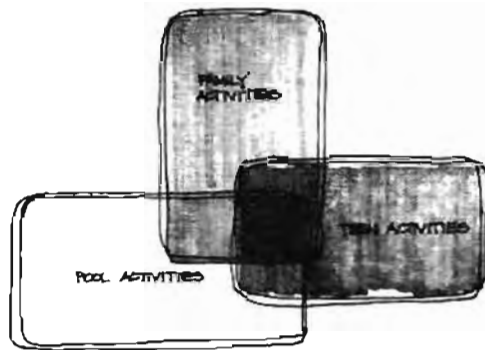
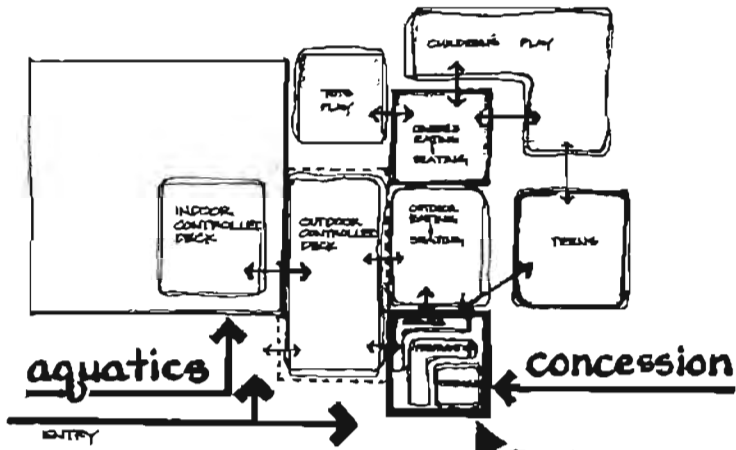
East-End Parity Projects

PROJECT	COST	FUNDING SOURCE					
		GEN. FUND	BOND	LEVY	UPARR	GRANT	OTHER
COMMUNITY FACILITIES							
<u>ARTZ PARK (11.0 acres)</u>							
Phase I Dev.	303,000	202,000		282,000		101,000	
Phase II Dev.	564,000			282,000		282,000	
Phase III Dev.	564,000					282,000	
Gnds. Maint. (1 person)	18,000	18,000		*			
Equipment (1 time)	32,000	32,000*					
Supplies (yearly)	9,000	9,000					
Ballfld Maint. (0.5 person)	2,000	2,000					
Equipment Maint. (yearly)	7,000	7,000					
THURSTON COMM. PARK							
Acquisition (18 acres)	220,000		170,000			50,000	
Develop (22 acres)	4,060,000		3,560,000			500,000	
Gnds. Maint. (2 people)	36,000	36,000		*			
Equipment (1 time)	50,000	50,000*					
Supplies	18,000	18,000					
Ballfld Maint.	2,000	2,000					
Equipment Maint.(same as above)	13,000	13,000					
THURSTON POOL							
Develop	6,432,957		6,432,957				
Pool Maint. (2 people)	45,000	45,000					
Supplies/fuel	100,000	100,000					
Equipment Maint.	10,000	10,000					
Lifeguard/instructors	47,000	47,000					
Supplies/equip.	10,000	10,000					
Admin. Personnel	10,000	10,000					
Supplies/equip.	3,000	3,000					

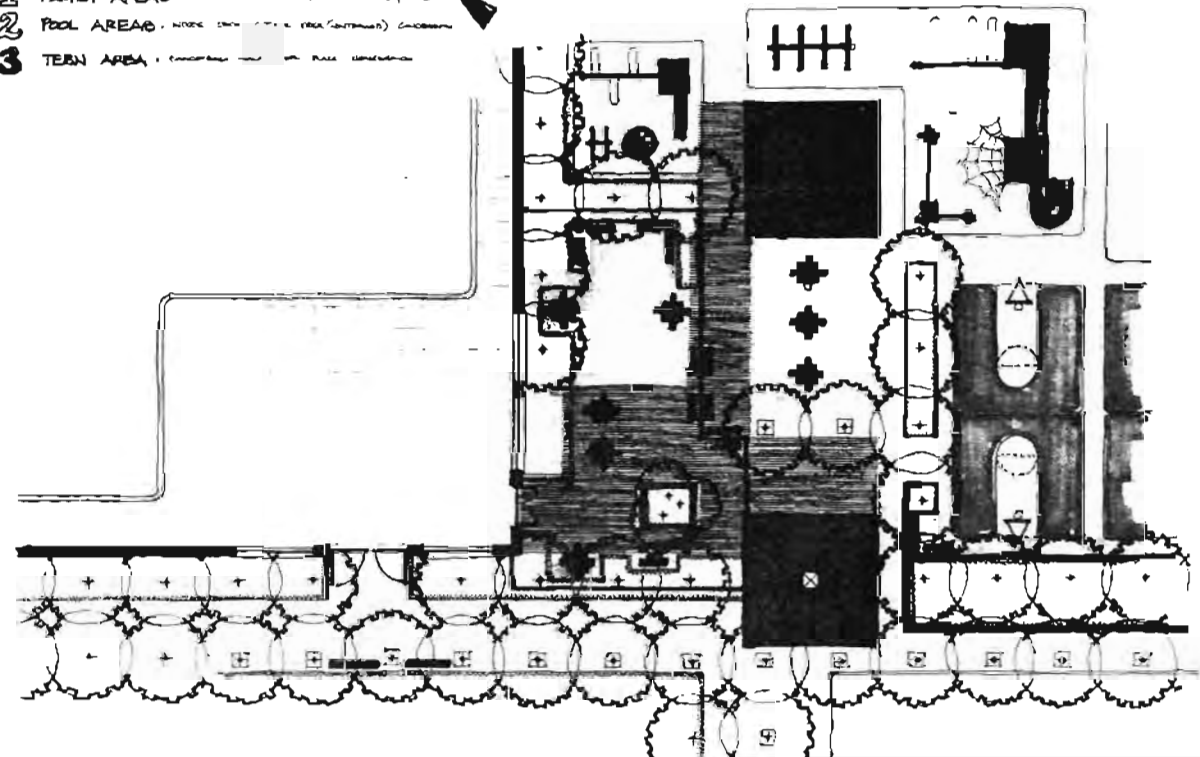
Drawing Pending

**Cameron
Associates**

Proposed Thurston Park



- ENTRY
- 1 FAMILY AREA - pool deck to toy changing play area
 - 2 POOL AREA - more open area (outdoor) concession
 - 3 TEEN AREA - changing room to pool concession



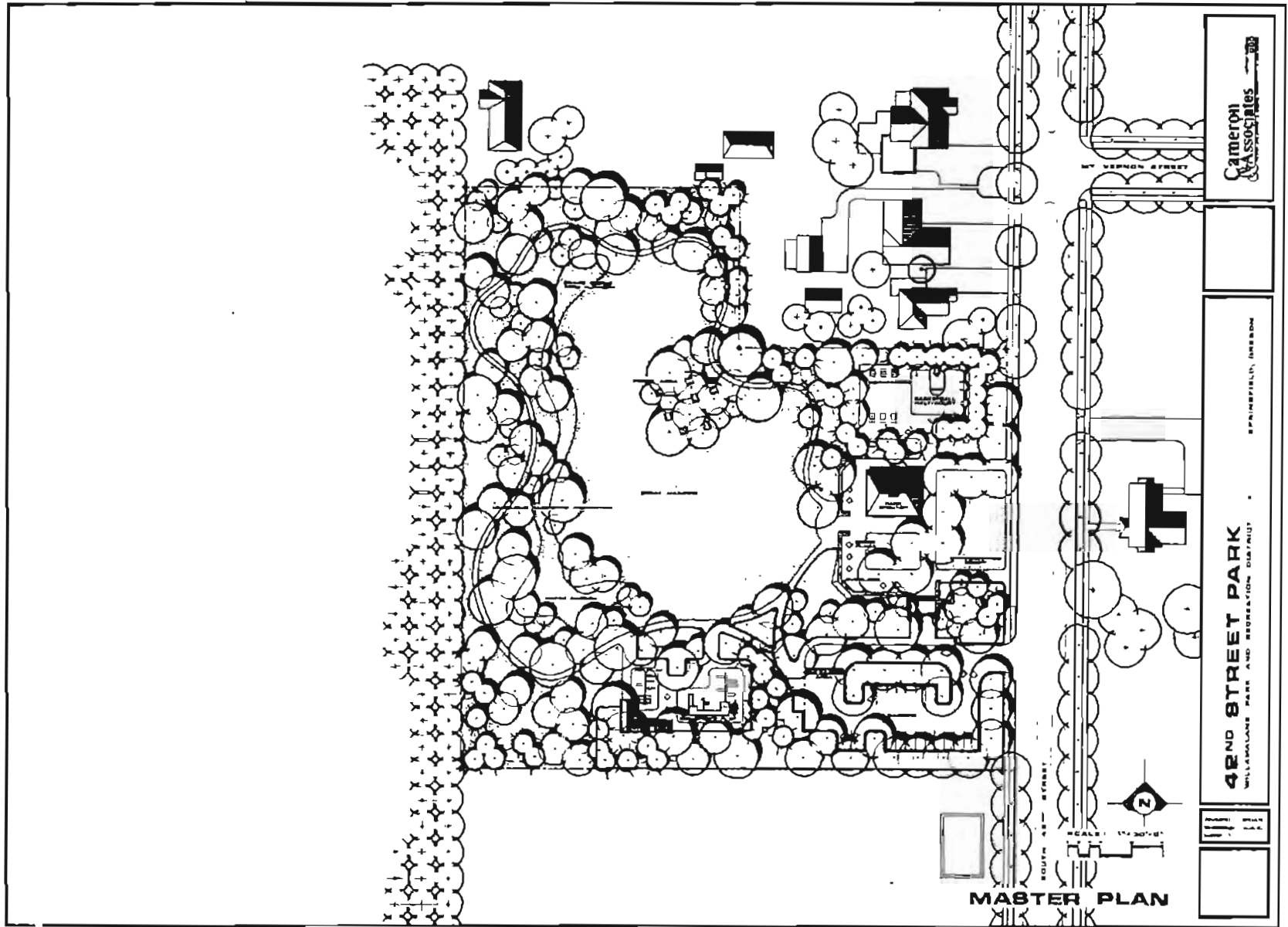
Character study

Scale: 1/4" = 1'-0"
Date: 7/1/84

Character Study Proposed Thurston Park Pool

Non-Parity Projects

PROJECT	COST	FUNDING SOURCE					
		GEN. FUND	BOND	LEVY	UPARR	GRANT	OTHER
<u>COMMUNITY PARKS</u>							
<u>SERV AREA 1 (10 acres)</u>							
Lease (10 A)	0						
Develop (10 A)	900,000			450,000		450,000	
Gnd. Maint. (1 person)	18,000	18,000					
Equipment	32,000	32,000*		*			
Supplies	8,000	8,000					
Ballfld. Maint.	2,000	2,000					
Equipment Maint.	6,000	6,000					
<u>SERV AREA 3</u>							
Lease (14 A)	0						
Develop (14 A)	1,000,000			500,000		500,000	
Gnd. Maint. (1 person)	18,000	18,000					
Equipment	32,000	32,000*		*			
Supplies	11,000	11,000					
Ballfld. Maint.	2,000	2,000					
Equipment Maint.	9,000	9,000					
<u>SERV AREA 9</u>							
Lease (40 A)	0						
Develop (40 A)	3,000,000			2,000,000		1,000,000	
Gnd. Maint. (3 people)	54,000	54,000					
Equipment	65,000	65,000*		*			
Supplies	25,000	25,000					
Ballfld. Maint.	4,000	4,000					
Equipment Maint.	20,000	20,000					



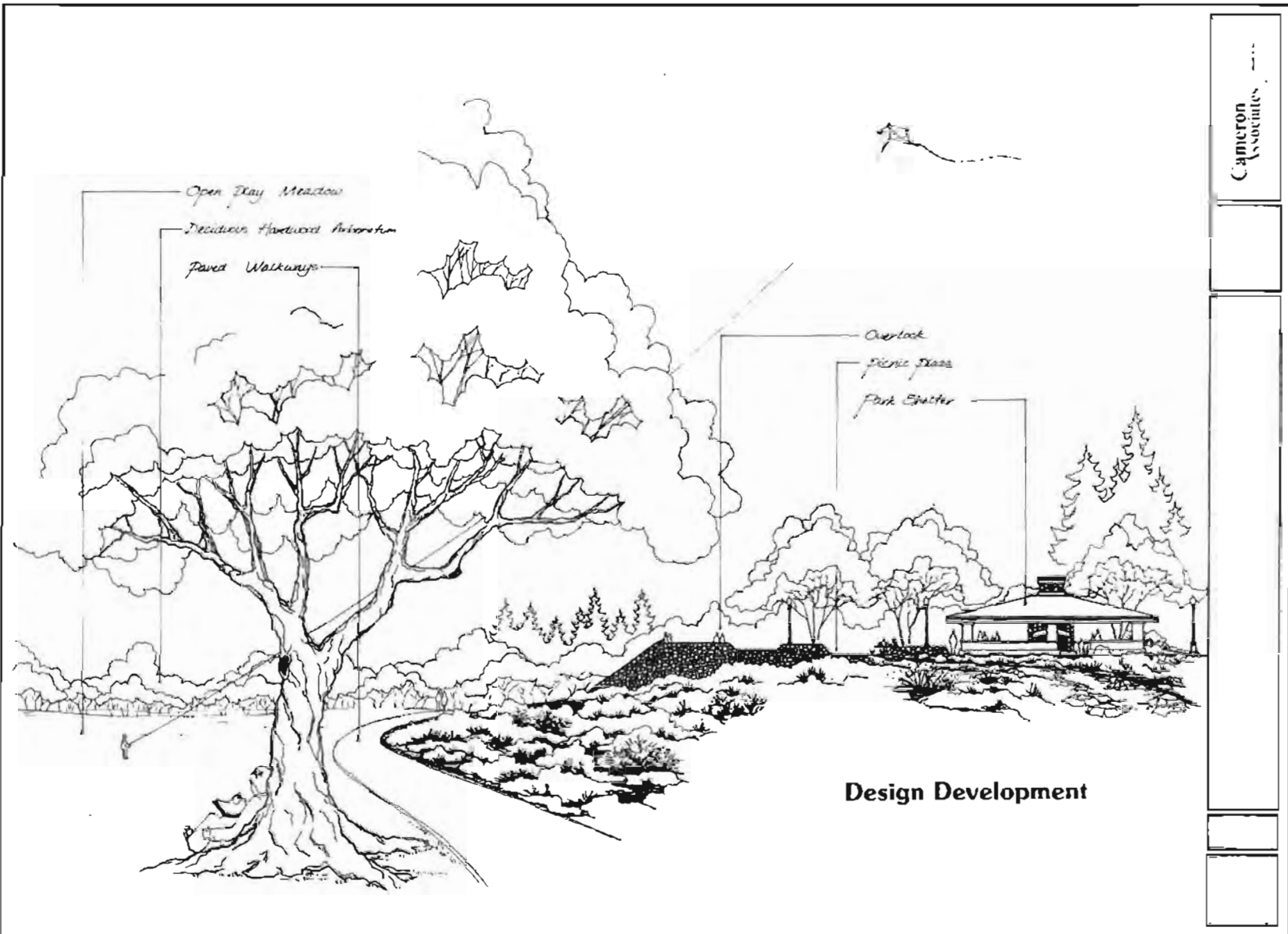
Cameron
Associates
ARCHITECTS

SPRINGFIELD, INDIANA

42ND STREET PARK
WILLIAMSON PARK AND RECREATION DISTRICT

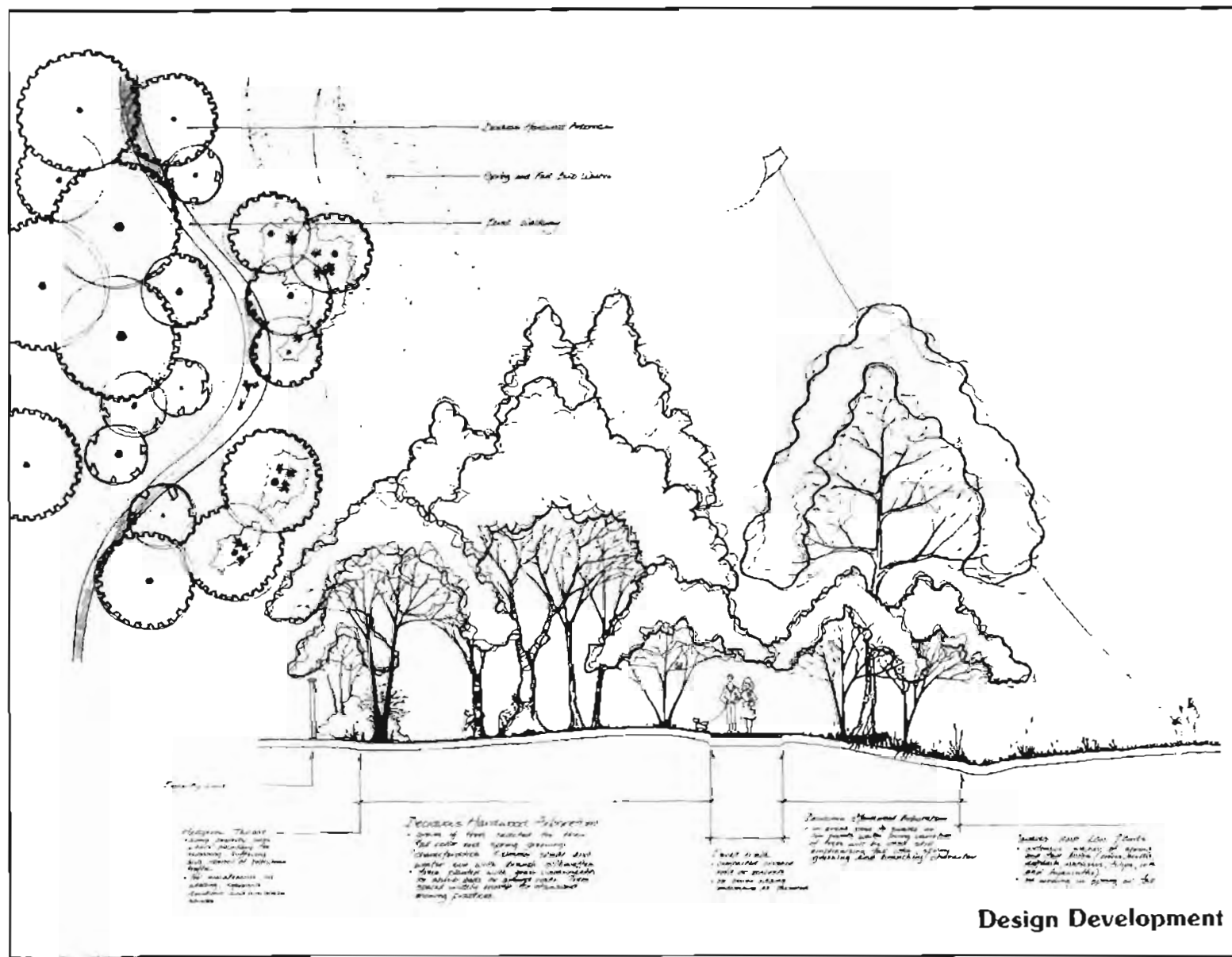
MASTER PLAN

Proposed 42nd Street Park



Design Development

Character Study of Proposed 42nd Street Park



Existing Planting Material
 Existing and New Plant Material
 Plant Selection

Existing Planting

Planting Strategy
 • Planting strategy will be based on the existing planting and the needs of the park.
 • The maintenance of existing planting should be a priority.

Existing Planting Material
 • Some of the existing trees are old and need special attention.
 • Some of the existing trees are young and need special attention.
 • Some of the existing trees are in poor health and need special attention.
 • Some of the existing trees are in good health and need special attention.

Planting Strategy
 • Planting strategy will be based on the existing planting and the needs of the park.
 • The maintenance of existing planting should be a priority.

Planting Strategy
 • Planting strategy will be based on the existing planting and the needs of the park.
 • The maintenance of existing planting should be a priority.

Planting Strategy
 • Planting strategy will be based on the existing planting and the needs of the park.
 • The maintenance of existing planting should be a priority.

Design Development

Non-Parity Projects

PROJECT	COST	FUNDING SOURCE						
		GEN. FUND	BOND	LEVY	UPARR	GRANT	OTHER	
<u>NEIGHBORHOOD PARKS</u> Dev. S. 34th (2.6 A) Gnds. Maint. (0.25 people) Equipment Supplies	200,000 4,500 8,000 2,400	4,500 8,000* 2,400			100,000 *		100,000	
<u>SERV AREA 9 (Pierce)</u> Acquire 5 acres Develop Gnds. Maint. (0.5 people) Equipment Supplies	75,000 425,000 9,000 16,000 4,000	9,000 16,000* 4,000			37,500 212,500 *		37,000 212,500	
<u>SERV AREA 10</u> Acquire 5 acres Develop Gnds. Maint. (0.5 people) Equipment Supplies	75,000 425,000 9,000 16,000 4,000	9,000 16,000* 4,000			37,500 212,500 *		37,500 212,500	
<u>OTHER POSSIBLE ACQUISITION/ DEVELOPMENT</u> <u>SERV AREA 1 (5 acres)</u> <u>SERV AREA 2 (5 acres)</u> <u>SERV AREA 5-6 (5 acres)</u> <u>SERV AREA 7 (5 acres)</u> <u>SERV AREA 11-12</u>								

Non-Parity Projects

PROJECT	COST	FUNDING SOURCE					
		GEN. FUND	BOND	LEVY	UPARR	GRANT	OTHER
<u>METRO/REGIONAL PARKS</u>							
<u>DORRIS PARK</u>							
Develop (250 A)	3-5,000,000	60,000	1-2,000,000			1-2,000,000	1,000,000
Gnds. Maint.	60,000	75,000*					
Equipment	75,000	25,000		*			
Supplies	25,000	20,000					
Equipment Maint.	20,000						
<u>GLENWOOD RIVERFT.</u>							
Acquisiiton (20 A)	300,000			150,000		150,000	
Develop	1,000,000		500,000			500,000	
Gnd. Maint.	18,000	18,000					
Equip.	32,000	32,000		*			
Supplies	12,000	12,000					
Equipment Maint.	9,000	9,000					

Rehabilitation Needs

PROJECT	COST	FUNDING SOURCE					
		GEN. FUND		LEVY	UPARR	GRANT	OTHER
WILLAMALANE PARK (15 acres) Park Dev.	2,640,000				1,840,000		800,000 Drainage
Pool	3,800,000		1,140,488		2,660,000		
Fitness Ctr.	1,899,945		570,000		1,329,945		
Tennis Cover	805,000		241,500		563,500		
Custodial (1.5 people)	27,000	27,000					
Equipment (1 time)	2,000	2,000					
Supplies	10,000	10,000					
Rec. Program	30,000	30,000					
Supplies/equip.	5,000	5,000					
Admin.	15,000	15,000					
Supplies/equip.	5,000	5,000					
ISLAND PARK	537,000	161,100			375,900		
PAGE PARK	1,100,000	330,000			770,000		
MEMORIAL BLDG. (M & E)	300,000	90,000			210,000		
GUY LEE ENTRANCE	40,000	12,000			28,000		
KELLY BUTTE (PHI)	90,000	27,000			73,000		
JAMES PARK	50,000	6,000			35,000		
TYSON (West End)	85,000	25,500			59,500		9,000
WILLAMETTE HTS.	800,000	240,000			560,000		
MENLO IRRIGATION	5,000	1,500			3,500		
PICNIC SHELTERS (5)	50,000	15,000			35,000		
PARK SIGNS (12)	100,000	30,000			70,000		
PLAYGROUNDS (7)	70,000	21,000			49,000		
TURF/DRAINAGE	500,000	150,000			350,000		
PAVED COURTS	200,000	60,000			140,000		
PICNIC TABLES (Permnt.)	25,000	7,500			17,500		
PARK BEAUTIFICATION	100,000	30,000			70,000		

Leisure Services and Activities

ASSIGN A TASK FORCE COMMITTEE TO:

- Evaluate the potential for utilization of Dorris Ranch for outdoor programming.
- Develop/update agreements with School District 19 for the School Recreation Program and school-park development.
- Identify the need to develop on-site fitness and/or recreation programs for local businesses and industry. Identify business/industry who will provide land/facilities for these programs.
- Expand fees and charges to reach 35% of the General Fund Revenue.
- Identify sports activities to be transferred to SASA if any, develop timetable for transfer.
- Investigate the potential of a recreation outreach program to deliver recreation services to the patron at their home or work.

Management

ADMINISTRATION

- Have a consultant review the personnel and administrative policy and procedures manuals drafts, revise as necessary and present to board for adoption.
- Acquire office and data processing equipment as necessary to increase efficiency.
- Expand public relations program.

FINANCE

- Receive voter approval of appropriate bond issues and/or serial levy for development of capital improvement plan.
- Investigate the potential for revenue-producing facilities and/or programs to begin offsetting property tax revenue.
- Investigate and pursue grants for programming and capital development.
- Pursue an active donations program:
 - Donations for program scholarships
 - Develop foundation
 - Develop an adopt-a-park program
 - Develop a park/program catalogue.

MAINTENANCE

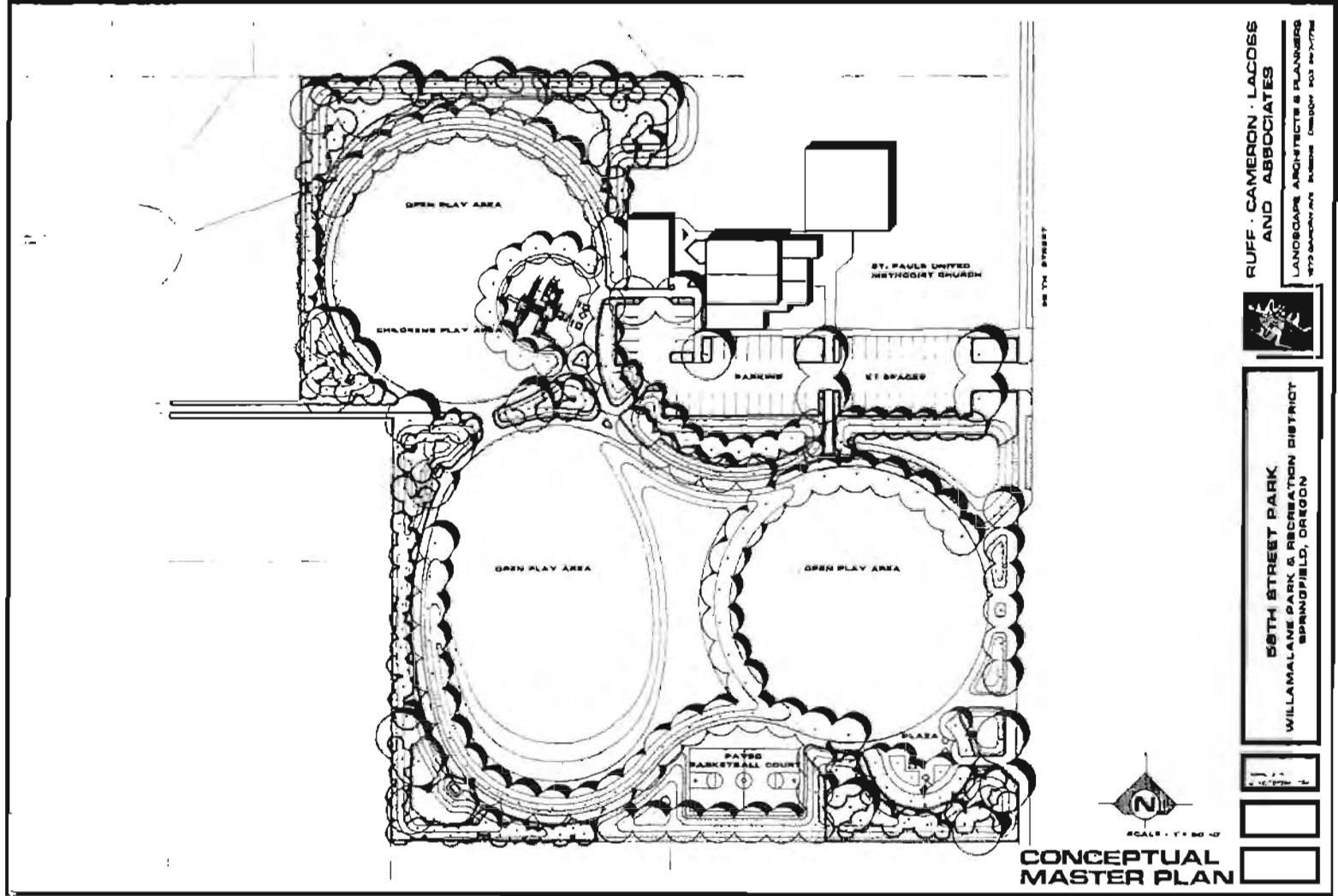
- Continue hiring and equipment purchases as new facilities are developed to maintain the current level of maintenance.
- Implement equipment replacement schedule.
- Complete and implement the maintenance management system.
- Continue training program to enhance efficiency and flexibility.

Priorities and Implementation Schedule

Physical Facilities and Rehabilitation Needs

After considering input from public meetings and special events, the WRAP Committee prioritized the development and rehabilitation projects.

PRIORITY	PROJECT	COST
1	Thurston Pool Acquisition	\$ 220,000
2	Thurston Pool	6,432,957
3	Willamalane Pool and Park Phase I	4,754,597
4	Thurston Community Park Phase I	1,000,000
5	Willamalane Park Phase II	1,840,000
6	Island Park	537,000
7	Artz Park Phase II	564,000
8	Willamalane Fitness Center	1,899,945
9	Neighborhood Park Svc Area 18	500,000

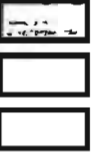


**CONCEPTUAL
MASTER PLAN**

**RUFF · CAMERON · LACROSS
AND ASSOCIATES**
LANDSCAPE ARCHITECTS & PLANNERS
1875 SHAWMUT AVENUE SUITE 100000000 503 462-7178



**58TH STREET PARK
WILLAMALANE PARK & RECREATION DISTRICT
SPRINGFIELD, OREGON**



Proposed 58th Street Park

PRIORITY	PROJECT	COST
10	42nd Street Park	\$ 810,000
11	Neighborhood Park Svc Area 14	500,000
12	34th Street Neighborhood Park	200,000
13	Park Acquisition Svc Area 9	75,000
14	58th Street Park	309,000
15	Page Park	1,100,000
16	Artz Park Phase III	564,000
17	Willamette Heights	800,000

IMPLEMENTATION SCHEDULE (CAPITAL IMPROVEMENT PROJECTS - CIP)

FISCAL YEAR	PRIORITY	PROJECT	TOTAL COST	WILLAMALANE	UPAAR GRANT	GRANT/OTHER SOURCES
1984-85	1	Acquire Thurston Pool Site	\$ 220,000	\$ 120,000	—	\$ 100,000
1985-86	2	Thurston Pool Construction	6,432,957	6,432,957	—	—
1986-87	3	Willamalane Pool & Park, Ph. I	4,754,597	4,254,597	\$ 500,000	—
1987-88	4	Thurston Community Park, Ph. I	1,000,000	800,000	—	200,000
1987-88	5	Willamalane Park	1,840,000	740,000	300,000	800,000 City Flood-water Detention
1987-88	15*	58th Street Park	309,000	209,000	—	100,000
1988-89	6	Island Park	537,000	237,000	300,000	—
1988-89	10*	42nd Street Park	810,000	610,000	—	200,000

*58th and 42nd Street Parks require implementation sooner than their priority order because of agreements when the sites were acquired.

A detailed implementation schedule identifying operation and maintenance cost is found in the Appendix.

Leisure Services and Activities

These projects address the most immediate needs to be accomplished by the Leisure Services Division:

PROJECT	TIME FRAME
Create and offer programs that receive public and professional acclaim.	June, 1985
Investigate the potential to motivate more residents to participate, explore: - Outreach Delinquency Program	June, 1985 June, 1985
Develop method to assess service delivery	June, 1985

Management

These projects address the most immediate management needs to be accomplished

PRIORITY	PROJECT	TIME LINE
1A	Formally adopt Personnel Policy	November, 1983
1B	Formally adopt and Administrative Policy and Procedure Manual	January, 1984
2	Establish and implement a comprehensive public relations program	June, 1985
3	Adopt Mission and Philosophy Statements	Completed
4	Improve and maintain relationships with public agencies	June, 1985
5	Develop and maintain an on-going goal-setting process	November, 1983
6	Complete Recovery Action Plan	October, 1983
7	Update Park Comprehensive Plan	Completed
8	Develop/purchase an effective accounting system	June, 1985
9	Investigate alternative sources of funding - Determine direction for the District if a tax limitation measure passes	April, 1984 October, 1984

The following table identifies the anticipated increase in tax revenues over the next five years and the anticipated maintenance and operations expenses.

	FY 84-85	FY 85-86	FY 86-87	FY 87-88	FY 88-89
ANTICIPATED REVENUE INCREASE	\$138,000	\$145,000	\$155,000	\$164,000	\$174,000
Development Projects:					
Maintenance Personnel	20,000		45,000		71,000
Equipment	32,000				80,000
Supplies	9,000		100,000		27,000
Equipment Maintenance	7,000		10,000		13,000
Recreation Personnel			47,000		
Supplies/Equipment			10,000		
Administrative Personnel			10,000		
Supplies/Equipment			7,000		
Replacement/Upgrading					
Administrative Personnel	2,000				
Administrative Equipment	8,000	8,000	9,000	7,000	7,000
Data Processing Equipment	15,000	15,000	17,000	15,000	15,000
Maintenance Equipment	45,000	26,000	27,000	26,000	47,000
TOTAL ANTICIPATED INCREASE IN EXPENSES	138,000	49,000	282,000	48,000	260,000
Total Anticipated Increased Revenue - \$776,000					
Total Anticipated Increased Expenses - \$777,000					
The timetable for acquisition and replacement of equipment must be adjusted to meet the anticipated revenue.					

Funding the Capital Improvement Plan

The highest priority projects are the new aquatics center for Thurston (the east end of Springfield) and renovation of the Willamalane aquatics center. Construction of these facilities will require a bond issue approved by the voters in the District. Within the next year the District will submit this issue to the voters if it appears that the measure will pass. The timetable for actual implementation of this plan will depend entirely upon the voters; a bond issue for pool construction will be presented until it passes.

The projects will be presented as a bond issue or serial levy to the voters within the next three years, depending on the progress of the swimming pool projects. Funding available may require further phasing of these projects. Other sources of funds for construction of these projects will be sought. There is a desire to raise some of the funds locally by methods other than taxation. Groups, teams, and civic organizations which use the facilities will be asked to assist in raising funds, or in the actual construction of the projects. A staff task force is working on this concept and other methods of donation, and will be prepared to implement this by April, 1984.

Adoption, Evaluation and Updating

Availability to the Public

Final copies of the Action Plan will be available to the general public upon request through Willamalane Park and Recreation District administrative offices, the City of Springfield Planning Department and the City of Springfield library. In addition, copies will be provided to the State Parks and Recreation Division, Oregon Department of Transportation.

Scheduled Annual Monitoring, Evaluation and Updating

The monitoring, evaluation and updating of the Action Plan will coincide with the District's annual budget preparation and submittal process. Evaluation of the Action Plan will detail progress in meeting goals and objectives, alternative solutions considered, and costs incurred. A progress report will be submitted annually to the National Park Service, Northwest Regional Office. The following is the annual monitoring, evaluation and updating schedule.

- Nov./Dec. - Finalize Department Performance Objectives.
- April/May - Preliminary Budget Approved; Citizen Review and Comment.
- June - Citizen Review and Comment; Commission Public Hearings.
- July - Performance Objectives and Department Budget Approved.
- August - Plan Evaluation Report to Director.
- September - Plan Update.
- October - Status Report to National Park Service; Start of new monitoring period; Start of Budget Preparation.

Glossary

Glossary

RECOVERY ACTION PLAN

A document which identifies and analyzes the recreation needs of a community and presents a plan for action to meet those identified needs. The document must also identify how the system will be revitalized, operated, serviced, and maintained.

RECOVERY ACTION PROGRAM

A documentation of the activities to be undertaken by a community to restore, upgrade, expand, and maintain its recreation system. Lists activities by priority. Includes costs, finance sources, agencies responsible, and implementation schedule.

AQUATICS CENTERS

Indoor swimming facilities capable of handling a multitude of programming needs including instructive, therapeutic, competitive, and general swimming needs. Facilities may include wading, training, therapy, and diving areas as well as having the capability of functioning as either 25 or 50 meter competitive swimming areas.

ARCHERY RANGE

Improved facilities for archery competition and practice. May include both target areas as well as field course.

BASEBALL DIAMONDS

90' diamonds and fields of sufficient dimension and development to handle competitive/league play.

BASKETBALL HALF COURTS

Facilities for practice or informal play not suitable for league or competitive play.

BICYCLE MOTOCROSS AREAS

Outdoor tracks and auxilliary facilities including sanitary facilities and parking suitable for competition and practice.

BIKE PATH

A designated route for bicycle mode of transit. Either recreational or utilitarian. Either paved and improved or partially not. Either special, separate facility or shared with other element.

BOAT RAMPS

Hard paved launching facilities for small boats, rafts, kayaks, and canoes adjacent to bodies of moving or standing water. Areas should include parking and sanitary facilities.

BUFFER

Physical separation between elements, activities, places, spaces.

CAMPING FACILITIES

Areas suitable for both tent camping and separate areas for the use of mobile homes, trailers, and pickup-campers.

CAPITAL IMPROVEMENT BUDGET

That part of the total district budget earmarked specifically for land acquisition and development of facilities.

CAPITAL IMPROVEMENT PLAN

A document outlining a plan for action towards providing physical facilities.

CHARACTER

Refers to the aggregate of distinctive or distinguishable qualities which identify or describe a place.

CHILDREN'S PLAY AREAS

Areas including play structures or apparatus suitable for children ages 7-12.

CLASSIFICATION

Refers to the designation of a set of development, utilization, content standards to a particular site in the Willamalane Park and Recreation District planning process (i.e. the 42nd Street site is classified as a neighborhood park). The neighborhood park classification carries with it a pre-determined set of standards which are used as a criteria screen in developing a facility program).

COMMUNITY CENTERS

Indoor facilities for the leisure and recreation needs of a large portion of the District's population. Facilities might include a gymnasium, meeting rooms, shops, cooking facilities, classrooms, restrooms, and offices.

COMMUNITY GARDENS

Large plots of arable land (with irrigation facilities) available for a fee to District residents for use as individual vegetable garden plots.

COMMUNITY PARK

Serves surrounding metropolitan residents (usually a number of neighborhoods) with a variety of specialized recreational facilities and programs such as aquatics, tennis, cultural arts, organized sports and league play.

COMPATIBILITY

In planning and design; adjacent elements, components, activities, uses, events, and facilities which do not cause any problems or conflicts.

COMPREHENSIVE PLAN

The document which inventories and evaluates existing recreation opportunities in a District, identifies recreation needs, explores options available to meet that need, develops a strategy and makes recommendations towards realizing the use needs.

CONCEPTUAL DESIGN

A cycle in a typical design phase which establishes the basic locational relationships of the facility components for a particular site.

CONSTRAINT

In the design process; refers to limitations or restrictions placed upon freely implementing a facility program.

CRITERIA SCREEN

A set of design or service issues which are utilized to check (critique, rate) the value, quality, usefulness, practicality, etc. of a particular design element or design solution.

CULTURAL AREA OR SITE

An area with important manmade improvements for specific use(s), a recognized area or site of cultural importance.

CULTURAL ENVIRONMENT

The set of factors which has influence on an event, experience, or place and which are of humanoid or social origin.

DEMAND

A seeking or state of being sought after, urgent need.

DRAINAGEWAY

A natural or manmade channel through which water flows.

ECONOMIC ENVIRONMENT

Similar to cultural environment but which is of a budgetary or fiscal origin.

ENDORSEMENT

The action of accepting, adopting, or approving something.

EQUESTRIAN FACILITIES

Areas including stables or boarding facilities, riding rings and riding trails.

EXPOSURE

- (1) A condition or an instance of being exposed (as in the condition of being exposed to the elements) or
- (2) A position with respect to the points of the compass or to climate or weather conditions.

LIGHTS

Two different kinds of lighting are included in park areas. Lighting for safety and lighting of facilities for evening use.

MODE

A particular form or variety of something as in mode of transportation (bicycle, bus, car, train, plane, etc.).

MULTI-PURPOSE COURTS

Three-wall, outdoor facilities suitable for use in the play of paddleball, handball, raquetball, and the practice of tennis.

MULTI-PURPOSE FIELDS

Large, flat, turfed areas suitable for the practice or informal play of field games. These fields are generally of insufficient proportions, levels of development, or maintenance to be suitable for competitive or league play.

MULTI-PURPOSE LAWNS

Fenced, well-drained, highly maintained lawn areas suitable for croquet, lawn bowling, bocci ball or other similar lawn games.

MULTI-USE

A place or building that has the capacity to simultaneously facilitate different uses or that is capable of adapting to different uses at different times.

NATURAL AREAS

Preserved areas incorporating a valuable natural resource such as significant vegetation, wildlife habitat, unique geologic features, etc.

NATURAL RESOURCE

A material, condition, capacity or source of something supplied by nature.

NEEDS ASSESSMENT

A process wherein a recreation system discovers, documents, and explores the community's recreation needs. Looks at physical, service, organization, administration, financing needs. Draws conclusions, identifies implications, documents issues. In the HCRS process, a needs assessment includes: inventory, evaluation, conclusions, implications, issues.

NEIGHBORHOOD

A readily identifiable area with people living in close proximity and sharing similar living or environmental conditions.

NEIGHBORHOOD CENTERS

Indoor facilities including meeting, classroom, or craft spaces in addition to restrooms suited to meet the leisure program needs of a specific neighborhood area.

EXPRESSED NEEDS

The vocalization, or externalization, of a set of desires based on the identification of a set of shortcomings. The request to provide more regulation softball facilities, because there are not enough to go around, is an expressed need.

FACILITY

- (1) Something that promotes the ease of an action, operation, or course of conduct, or
- (2) Something that is built, installed or established to serve a particular purpose.

FINDING

Factual statement resulting from investigations, analysis, or observation.

FISHING ACCESS

Lands open to the public adjacent to bodies of moving or standing water where recreational fishing opportunities exist.

FITNESS COURSE

Courses that combine jogging trails or paths with specific areas equipped with exercise apparatus.

FLOOD PLAIN

Land which would be inundated or submerged by a particular volume of water.

FOOTBALL/SOCCER FIELDS

Fields of sufficient dimension, development, and maintenance to facilitate competitive or league play.

FRAMEWORK

In design; refers to the establishment of the working relationships necessary for preparing documents.

GOAL

Broad statement of philosophy that describes the hopes of the people of the District or community for the future of the District or community. A goal may never be completely attainable but is used as a point toward which to strive.

GUIDELINE

A reference to, or outline of, a particular policy or objective. Frequently a "Rule Book" companion to a strategy.

"H.C.R.S."(HCRS)

"Heritage Conservation and Recreation Service". A non-land managing agency within the Department of the Interior responsible for identifying, protecting, and ensuring the beneficial use of our important cultural, natural and recreational resources.

HABITAT

The place or type of site where a plant or animal naturally or normally lives and grows.

HISTORIC AREAS

Areas including structures and specific landscape features that have historic resource value to the general public.

HORSESHOE FACILITIES

Areas at times separated by fences including all permanent facilities necessary for the play of horseshoes.

IMPACT ASSESSMENT

The process of evaluating implementation recommendations by assessing their effect on the system.

IMPLEMENTATION

Refers to the phase in the design process where the documented decisions are actualized.

IMPLICATIONS

The implied result of allowing a certain condition to continue or a certain action to occur. All findings or conclusions of an evaluation process have implications.

"INTERFACE CONSTRUCTION"

Refers to the influence that the locational relationship of two or more physical elements have upon construction methods or design decisions.

INVENTORY

In planning; refers to a set of existing elements, parts, etc.

ISSUE

A statement of contrasting, but valid, views requiring resolution. Usually relating to implications of conclusions drawn from evaluating a recreation system inventory.

JOGGING PATHS

Path systems usually with soft surfaces, such as bark, suitable for recreational running. Jogging paths may be combined with bike paths, fitness courses, or other.

LCDC

Land Conservation and Development Commission, State of Oregon.

LCOG

Lane Council of Governments, Lane County, Oregon.

LEISURE

Freedom provided by the cessation of required activities, particularly time free from work or duties.

LIGHTS

Two different kinds of lighting are included in park areas. Lighting for safety and lighting of facilities for evening use.

MODE

A particular form or variety of something as in mode of transportation (bicycle, bus, car, train, plane, etc.).

MULTI-PURPOSE COURTS

Three-wall, outdoor facilities suitable for use in the play of paddleball, handball, raquetball, and the practice of tennis.

MULTI-PURPOSE FIELDS

Large, flat, turfed areas suitable for the practice or informal play of field games. These fields are generally of insufficient proportions, levels of development, or maintenance to be suitable for competitive or league play.

MULTI-PURPOSE LAWNS

Fenced, well-drained, highly maintained lawn areas suitable for croquet, lawn bowling, bocci ball or other similar lawn games.

MULTI-USE

A place or building that has the capacity to simultaneously facilitate different uses or that is capable of adapting to different uses at different times.

NATURAL AREAS

Preserved areas incorporating a valuable natural resource such as significant vegetation, wildlife habitat, unique geologic features, etc.

NATURAL RESOURCE

A material, condition, capacity or source of something supplied by nature.

NEEDS ASSESSMENT

A process wherein a recreation system discovers, documents, and explores the community's recreation needs. Looks at physical, service, organization, administration, financing needs. Draws conclusions, identifies implications, documents issues. In the HCRS process, a needs assessment includes: inventory, evaluation, conclusions, implications, issues.

NEIGHBORHOOD

A readily identifiable area with people living in close proximity and sharing similar living or environmental conditions.

NEIGHBORHOOD CENTERS

Indoor facilities including meeting, classroom, or craft spaces in addition to restrooms suited to meet the leisure program needs of a specific neighborhood area.

NEIGHBORHOOD PARK

A park designed for and shared by people of a particular neighborhood.

NET NEED

The aggregate needs for parks, facilities, or programs in a particular neighborhood or service area.

NRPA

National Recreation and Park Association, Washington, D.C.

OBJECTIVE

An attainable target that the community attempts to reach in striving to meet a goal. An objective may also be considered an intermediate point that will help fulfill the overall goal. Frequently identified as a particular route to take towards reaching the goal.

OPEN PLAY AREAS

Turfed areas of irregular proportions that are suitable for general or informal recreational play. These areas have more varied topography than multi-purpose fields and may be interspersed with landscape plantings such as shrub beds or occasional trees.

OPEN SPACE

Vacant lands or lands used for agricultural or forest purposes or lands that conserve, enhance or preserve natural or scenic resources, or have some recreation potential.

OPERATING BUDGET

That part of the total district budget that is specifically earmarked for administration, maintenance, or program facilitation.

OPERATIONS

Refers to the events related to services delivery and management activities within an organization.

OPPORTUNITY

In the design process; refers to an option which is available to explore or utilize in the act of creating a set of decisions.

ORIENTATION

In the planning process; refers to the actions relating to establishing a project framework.

PERCEPTUAL USER

One who uses a facility through indirect, absent, subconscious, separate, or imaginary activity.
One who appreciates a park facility simply because its there or simply because they pass by it and see it in daily activities.

"PHASED CONSTRUCTION"

Refers to the influence that building (or implementing) only a portion of a facility has on construction methods or design decisions.

PHYSICAL ENVIRONMENT

Similar to cultural environment but which is of a natural or geotechnical origin.

PICNIC AREAS

Facilities for individuals or for groups. Individual areas may only include a table and benches. The addition of shelters allow for all-weather use. Group areas may include numerous tables and benches and may include a large shelter or permanent barbeque facilities.

POLICY

- (1) A definite course or method of action selected among alternatives and in light of given conditions to guide and determine present and future decisions.
- (2) A high-level overall plan or decision embracing the general goals and acceptable procedures of a particular political body.

PRESERVATION

- (1) To keep safe from injury, harm, or destruction, or
- (2) An area of restricted use for the protection and preservation of certain resources.

PRIORITY

Rating, rank, or position in relative precedence (as in importance or superiority).

PROCESS

A system or method by which conclusions are drawn or decisions are made.

PROGRAM

- (1) In the planning and design processes; refers to the set of elements which are to be incorporated into the facility (facility contents).
- (2) A structured plan of recreation or leisure activity under which action may be taken toward answering a recognized need or goal.
- (3) In recreation, refers to the delivery of a specific service.

PROGRAMMING

The first phase in the planning and design process. Wherein the product is a facilities program.

RECOMMENDATIONS

The set of specific decisions as to the how, what, when, where, and why to implement the actions decided upon to satisfy a particular recreation need.

RECREATION CORRIDOR

Linear park or open space.

REGIONAL PARK

Serves the entire regional population and is designed to draw from a large or wide area incorporating facilities or programs that cannot be supplied at the smaller community or neighborhood parks.

REHABILITATION

The process of, or the planning for, the correcting of deficiencies in an existing facility.

RESEARCH (AND ANALYSIS)

In planning and design processes; the act of gathering background or additional data relating to a particular subject. Analysis is the utilization of the collected data in order to develop a clearer understanding of a particular subject.

RESTROOMS

Permanent developed structures incorporating sanitary facilities.

SCORP

Statewide Comprehensive Outdoor Recreation Plan, State of Oregon.

SCS

Soil Conservation Service, U.S. Department of Agriculture.

SCHEMATIC DESIGN

A cycle in a typical design phase which establishes the general size, shape, and location of all facility components. A master plan is one frequent result of the schematic design activity.

SENIOR CENTERS

Indoor (and outdoor) facilities specifically designed to meet the leisure and recreation needs of the senior adult population. Facilities may include meeting, class, shop, and game rooms as well as auditorium and dining spaces including kitchen facilities and restrooms. A senior is a person over 55 years of age.

SERVICES

The items, elements, activities which are delivered or made available, to an entity's constituents. The delivery of recreation opportunities in a recreation district.

SHOOTING RANGE

An area for practice and competitive use of firearms. Area may include both field and target ranges.

SOFTBALL DIAMONDS

60 foot diamonds with fields of sufficient dimension, development, and maintenance to be suitable for programming of both youth competitive hardball and softball as well as adult league softball.

SOIL PERCOLATION

The action, or ability, of soil to absorb, handle, move, store, dispose, or deposit water.

SPECIAL PARK

A park, open space, or facility incorporating or taking advantage of a unique recreational opportunity, (i.e. recreation corridors, trail, or bikeway systems along millrace or drainageways, living history park, etc.), or serving special interests or interest grouped (i.e. golf course).

SPECIALIZED RECREATION

A program designed to the specific or specialized needs of its participants. (i.e. physically or emotionally handicapped).

STANDARD

A value, model, characteristic, quantity or dimension held in common by similar entities.

STORM DRAINAGE

The action of collecting, handling, moving, storing, dispersing, or depositing water which is present in a site due to weather, irrigation, or maintenance activities and is not containing anything which would be a danger to health, safety, and welfare of public.

STRATEGY

Details about "how to" go about something. In recreation, a strategy would be about how to proceed in selecting a particular course of action for delivering services or achieving an objective.

STRATEGY DEVELOPMENT

The generation of goals, objectives, and possible choices for action, which result in the identification of a particular strategy. In the HCRS process: Strategy development follows needs assessment and leads to the making of implementation recommendations.

SYNTHESIS

In the design process; the act of utilizing what was learned during the research and analysis mode in order to generate possible solutions of, and to document particular actions towards, implementing a facility program.

TENNIS COURTS

Facilities of standard dimensions, and singular use for the instruction and play of tennis.

"U.P.A.R.R." (UPARR)

"Urban Park and Recreation Recovery". A 5-year, \$725 million program for park and recreation rehabilitation and innovation efforts. Administered by HCRS and intended to assist communities with improving the delivery of recreation services.

UNDERDEVELOPED LAND

Lands which have not been developed to attain their maximum utilization or highest and best use.

UNDEVELOPED LAND

Complete tax lots that are vacant, used for forestry, or used for agricultural purposes.

"UNIT CONSTRUCTION"

Refers to individual elements or materials in discussions concerning construction methods or design decisions, free from influence of adjacent elements or implementation schedules.

VISTA

A distant view through or along an avenue or opening.

WATERCOURSE

A natural or manmade channel through which water flows.

WATERSHED

A region or area measured from ridgeline to ridgeline bounded peripherally by a water parting and draining ultimately to a particular watercourse or body of water.

ZONE

A region or area set off as distinct from surrounding or adjoining parts.

Bibliography

Bibliography

- A PLAN FOR DOWNTOWN, Springfield Planning Department, City of Springfield, Oregon, 1976.
- ANALYSIS AND RESULTS OF CITIZEN SURVEY, Market Facts, Dennis Howard, Principal Investigator, November 27, 1982.
- AQUATICS/COMMUNITY RECREATION FACILITIES PROGRAM, Lutes/Sanetel Architects, P.C., April 5, 1983.
- ATLAS OF OREGON, William Loy, University of Oregon, 1976.
- DORRIS RANCH - LAND USE PLAN, Willamalane Park and Recreation District, Springfield, 1980.
- ECONOMIC PROFILE - SPRINGFIELD, OREGON, Springfield Area Chamber of Commerce, 1981.
- GENERAL SOCIAL AND ECONOMIC CHARACTERISTICS - OREGON, U.S. Department of Commerce, Bureau of Census, Washington, D.C. 1972.
- GEOTECHNICAL INVESTIGATION, ROOF BUTTRESS FOUNDATIONS, EXISTING WILLAMLANE SWIMMING POOL, SPRINGFIELD, OREGON, L.R. Squire Associates, Inc., Geotechnical Consultants, August 22, 1983.
- HISTORIC BUILDINGS OF SPRINGFIELD: 1980, Ellen Kotz - Historic Resource Coordinator, City of Springfield, Oregon, 1980.
- LANE COUNTY PARKS MASTER PLAN, Lane County Parks and Open Space Division, 1980.

LOCAL CLIMATOLOGICAL DATA, National Oceanic and Atmospheric Administration, Data and Information Service, National Climate Center, Asheville, North Carolina, 1979.

MECHANICAL/ELECTRICAL SYSTEMS RECOMMENDATIONS AQUATICS FACILITIES PROGRAM, Lutes/Sanetel Architects, P.C., April 5, 1983.

METRO PLAN REVIEW, Springfield Area Chamber of Commerce, 1980.

METRO PLAN UPDATE - WORKING PAPERS, Lane Council of Governments, 1978.

METROPOLITAN AREA BIKEWAY MASTER PLAN - EUGENE-SPRINGFIELD, OREGON, Lane Council of Governments, 1975.

METROPOLITAN AREA GENERAL PLAN, Eugene-Springfield, Lane Council of Governments, 1980.

NATURAL RESOURCES STUDY, Springfield Planning Department, City of Springfield, Oregon, 1980.

OREGON COMPREHENSIVE OUTDOOR RECREATION PLAN, Oregon State Parks and Recreation Branch, Department of Transportation, 1978.

OREGON OUTDOOR RECREATION DEMAND BULLETIN - 1975 - TECHNICAL DOCUMENT I, Statewide Comprehensive Outdoor Recreation Plan, Parks and Recreation Branch, Department of Transportation, 1978.

OREGON OUTDOOR RECREATION SUPPLY BULLETIN - 1976 - TECHNICAL DOCUMENT II, Statewide Comprehensive Outdoor Recreation Plan, Parks and Recreation Branch, Dept. of Transportation, 1977.

OREGON OUTDOOR RECREATION NEEDS BULLETIN - 1977 - TECHNICAL DOCUMENT III, Statewide Comprehensive Outdoor Recreation Plan, Parks and Recreation Branch, Department of Transportation, 1978.

PARK FACILITY DEVELOPMENT PROGRAMS, Cameron & Associates, Landscape Architects, March 1, 1982.

PROCEEDINGS - 1980 NATIONAL OUTDOOR RECREATION TRENDS SYMPOSIUM, Vols. I & II, U.S. Dept. of Agriculture, 1980.

SUPPLEMENTAL MATERIALS TO THE CENTRAL LANE PLAN FOR REGIONAL PARKS, Kim and Loeffler, Bureau of Governmental Research and Service, University of Oregon, 1970.

TRANSPORTATION IMPROVEMENT PROGRAM - EUGENE-SPRINGFIELD AREA FY 1979-80 TO 1981-82, Eugene-Springfield Transportation Study, Metropolitan Area Transportation Committee, 1979.

TRANSPORTATION IMPROVEMENT PROGRAM - EUGENE-SPRINGFIELD AREA FY 1980-81 TO FY 1984-85,
Eugene-Springfield Transportation Study, Metropolitan Area Transportation Committee, 1980.

TRANSPORTATION 2000 PLAN, Eugene Springfield Transportation Study, Lane Council of Governments, 1978.

WILLAMETTE GREENWAY STUDY, Springfield Planning Department, City of Springfield, Oregon, 1980.

YOUR COMMUNITY AND RECREATION PLANNING, A Guide for Local Improvement in Comprehensive Recreation
Planning, Randy Conrad, University of Oregon, 1977.

1970 CENSUS - DATA SKETCH OF LANE COUNTY, Lane Council of Governments, 1972.

Appendix

Indoor Facilities

Please see "Aquatics/Community Recreation Facilities Program," report by Lutes/Sanetel Architects, April 5, 1983.

Park Facilities

Please see "Park Facility Development Programs," report by Cameron and Associates, March 1, 1983.

Leisure Services

Introduction

Willamalane's Leisure Services Division provides a wide spectrum of programs for the entire district population. The Leisure Services Director oversees eleven areas:

- * Public Information
- * School Recreation
- * Aquatics
- * Community Center
- * Specialized Recreation
- * Sports
- * Outdoor
- * Special Events
- * Cultural Arts
- * Health Fitness
- * Senior Adult

The sharing of ideas, knowledge, technical expertise and planning skills is not only common place but also vigorously encouraged. Cooperative programs and programming are required. It is inconceivable that there would not be some overlap in the various spheres of service the programs cover but this is considered an asset. Examples might include the General Recreation Coordinator assisting the Community School Supervisor in organizing a particular special event, or the Specialized Recreation Specialist planning and overseeing an adaptive swimming class offered as part of the Aquatics program.

Willamalane strives in many ways to make leisure services available to the entire population of its service district. One notable way this has been achieved is through District's extended hours of operation. Willamalane recognizes that a large segment of its population is employed in industrial or manufacturing jobs. These employment sectors usually operate in round-the-clock operations employing three shifts of workers a day. To accommodate those sectors of the population working non-traditional hours Willamalane is operating twenty hours a day, many days of the week, and is working toward including more weekend activities in its schedule of programs.

Public Information Department

It is the goal of Willamalane's Public Information Department to keep the patrons of Willamalane Park and Recreation District knowledgeable as to current events within their district.

The challenge for Public Relations is to maintain agency prestige and a positive public image, while enhancing Willamalane's relationship with the community. It is our responsibility to take the initiative, to keep the agency one step ahead.

To accomplish and maintain these goals, all resources with the community will be utilized to the fullest extent, within the bounds of budget constraints.

School Recreation

Embodying the concept of sharing mutual resources, Willamalane and School District #19 established a School Recreation Program in the early 1970's with Willamalane as the agency of primary sponsorship. The goal was to provide area residents with a comprehensive program of leisure and education services at a minimum of tax dollar expenditures. Control of the School Recreation staff and volunteers is the direct responsibility of Willamalane's Superintendent and the Leisure Services Director. Day-to-day operations are overseen by the Recreation Program Supervisor, also a paid Willamalane staff member. At all levels of the program's structure, close cooperation and coordination between Willamalane and School District #19 personnel is a key element.

The School Recreation concept calls for expanding the role of the traditional school from a learning center exclusively for children into a community-based opportunity center providing self-improvement and recreational services for all

segments of the resident population. The program recognizes that continuing education and recreation are both integral parts of strong community growth. School Recreation programs provide a wide range of education, recreation, social, cultural and community problem solving opportunities for all segments of the park district population. The program uses School District #19 facilities in hours that agree expanded from those of traditional school operation. The use of both elementary and middle schools means that the varied locations of these "community resource centers" are always conveniently located in close proximity to neighborhood population centers.

School Recreation facilities are open to the public after school and into the evening hours. Facilities are usually not open during regular school hours and Willamalane staff spends this time in assisting regular School District #19 teachers in conducting programs or lessons in arts, crafts, recreation, sports or leisure education and enrichment. School Recreation staff also provide field trip opportunities including planning, organization, and transportation. After school hours, children have choices of various sports programs, or recreation and enrichment activities. During the evening hours, emphasis is placed on entire family participation. Activities have included movies, talks, parent-child events, and potluck suppers or desserts. Popularity of evening-hour activities is enhanced by specialized recreation-education programs for adults and teens.

A primary responsibility of the Recreation Program Supervisor is to mobilize varied local or community resources and to bring them directly into the classroom or traditional school environment. A lengthy list of local agencies or community organizations donate their time or resources each year to the Willamalane School Recreation Program. Instructional tutors, career education speakers, special interest movies and field trips are just a few examples of how Willamalane coordinators assist classroom teachers.

The School Recreation Program makes extensive use of volunteers to instruct classes and supervise activities. This unselfish contribution of time and expertise by volunteers enables Willamalane to offer many programs at little or no cost to the participant. Volunteers range in occupation from students and housewives, to business persons and senior citizens. In all, nearly 20,000 volunteer hours are logged in the program annually. This fact, perhaps more than any other, exemplifies the broad-based, community appeal and support the program receives.

School Buildings:

Springfield School District #19 offers a broad range of facilities to the community for use in a multitude of activities. Through a cooperative working relationship, many of these facilities are available to Willamalane for public recreation purposes on a routine basis at four middle schools and eleven elementary schools. While such cooperative use has been very beneficial to the tax-paying community, scheduling security due to the lack of long-term formal joint use agreements has been a deterrent to expanded public recreation use.

Aquatics/Gymnastics

Instruction, recreation, and competitive programs comprise the three major aquatic services provided patrons at Willamalane Pool. Willamalane residents make heavy use of the facility, with as many as 1,000 daily participants and spectators using the pool and building facilities.

The instruction program, complemented by a large area of shallow water, provides year-round lessons for all ages and abilities. In addition to year-round Willamalane Park District programs, several school districts contract for instruction for their students.

Willamalane Swim Club and Willamalane Diving Club regularly produce nationally and internationally recognized competitors. The teams' ranks swell toward 200 athletes training during the winter months. The large deck areas make the pool a popular host for state and region-wide swimming and diving meets.

The pool's waters attract recreation seekers as diverse as adult lap swimmers, senior exercisers, "Midnight" swimmers, scuba divers, and kayakers. Spectators enjoy such special events as "Hawaiian Night," and middle school students attend dances and pool parties. The pool also hosts workshops and training sessions.

The year-round gymnastics program provides instruction and coaching for infants, children and adults. The staff helps "Tiny Tots" develop motor coordination and older athletes prepare for competition.

Willamalane Pool:

The Willamalane Pool building, located within Willamalane Park at 1276 "G"

Street, houses the second largest indoor pool in the Northwest. The 25 yard by 40 yard pool, separate diving pool with one and three meter boards, changing rooms, and gymnastics area serve thousands of participants and spectators year-round.

The pool tank, completed in 1951, was covered in 1963. In 1976, a major remodeling project deepened the diving pool, tiled the pool bottom, and installed a heat recovery system.

Community Centers

Community Center programs offered by Willamalane make available to Park District residents a wide range of recreational and educational activities in areas of expressed interest. Activities conducted give participants an opportunity to pursue a new skill or knowledge, to relearn an old interest or hobby, or to socialize and become acquainted with persons of similar interests. The Community Center program serves persons from infancy to 55 plus years of age. At present, the facility utilized for the majority of these programs is the Memorial Building. When specialized facilities or spaces are necessary, activities take place at other Willamalane sites or locations.

Programs conducted for the preschooler consist of specific interest classes such as cooking, foreign languages, or arts and crafts. Special Events include seasonal parties and "On the Go" trips. A 9-month structured readiness program for ages 3-5, with a total of 8 classes, is offered during the school year with an enrollment average of 175 children.

Examples of youth and teen programs include: School Age Care, Baton, Cheerleading, Science Awareness Workshops, and trips. Adult activities include but are not limited to: Dog Obedience, Fencing, Sewing, Cake Decorating, and Floral Design.

The Community Center program averages 35-50 structured classes or activities per term with an estimated average of 500 registered participants per term. Classes reflect patron input, and are taught by qualified, part-time Willamalane Employee. Criteria for class content is maintained at a high level to insure quality instruction. Volunteers are sometimes utilized as instructors or as aides to instructors. Minimum fees are assessed for classes to cover the cost of instruction and any necessary supplies.

Facilities:

MCKENZIE CENTER

Willamalane utilizes the 1-story McKenzie Center which is owned by the Urban Renewal Agency and located at 300 W. Fairview. This community building is equipped with a large multi-purpose room with a 50-75 person capacity. It also has restrooms and kitchenette facilities.

MEMORIAL BUILDING

The Memorial Building, located at 765 North "A" Street, is a large, 3-story facility which acts as Willamalane's only Community Center while also housing several Recreation Coordinators' offices. This facility includes: multi-purpose rooms, dance and meeting rooms, kitchen and dining area, and a gymnasium. A wheelchair ramp for handicapped persons gives access to the center via the basement.

In 1950 the partially constructed Memorial Building was donated to the Park District by the Veterans of Foreign Wars. Construction was completed in 1951. Since that time the building has undergone numerous renovation and remodeling efforts to better facilitate recreation needs and to increase office space.

Specialized Recreation

Specialized recreation services were initiated by Willamalane Park and Recreation District during 1979 and 1980. In its first year of operation the service grew from one Adaptive Aquatics program into a full schedule of services including programs for rehabilitating post-stroke individuals, physically limited, mentally handicapped, (both children and adults), and emotionally handicapped children. In addition, recreation services for the visually and hearing impaired are offered. Regular programs are offered on a weekly basis, with specialized events occurring at different times throughout the year. Skill-building programs are services individually designed to prepare participants for integration into community recreation experiences. Skill-building in this context means strengthening social skills, bolstering self-confidence and assisting the exceptional or disabled person in overcoming physical, economic, and emotional barriers (i.e. transportation, accessibility, program fees and attitudes of the community-at-large).

In the coming years more emphasis will be placed on integrating the exceptional or specialized population in the mainstream of community recreation programs. The process will begin with programs for young children, then move to include teens, and will finally incorporate the adult population.

An issue which continually presents itself and serves to counter any services intended to mainstream the specialized population into the regular community recreation programs is the lack of physical accessibility to facilities both provided by the park district and the community-at-large. An example of this is the gymnasium located on the second floor of the Memorial Building. It is not equipped with lifts or elevators. The only ramp for the building leads to the basement. Other examples are the many community schools which lack curb cut ramps thus making it difficult, if not impossible, for some individuals to enter the sites.

One particular program which has grown in both size and number is the recreation program for emotionally handicapped children. The program is directed towards children who are hyperactive, aggressive, or non-compliant. The program incorporates two weekly sessions, one for children ages 6-9 and another for children ages 10-13.

The Springfield community also provides three "shelter-homes" in the park district which house battered or abused children who have been removed from their homes by the State Children's Services Division. Willamalane is currently expanding its services to better include these children who number between 50 to 70 per year.

The following is a list of current services provided for the specialized population of the park district:

Skill Building Programs

- * Women's Wheelchair Basketball and Sports Evening
- * Wheelchair Tennis
- * Adaptive Aquatics
- * Swim Exercise
- * Afterschool Recreation (emotionally handicapped children)
- * Friday Get-Away (mentally handicapped)
- * Special Olympics Training
- * Wheelchair Square Dance

- * Playground Program for Special Children

Special Events

- * Day Outings
- * Dances and Parties
- * Workshops

Sports

The major areas of service in Willamalane's Sports Program are youth sports, adult sports, instructional classes, late night activities, special events, and sport camps. Programs offered include both non-competitive, competitive sports, and instructional classes directed at service both sexes and nearly all age groups. In the case of Late-Night Programs the hours of service are geared to area residents doing shift-work at local places of employment with some facilities remaining open or activities scheduled until 2:00 a.m.

Willamalane's first youth sports programs were oriented towards non-competitive sports. In non-competitive youth sports Willamalane's prime concern is providing an for athletics emphasizing good sportsmanship where each registered participant is guaranteed to play in 50 percent of each athletic event. It is stressed that coaches give individual attention to all participants via positive feedback and constructive criticism in the instruction of technique. In any given non-competitive sport, no team standings are compiled nor are championships awarded. The objectives are to promote participation by all individuals, while teaching individual skills and correct techniques in an environment stressing sportsmanship. Ideally, this provides a high quality standard to which each participant will want to aspire. Furthermore, Willamalane policies dictate that youth sports programs offered by the park district will not duplicate or compete with sports programs offered by School District #19.

Willamalane is currently co-sponsoring programs with parent organizations for competitive sports. Willamalane provides equipment, sites for the competition, and if necessary, funds can be allocated for coaching or instructors. The balance of the funds necessary will be provided by the parent organizations and registration fees.

Youth sports are offered after school hours, on the weekends and throughout the

summer. Competitive sports include SASA flag football during the fall, both girls' and boys' basketball in the winter, and baseball (T-ball) in the summer. In conjunction with the American Youth Soccer Organization (AYSO), Willamalane sponsors soccer programs in both the fall the the spring. A track and field program in Spring and summer is conducted in conjunction with the All Comers Track Meets for youths held at Hayward Field on the University of Oregon campus. Contact or tackle football, as a competitive program is being planned in conjunction with SASA and to co-sponsored by Willamalane. Willamalane also co-sponsors competitive youth baseball programs in conjunction with the Springfield and Thurston Baseball Associations. Willamalane provides registration, umpires, maintenance of the fields and some of the sites for practice and competitive play.

Instructional classes are scheduled for both adults and children. Sports instruction includes tennis, golf, bowling, and volleyball.

Adult sports in many cases focus on league-play organization. Leagues exist for softball, basketball, and coed volleyball. Late Night Programs include opportunities for bowling, swimming, softball and the use of local gymnasiums.

Special events include tournaments, fun runs, competitive runs, the "Hit, Pitch, and Run" Contest, the Hot Shot Program, frisbee contests and participation in the Broiler Festival sponsored by the Springfield Jaycees. In addition Willamalane sends representatives to the State Basketball and State Softball Tournaments.

Sport camps are youth-oriented. Both day camps and resident camps are available for a number of different sports.

Special Events

The Special Events offered by Willamalane is a break in routine for the on-going program schedule. It has broad appeal, is for everyone and requires comprehensive publicity. Special Events involve an intensive schedule of several activities - food, entertainment, displays, activities, etc. The majority of the Special Events are conducted on the outdoor park facilities. However, School District #19 gymnasiums and outdoor play fields and the Springfield Mall facility have been other event sites.

Many events are co-sponsored by local businesses, clubs, organizations, and radio stations. This enlarges the Special Event giving it the district-wide distinction.

Cultural Arts

The Cultural Arts Program was initiated by Willamalane in 1979. Currently, Willamalane recognizes seven art forms in its cultural arts program:

- * Fine Arts (drawing, painting, design, and sculpture)
- * Crafts
- * Music
- * Dance
- * Drama
- * Literary Arts
- * Media Arts (photography, film and video)

The types of programs that make these art forms available to the area's residents include classes, workshops, one-time events and special projects. The programs strive to increase participants awareness and development in the varied forms of cultural arts. The program succeeded in bringing all seven art forms to participants ranging in age from preschool to senior adult.

Cultural arts programs are available at numerous locations throughout the park district including the Craft Center, the Memorial Building, the Senior Adult Activity Center and at neighborhood school locations. Programs are offered mornings, afternoons, and evening. Over 600 cultural arts classes were conducted during the program's first year, with the number of participants in each class ranging from six to fifteen persons. Small classes such as these assure the delivery of a quality service with a large amount of personal attention being given by instructors to each participant.

Craft classes are consistently popular at the recreation schools (serving both the youth and adult populations), at the Senior Adult Activity Center (serving seniors in the morning and afternoon and adults in the evening), and at the Craft Center (serving participants whose ages range from preschool through adult). another increasingly popular service is the Youth Dance Program with an annual enrollment of approximately 200 persons. Dances for senior adults occur twice weekly, and are held at the Senior Adult Activity Center with attendance ranging from 60 to 150 adults.

Special cultural arts events scheduled throughout the year include Music in the Park, Summer Youth Theater, a Christmas Faire at the Senior Adult Activity Center, and a Youth Dance Recital. The attendance at the Youth Dance Recital numbers approximately 1200 persons.

Willamalane's cultural Arts Program also works in cooperation with other civic organizations involved in significant community events. Some of these events have been the Broiler Festival in cooperation with the Springfield Jaycees, Sunday in the Park with the Springfield Historical Commission, Artist in Residence with the Lane Regional Arts Council, Fourth of July events in cooperation with numerous civic organizations and including Springfield Chamber of Commerce Christmas Parade.

Three other programs that are very popular but lack adequate facilities are Dance, Drama, and Music. Drama and Music Programs require indoor spaces that allow for staging of props or scenery and also have seating for audiences. Willamalane feels it is important for participants to be exposed to the "stage experience" to choreograph or rehearse in situations approximating those of the performance environment including full dramatic lighting and sound. Over the length of Willamalane's history different drama and dance groups have formed and then dissolved, and much of the lack of sustained interest may be attributed to the lack of rehearsal and performance space. The exception to this lack of adequate or appropriate facilities is the Senior Adult Activity Center. Although it also lacks stage facilities it does have an abundance of small, private or enclosed studios, or rooms where rehearsals can take place.

A recently formed group is the performance oriented Youth Dance Troupe, which choreographs and practices in the Memorial Building. The need for adequate facilities also extends to seminars or sessions conducted with visiting performing artists or professional entertainers. Their added expertise would greatly aid local groups interested in the artist's specific field, but without appropriate spaces little can be done to take advantage of these potential instructional resources.

Overall the cultural arts are receiving strong support throughout the part district particularly from the senior adult population and from residents of east Springfield. Senior support is best shown by the full use of the Senior Center's five craft shops and the multi-purpose room. The shops are open weekly from 9 a.m. to 4 p.m. with approximately fifteen to twenty seniors using each

shop on a weekly basis. The multi-purpose room is used for musical jam sessions, performances and dances.

Planning for future programs to accommodate recreation trends includes continuing craft and dance programs and increasing cluster community support groups in music and drama. Opportunities for high school age people will be created through apprenticeship programs in the Cultural Arts sponsored by Willamalane.

Additional efforts are being made to increase entertainment opportunities through negotiations with other civic organizations and public agencies for local available space. It is critical that these spaces be available on a regular and firm basis so that planning and scheduling of programs can be finalized.

Health Fitness

The Health Fitness Program was consolidated by Willamalane in 1982. Willamalane offers a variety of Health Fitness activities including aerobic dance and fitness classes, the Individualized Fitness Program, road runs and triathlons.

Five modes of exercise are used to provide cardiovascular fitness to participants. These include calisthenics, dance, stationary biking, swimming, and running. Other fitness components which are stressed include flexibility, balance and muscular strength and muscular endurance.

Cardiovascular fitness is emphasized over other components of fitness. Cardiovascular fitness is achieved by sustained, large-muscle activities which last in duration from 20 to 45 minutes depending upon the mode of exercise and its intensity. Cardiovascular fitness, as the name implies, is the development of the heart (cardio) and the blood vessels (vascular). The Health Fitness Programs emphasize this component of fitness because it has the greatest effect upon the vital organs of the body which sustain life.

Aerobic dance and fitness classes are offered at the Memorial Building and at the school recreation sites throughout Springfield. Classes are held mornings, afternoons and evenings. Over 80 classes with over 2500 participants participate in these classes. The disadvantages to the school recreation site is that classes cannot be uninterrupted, a fitness prerequisite, due to school breaks and vacations and scheduling conflicts with the school district.

The Individualized Fitness Program, located at the Willamalane Fitness Center, offers a convenient, economical and concentrated fitness program for individuals with irregular hours and/or special needs. Stationary biking, running or walking and supplemental weight training are available to participants. The Fitness Center is the only facility of its kind in the Springfield area and is unique among public recreation districts in scope and services offered. Though the building is small, 1000 square feet, and the equipment limited, the program has the greatest potential to reach the largest group of wage-earning, tax-paying adults in Springfield. It also has the greatest potential to provide services to tax-paying business in the form of employee fitness programming. As a result, these programs could be self-supporting with the adequate facilities to house them.

The Willamalane Health Fitness Program has had considerable success in the staging of large participatory special events. These include road runs and triathlons, the fitness event of the 80's. Of the road runs, the Willamalane Chicken Classic has become Springfield's road run. In 1983 over 700 individuals participated in three distances--2, 5, and 8 kilometers--making this run a real family event.

Of the triathlons, the Oregon Triathlon has become a standard, both organizationally and as a scenic and safe course, that other triathlons strive to equal.

These events would not be possible without working closely with other organizations and businesses including Nike, Inc, McKenzie-Willamette Hospital, Burger King, Inc., Willamette Beverage, with individuals such as the race directors for Nike Marathon and Butte-to-Butte and with facility supervisors from Willamalane and Cottage Grove pools.

Overall the Health Fitness Program has considerable untapped potential in the weight conditioning, handball, aerobic fitness and health maintenance areas.

Outdoor Recreation Programs

Willamalane Park and Recreation District has provided cross-country skiing, day camping and resident camping opportunities to residents of the District for a number of years. In 1983 outdoor programming was consolidated under the coordination of one staff member in the Outdoor Recreation Department. Within

this department, Willamalane offers a comprehensive program of indoor and outdoor activities , workshops, lectures and instructional classes designed to teach individuals of all ages to engage in outdoor recreation pursuits on their own in a safe, environmentally responsible manner.

Outdoor recreation opportunities available to District residents currently include hiking, bicycling, youth resident camping, family resident camping, skiing, and water activities, including wind surfing, rafting and canoeing. Participants range in age from preschool through senior citizens. The Outdoor Coordinator works with the Special Recreation Coordinator and Senior Center Staff to assure a varied outdoor program for seniors and other special populations including walking, hiking, cross-country skiing, bike riding and rafting.

Additional service to participants includes the loan of some kinds of outdoor equipment for skiing, biking, backpacking and bicycling. So that residents may introduce themselves to new outdoor experiences without making a huge investment. Providing this kind of service requires the District acquire and maintain an inventory of equipment, some of which is quite costly. Adequate, dry, secure storage is already identified as a barrier for increasing this service. Other equipment needed to balance out our inventory would be for the boating activities: kayaks, canoes, rafts, paddles, life jackets, etc. This requires considerable capital investment, not only in the equipment but in vehicles. Because of the lack of equipment, the District currently contracts our boating program to private outfitters. Therefore the District programs are restricted in activities offered by commercial outfitters which often limit the educational component of the experience. In the long run, we would prefer running instructional boating programs with our own staff and equipment. High demand is experienced this year in instructional skiing and the water activities as well as bicycle tours.

Our Outdoor Program coordinates and cooperates with the staff of Eugene Park and Recreation Department and River Road Park Department which allows sharing of equipment, leadership and assistance in planning and operating a large youth camp program. The Outdoor Coordinator provides informational services for our residents planning their own outdoor recreation such as places to ski or boat, places to rent equipment other outdoor recreation services available, etc. The Outdoor coordinator provides District staff with training in winter driving, instructional skills, safety standards and equipment maintenance.

Senior Adult

Willamalane provides senior programs to park district residents 55 years of age and older. Programs cover a diverse cross section of areas of interest, tailored to senior adult needs. Most programs are offered at the recently constructed Senior Adult Activity Center adjoining Island Park in the west end of Springfield. Special events and activities requiring specific spaces or facilities not provided by the Senior Center, make use of other Willamalane facilities, or facilities owned and operated by other public agencies or local organizations.

Willamalane's Senior Program attempts to meet the varied needs and interests of its senior population. The major initial drawing power of the senior program centers on making available environments for increased social interaction between senior adults and with the community. Social activities include dances, parties, special lunches, club meetings, hobby groups, out-of-town trips, cards, pool or billiards. Beyond seniors social needs, activities or programs are also available covering senior needs regarding health, fitness, finances, politics, cultural arts, transportation, and continuing education. Separate from the structured program for seniors is the Drop-In program. The lounge and game room provide an atmosphere where people can drop by as their schedule permits to visit with others, read a new magazine, work on a jigsaw puzzle or simply watch the nearby Willamette River. This program has provided a resource for many people who normally do not participate in group activities.

Some services Willamalane makes available to seniors are co-sponsored by other local, public or private agencies. LCOG Senior Services uses office space from Willamalane for its Senior Outreach Program. This program extends information and services to homebound seniors in the Springfield area. LCOG also provides food and staff persons for the Elderly Nutrition Program which serves approximately 150 seniors a daily, hot, noon meal. Other senior services available include:

Health Services

- * Glaucoma Screening
- * Flu Shot Clinic
- * Health Counseling
- * Blood Pressure Monitoring
- * Stroke Support Group
- * Multiphasic Health Screening

Financial Services

- * Medical Insurance Help
- * Senior Discount Cards
- * Property Tax Assistance
- * Veterans Benefits Counseling

Legal Services

- * Senior Law Service
- * Program on Oregon Tax Laws
- * Program on Wills and Estates

Continuing adult education is a large part of the senior program, offering a number of topics of current interest. Discussions covering Personal Safety, or Senior Drug Use and Abuse are covered in one-time informational programs. Other topics that may be covered in a series of classes have included Automotive Mechanics, Spanish, Organ Lessons, Food for Weight Control, And Defensive Driving. Specialized craft shops are available at the Senior Adult Activity Center for the pursuit of pottery, lapidary, or woodworking interests. All seniors are encouraged to participate at their individual ability levels, whether beginning as novices learning about equipment use for the first time, or as skilled craftsmen completing individual projects with the use of the center's facilities. The Senior Center staff is additionally assisted by the district staff specializing in Cultural Arts and Specialized Recreation in designing programs to meet specific interests or needs of the senior population in these respective areas of service.

PROGRAM PLANNING

The following table outlines the process for reviewing and implementing proposals for recreation programs.

PROGRAM PLANNING

Table Pending

PROGRAM PLANNING

Table Pending

Detailed Implementation Schedule

IMPLEMENTATION SCHEDULE									
FY YEAR	PRIORITY	PROJECT	COST	FUNDING SOURCE					
				GEN. FUND	BOND	LEVY	UPARR	GRANT	OTHER
1983-84	1	<u>ARTZ PARK PH. I</u>	303,000	202,000				101,000	
1984-85		<u>THURSTON POOL/PARK</u> Acquisition (18 acres)	220,000		120,000			100,000	
		Page Park Phase I Rehab	90,000	90,000					
		Rehab Projects	10,000	10,000					
		Replace Admin. Equip.	8,000	8,000					
		Admin. Staff (yearly)	2,000	2,000					
		Data Processing Equip.	15,000	15,000					
		Replace Maint. Equip.	45,000	45,000					
		<u>ARTZ PARK MAINTENANCE:</u>							
		Gnds. Maint. (1 person)	18,000	18,000					
		Maint. Equip. (1 time)	32,000	32,000					
		Supplies (yearly)	9,000	9,000					
		Ballfld. Maint. (0.5 person)	2,000	2,000					
		Equip. Maint. (yearly)	7,000	7,000					
1984-85		YEARLY TOTALS		238,000	120,000			100,000	
1985-86	2	<u>THURSTON POOL</u> Develop	6,432,957		6,432,957				
		Tyson Park (Rehab)	85,000	85,000					
		Rehab Projects	15,000	15,000					
		Replace Admin. Equip.	8,000	8,000					
		Data Processing Equip.	15,000	15,000					
		Replace Maint. Equip.	26,000	26,000					
1985-86		YEARLY TOTALS		149,000	6,432,957				

IMPLEMENTATION SCHEDULE										
FY YEAR	PRIORITY	PROJECT	COST	FUNDING SOURCE						
				GEN. FUND	BOND	LEVY	UPARR	GRANT	OTHER	
1986-87	3	<u>WILLAMALANE POOL & PARK PHASE I</u>	4,754,597		4,254,597		500,000			
		Admin. Equip.	4,000	4,000						
		Guy Lee Entrance Rehab	40,000	40,000						
		James Park Rehab	50,000	41,000					9,000	
		Rehab Projects	19,000	19,000						
		Replace Admin. Equip.	9,000	9,000						
		Data Processing Equip.	17,000	17,000						
		Replace Maint. Equip.	27,000	27,000						
		<u>THURSTON POOL MAINT.</u>								
		Pool Maint. (2 people)	45,000	45,000						
		Supplies/fuel	100,000	100,000						
		Equip. Maint.	10,000	10,000						
		Lifeguard/instructors	47,000	47,000						
		Supplies/equip.	10,000	10,000						
Admin. Personnel	10,000	10,000								
Supplies/equip.	3,000	3,000								
1986-87		YEARLY TOTALS		382,000	4,254,597		500,000		9,000	
1987-88	4	<u>THURSTON COMM. PARK</u> Develop (22 acres) PH1	1,000,000		800,000				200,000	
1987-88	5	<u>WILLAMALANE PARK (15 acres)</u> Park Dev. Phase II	1,840,000		740,000		300,000		800,000	
1987-88	15	<u>58th ST. PARK</u> Develop (4.5 acres)	309,000			209,000			100,000	
		Kelly Butte Park Rehab	90,000	90,000						
		Rehab Projects	10,000	10,000						
		Replace Admin. Equip.	7,000	7,000						
		Data Processing Equip.	15,000	15,000						
		Replace Maint. Equip.	26,000	26,000						
1987-88		YEARLY TOTALS		148,000	1,540,000	209,000	300,000		300,000	

IMPLEMENTATION SCHEDULE

PRIORITY	FY YEAR	PROJECT	COST	FUNDING SOURCE					
				GEN. FUND	BOND	LEVY	UPARR	GRANT	OTHER
1988-89	6	<u>ISLAND PARK</u>	537,000			237,000	300,000		
1988-89	10	<u>42nd ST. PARK</u>	810,000			610,000		200,000	
		Develop (6 acres)	9,000	9,000					
		Gnds. Maint. (0.5 person)	15,000	15,000					
		Maint. Equip.	5,000	5,000					
		Supplies							
		Rehab Projects	100,000	100,000					
		Replace Admin. Equip.	7,000	7,000					
		Data Processing Equip.	15,000	15,000					
		Replace Maint. Equip.	47,000	47,000					
		Maintenance Mechanic	15,000	15,000					
		<u>THURSTON COMM. PARK MAINT.</u>							
		Gnds. Maint. (2 people)	36,000	36,000					
		Maint. Equip. (1 time)	50,000	50,000					
		Supplies	18,000	18,000					
		Ballfld. Maint. (0.5 person)	2,000	2,000					
		Equip. Maint.	13,000	13,000					
		<u>58TH ST. PARK MAINT.</u>							
		Gnds. Maint. (0.5 people)	9,000	9,000					
		Equip. Maint.	15,000	15,000					
		Supplies	4,000	4,000					
1988-89		YEARLY TOTALS		360,000		847,000	300,000	200,000	