

Department of Land Conservation and Development

635 Capitol Street NE, Suite 150 Salem, Oregon 97301-2540

> Phone: 503-373-0050 Fax: 503-378-5518

www.oregon.gov/LCD

NOTICE OF ADOPTED CHANGE TO A COMPREHENSIVE PLAN OR LAND USE REGULATION



Date: October 30, 2015

Jurisdiction: City of Springfield

Local file no.: ANX15-00002

DLCD file no.: 002-15

The Department of Land Conservation and Development (DLCD) received the attached notice of adopted amendment to a comprehensive plan or land use regulation on 10/28/2015. A copy of the adopted amendment is available for review at the DLCD office in Salem and the local government office.

Notice of the proposed amendment was submitted to DLCD 35 days prior to the first evidentiary hearing.

Appeal Procedures

Eligibility to appeal this amendment is governed by ORS 197.612, ORS 197.620, and ORS 197.830. Under ORS 197.830(9), a notice of intent to appeal a land use decision to LUBA must be filed no later than 21 days after the date the decision sought to be reviewed became final. If you have questions about the date the decision became final, please contact the jurisdiction that adopted the amendment.

A notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR chapter 661, division 10).

If the amendment is not appealed, it will be deemed acknowledged as set forth in ORS 197.625(1)(a). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

DLCD Contact

If you have questions about this notice, please contact DLCD's Plan Amendment Specialist at 503-934-0017 or plan.amendments@state.or.us

DLCD FORM 2



TO A COMPREHENSIVE PLAN OR LAND USE REGULATION

FOR DLCD USE

FILT OF

Received: 2015

Local governments are required to send notice of an adopted change to a comprehensive plan at the notice form no more than 20 days after the adoption. (See OAR 660-018-0040). The rules require that the notice form is not for submittal of a completed periodic review task or a plan amendment reviewed in the manner of periodic review. Use Form 4 for an adopted urban growth boundary including over 50 acres by a city with a population greater than 2,500 within the UGB or an urban growth boundary amendment over 100 acres adopted by a metropolitan service district. Use Form 5 for an adopted urban reserve designation, or amendment to add over 50 acres, by a city with a population greater than 2,500 within the UGB. Use Form 6 with submittal of an adopted periodic review task.

Jurisdiction: City of Springfield Local file no.: ANX15-00002

Date of adoption: 10/19/2015 Date sent: 10/26/2015

Was Notice of a Proposed Change (Form 1) submitted to DLCD?

Yes: Date (use the date of last revision if a revised Form 1 was submitted): 8/31/2015

No

Is the adopted change different from what was described in the Notice of Proposed Change?

If yes, describe how the adoption differs from the proposal:

Yes



Local contact (name and title): Andy Limbird, Senior Planner

Phone: 541-726-3784 E-mail: alimbird@springfield-or.gov

Street address: 225 Fifth Street City: Springfield Zip: 97477-

PLEASE COMPLETE ALL OF THE FOLLOWING SECTIONS THAT APPLY

For a change to comprehensive plan text:

Identify the sections of the plan that were added or amended and which statewide planning goals those sections implement, if any:

For a change to a comprehensive plan map:

Identify the former and new map designations and the area affected:

Change from to acres. A goal exception was required for this change.

Change from to acres. A goal exception was required for this change.

Change from to acres. A goal exception was required for this change.

Change from to acres. A goal exception was required for this change.

Location of affected property (T, R, Sec., TL and address):

The subject property is entirely within an urban growth boundary

The subject property is partially within an urban growth boundary

If the comprehensive plan map change is a UGB amendment including less than 50 acres and/or by a city with a population less than 2,500 in the urban area, indicate the number of acres of the former rural plan designation, by type, included in the boundary.

Exclusive Farm Use – Acres:

Non-resource - Acres:

Forest – Acres:

Marginal Lands - Acres:

Rural Residential - Acres:

Natural Resource/Coastal/Open Space – Acres:

Rural Commercial or Industrial – Acres:

Other: – Acres:

If the comprehensive plan map change is an urban reserve amendment including less than 50 acres, or establishment or amendment of an urban reserve by a city with a population less than 2,500 in the urban area, indicate the number of acres, by plan designation, included in the boundary.

Exclusive Farm Use – Acres:

Non-resource – Acres:

Forest – Acres:

Marginal Lands - Acres:

Rural Residential – Acres:

Natural Resource/Coastal/Open Space - Acres:

Rural Commercial or Industrial – Acres:

Other:

- Acres:

For a change to the text of an ordinance or code:

Identify the sections of the ordinance or code that were added or amended by title and number:

For a change to a zoning map:

Identify the former and new base zone designations and the area affected:

Change from LDR/UF-10

to LDR

Acres: 1.04

Change from

to

Acres:

Change from

to

Acres:

Change from

to

Acres:

Identify additions to or removal from an overlay zone designation and the area affected:

Overlay zone designation: UF-10

Acres added:

Acres removed: 1.04

Location of affected property (T, R, Sec., TL and address): 18-02-03-00, TL 800 & 801; not municipally addressed

List affected state or federal agencies, local governments and special districts: Willakenzie Rural Fire Protection District; Willamalane Park & Recreation District; Lane County

Identify supplemental information that is included because it may be useful to inform DLCD or members of the public of the effect of the actual change that has been submitted with this Notice of Adopted Change, if any. If the submittal, including supplementary materials, exceeds 100 pages, include a summary of the amendment briefly describing its purpose and requirements.

The adopted Annexation Ordinance No. 6343 and exhibits (including staff report and submitted application materials) is enclosed with this Notice of Adoption form.

ORDINANCE NO 6343

AN ORDINANCE APPROVING THE ANNEXATION OF CERTAIN TERRITORY TO THE CITY OF SPRINGFIELD AND WILLAMALANE PARK AND RECREATION DISTRICT; AND WITHDRAWING THE SAME TERRITORY FROM THE WILLAKENZIE RURAL FIRE PROTECTION DISTRICT

THE CITY COUNCIL OF THE CITY OF SPRINGFIELD FINDS THAT:

WHEREAS, the City Council is authorized by Springfield Development Code (SDC) Article 5.7-100 and ORS Chapter 222 to accept, process, and act on annexations to the City; and

WHEREAS, a request to annex certain territory was submitted on August 24, 2015, said territory being Assessor's Map Township 18 South, Range 02 West, Section 03, Map 00, Tax Lots 800 and 801 which is not assigned a municipal address, and is generally depicted and more particularly described in **Exhibit A** to this Ordinance; and

WHEREAS, in accordance with SDC 5.7-125.A and ORS 222.111, the property owner initiated the annexation action by submittal of the required application forms and petitions for annexation attached hereto as **Exhibit B** to this Ordinance; and

WHEREAS, this annexation has been initiated in accordance with SDC 5.7-125.A and ORS 222 and has been set for public hearing in accordance with SDC 5.7-130; and,

WHEREAS, the territory requested to be annexed is entirely within the City's urban growth boundary and is contiguous to the City limits along the northwestern boundary [SDC 5.7-140.A]; and,

WHEREAS, the proposed annexation is consistent with applicable policies in the adopted *Metro Plan* and in any applicable Refinement Plan Districts [SDC 5.7-140.B]; and,

WHEREAS, the minimum level of key urban facilities and services can be provided in an orderly and efficient manner as outlined in the *Metro Plan*, and there is a logical area and time within which to deliver urban services and facilities [SDC 5.7-140.C]; and,

WHEREAS, a Staff Report (Exhibit C) was presented to the City Council with the Development & Public Works Director's recommendation to concurrently annex the subject territory to the Willamalane Park and Recreation District, as this Special District is a service provider for the City [SDC 5.7-140.B]; and is consistent with the intergovernmental agreement between Lane County and Springfield regarding boundary changes dated May 21, 2008; and,

WHEREAS, a Staff Report was presented to the City Council with the Director's recommendation to concurrently withdraw the annexation territory from the Willakenzie Rural Fire Protection District, as the Cities of Eugene and Springfield would provide emergency response service directly to the area after it was annexed to the City [SDC 5.7-160.B], and withdrawal from said service district is in the best interest of the City; and,

WHEREAS, on October 5, 2015, the Springfield City Council conducted a public hearing and is now ready to take action on this request for annexation based on the recommendation and findings in support of approving the annexation request, and the Willakenzie Rural Fire Protection District's withdrawal as set forth in the aforementioned Staff Report to the Council consistent with the provisions of SDC 5.7-160.B, incorporated herein by reference, and the evidence and testimony presented at this public hearing held in the matter of adopting this Ordinance.

NOW THEREFORE, THE CITY OF SPRINGFIELD ORDAINS AS FOLLOWS:

SECTION 1: The City Council of the City of Springfield does hereby approve annexation of the following described territory to the City of Springfield and Willamalane Park and Recreation District, said territory being more particularly described in **Exhibit A** to this Ordinance.

SECTION 2: The City Council of the City of Springfield does hereby approve withdrawal of the territory from the Willakenzie Rural Fire Protection District, said territory being more particularly described in **Exhibit A** to this Ordinance.

SECTION 3: The City Manager or the Development and Public Works Director shall send copies of this Ordinance to affected State and local agencies as required by SDC 5.7-155.

SECTION 4: This Ordinance shall become effective 30 days from the date of its passage by the City Council and approval by the Mayor, or upon the date of its filing with the Secretary of State as provided by ORS 222.180, whichever date is later.

	ADOP	\mathbf{TED} by \mathbf{t}	ne Cit	y Council o	f the City of	Springfield this	19	day of	OCTOBER	, 2015, by a
vote of _	6	_for and _	0	against.						

APPROVED by the Mayor of the City of Springfield this 19 day of OCTOBER , 2015.

ATTEST:

City Recorder

REVIEWED & APPROVED

Xaurie

LEGAL COUNSEL

Legal Description of Affected Territory to be Annexed (Map 18-02-03-00, Tax Lots 800 & 801)

A unit of land being situated in the southwest quarter of Section 34, Township 17 South, Range 2 West and in the northwest quarter of Section 3, Township 18 South, Range 2 West of the Willamette Meridian, said unit of land being more particularly described as follows:

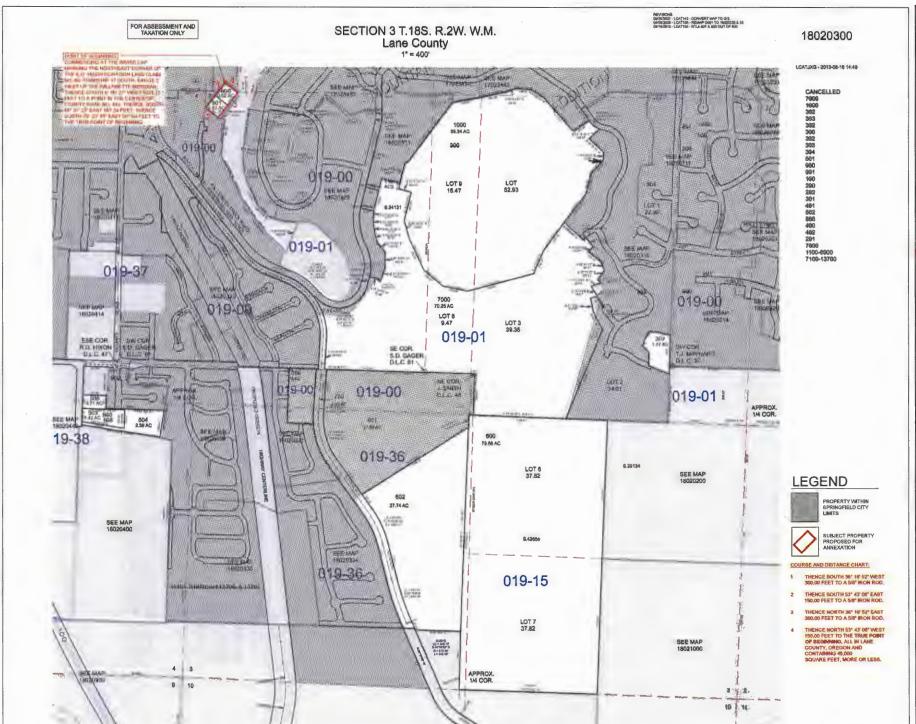
Commencing at the Brass Cap marking the Northeast corner of the R.G. Hixon Donation Land Claim No. 86; Township 17 South; Range 2 West of the Willamette Meridian; thence South 0° 00′ 27″ West 1621.13 feet to a point in the center of County Road No. 452; thence, South 88° 57′ 23″ East 667.34 feet; thence South 35° 25′ 33″ East 507.04 feet to the **TRUE POINT OF BEGINNING**, being marked by a 5/8 inch iron rod;

Thence South 36° 16′ 52" West 300.00 feet to a 5/8 inch iron rod;

Thence South 53° 43' 08" East 150.00 feet to a 5/8 inch iron rod;

Thence North 36° 16′ 52″ East 300.00 feet to a 5/8 inch iron rod;

Thence North 53° 43′ 08″ West 150.00 feet to the <u>TRUE POINT OF BEGINNING</u>, all in Lane County, Oregon and containing 45,000 square feet, more or less.





SCHIRMLR SATRE

REGISTERED

SUB 57th STREET ANNEXATION

Cadastral Map

Scale: 1"== 400"-0"		200 400 100 200
Revis	ions.	Description
H	-	
г		

City of Springfield Development Services Department 225 Fifth Street Springfield, OR 97477





Annexation Application Type IV

Application Type			(Applica	nt: Check one)
Annexation Applic	ation Pre-Submittal:	Ø			
Annexation Applic	ation Submittal:				
Required Propos	al Information	(A)	pplicant: (Comple	te This Section)
Property Owner:	Springfield Utility Board			Phone:	541-726-2396
Address:	202 South 18th Street			Fax:	541-747-7348
	Springfield, OR 97477			E-mail:	stevenw@subutil.d
Owner Signature:	1. medium				
Owner Signature:		*6			
Agent Name:	Richard M. Satre, AICP, AS	SLA, CSI		Phone	541-686-4540
Company:	Schirmer Satre Group			Fax:	541-686-4577
Address:	375 West/4th Avenue, Suit	te 201		E-mail	rick@schirmersatre
Agent Signature:	1/1/				
If the applicant is other that where signatures of the ow	in the owner the owner hereby gran	nts permission owner may sig	for the applicant in the petition.	to act in his	or her behalf, except
ASSESSOR'S MAP	NO: 18-02-03-00		TAX LOT N	10(S):	00800 and 00801
Property Address	: Not Addressed				
Area of Request:	Acres: 1.04 Acres		Square	Feet:	
Existing Use(s) of Property:	wo existing water reservoirs	and assoc	ciated infrastr	ucture	
Proposed Use of Property:	Same				
Required Proper	ty Information <i>(Ci</i>	ity Intake	the same of the sa		This Section)
Case No.: AN	XIS-00002	ate: 8		Reviewe (initials)	
Application Fee:	Postage I	Fee:		Total Fe	e: 500 0 1
					• .

Date Received:

Page 8 of 15 2 4 2015

Owner Signatures

This application form is used for both the required pre-submittal meeting and subsequent complete application submittal. Owner signatures are required at both stages in the application process.

An application without the Owner's original signature will not be accepted.

Pre-Sub	mittal
	The undersigned acknowledges that the information in this application is correct and accurate for scheduling of the Pre- Submittal Meeting. If the applicant is not the owner, the owner hereby grants permission for the applicant to act in his/her behalf. I/we do hereby acknowledge that I/we are legally responsible for all statutory timelines, information, requests and requirements conveyed to my representative.
Owner:	Landen Date: 7-24-15
	Signature
	Print .
Submitt	ral entre de la companya de la comp
	I represent this application to be complete for submittal to the City. Consistent with the completeness check performed on this application at the Pre-Submittal Meeting, I affirm the information identified by the City as necessary for processing the application is provided herein or the information will not be provided if not otherwise contained within the submittal, and the City may begin processing the application with the information as submitted. This statement serves as written notice pursuant to the requirements of ORS 227.178 pertaining to a complete application.
Owner:	
	Signaturé/
	Jeff Welson
	Print

Date Received:

Revised 4/8/14 BJ

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AUG 2 4 2015

Date

FORM 1

PETITION/PETITION SIGNATURE SHEET Annexation by Individuals [SDC 5.7-125(2)(b)(i)/ORS 222.170(1)]

We, the following property owners of the following territory, consent to the annexation to the City of Springfield and concurrent annexation to Lane County Metropolitan Wastewater Service District and Willamalane Parks and Recreation District, as deemed necessary:

Signature	Signed m/d/y	Print Name	Residence Address (street, city, zip code)	Map and Tax Lot Number (example: 17-04-03-00-00100)	Land Owner	Acres (qty)
1. Ladem	1/30/5	RAYMOND MEDUNA	202 S 18th St Spfld 97477	18-02-03-00-00800	×	0.52
2 Lude	1/30/5	BATHUND MEDUNA	202 S 18th St Spfld 97477	18-02-03-00-00801	×	0.52
33-						
4.			-			
5.			4			
×	•	ignature of circulator)				
CERTIFICATION OF OWNER The total landowners in the proplisted on this petition represent a to the petition. A&T is not respon	osed and total of _	100 (%) of the landowners	and 100 (%) of the ac	res as determined by the map	p and ta	<i>presentati</i> × lots attac
Lane County Department of As	sess me	nt and Taxation				
8-3-15			RECEIVED			

TO COLLEGE Revised 4/8/14 BJ

Date Signed and Certified

AUG 03 2015

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Exhibit B-Page

of 14

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FORM 2

OWNERSHIP WORKSHEET

(This form is **NOT** the petition)

(Please include the name and address of ALL owners regardless of whether they signed an annexation petition or not.

OWNERS

Property Designation (Map/lot number)	Name of Owner	Acres	Assessed Value	Imp. Y/N	Signed Yes	Signed No
18-02-03-00-00800	Springfield Utility Board	0.52	\$4,017.	Υ	Yes	
18-02-03-00-00801	Springfield Utility Board	0.52	\$4,017.	Υ	Yes	
	-					
						2
						Ī
						i i
						1
	TOTALS:	1.04	\$8,034.			

PERCENTAGE OF VALUE CONSENTED FOR	100% Date Received
VALUE CONSENTED FOR	\$8,034.
TOTAL VALUE IN THE PROPOSAL	\$8,034.
PERCENTAGE OF ACREAGE SIGNED FOR	100%
ACREAGE SIGNED FOR	1.04
TOTAL ACREAGE IN PROPOSAL	1.04
PERCENTAGE OF OWNERS WHO SIGNED	100%
NUMBER OF OWNERS WHO SIGNED	1
TOTAL NUMBER OF OWNERS IN THE PROPOSAL	1

FORM 3

SUPPLEMENTAL INFORMATION FORM

(Complete all the following questions and provide all the requested information. Attach any responses that require additional space, restating the question or request for information on additional sheets.)

Со	ntact Person: Rick Satre
	mail: rick@schirmersatre.com
Su	pply the following information regarding the annexation area.
•	Estimated Population (at present): $\frac{0}{2}$
•	Number of Existing Residential Units: 0
•	Other Uses: Public Utility Facility - Water Reservoir Site
•	Land Area: 1.04 total acres
•	Existing Plan Designation(s): Low Density Residential
•	Existing Zoning(s): Low Density Residential
•	Existing Land Use(s): Public Utility Facility - Water Reservoir Site
•	Applicable Comprehensive Plan(s): Eugene-Springfield Metropolitan Area General Plan
•	Applicable Refinement Plan(s): None
•	Provide evidence that the annexation is consistent with the applicable
	comprehensive plan(s) and any associated refinement plans. Metro Plan Designation
	is LDR. Existing/planned use is High Impact Public Utility Facility, permitted in LDR district subject to
	standards. Key urban services are available. Contiguous to city limits. Meets annexation criteria.
•	Are there development plans associated with this proposed annexation?
	Yes No _x
	Tf ves describe
	No development plans associated with this annex application. However,
	there are plans to upgrade the existing facility in the future.
•	Is the proposed use or development allowed on the property under the current
	plan designation and zoning?
	Yes <u>x</u> No
•	Please describe where the proposed annexation is contiguous to the city limits
-	(non-contiguous annexations cannot be approved under 5.7-140, Criteria).
	Contiguous on the north, west and south sides.
	Date Received
R	evised 4/8/14 BJ Page 14 of 16

Does this application include all conti	guous property under the same ownership?
Yes <u>x</u> No	
If no, state the reasons why all p	property is not included:
Check the special districts and oth	ers that provide service to the annexation
area:	
☐ Glenwood Water District	□ Rainbow Water and Fire District
☐ Eugene School District	□ Pleasant Hill School District
	☐ McKenzie Fire & Rescue
☐ Pleasant Hill RFPD	☐ Willakenzie RFPD
☐ EPUD	⊡ SUB
☑ Willamalane Parks and Rec Di	strict Other
 Names of persons to whom staff not applicant(s), such as an agent or leg 	tes and notices should be sent, in addition to pal representative.
Rick Satre, Schirmer Satre Group	
(Name)	(Name)
375 West 4th Avenue, Suite 201	
(Address)	(Address)
Eugene, OR 97401	(City) (Zip)
(City) (Zip)	(City) (Zip)
(Name)	(Name)
(Address)	(Address)
(City) (Zip)	(City) (Zip)

Date Received.

FORM 4

WAIVER OF ONE YEAR TIME LIMIT FOR ANNEXATION PURSUANT TO ORS 222.173

This waiver of the time limit is for the following described property:

18-02-03-00-00800 and ()0801	Not Addressed				
Map and Tax Lot Number assigned)	Street Address of Property (if address has been				
We, the owner(s) of the annexation process can take City services. Therefore, we this petition to annex establishments	TIME LIMIT FOR EACH PARCEL, be property described above a more than one year but desire agree to waive the one-year blished by Oregon Revised Statistics shall be effective [] inde	e understand the e to annex to have time limitation on utes 222.173, and			
Signatures of Legal Owners					
Please print or type name	Signature	Date Signed			
Springfield Utility Board	Luedum	7-24-15			

LCOG: L:\BC\2008 BOUNCHARGE TRANSITION\APPLICATION FORMS\SPRINGFIELD\10-03-88 UPDATED FORMS\FRE-SUBPRITAL ANNEXATION APPLICATION 10-07-08.DOC Last Saved: April 9, 2014

Revised 4/8/14 BJ

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July 30, 2015

SPRINGFIELD UTILITY BOARD South 57th Street Reservoir Site Annexation

Map 18-02-03-00, Lots 00800 and 00801

Public / Private Utility Plan [SDC 5.7-125(B)(12)]

SDC 5.7-125(B)(12) calls for: A public/private utility plan describing how the proposed affected territory can be served by a full/minimum level of key urban facilities and services.

The Annexation Application calls for: A plan describing how the proposed annexation area can be served by key facilities and services must be provided with the Annexation Agreement. Planning and Public Works staff will work with the applicant to complete the Annexation Agreement.

In response, the Springfield Utility Board South 57th Street Reservoir Site Annexation Application includes the following Public/Private Utility Plan. This Public/Private Utility Plan describes what is known regarding facility providers, existing facilities and anticipated service extension.

Existing Facilities, Providers and Service Extension

Key facilities and services as defined by the Metro Plan and how they will be met are as follows:

Stormwater

Provider:

Current: On-Site: Private - SUB.

Off-Site: Public - City of Springfield.

Future:

On-Site: Private - SUB. Off-Site: Public - City of Springfield.

Existing Facilities:

Private:

Public:

The site is currently served with on-site stormwater service by way of a private 8"

line running northward through

intervening property from the site to the

public system in South 58th Street. Existing public system in South 58th

Street.

Service Extension:

Private: SUB's plans are to abandon the existing

northward running stormwater service and replace it with new on-site private service southward to existing public facilities in Mountaingate Drive. There is intervening property between the subject property and existing stormwater facilities to the south in Mountaingate Drive, but SUB's plans are to acquire this property, abandon its current stormwater facility running northward, and construct new private on-site stormwater facilities southward to the existing public facility in

Mountaingate Drive.

Public: Existing public system in Mountaingate

Drive.



Existing Storm and Sanitary Infrastructure City of Springfield May 2009

Date Received

Attachment 3, Page 12 of 18

Page 2 of 3

Springfield Utility Board South 57th Street Reservoir Site Annexation - Public/Private Utility Plan July 30, 2015

Wastewater

Provider:

Current:

None.

Future:

City of Springfield.

Existing Facilities:

No public wastewater system exists on or at the boundary of the subject property. There is, however, existing public wastewater infrastructure a short distance to the

south, in Mountaingate Drive.

Service Extension: Should wastewater infrastructure be needed for the subject property in the future. service can be extended from Mountaingate Drive. This can occur through the intervening property because, as described above regarding stormwater, the property

is soon to be soon in the same ownership as the subject property.

Transportation

Provider:

Streets:

City of Springfield.

Transit:

Lane Transit District (LTD).

Existing Facilities: Streets:

The existing street nearest the subject property, and available for access, is Mountaingate Drive, a City of Springfield collector street.

LTD provides service currently.

Service Extension: Streets:

There is no need to extend public street service.

Transit:

Transit:

Post annexation, LTD will continue to be the transit service provider.

Solid Waste Management

Solid waste service for un-annexed property is the responsibility of the property owner. Upon annexation, service will be provided by a private service provider under contract with the City of Springfield. The current service provider, under franchise agreement with the City of Springfield, is Sanipac.

Water Service

Provider:

Springfield Utility Board (SUB).

Existing Facilities:

The existing use of the subject property is that of a water reservoir site for the community's potable water system. Service is on and adjacent to the subject property, currently running northward and connecting to existing public system in South 58th Street in the same easement as described above.

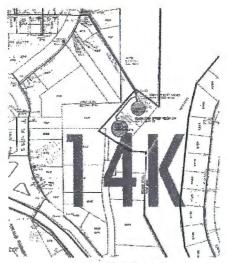
Service Extension: SUB plans on abandoning this

northward service and constructing new water service southward from the

subject site to existing water

infrastructure in Mountaingate Drive in the same manner described above regarding stormwater and sanitary

service.



South 57th Street Reservoir Site Existing Water Infrastructure Springfield Utility Board April 2015

Electric Service

Provider:

Springfield Utility Board (SUB).

Existing Facilities:

Existing electric infrastructure is on and adjacent to the subject property, currently

running in the same corridor as water and stormwater.

Service Extension:

As with the other northward utilities, SUB plans on abandoning this northward service

and constructing new electric service southward from the subject site to existing Received

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Ciriginal Submittal_

Springfield Utility Board South 57th Street Reservoir Site Annexation – Public/Private Utility Plan July 30, 2015 Page 3 of 3

infrastructure in Mountaingate Drive in the same manner described above regarding stormwater, sanitary and water service.

Fire and Emergency Medical Services

Fire and emergency services are provided by Eugene Springfield Fire. Upon annexation, Eugene Springfield Fire will continue to provide service.

Police Protection

The Lane County Sheriff provides service outside of the city limits. Upon annexation, service will be provided by the Springfield Police Department for the subject property.

City Wide Parks and Recreation Programs

The site is within the boundaries of the Willamalane Park and Recreation District. Park and recreation services are provided to the subject property currently and will continue to be provided after annexation.

Land Use Controls

The City of Springfield is the planning and building permit services provider. This service will continue after annexation.

Communication Facilities

CenturyLink provides land-line telephone service. Comcast provides cable service. Annexation will not change this.

Public Schools

The site is served by the Springfield School District. Annexation will not change this.

Date Received

406 / 1 205

July 30, 2015

SPRINGFIELD UTILITY BOARD South 57th Street Reservoir Site Annexation

Map 18-02-03-00, Lots 00800 and 00801

Written Statement

In accordance with SDC 5.7-125, Annexation Initiation and Application Submittal, the applicant, Springfield Utility Board, is requesting that the City of Springfield review this annexation request and determine that the proposal complies with criteria contained in SDC 5.7-100 and that the requested annexation can be approved. To aid Springfield staff in this endeavor, the following information is provided.

I. THE SITE AND EXISTING CONDITIONS

A. Planning Context

The subject property is inside the Urban Grown Boundary (UGB) and outside the City Limits of Springfield (CL). The site is contiguous to area inside City of Springfield city limits on its north, west and southern boundaries. The property to the east is outside of Springfield city limits. The Metro Plan designation, neighborhood plan designation and zoning for the subject property is as follows.

Metro Plan:

Low Density Residential

Refinement Plan:

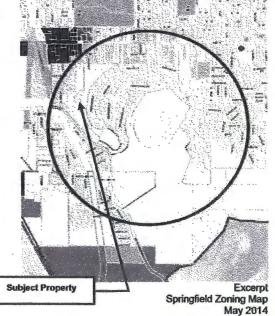
None

Base Zone:

Low Density Residential

Overlay Zone: No

None



B. Subject Site

The subject property is comprised of two abutting tax lots. These are similarly sized and shaped (Map 18-02-03-00, Lots 00800 and 00801). This site is known as the South 57th Street Reservoir Site. The property has existing SUB water reservoir and associated infrastructure. The property is located in the southeast area of Springfield, in what is sometimes referred to as the Thurston neighborhood.

The South 57th Street Site is partially forested (mainly along the perimeter of the site) and is approximately 1.04 acres in size (the site being comprised of two 0.52-acre tax lots). Access is by way of a graveled road extending from Mountaingate Drive to the south of the site. Abutting the site to the north is partially improved land, planned and zoned low density residential. Abutting the site to the west and south is unimproved land planned, zoned and platted



375 West 4th, Suite 201, Eugene, QR 9740)
Phone: 541.686.4540 Fax: 541.686.457
www.schirmersatre.com

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LANNERS + LANDSCAPE ARCHITECTS

ENVIRONMENTAL SPECIALISTS

Springfield Utility Board South 57th Street Reservoir Site Annexation – Public/Private Utility Plan July 30, 2015

for low density residential development. This particular area – that immediately abutting to the west and south is a 10-lot area in the process of being re-platted as a single lot (TYP215-00016). The formerly dedicated right-of-way within this 10-lot area has recently been vacated (TYP415-00003). Upon conclusion of the re-plat process, the property is scheduled to be purchased by SUB.

Abutting the site to the east is unimproved land planned and zoned for low density residential development but is publicly owned and now part of the community's park and open space system.



Eubject Property Google Earth June 2014



Subject Property (Property highlighted in yellow, City Limits in blue-green) Lane Regional Information Database (RLID) April 2015

C. Development Objective

The Springfield Utility Board (SUB) is preparing to construct improvements to the existing water storage infrastructure at the South 57th Street Site. Annexation into the Springfield City Limits is the first step.

II. ANNEXATION - APPROVAL CRITERIA

Annexation Approval Criteria are found in Section 5.7-140 of the Springfield Development Code (SDC). Applicable sections of the Code are in **bold italics** followed by proposed findings of facts in normal text.

SDC 5.7-140. An annexation application may be approved only if the City Council finds that the proposal conforms to the following criteria.

A. The affected territory proposed to be annexed is within the City's urban growth boundary; and is contiguous to the city limits; or separated from the City only by a public right-of-way or a stream, lake or other body of water.

Response: The affected territory is to cated within the city's urban growth boundary and is contiguous to the city limits on its north, west and south boundaries. Given this, criterion 5.7-140(A) is met.

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B. The proposed annexation is consistent with applicable polices in the Metro Plan and in any applicable refinement plan or Plan Districts;

Response: There are no applicable refinement plans or Plan Districts. Applicable policies of the Metro Plan are listed below:

METRO PLAN: Applicable <u>Metro Plan</u> policies and findings in support of this annexation request are as follows:

C. Growth Management, Goals, Findings and Policies:

 <u>Policy 8a</u>. Land within the UGB may be converted from urbanizable to urban only through annexation to a city when it is found that: A minimum of key urban facilities and services can be provided to the area in an orderly and efficient manner.

Response: Minimum key urban facilities and services as defined in the Metro Plan includes wastewater, stormwater, transportation, solid waste management, water service, fire and emergency medical service, police protection, city-wide parks and recreation programs, electric service, land use controls, communication facilities and public schools on a district-wide basis (Metro Plan, Chapter V, Glossary, definition 24). As documented elsewhere in this application these key urban facilities and services can be provided to the subject site in an orderly and efficient manner.

 <u>Policy 10</u>. Annexation to a city through normal processes shall continue to be the highest priority.

Response: Annexation into the corporate limits of the City of Springfield is codified in the Springfield Development Code (SDC) 5.7-100-5.7-165. Processes and procedures regarding application, annexation, approval criteria, effective date and notice, and withdrawal from special districts are, by submittal and processing of this Annexation Application, being followed.

 <u>Policy 16</u>. Ultimately, land within the UGB shall be annexed to a city and provided with the required minimum level of urban facilities and services.

Response: The subject site is inside the Springfield's Urban Growth Boundary. By this Annexation Application herein land within the UGB (the subject site) is being annexed and, as required by applicable approval criteria, will be provided with the minimum level of urban facilities and services.

 <u>Policy 18</u>. As annexations to cities occur over time, existing special service districts within the UGB shall dissolve. The cities should consider developing intergovernmental agreements, which address transition issues raised by annexation, with the affected special service districts.

Response: A special district providing services to the subject property is the Willamalane Park and Recreation District. Willamalane is not contemplated to dissolve. Willamalane and the City of Springfield have an intergovernmental agreement regarding property annexation into the City and the relationship between that annexation and Willamalane. Concurrent with annexation into the city, annexation into the Willamalane Park and Recreation District also occurs.

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> <u>Policy 21a</u>. When unincorporated territory within the UGB is provided with any new urban service that service shall be provided by the following method: Annexation to a city.

Response: Future development of the subject property will require the provision of urban services. Annexation is the preferred method to enable urban service provision. Approval of this Annexation Application herein will satisfy this Metro Plan policy.

Given the above, criterion 5.7-140(B) is met.

C. The proposed annexation will result in a boundary in which the minimum level of key urban facilities and services as defined in the Metro Plan can be provided in an orderly efficient and timely manner; and

Response: The annexation site can be provided with key urban facilities and services as defined in the Metro Plan. Facilities and services applicable to the site, including information regarding provider, existing facilities and service extension, is documented in the application submittal's Public / Private Utility Plan (Attachment 9), enclosed herein. Given this, criterion 5.7-140(C) is met.

D. Where applicable, fiscal impacts to the City have been mitigated through an Annexation Agreement or other mechanism approved by the City Council.

Response: Annexation of the subject property into the City of Springfield is not anticipated to have any fiscal impacts. Therefore, an Annexation Agreement is not required for annexation of the subject property. Given this, this criterion 5.7-140(D) is met.

III. Attachments

The following attachments have been included with the Annexation Application submittal. Each of these are found on the Annexation Application form. They are presented below in the order in which they appear on the form.

Attachment Document

- Form 1 Petition Signature Sheet.
- 2. Form 2 Ownership Worksheet.
- 3. Form 3 Supplemental Information Form.
- 4. Deed.
- Title Report.
- Annexation Description.
- Cadastral Map.
- 8. Form 4 Waiver of One Year Time Limit.
- 9. Public/Private Utility Plan.
- Written Statement.

IV. Conclusion

Based on the information contained in this written statement and elsewhere in the application submittal, the applicant believes that the requested annexation can be approved.

If there are any questions regarding the above information, please do not hesitate to contact Rick Satre, AICP, at Schirmer Satre Group, 541-686-4540 or rick@schirmersatre.com.

Date Received

TYPE IV – ANNEXATION STAFF REPORT AND RECOMMENDATION



File Name: SUB South 59th Street Annexation

Applicant: Springfield Utility Board

Case Number: ANX15-00002

Proposal Location: North of Mountaingate

Drive and west of Graystone Loop

(Assessor's Map 18-02-03-00, TL 800 & 801)

Current Zoning: Low Density Residential (LDR) with Urbanizable Fringe Overlay

(UF-10)

Plan Designation: LDR

Applicable Comprehensive Plan:

Metro Plan

Application Submittal Date:

August 24, 2015



Associated Applications: PRE15-00001 (Development Issues Meeting for Street Vacation and Lot Consolidation); PRE15-00024 (Development Issues Meeting for Annexation); PRE15-00035 (Pre-Submittal Meeting for Annexation)

CITY OF SPRINGFIELD'S DEVELOPMENT REVIEW COMMITTEE

POSITION	REVIEW OF	NAME	PHONE
Project Manager	Planning	Andy Limbird	541-726-3784
Transportation Planning Engineer	Transportation	Michael Liebler	541-736-1034
Public Works Civil Engineer	Streets and Utilities	Kyle Greene	541-726-5750
Deputy Fire Marshal	Fire and Life Safety	Gilbert Gordon	541-726-2293
Building Official	Building	David Bowlsby	541-736-1029

APPLICANT'S DEVELOPMENT REVIEW TEAM

POSITION	NAME	PHONE	MAILING ADDRESS
Applicant	Steven Wages	541-726-2396	202 South 18 th Street
**	Springfield Utility Board		Springfield OR 97477
Applicant's	Richard Satre	541-686-4540	3750 Norwich Avenue
Representative	Schirmer Satre Group		Eugene OR 97408

Review Process (SDC 5.7-115): The subject annexation request is being reviewed under Type IV procedures, without Planning Commission consideration.

Development Issues Meeting (SDC 5.7-120): A Development Issues Meeting (DIM) is required of all public agency and private landowner-initiated annexation applications.

Finding: A Development Issues Meeting for the subject annexation request was held on June 4, 2015.

Conclusion: The requirement in SDC 5.7-120 is met.

Annexation Initiation and Application Submittal (SDC 5.7-125): In accordance with SDC 5.7-125.B.2.b.i and ORS 222.170(1), an annexation application may be initiated by "more than half the owners of land in the territory, who also own more than half the land in the contiguous territory and of real property therein representing more than half the assessed value of all real property in the contiguous territory consent in writing to the annexation of their land".

Finding: The property owner who owns all of the land and real property, and full assessed value of real property in the contiguous territory, has filed an application and petition requesting annexation to the City of Springfield (Attachment 3).

Conclusion: The application requirements in SDC 5.7-125 have been met.

Site Information: The territory requested for annexation is a rectangular area comprising two adjoining parcels of land that are about 675 feet from the nearest accessible public street frontage on Mountaingate Drive to the south. The subject site is inside the Springfield Urban Growth Boundary (UGB) and is contiguous to the Springfield city limits along the northwestern edge. The requested annexation territory comprises approximately 1.04 acres and contains two existing water reservoir tanks operated by the Springfield Utility Board. Zoning for the property is Low Density Residential (LDR) with an Urbanizable Fringe Overlay (UF-10) applied. According to the applicant's submittal, the subject annexation territory is intended to remain an operating public utility installation. Bringing the area into the City limits will facilitate the issuance of land use approvals and construction permits for future water system improvements on the site.

Existing public services are provided to the annexation area as follows: police (Lane County Sheriff, Springfield Police Department), schools (Springfield School District), roads (City of Springfield), and Fire (Eugene/Springfield under contract with the Willakenzie Rural Fire Protection District). Springfield Utility Board (SUB) operates existing water utility infrastructure on the site that serves the residential neighborhoods in the vicinity. SUB also provides electrical service to the proposed annexation area. Upon annexation, the City of Springfield will be responsible for all urban services, including sewer, water, electricity and police/fire response to the subject area.

Notice Requirements (SDC 5.7-130): Consistent with SDC 5.7-130, notice was provided as follows:

Mailed Notice. Notice of the annexation application was mailed September 14, 2015, which is at least 14 days prior to the public hearing date, to the affected property owner(s); owners and occupants of properties located within 300 feet of the perimeter of the proposed annexation territory; affected neighborhood groups or community organizations officially recognized by the City that includes the affected territory; affected special districts and all other public utility providers; and the Lane County Land Management Division, Lane County Elections, and the Lane County Board of Commissioners.

Newspaper Notice. Notice of the October 5, 2015 public hearing was published in *The Register-Guard* on September 21 and 28, 2015.

Posted Notice. Notice of the October 5, 2015 public hearing was posted in five public places in the City: near the intersection of vacated South 59th Street at Mountaingate Drive; at Springfield City Hall

and in the Development and Public Works office; on the electronic display in the foyer of the Development and Public Works office; and on the City of Springfield website.

Finding: Upon annexation of the subject territory to the City the Low Density Residential zoning will be retained, but the Urbanizable Fringe Overlay District (UF-10) will no longer apply. Due to this change, the Oregon Department of Land Conservation and Development (DLCD) was notified in writing of the annexation proceedings prior to the public hearing. Notification to DLCD regarding the proposed annexation was sent on August 31, 2015.

Conclusion: Notice of the public hearing was provided consistent with SDC 5.7-130.

Recommendation to City Council (SDC 5.7-135): The Director shall forward a written recommendation on the annexation application to the City Council based on the approval criteria specified in Section 5.7-140, which are provided as follows with the SDC requirements, findings, and conclusions. The Director's recommendation follows SDC 5.7-140, Criteria.

Criteria (SDC 5.7-140): The application may be approved only if the City Council finds that the proposal conforms to the following criteria:

- A. The affected territory proposed to be annexed is within the City's urban growth boundary; and is
 - 1. Contiguous to the city limits; or
 - 2. Separated from the City only by a public right of way or a stream, lake or other body of water.

Finding: The subject annexation territory is located within the acknowledged urban growth boundary (UGB) of the Eugene-Springfield Metropolitan Area General Plan (*Metro Plan*). The area requested for annexation abuts the Springfield city limits along the northwestern boundary. Therefore, this annexation application meets the statutory definition of contiguity as found in ORS 222.111(1).

Conclusion: The proposal meets this criterion.

B. The proposed annexation is consistent with applicable policies in the Metro Plan and in any applicable refinement plans or Plan Districts;

Finding: The *Metro Plan* was acknowledged by the Land Conservation and Development Commission (LCDC) in August, 1982 and has been subsequently amended. The annexation area is located within the acknowledged UGB of the *Metro Plan*. Territory within the delineated UGB ultimately will be within the City of Springfield.

Finding: The territory requested for annexation is entirely within the City's acknowledged UGB.

Finding: The territory requested for annexation is zoned and designated Low Density Residential (LDR) in accordance with the Springfield Zoning Map and the adopted *Metro Plan* diagram. There are no proposed changes to the current zoning or plan designation.

Finding: The continued annexation of properties and public street rights-of-way to the City of Springfield is consistent with the *Metro Plan*, which will result in the elimination of special districts within the urbanizable area. The *Metro Plan* recognizes that as annexations to the City occur, the special district service areas will diminish incrementally and eventually will be dissolved.

Finding: The territory requested for annexation is within the Willakenzie Rural Fire Protection District. The Fire Protection District has a service arrangement with Eugene/Springfield for provision of fire response to unincorporated areas of south Springfield. After the public hearing and upon Council adoption of the annexation Ordinance, the annexation area will be withdrawn from the Willakenzie Rural Fire Protection District consistent with ORS 222.510, 222.520, and 222.525 and the Cities of Eugene & Springfield will provide fire protection service directly to the annexation area.

Finding: After the public hearing and upon Council adoption of the annexation Ordinance, the annexation area will be annexed into the Willamalane Park and Recreation District as authorized by an intergovernmental agreement between the City of Springfield and Lane County. The park district provides park and recreation facilities and services to territory within the City of Springfield.

Conclusion: The proposal meets this criterion.

C. The proposed annexation will result in a boundary in which the minimum level of key urban facilities and services as defined in the Metro Plan can be provided in an orderly efficient and timely manner; and

Finding: The *Metro Plan* recognizes annexation as the highest priority for extending the minimum level of key urban facilities and services to urbanizable areas.

Finding: The territory requested for annexation will take advantage of urban service delivery systems that are already in place or can be logically extended to serve this area. In addition to urban utilities, the following facilities and services are either available or can be extended to this annexation area:

<u>Water</u> – The Springfield Utility Board currently operates a water utility installation on the property requested for annexation. The existing reservoir tanks provide potable water service to nearby incorporated areas of southeast Springfield. Upon annexation the subject property would be served by the City by and through the Springfield Utility Board, although it is not expected that the reservoir site would require its own water service.

<u>Electricity</u> – SUB Electric provides service to developed properties in this area of southeast Springfield, including the subject site. Existing electrical system infrastructure within the adjacent public rights-of-way will be maintained by the affected utility providers.

<u>Police Services</u> – Springfield Police Department currently provides service to areas of southeast Springfield that are already inside the City limits. The annexation territory is currently within the jurisdiction of the Lane County Sheriff's Department. Upon annexation, this area will receive Springfield Police services on an equal basis with other properties inside the City.

<u>Fire and Emergency Services</u> – Fire protection is currently provided to the annexation area by Eugene/Springfield Fire Department under contract with Willakenzie Rural Fire Protection District. Upon annexation, the Eugene/Springfield Fire Department will continue to provide fire and emergency services to the subject territory.

Emergency medical transport (ambulance) services are provided on a regional basis by the Eugene/Springfield Fire Department, and Lane Rural Fire/Rescue to central Lane County. The annexation area will continue to receive this service consistent with the adopted ambulance service area (ASA) plan. Mutual aid agreements have been adopted by the three regional ASA providers to provide backup coverage for each other's jurisdictions.

<u>Parks and Recreation</u> – Park and recreation services are provided to the City of Springfield by the Willamalane Park and Recreation District. The park district operates several indoor recreation facilities, such as the Willamalane Park Swim Center, Lively Park Swim Center, Memorial Building Community Center, and Willamalane Adult Activity Center. The park district offers various after-school and other programs for children at schools and parks throughout the community. Also available are pathways and several categories of parks, including community parks, sports parks, special use parks, and natural area parks.

Concurrent with annexation to the City of Springfield, the subject area will be annexed to the Willamalane Park and Recreation District consistent with City policy and the adopted Willamalane Comprehensive Plan.

<u>Library Services</u> – Upon annexation to the City of Springfield, the subject area will be within the service area of the Springfield Public Library.

<u>Schools</u> – The Springfield School District serves the southeast area of Springfield. Based on characteristics of the existing public utility facilities on the property, and the applicant's future development plans for the site, it is not expected that the annexation territory will generate any permanent residents or school-age population in the future.

<u>Sanitary Sewer</u> – The annexation territory is not currently served by sanitary sewer and it is not expected that service will be required for the water utility installation. If sanitary sewer service is deemed necessary in the future, it can be extended from the adjacent public system in Mountaingate Drive.

<u>Stormwater</u> – The subject annexation territory is not currently served by a piped stormwater management system. Improvements to the on-site stormwater system may be required as development plans are advanced for the subject site. In the interim, runoff from the subject site – which is limited primarily to the surface of the reservoir tanks – infiltrates into the ground or is dissipated as it flows down the hillside.

<u>Streets</u> – The subject annexation area is north of Mountaingate Drive and is accessed by private easements across the vacated South 59th Street right-of-way. At such time as development plans are forwarded for the subject property or adjoining property (also under SUB control), any required street frontage improvements will be reviewed and approved through the Site Plan Review process.

<u>Solid Waste Management</u> – The City and Sanipac have an exclusive franchise arrangement for garbage service inside the City limits. Upon annexation, solid waste disposal service can be provided by Sanipac.

<u>Communication Facilities</u> – Various providers offer both wired and wireless communication services in the Eugene-Springfield metropolitan area. Existing providers and those entering the market have the capability to provide service to this area.

<u>Land Use Controls</u> – The annexation area is within Springfield's urban growth boundary. Through an intergovernmental agreement between Lane County and the City of Springfield, the City already has planning and building jurisdiction for unincorporated areas of Springfield. The City will continue to administer land use controls after annexation.

Finding: The minimum level of key urban facilities and services, as outlined in the adopted *Metro Plan*, are either immediately available or can be provided within a reasonable future time frame as needed.

<u>Conclusion</u>: The proposal meets this criterion.

D. Where applicable fiscal impacts to the City have been mitigated through an Annexation Agreement or other mechanism approved by the City Council.

Finding: The subject property contains an operating water utility installation that will continue to serve residential neighborhoods in southeast Springfield. In recent discussions with SUB, City staff has outlined the responsibilities and expectations of the developer when future on-site improvements are reviewed and approved through the Site Plan Review process. For the subject property, the responsibilities and expectations of the developer and partner agency do not rise to the level of requiring an Annexation Agreement.

Conclusion: The proposal meets this criterion.

DIRECTOR'S RECOMMENDATION: The proposal complies with the annexation criteria of approval listed in SDC 5.7-140, and Council is within its authority to approve annexation of the subject territory to the City of Springfield and Willamalane Park and Recreation District; and withdrawal of the subject territory from the Willakenzie Rural Fire Protection District.

City Council Decision (SDC 5.7-145): City Council approval of the annexation application shall be by Ordinance.

Finding: On October 5, 2015, the City Council held a Public Hearing for the subject annexation request and gave first reading to the Annexation Ordinance. Based on the staff analysis and recommendation, and on testimony provided at the Public Hearing, the City Council may take action to approve, modify or deny the Annexation Ordinance.

Finding: At the public hearing meeting on October 5, 2015, the applicant's representative provided testimony in support of the annexation request. No other written or verbal testimony was submitted into the record.

Zoning (SDC 5.7-150): The area requested for annexation is zoned and designated Low Density Residential in accordance with the Springfield Zoning Map and the adopted *Metro Plan* diagram. Properties that are outside the City limits have the Urbanizable Fringe Overlay District (UF-10) applied to the zoning. Upon the effective date of the annexation, the UF-10 overlay will be automatically removed and the site will retain the Low Density Residential (LDR) zoning. This category of public utility facility is a listed use in the LDR zoning district.

Effective Date and Notice of Approved Annexation (SDC 5.7-155): If the Annexation Ordinance is granted a second reading and approved on October 19, 2015, the Ordinance will become effective 30 days after adoption by the City Council and execution by the Mayor (anticipated on or around November 18, 2015), or upon acknowledgement of filing with the Secretary of State – whichever date is later.

Withdrawal from Special Service Districts (SDC 5.7-160): Withdrawal from special districts may occur concurrently with the approved annexation Ordinance or after the effective date of the annexation of territory to the City. The Director shall recommend to the City Council for consideration of the withdrawal of the annexed territory from special districts as specified in ORS 222. In determining whether to withdraw the territory, the City Council shall determine whether the withdrawal is in the best interest of the City. Notice of the withdrawal shall be provided in the same manner as the annexation notice in Section 5.7-150.

Finding: The annexation area is within the delineated service territory of SUB (electric and water) and the Willakenzie Rural Fire Protection District (fire response). The Cities of Eugene/Springfield will provide fire and emergency services after annexation, and the City of Springfield by and through the Springfield Utility Board will continue to provide water and electric service after annexation. Consistent with SDC 5.7-160, notice was provided, a public hearing was held, and the City Council determined that withdrawal from the Willakenzie Rural Fire Protection District was in the best interest of the City. The withdrawal decision was codified in Ordinance No. 6343.

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CITY OF SPRINGFIELD

DEVELOPMENT SERVICES DEPARTMENT 225 5th ST SPRINGFIELD, OR 97477

Attention: Plan Amendment Specialist Dept. of Land Conservation and Development 635 Capitol Street NE, Suite 150 Salem, OR 97301-2540