

#### Department of Land Conservation and Development

635 Capitol Street NE, Suite 150 Salem, Oregon 97301-2540

> Phone: 503-373-0050 Fax: 503-378-5518



#### NOTICE OF ADOPTED CHANGE TO A COMPREHENSIVE PLAN OR LAND USE REGULATION



October 07, 2015 Date:

City of Coburg Jurisdiction:

Local file no.: PA-01-13

DLCD file no.: 001-13

The Department of Land Conservation and Development (DLCD) received the attached notice of adopted amendment to a comprehensive plan or land use regulation on 10/05/2015. A copy of the adopted amendment is available for review at the DLCD office in Salem and the local government office.

Notice of the proposed amendment was submitted to DLCD 40 days prior to the first evidentiary hearing.

#### **Appeal Procedures**

Eligibility to appeal this amendment is governed by ORS 197.612, ORS 197.620, and ORS 197.830. Under ORS 197.830(9), a notice of intent to appeal a land use decision to LUBA must be filed no later than 21 days after the date the decision sought to be reviewed became final. If you have questions about the date the decision became final, please contact the jurisdiction that adopted the amendment.

A notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR chapter 661, division 10).

If the amendment is not appealed, it will be deemed acknowledged as set forth in ORS 197.625(1)(a). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

#### **DLCD Contact**

If you have questions about this notice, please contact DLCD's Plan Amendment Specialist at 503-934-0017 or plan.amendments@state.or.us



DLCD file No. \_\_\_\_\_

# **E2** DLCD Notice of Adoption Working Days after the Fi

This Form 2 must be mailed to DLCD within 5-Working Days after the Final Ordinance is signed by the public Official Designated by the jurisdiction

(A)	☐ In person ☐ electronic ☐ mailed	
E STATE	001-13 {19776}	
84 Ex		
ā	Received 10/5/2015	
57.5	For Office Use Only	

and all other requirements of ORS 197.615 and	
Jurisdiction: City of Coburg	Local file number:
Date of Adoption: May 13, 2014	Date Mailed: October 5, 2015
Was a Notice of Proposed Amendment (Form	1) mailed to DLCD? X Yes No Date:
☐ Comprehensive Plan Text Amendment	Comprehensive Plan Map Amendment
☐ Land Use Regulation Amendment	Zoning Map Amendment
☐ New Land Use Regulation	Other: TSP Update
Updates the Coburg Transport	ot use technical terms. Do not write "See Attached". ation System Plan. Provides for efficient an g by providing a multimodal transportation
Does the Adoption differ from proposal? Ple	ase select one
No changes of significand	e.
Plan Map Changed from:	to:
Zone Map Changed from:	to:
Location:	Acres Involved:
Specify Density: Previous:	New:
Applicable statewide planning goals:	
1 2 3 4 5 6 7 8 9 X X X X X X	10     11     12     13     14     15     16     17     18     19       X     X     X     X     X     X     X     X
Was an Exception Adopted?   YES   No	0
Did DLCD receive a Notice of Proposed Ame	endment
35-days prior to first evidentiary hearing?	
If no, do the statewide planning goals apply?	
If no, did Emergency Circumstances require	immediate adoption? Yes No

Please list all affected State or Federal Agencies, Local Governments or Special Districts:

Lane County must co-adopt.

Local Contact: Petra Schuetz Phone: (54) 682 7871 Extension:

Address: PO Box 8316 Fax Number: - -

City: Coburg, OR Zip: 97408 E-mail Address: petra.schuetz@ci.coburg.or

115

#### ADOPTION SUBMITTAL REQUIREMENTS

This Form 2 must be received by DLCD no later than 5 working days after the ordinance has been signed by the public official designated by the jurisdiction to sign the approved ordinance(s)

per ORS 197.615 and OAR Chapter 660, Division 18

- 1. This Form 2 must be submitted by local jurisdictions only (not by applicant).
- 2. When submitting the adopted amendment, please print a completed copy of Form 2 on light green paper if available.
- 3. Send this Form 2 and one complete paper copy (documents and maps) of the adopted amendment to the address below.
- 4. Submittal of this Notice of Adoption must include the final signed ordinance(s), all supporting finding(s), exhibit(s) and any other supplementary information (ORS 197.615).
- 5. Deadline to appeals to LUBA is calculated **twenty-one (21) days** from the receipt (postmark date) by DLCD of the adoption (<u>ORS 197.830 to 197.845</u>).
- 6. In addition to sending the Form 2 Notice of Adoption to DLCD, please also remember to notify persons who participated in the local hearing and requested notice of the final decision. (ORS 197.615).
- 7. Submit **one complete paper copy** via United States Postal Service, Common Carrier or Hand Carried to the DLCD Salem Office and stamped with the incoming date stamp.
- 8. Please mail the adopted amendment packet to:

## ATTENTION: PLAN AMENDMENT SPECIALIST DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT 635 CAPITOL STREET NE, SUITE 150 SALEM, OREGON 97301-2540

9. Need More Copies? Please print forms on 8½ -1/2x11 green paper only if available. If you have any questions or would like assistance, please contact your DLCD regional representative or contact the DLCD Salem Office at (503) 373-0050 x238 or e-inail plan.amendments@state.or.us.

http://www.oregon.gov/LCD/forms.shtml

Updated December 30, 2011

#### ORDINANCE NO. A-229

#### AN ORDINANCE UPDATING THE COBURG TRANSPORTATION SYSTEM PLAN

WHEREAS, the City of Coburg has properly notified the Department of Land Conservation and Development of the first evidentiary hearing considering the update to the Coburg Transportation System Plan (TSP), in compliance with ORS 197.610; and

WHEREAS, the public involvement process for the update of the Coburg TSP began in the fall of 2010 with an initial project website providing the purpose and schedule of the TSP process, and an initial survey online and via paper, asking the public about existing conditions and needs. The website launch and information on the survey was sent to area residents through utility bills; and

WHEREAS, In the fall of 2010, the project team interviewed stakeholders including community leaders, such as former city council, major employers, local business owners, and City staff. In the spring of 2011, a public open house was held at the Coburg Fire Station to receive public input on the analysis of existing conditions, needs, opportunities, and constraints. The project team put display materials for a week in City Hall for the public to view. Following the development of project alternatives, the project team administered another online and paper survey, advertised through utility bills, and another open house at the Coburg Fire Station, in the winter of 2012; and

WHEREAS, the TSP was updated through a comprehensive public involvement process that included public meetings, key stakeholder interviews, an online interactive map, and online and paper questionnaires, and a planning commission briefing; and

WHEREAS, on April 8, 2014, the Coburg City Council conducted a properly advertised public hearing on the draft update to the TSP; and

WHEREAS, based upon staff reports and testimony at said public hearing, the City Council has made findings of consistency with the Statewide Planning Goals listed in Exhibit "P" to this ordinance; and

WHEREAS, based on the facts presented in the public hearing and set forth in the findings of fact listed in Exhibit "B", the Coburg City Council hereby amends the Coburg Transportation Plan to continue its compliance with state law and the statewide planning goals.

#### THE CITY OF COBURG ORDAINS AS FOLLOWS:

Section L. The Update to the Coburg Transportation System Plan, attached as Exhibit "A, is hereby adopted.

**Section II.** The findings of fact set forth in Exhibit "B" to this Ordinance, while not a part of this Ordinance, are adopted in support of the Ordinances adoption.

Ordinance No. A-229

Section III. Severability. The provisions of this Ordinance are severable. If any section, sentence, clause, or phrase of this Ordinance is adjudged by any court of competent jurisdiction or by the Land Conservation and Development Commission to be invalid, the declaration shall not affect the validity of the remaining portions of the Ordinance.

This ordinance, after public notices, hearings, and council deliberations, was, upon motion and second, put to a final vote. The vote of the council was.

Yes: 5

No: D

Abstentions: None

Passed: Yes

Rejected: ----

SIGNED AND APPROVED this 13th day of May, 2014

Le Pudewell, Mayor

ATTEST:

Saminy Egbert, City Recorder

#### EXHIBIT B TO ORDINANCE A-229

#### FINDINGS OF FACT

#### OREGON STATEWIDE PLANNING GOALS (DAR 660.015)

The proposal is consistent with the following applicable Statewide Planning Goals; Statewide Planning Goals not cited below are not applicable to this proposal.

GOAL 1: CITIZEN INVOLVEMENT. To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process.

#### Finding of Fact

The proposal is consistent with Statewide Planning Goal 1 because the public involvement process used to develop and adopt the TSP provided numerous opportunities for widespread citizen involvement in all phases of the planning process as follows:

- The public involvement program provided widespread citizen involvement. The citizen
  involvement program involved a cross-section of affected citizens in all phases of the planning
  process and included stakeholder interviews), online and paper surveys, and open houses.
- Effective two-way communication between citizens, project staff, and elected and appointed
  officials in the project was provided in-person, through open houses and public hearings, which
  were open to the public, at which public input is sought and heard.
- Technical information was explained in a simplified, understandable form in staff reports,
  presentations at public meetings, in person or by phone as needed, and was also provided on a
  website that information necessary reach policy decisions are available. City staff provided
  assistance to interpret and effectively use technical information. A copy of all technical
  information was always available on the City and/or project web site as well as at City offices.
- To ensure that citizens receive a response from policy makers and to understand the decision-making process, copies of the written decision findings and minutes of all public hearings and meetings are retained and made available for public review.
- Sufficient staff, financial and informational resources were available to support the implementation of the TSP public involvement plan and the city's citizen involvement process.

GOAL 2: LAND USE PLANNING. To establish a land use planning process and policy framework as a basis for all decisions and actions related to use of land and to assure an adequate factual base for such decisions and actions.

#### Finding of Fact

The proposal is consistent with Goal 2 because:

 the Comprehensive Plan amendment to develop and adopt the TSP followed the decision making process and framework established by the city's Comprehensive Plan,

- the TSP will provide a framework for addressing transportation related issues when making future land use decisions;
- the ordinance adopting the amendments to the Comprehensive Plan, will be adopted by the City Council after public hearing;
- further amendments to the TSP will be reviewed and, as needed, revised on a periodically rotake into account changing public policies and circumstances; and
- opportunities have been and will be provided for review and comment by citizens and affected
  governmental units during this review and revision of the Comprehensive Plan, as reflected in
  the Public Involvement Plan.

#### GDAL 3, AGRICULTURAL LANDS. To preserve and maintain agricultural lands.

#### Finding of Fact

The proposal is consistent with Goal 3 because:

The TSP proposes projects within the City's Urban Growth Boundary (UGB) and future additions to Coburg's UGB. The City of Coburg commissioned an urbanization study that was finalized in 2010. The Study made recommendations for future additions to Coburg's UGB, based on anticipated population growth and need for more residential and industrial/commercial land supply. The City Council recommended approval of several additions to the UGB. Expansion of the UGB is subject to an approval process that will be managed by Lane County Land Management Division. It is anticipated that the application to expand the UGB will be submitted for approval concurrently with the Transportation System Plan.

GOAL 4. FOREST LANDS. To conserve forest lands by maintaining the forest lands by maintaining the forest land base and to protect the state's forest economy.

#### Finding of Fact

The proposal is consistent with Goal 4 because:

 Goal 4 does not apply to the TSP as it only plans for areas within the City's UGB. There are no forest lands within the City's UGB.

GOAL 5, OPEN SPACE, SCENIC AND HISTORIC AREAS, AND NATURAL RESOURCES. To protect natural resources and conserve scenic and historic areas and open spaces.

#### Finding of Fact

The TSP is consistent with this goal because

 TSP projects were developed and considered with impacts to open space, scenic and historic areas, and natural resources. Most of the projects within the TSP are adjacent to or within the right of way of existing transportation facilities, and have very little potential impacts outside of existing right-of-way.  There are a few multi-use trails that are adjacent to or potentially through open spaces and scenic areas, and the project description includes flexibility and consideration of impacts when implementing these trails to minimize negative impacts to open space and scenic areas and natural resources.

## GOAL 6, AIR, WATER AND LAND RESOURCE QUALITY. To maintain and improve the quality of air, water and land resources.

#### Finding of Fact

The TSP is consistent with this goal because it contains goals, objectives and projects that endourage the use of alternatives to the automobile.

- Most of the projects in the plan are on existing facilities and will not have any impacts to air, water, and land resource quality. The only project with likely impact is the construction of a new east-west collector street from Coburg Road, west of Stalling Lane, east to Coburg Industrial Way. This project is dependent on private development, and would require coordination with developers to fully construct. Significant right-of-way would need to be acquired for this project, and environmental constraints are likely. Project development would consider environmental constraints and seek to minimize them as much as possible while balancing them with project needs.
- The TSP also includes a goal to minimize or avoid adverse impacts on natural and social resources within Coburg. Ensure groundwater, storm run-off and surface water is protected from impacts from transportation projects.
- The TSP's focus on multi-modal projects and programs to reduce reliance on the single occupant vehicle aim to maintain and improve air quality within the City.

## GOAL 7, AREAS SUBJECT TO NATURAL DISASTERS AND HAZARDS. To protect people and property from natural disasters and hazards.

#### Finding of Fact

The TSP is consistent with this goal because

Areas subject to natural disasters and hazards, such as areas of steep slopes, landslides, and
floodways generally do not exist within the TSP study area, and to the extent they do have been
considered in the development of the planned transportation system to ensure that these areas
are avoided.

## GOAL 8, RECREATIONAL NEEDS. To satisfy the recreational needs of the state and visitors and the siting of recreational facilities.

#### Finding of Fact

The TSP is consistent with Statewide Planning Goal 8 because it identifies and includes pedestrian and bicycle projects that connect residential areas to recreational destinations.

GOAL 9, ECONOMIC DEVELOPMENT, requires provision of adequate opportunities for a variety of economic activities vital to public health, welfare, and prosperity.

#### Finding of Fact

The TSP is consistent with Statewide Planning Goal 9 because it reinforces the City's freight network with transportation projects that will provide access to freight facilities and employment sites.

Adopting the TSP will ensure that transportation improvements will be available to support the
planned uses in the City's employment areas, consistent with other local economic development
goals that are consistent with Goal 9.

#### GOAL 10, HOUSING. To provide for the housing needs of citizens of the state.

#### Finding of Fact

The TSP is consistent with Statewide Planning Goal 10 because it reinforces the livability of Coburg's neighborhoods by including appropriate access, street, bitycle and pedestrian standards to serve residential developments. Policies for better connectivity and access also support this goal.

GOAL 11: PUBLIC FACILITY PLANNING. To plan and develop a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban and rural development. Urban and rural development shall be guided and supported by types and levels of urban and rural public facilities and services appropriate for, but limited to, the needs and requirements of the urban, urbanizable, and rural areas to be served. A provision for key facilities shall be included in each plan. (A Public Facilities Plan is a support document to a comprehensive plan. The facility plan describes the water, sewer and transportation facilities which are to support the land uses designated in the appropriate acknowledged comprehensive plan or plans within an urban growth boundary containing a population greater than 2,500.)

#### Finding of Fact

The proposal is consistent with Statewide Planning Goal 11 because:

- the proposed amendments continue to provide a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban development;
- through the TSP, urban development will be guided and supported by types and levels of urban transportation facilities and services appropriate for, but limited to, the needs and requirements of the urban and urbanizable areas to be served;
  - The TSP documents existing conditions and future needs for the transportation system in Coburg, and recommended improvements and implementation measures are tailored to meet those needs.
  - Project goals and plan objectives are part of the TSP and are proposed for adoption address timely, orderly, and efficient provision of facilities and services in particular include an access and mobility objective to provide high levels of connectivity within the city between popular

destinations and residential areas and implementation objectives to ensure that recommended improvements can be funded, optimize benefits over the life cycle of the improvement, and make the best use of the existing network.

## GOAL 12, TRANSPORTATION. To provide a safe, convenient and economic transportation system.

#### Finding of Fact

The TSP is consistent with this Statewide Planning Goal 12 because it creates a long-range plan for the development and management of the city's transportation facilities and services and will meet the requirements of the TPR. The TSP will ensure that the needs of all users of the transportation system are balanced in the implementation process.

Goal 13, Energy Conservation, requires development of a land use pattern that maximizes the conservation of energy based on sound economic principles.

#### Finding of Fact

The TSP is consistent with Statewide Planning Goal 13 because it supports a balanced transportation system that encourages additional walking, bicycling, and transit trips and reduces reliance on the single-occupant vehicle.

Goal 14, Urbanization. To provide for an orderly and efficient transition of rural lands to urban use to accommodate urban population and urban land use and employment inside an urban growth boundary to ensure efficient use of land and to provide for a livable community.

#### Finding of Fact

The TSP is consistent with this goal because it supports efficient and orderly development in Coburg by providing a multimodal transportation system. The TSP supports the urban growth boundary by improving mobility and accessibility inside the urbanized areas, and consequently reducing the potential need for conversion of rural lands to urban uses. New connectivity standards will increase the efficiency of the street system for future development.

Goal 15, To protect, conserve, enhance and maintain the natural, scenic, historical, agricultural, economic and recreational qualities of lands along the Willamette River Greenway.

#### Finding of Fact

Goal 15 is not applicable.

Goal 16, To recognize and protect the unique environmental, economic, and social values of each estuary and associated wetlands; and to protect, maintain, where appropriate develop, and where appropriate restore the long-term environmental, economic, and social values, diversity and benefits of Oregon's estuaries.

#### **Finding of Fact**

Goal 16 is not applicable.

Goal 17, To conserve, protect, where appropriate, develop and where appropriate restore the resources and benefits of all coastal shorelands, recognizing their value for protection and maintenance of water quality, fish and wildlife habitat, water-dependent uses, economic resources and recreation and aesthetics. The management of these shoreland areas shall be compatible with the characteristics of the adjacent coastal waters; and to reduce the hazard to human life and property, and the adverse effects upon water quality and fish and wildlife habitat, resulting from the use and enjoyment of Oregon's coastal shorelands.

#### Finding of Fact

Goal 17 is not applicable.

Goal 18, To conserve, protect, where appropriate develop, and where appropriate restore the resources and benefits of coastal beach and dune areas; and To reduce the hazard to human life and property from natural or human-induced actions associated with these areas.

#### Finding of Fact

Goal 18 is not applicable.

Goal 19. To conserve marine resources and ecological functions for the purpose of providing long-term ecological, economic, and social value and benefits to future generations.

#### Finding of Fact

Goal 19 is not applicable.