



#### Department of Land Conservation and Development

635 Capitol Street, Suite 150 Salem, OR 97301-2540 (503) 373-0050 Fax (503) 378-5518 www.lcd.state.or.us



#### NOTICE OF ADOPTED AMENDMENT

12/23/2013

TO: Subscribers to Notice of Adopted Plan

or Land Use Regulation Amendments

FROM: Plan Amendment Program Specialist

SUBJECT: City of Stayton Plan Amendment

DLCD File Number 004-13

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. A Copy of the adopted plan amendment is available for review at the DLCD office in Salem and the local government office.

Appeal Procedures\*

DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: Monday, January 06, 2014

This amendment was submitted to DLCD for review prior to adoption pursuant to ORS 197.830(2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

\*NOTE: The Acknowledgment or Appeal Deadline is based upon the date the decision was mailed by local government. A decision may have been mailed to you on a different date than it was mailed to DLCD. As a result, your appeal deadline may be earlier than the above date specified. NO LUBA

Notification to the jurisdiction of an appeal by the deadline, this Plan Amendment is acknowledged.

Cc: Dan Fleishman, City of Stayton

Gordon Howard, DLCD Urban Planning Specialist Angela Lazarean, DLCD Regional Representative

#### **DLCD FORM 2**



# NOTICE OF ADOPTED CHANGE TO A COMPREHENSIVE PLAN OR LAND USE REGULATION

**FOR DLCD USE** 

File No.: 004-13 (19949)

[17716] Received: 12/16/2013

Local governments are required to send notice of an adopted change to a comprehensive plan or land use regulation **no more than 20 days after the adoption**. (*See OAR 660-018-0040*). The rules require that the notice include a completed copy of this form. **This notice form is not for submittal of a completed periodic review task or a plan amendment reviewed in the manner of periodic review.** Use Form 4 for an adopted urban growth boundary including over 50 acres by a city with a population greater than 2,500 within the UGB or an urban growth boundary amendment over 100 acres adopted by a metropolitan service district. Use Form 5 for an adopted urban reserve designation, or amendment to add over 50 acres, by a city with a population greater than 2,500 within the UGB. Use Form 6 with submittal of an adopted periodic review task.

Jurisdiction: City of Stayton						
Local file no.: <b>11-08/13</b>						
Date of adoption: 12/2/2013 Date sent: 12/9/2013						
		•	Form 1) submitted to DLCD? vision if a revised Form 1was submitted): 8/1/2013			
•	Is the adopted change different from what was described in the Notice of Proposed Change? X Yes No If yes, describe how the adoption differs from the proposal:					
			proposal reduced the minimum floor area ratio in the Downtown Residential The City Council further reduced the minimum FAR to 0.20.			
			Fleishman, Planning & Development Director			
`			nman@ci.stayton.or.us			
			: Stayton Zip: 97383			
DI EACE COMP						
			THE FOLLOWING SECTIONS THAT APPLY			
For a change to comprehensive plan text:  Identify the sections of the plan that were added or amended and which statewide planning goals those sections implement, if any:						
Three changes to the Downtown Transportation and Revitalization Plan were adopted related to the minimum floor area ratio in the Downtown Residential Mixed Use Zone and exterior finish matierials for buildings in the downtown zones.						
For a change to a comprehensive plan map:						
Identify the former and new map designations and the area affected:						
Change from	to		acres.   A goal exception was required for this change.			
Change from	to		acres. A goal exception was required for this change.			
Change from	to		acres.   A goal exception was required for this change.			
Change from	to	•	acres.   A goal exception was required for this change.			
Location of affected property (T, R, Sec., TL and address):						
☐ The subject property is entirely within an urban growth boundary						
The subject property is partially within an urban growth boundary						

If the comprehensive plan map change is a UGB amendment including less than 50 acres and/or by a city with a population less than 2,500 in the urban area, indicate the number of acres of the former rural plan designation, by type, included in the boundary.

Exclusive Farm Use – Acres: Non-resource – Acres: Forest – Acres: Marginal Lands – Acres:

Rural Residential – Acres: Natural Resource/Coastal/Open Space – Acres:

Rural Commercial or Industrial – Acres: Other: – Acres:

If the comprehensive plan map change is an urban reserve amendment including less than 50 acres, or establishment or amendment of an urban reserve by a city with a population less than 2,500 in the urban area, indicate the number of acres, by plan designation, included in the boundary.

Exclusive Farm Use – Acres: Non-resource – Acres: Forest – Acres: Marginal Lands – Acres:

Rural Residential – Acres: Natural Resource/Coastal/Open Space – Acres:

Rural Commercial or Industrial – Acres: Other: – Acres:

### For a change to the text of an ordinance or code:

Identify the sections of the ordinance or code that were added or amended by title and number:

Section 17.16.070, Table 17.16.070.1

Section 17.16.080.2.f.2) Section 17.20.030.3 Section 17.20.220.2.i Section 17.20.220.3.g.2)

#### For a change to a zoning map:

Identify the former and new base zone designations and the area affected:

Change from to . Acres:

Identify additions to or removal from an overlay zone designation and the area affected:

Overlay zone designation: . Acres added: . Acres removed:

Location of affected property (T, R, Sec., TL and address):

List affected state or federal agencies, local governments and special districts: none

Identify supplemental information that is included because it may be useful to inform DLCD or members of the public of the effect of the actual change that has been submitted with this Notice of Adopted Change, if any. If the submittal, including supplementary materials, exceeds 100 pages, include a summary of the amendment briefly describing its purpose and requirements.

Attached is Ordinance 962, Notice of Decision, and various staff reports to the City Council and Planning Commission

## NOTICE OF ADOPTED CHANGE – SUBMITTAL INSTRUCTIONS

- 1. A Notice of Adopted Change must be received by DLCD no later than 20 days after the ordinance(s) implementing the change has been signed by the public official designated by the jurisdiction to sign the approved ordinance(s) as provided in ORS 197.615 and OAR 660-018-0040.
- 2. A Notice of Adopted Change must be submitted by a local government (city, county, or metropolitan service district). DLCD will not accept a Notice of Adopted Change submitted by an individual or private firm or organization.
- 3. **Hard-copy submittal:** When submitting a Notice of Adopted Change on paper, via the US Postal Service or hand-delivery, print a completed copy of this Form 2 on light green paper if available. Submit **one copy** of the proposed change, including this form and other required materials to:

Attention: Plan Amendment Specialist Dept. of Land Conservation and Development 635 Capitol Street NE, Suite 150 Salem, OR 97301-2540

This form is available here: http://www.oregon.gov/LCD/forms.shtml

4. **Electronic submittals** of up to 20MB may be sent via e-mail. Address e-mails to <a href="mailto:plan.amendments@state.or.us">plan.amendments@state.or.us</a> with the subject line "Notice of Adopted Amendment."

Submittals may also be uploaded to DLCD's FTP site at

http://www.oregon.gov/LCD/Pages/papa\_submittal.aspx.

E-mails with attachments that exceed 20MB will not be received, and therefore FTP must be used for these electronic submittals. **The FTP site must be used for all .zip files** regardless of size. The maximum file size for uploading via FTP is 150MB.

Include this Form 2 as the first pages of a combined file or as a separate file.

- 5. **File format:** When submitting a Notice of Adopted Change via e-mail or FTP, or on a digital disc, attach all materials in one of the following formats: Adobe .pdf (preferred); Microsoft Office (for example, Word .doc or docx or Excel .xls or xlsx); or ESRI .mxd, .gdb, or. mpk. For other file formats, please contact the plan amendment specialist at 503-934-0017 or plan.amendments@state.or.us.
- 6. **Content:** An administrative rule lists required content of a submittal of an adopted change (OAR 660-018-0040(3)). By completing this form and including the materials listed in the checklist below, the notice will include the required contents.

Where the amendments or new land use regulations, including supplementary materials, exceed 100 pages, include a summary of the amendment briefly describing its purpose and requirements.

7. Remember to notify persons who participated in the local proceedings and requested notice of the final decision. (ORS 197.615)

**If you have any questions** or would like assistance, please contact your DLCD regional representative or the DLCD Salem office at 503-934-0017 or e-mail <a href="mailto:plan.amendments@state.or.us">plan.amendments@state.or.us</a>.

Notice checklist. Include all that apply:
Completed Form 2
A copy of the final decision (including the signed ordinance(s)). This must include city <i>and</i> county decisions for UGB and urban reserve adoptions
The findings and the text of the change to the comprehensive plan or land use regulation
☐ If a comprehensive plan map or zoning map is created or altered by the proposed change:
A map showing the area changed and applicable designations, and
Electronic files containing geospatial data showing the area changed, as specified in OAR 660-018-

0040(5), if applicable

Any supplemental information that may be use the actual change	ful to inform DLCD or members of the public of the effect of

#### **ORDINANCE NO. 962**

# AN ORDINANCE AMENDING THE STAYTON DOWNTOWN TRANSPORTATION AND REVITALIZATION PLAN AND STAYTON MUNICIPAL CODE (SMC) TITLE 17, REGARDING THE PERMITTED USES AND STANDARDS FOR DEVELOPMENT IN THE DOWNTOWN ZONES

WHEREAS, Oregon Revised Statutes, Chapter 197 requires municipalities to adopt and implement a comprehensive land use planning program in accordance with statewide planning goals established by the Legislature and the Oregon Land Conservation and Development Commission;

WHEREAS, the City of Stayton has adopted a Downtown Transportation and Revitalization Plan as an area refinement plan to the Stayton Comprehensive Plan;

WHEREAS, the City of Stayton has adopted Title 17 of the Stayton Municipal Code as the Land Use and Development Code;

WHEREAS, the Downtown Commercial Mixed Use (DCMU) Zone was created by amendment of the Downtown Transportation and Revitalization Plan and that amendment failed to establish a minimum floor area ratio in the DCMU Zone;

WHEREAS, both the Downtown Transportation and Revitalization Plan and SMC Title 17, Chapter 16, Section 17.16.080.2.c establish a minimum floor area ratio of 0.35 in the Downtown Residential Mixed Use Zone which is not met by more than two-thirds of the existing developed parcels;

WHEREAS, both the Downtown Transportation and Revitalization Plan and SMC Title 17, Chapter 20, Section 17.20.220 establish standards for horizontally applied siding which is not reflective of the range of horizontally applied siding existing in the Downtown Zones;

WHEREAS, the introduction to Table 17.16.070.1 in the SMC could be interpreted as contradicting the provisions of SMC Title 17, Section 17.16.040.4 regarding the change of use of an existing building;

WHEREAS, most but not all professional, scientific and technical services industries are permitted in the Downtown Zones;

WHEREAS, fitness and recreation sports centers are not as likely to have similar impacts on surrounding properties as other performing arts, spectator sports and amusement and recreation facilities and need not be considered a conditional use;

WHEREAS, as mixed use zones it is appropriate to allow bed and breakfast uses in the DRMU and DCMU and Central Core Mixed Use zones without the need for conditional use approval;

WHEREAS, SMC Section 17.16.080.2.F.2) regarding the minimum height of buildings in the Downtown Zones does not reflect the provisions of the Downtown Transportation and Revitalization Plan; and

WHEREAS, the Stayton Planning Commission has initiated the process for amending the Downtown Transportation and Revitalization Plan and SMC, including notice to the Department of Land Conservation and Development, and following a public hearing, has recommended that the Stayton City Council enact the proposed amendments.

NOW, THEREFORE, the City of Stayton ordains:

- **Section 1. Stayton Downtown Transportation and Revitalization Plan amended.** The Stayton Downtown Transportation and Revitalization Plan is hereby amended as shown on Exhibit A attached hereto and incorporated herein
- **Section 2. SMC Title 17, Chapters 16 and 20 amended.** Stayton Municipal Code, Title 17, Chapters 16 and 20 are hereby amended as shown on Exhibit B attached hereto and incorporated herein.
- **Section 3**. **Effective Date.** This ordinance shall become effective 30 days after adoption by the Stayton City Council and the Mayor's signing.
- **Section 4.** A copy of this Ordinance shall be furnished to the State of Oregon, Department of Land Conservation and Development forthwith.

ADOPTED BY THE STAYTON CITY COUNCIL this 2nd day of December, 2013.

CITY OF STAYTON

Signed:  $\frac{12-2-}{2}$ , 2013

BY:

A. Scott Vigil, Mayor

Signed: 12/4, 2013

ATTEST:

Christine Shaffel,
Interim City Administrator

APPROVED AS TO FORM:

David A. Rhoten, City Attorney

# **EXHIBIT A**

# Amendments to the Downtown Transportation and Revitalization Plan

Additions are underlined; Deletions are erossed out.

**Table 2 Downtown District Development Standards** 

Standard:	CCMU	DRMU & DCMU			
(A) Minimum Lot	None	None			
Size					
(B) Minimum	.5:1 <sup>6</sup>	<u>DCMU</u> .35 : 1 <sup>6</sup>			
Floor Area Ratio		DRMU20 : 1 <sup>6</sup>			
(FAR)					
(C) Minimum	12 units/ acre <sup>1</sup>	12 units/ acre <sup>1</sup>			
Residential	· •				
Density					
(D) Maximum	None	None			
Residential					
Density					
(E) Minimum	0 feet front, side	0 feet front, side			
<b>Building Setbacks</b>	and rear for	and rear for			
	commercial; 5 feet	commercial; 5 feet			
	front and 10 feet	front and 10 feet			
	rear for single-	rear for single-			
	family attached	family attached			
	dwellings <sup>2</sup>	dwellings <sup>2</sup>			
(F) Maximum	Commercial	20 feet front <sup>2,4</sup> ;			
<b>Building Setbacks</b>	10 feet front <sup>3</sup> ;	None for rear and			
	None for side and	side			
	rear.				
	Residential 20 feet				
	front <sup>2</sup> ; None for				
(C) M:	side and rear	2			
(G) Minimum	2 stories or a	2 stories or a			
<b>Building Height</b>	minimum of 20	minimum of 20 feet			
(II) Marris	feet	A stanias ==1-1-1-1-1-			
(H) Maximum	4 stories, which in total is not to	4 stories, which in			
<b>Building Height</b>	exceed 60 feet	total is not to exceed 60 feet			
(I) Cround Floor	Yes	Yes			
(I) Ground Floor Window	168	168			
Standards Apply					

Standard:	CCMU	DRMU & DCMU		
(J) Minimum Off-	None required for	None required for		
Street Parking	commercial uses; 1	commercial; 1		
Required	space/ unit for	space/ unit for		
	residential	residential		
(K) Maximum	Up to 125% of	Up to 125% of		
<b>Off-Street Parking</b>	Code requirement	Code requirement		
Permitted	for commercial;	for commercial; 1.5		
	1.5 spaces/ unit for	spaces/ unit for		
	attached	attached residential <sup>5</sup>		
	residential. <sup>5</sup>			
(L) Screening &	No	No		
Buffering				
Required				

#### **Table 2 Notes**

- 1 Minimum residential density applies to residential projects only. There is no minimum density for residential uses in a mixed-use development.
- 2 For single-family attached dwellings with direct auto access from the street, the garage entrance must be less than 5 feet from the street property line, or more than 18 feet from the street property line. There is no maximum setback for attached dwellings on a single lot which are located behind commercial buildings.
- 3 A maximum front setback of up to 20 feet may be permitted when enhanced pedestrian spaces and amenities are provided.
- 4 The maximum front setback may be exceeded when enhanced pedestrian spaces and amenities are provided.
- 5 For commercial uses, when included in a mixed-use development, the maximum amount of off-street parking permitted is 125% of the parking required in Section 17.20.060. When not included in a mixed-use development, the maximum amount of off-street parking permitted is 50% of parking required in Section 17.20.060.
- 6 These are minimum floor area ratios, expressed as the ratio of floor area to site area. There is no maximum permitted floor area ratio.
- Part 2. On Page 47 of the Revised Downtown Transportation and Revitalization Plan amend the exterior finish materials requirements for non-residential and mixed use buildings as follows:
  - I. **Exterior finish materials.** The purpose of this standard is to require high quality materials that are complementary to the traditional materials used in downtown Stayton.
    - 1. Smooth concrete block, plain concrete, corrugated metal, full-sheet plywood, synthetic stucco, and sheet pressboard are not allowed as exterior finish material, except as secondary finishes if they cover no more than 10 percent of the surface area of each facade. Composite boards manufactured from wood or other products, such as hardboard or hardiplank, may be used when the visible portion of the board product is less than 6 inches wide.

- 2. Where wood products are used for siding, the siding must be shingles, or horizontal siding, not shakes.
- 3. Where horizontal siding is used, it must be shiplap or clapboard siding composed of boards composite boards manufactured from wood or other products, such as hardboard or hardiplankwithwith an exposure of 3 to 6 inches, or vinyl or aluminum siding which is in a clapboard or shiplap pattern where the boards in the pattern are 6-10 inches or less in width.
- Part 3. On Page 51 of the Revised Downtown Transportation and Revitalization Plan amend the exterior finish materials requirements for non-residential and mixed use buildings as follows:
  - **G. Exterior finish materials.** The purpose of this standard is to require high quality materials that are complementary to the traditional materials used in downtown Stayton.
    - 1. Along 3<sup>rd</sup> Avenue, commercial and mixed use buildings shall be constructed of materials complementary to existing materials including textured pre-cast concrete block, clay (terra cotta) tile, brick, stucco and wood frame.
    - 2. Smooth concrete block, plain concrete, corrugated metal, full-sheet plywood, synthetic stucco, and sheet pressboard are not allowed as exterior finish material, except as secondary finishes if they cover no more than 10 percent of the surface area of each facade. Composite boards manufactured from wood or other products, such as hardboard or hardiplank, may be used when the board product is less than 6-10 inches wide. Foundation material may be plain concrete or plain concrete block when the foundation material does not extend for more than 3 feet above the finished grade level adjacent to the foundation wall.
    - 3. Where there is an exterior alteration to an existing building, the exterior finish materials on the portion of the building being altered or added must visually match the appearance of those on the existing building. However, if the exterior finishes and materials on the existing building do not meet the standards of Paragraph HG.1, above, any material that meets the standards of Paragraph HG.1 may be used.

#### **EXHIBIT B**

# Amendments to the Stayton Municipal Code Title 17, Chapters 16 and 20

Additions are underlined; Deletions are erossed out.

- - 1. PERMITTED AND CONDITIONAL USES. The land uses permitted in each district are shown in Table 17.16.070.1. When a property is in an overlay zone, the stricter regulations of the two zones shall apply.
    - P = Permitted Use
    - C = Conditional Use
    - S = Permitted Use after Site Plan Review for new construction or expansion of an existing structure. See Section 17.16.040.4 for existing structures.
    - C/S = Conditional Use after Site Plan Review
      - = Prohibited Use
- Part 2. Amend Stayton Municipal Code, Title 17, Chapter 16, Table
   17.16.070.1 Permitted Land Use to allow several uses in the Downtown
   Zones that are currently not permitted, to add a new use to the
   table, and to change how Bed and Breakfast establishments are
   permitted. (Note that columns in the table that are not proposed to
   be changed are not shown below.)

		CR	CG	CCMU	DCMU	DRMU		
Professional, Scientific and Technical Services								
27	Medical & Diagnostic Laboratories		S	<u>S</u>	<u>S</u>	<u>S</u>		
28	Home Health Care Services		S	<u>S</u>	<u>S</u>	<u>S</u>		
29	Architectural, Engineering, & Related Services	S	S	<u>S</u>	<u>S</u>	<u>S</u>		
32	Scientific Research & Development Services	C/S	S	<u>S</u>	<u>S</u>	<u>S</u>		
Arts, Entertainment and Recreation								
<u>46a</u>	Fitness and Recreation Sports Centers	<u>S</u>	<u>S</u>	<u>S</u>	<u>S</u>	<u>S</u>		
52	Bed & Breakfast	S	S	<u>CS</u>	<u>CS</u>	<u>CS</u>		

- Part 3. Amend Section 17.16.080.2.c.3) to specify the minimum floor area ratio in the DCMU zone and reduce the minimum floor area ratio in the DRMU zone.
  - 3) The minimum floor area ratio for the construction of a new building in the CCMU Zone shall be 0.5:1; and in the DRMU Zone shall be 0.35:1 and in the DRMU Zone shall be 0.20:1. There is no maximum floor area ratio in these zones.
- Part 4. Amend Section 17.16.080.2.F.2) to clarify the minimum height requirement and better reflect the policy of the Downtown Transportation and Revitalization Plan.

- 2) Minimum. In the CCMU, DCMU, or DRMU zones the minimum building height shall be 2 stories or 20 feet. The minimum building height standard applies to new commercial, residential, and mixed-use buildings. It does not apply to community service buildings, accessory structures, one-time additions or expansions of non-conforming buildings of no more than 25% and less than 1,000 square feet, or to buildings with less than 1,000 square feet of floor area.
- Part 5. Amend Section 17.20.030.3 to clarify that the provisions of that section only apply to reduce the setback requirements of Chapter 17.16.
  - 2. SETBACKS. The setback provision cited below modify the building setbacks eited in zoning districts for Residential Zones cited in Chapter 17.16, but are applicable only to the specific items listed below.
- - i. Exterior finish materials. The purpose of this standard is to require high quality materials that are complementary to the traditional materials used in downtown Stayton.
    - 1) Smooth concrete block, plain concrete, corrugated metal, full-sheet plywood, synthetic stucco, and sheet pressboard are not allowed as exterior finish material, except as secondary finishes if they cover no more than 10 percent of the surface area of each facade. Composite boards manufactured from wood or other products, such as hardboard or hardiplank, may be used when the visible portion of the board product is less than 6 inches wide.
    - 2) Where wood products are used for siding, the siding must be shingles, or horizontal siding, not shakes or board and batten.
    - 3) Where horizontal siding is used, it must be shiplap or clapboard siding composed of boards, composite boards manufactured from wood or other products, such as hardboard or hardiplank with an exposure of 3 to 6 inches, or vinyl or aluminum siding which is in a clapboard or shiplap pattern where the boards in the pattern are 6 inches or less in width. when the visible portion of the product is at least 4 ½ inches and no more than 10 inches wide.
- - 2) Smooth concrete block, plain concrete, corrugated metal, full-sheet plywood, synthetic stucco, and sheet pressboard are not allowed as exterior finish material, except as secondary finishes if they cover no more than 10% of the surface area of any facade. Composite boards manufactured from wood or other products, such as hardboard or hardiplank, may be used when visible portion of the board product is at least 4½ inches and no more less than 6-10 inches wide. Foundation material may be plain concrete or plain concrete block when the foundation material does not extend for more than 3 feet above the finished grade level adjacent to the foundation wall.



# City of Stayton

# Planning and Development Department

Mailing address: 362 N. Third Avenue Stayton, OR 97383
Office location: 311 N. Third Avenue
Phone: (503) 769-2998 · FAX: (503) 767-2134
Email:dfleishman@ci.stayton.or.us
www.staytonoregon.gov

# NOTICE OF DECISION BY THE CITY COUNCIL

You recently participated in a public hearing on a proposed amendment to the Stayton Land Use and Development Code. As required by state law, this notice is to inform you of the actions of the City of Stayton on that proposal. A copy of the ordinance as enacted by the City Council is available for review at the Planning and Development Department office and on the Department's portion of the City website.

File No: 11-08/13 Applicant: N/A

**Location:** N/A

Date of Decision: December 2, 2013
Date Notice Mailed: December 4, 2013

Last Day of Appeal or Call-up: December 25, 2013

120 Days Ends: N/A

## 1. Nature of Application

The proceedings were a legislative amendment to the Downtown Transportation and Revitalization Plan and the Municipal Code regarding the permitted uses and development standards in the downtown zones.

#### 2. Summary of Findings

The City Council found the proposed amendments were consistent with the Stayton Comprehensive Plan.

### 3. Decision and Conditions of Approval

The City Council enacted Ordinance 962.

## 4. Appeal Right

The Council's action may be appealed within 21 days of their decision. This may be appealed to the Land Use Board of Appeals pursuant to Oregon Revised Statutes 197.805-855.

Please do not hesitate to contact the Planning Department if you have any questions or would like further information.