



Oregon

Theodore R. Kulongoski, Governor

Department of Land Conservation and Development

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Salem, OR 97301-2540

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www.lcd.state.or.us



NOTICE OF ADOPTED AMENDMENT

06/11/2013

TO: Subscribers to Notice of Adopted Plan
or Land Use Regulation Amendments

FROM: Plan Amendment Program Specialist

SUBJECT: City of Salem Plan Amendment
DLCD File Number 002-13

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. Due to the size of amended material submitted, a complete copy has not been attached. A Copy of the adopted plan amendment is available for review at the DLCD office in Salem and the local government office. This is being re-noticed due to an error with DLCD #s.

Appeal Procedures*

DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: Wednesday, June 26, 2013

This amendment was submitted to DLCD for review prior to adoption pursuant to ORS 197.830(2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

***NOTE:** The Acknowledgment or Appeal Deadline is based upon the date the decision was mailed by local government. A decision may have been mailed to you on a different date than it was mailed to DLCD. As a result, your appeal deadline may be earlier than the above date specified. NO LUBA Notification to the jurisdiction of an appeal by the deadline, this Plan Amendment is acknowledged.

Cc: Mark Bechtel, City of Salem
Gordon Howard, DLCD Urban Planning Specialist
Angela Lazarean, DLCD Regional Representative

<paa> YA



FORM 2

HAND DELIVERED

DLCD

Notice of Adoption

DLCD File No. 001-13 (19665) [17474]

| | |
|---------------|--|
| DATE STAMP | <input type="checkbox"/> In person <input type="checkbox"/> electronic <input type="checkbox"/> mailed |
| | DEPT OF |
| | JUN 05 2013 |
| | LAND CONSERVATION AND DEVELOPMENT For Office Use Only |

This Form 2 must be mailed to DLCD within **20-Working Days after the Final Ordinance is signed** by the public Official Designated by the jurisdiction and all other requirements of ORS 197.615 and OAR 660-018-000

Jurisdiction: **City of Salem**

Local file number: **Ordinance Bill No. 7-13**

Date of Adoption: **5/13/2013**

Date Mailed: **6/5/2013**

Was a Notice of Proposed Amendment (Form 1) mailed to DLCD? Yes No Date: 1/25/2013

Comprehensive Plan Text Amendment

Comprehensive Plan Map Amendment

Land Use Regulation Amendment

Zoning Map Amendment

New Land Use Regulation

Other: **Comp. Park System Master Plan**

Summarize the adopted amendment. Do not use technical terms. Do not write "See Attached".

The City of Salem adopted the Comprehensive Park System Master Plan Update on 5/13/2013. This citywide master plan replaces the 1999 Comprehensive Park System Master Plan. This infrastructure master plan was adopted as part of the Salem Area Comprehensive Plan and as a detailed plan of the Salem Revised Code. Adoption of Ordinance Bill No. 7-13 included text amendments to the Salem Area Comprehensive Plan Policies K.2, K.3 and N.10, dealing with Open Space, Parks, and Recreation.

Does the Adoption differ from proposal? Yes, Please explain below:

Salem Area Comprehensive Plan Policy N.10 was amended for consistency with the Salem Revised Code
Salem Revised Code 66.125 was amended for consistency with new park system levels of service
Additional text language was added to the Plan dealing with Salem Pioneer Cemetery
Various wordsmithing and scrivners errors were corrected prior adoption

Plan Map Changed from:

to:

Zone Map Changed from:

to:

Location:

Acres Involved:

Specify Density: Previous:

New:

Applicable statewide planning goals:

- | | | | | | | | | | | | | | | | | | | |
|-------------------------------------|-------------------------------------|--------------------------|--------------------------|-------------------------------------|-------------------------------------|-------------------------------------|-------------------------------------|--------------------------|--------------------------|-------------------------------------|-------------------------------------|--------------------------|-------------------------------------|-------------------------------------|--------------------------|--------------------------|--------------------------|--------------------------|
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Was an Exception Adopted? YES NO

Did DLCD receive a Notice of Proposed Amendment...

35-days prior to first evidentiary hearing?

Yes No

If no, do the statewide planning goals apply?

Yes No

If no, did Emergency Circumstances require immediate adoption?

Yes No

DLCD file No. _____

Please list all affected State or Federal Agencies, Local Governments or Special Districts:

Oregon Parks and Recreation Department

Oregon Department of Land Conservation and Development

Local Contact: **Mark Bechtel, Parks and Trans. Mgr.** Phone: (503) 588-6211 Extension: 7346

Address: 555 Liberty Street SE, Room 32

Fax Number: 503-588-6025

City: Salem, OR

Zip: 97301-

E-mail Address: mbechtel@cityofsalem.net

ADOPTION SUBMITTAL REQUIREMENTS

This Form 2 must be received by DLCD no later than 20 working days after the ordinance has been signed by the public official designated by the jurisdiction to sign the approved ordinance(s) per ORS 197.615 and OAR Chapter 660, Division 18

1. This Form 2 must be submitted by local jurisdictions only (not by applicant).
2. When submitting the adopted amendment, please print a completed copy of Form 2 on light green paper if available.
3. Send this Form 2 and one complete paper copy (documents and maps) of the adopted amendment to the address below.
4. Submittal of this Notice of Adoption must include the final signed ordinance(s), all supporting finding(s), exhibit(s) and any other supplementary information (ORS 197.615).
5. Deadline to appeals to LUBA is calculated **twenty-one (21) days** from the receipt (postmark date) by DLCD of the adoption (ORS 197.830 to 197.845).
6. In addition to sending the Form 2 - Notice of Adoption to DLCD, please also remember to notify persons who participated in the local hearing and requested notice of the final decision. (ORS 197.615).
7. Submit **one complete paper copy** via United States Postal Service, Common Carrier or Hand Carried to the DLCD Salem Office and stamped with the incoming date stamp.
8. Please mail the adopted amendment packet to:

**ATTENTION: PLAN AMENDMENT SPECIALIST
DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT
635 CAPITOL STREET NE, SUITE 150
SALEM, OREGON 97301-2540**

9. **Need More Copies?** Please print forms on 8 1/2 -1/2x11 green paper only if available. If you have any questions or would like assistance, please contact your DLCD regional representative or contact the DLCD Salem Office at (503) 373-0050 x238 or e-mail plan.amendments@state.or.us.

FOR COUNCIL MEETING OF:
AGENDA ITEM NO.:
PUBLIC WORKS FILE NO.:

April 22, 2013
4 (a)

TO: MAYOR AND CITY COUNCIL
THROUGH: *Linda Norris*
LINDA NORRIS, CITY MANAGER
FROM: PETER FERNANDEZ, P.E., PUBLIC WORKS DIRECTOR *P.F.*
SUBJECT: COMPREHENSIVE PARK SYSTEM MASTER PLAN UPDATE AND
RELATED AMENDMENTS TO THE SALEM AREA COMPREHENSIVE
PLAN AND SALEM REVISED CODE

ISSUE:

Shall Council:

- (1) Amend Ordinance Bill No. 7-13 to include additional changes to SRC 64.230, "Detailed Plans," and Section IV(N) of the Salem Area Comprehensive Plan "Scenic and Historic Areas, Natural Resources and Hazards, Policy 10, "Historic Sites and Structures, and to include the addition of an amendment to SRC 66.125, "Standards for Park Sites," as more specifically set forth in the attached draft "Engrossed Ordinance Bill No. 7-13"; and a change to as shown in Attachment 1 of this report; and
- (2) Advance Engrossed Ordinance Bill No. 7-13, which adopts the Comprehensive Park System Master Plan Update and related amendments to the Salem Area Comprehensive Plan and Salem Revised Code, Chapters 64.230 and 66.125 to second reading for enactment?

RECOMMENDATION:

Staff recommends that Council:

- (1) Amend Ordinance Bill No. 7-13 to include additional changes to SRC 64.230, "Detailed Plans," and Section IV(N) of the Salem Area Comprehensive Plan "Scenic and Historic Areas, Natural Resources and Hazards," Policy 10, "Historic Sites and Structures, and to include the addition of an amendment to SRC 66.125, "Standards for Park Sites," as more specifically set forth in the attached draft "Engrossed Ordinance Bill No. 7-13"; and a change to as shown in Attachment 1 of this report; and
- (2) Advance Engrossed Ordinance Bill No. 7-13, which adopts the Comprehensive Park System Master Plan Update and related amendments to the Salem Area Comprehensive Plan and Salem Revised Code, Chapters 64.230 and 66.125 to second reading for enactment.

BACKGROUND:

The Comprehensive Park System Master Plan (CPSMP) is the City's long-range plan for expanding, developing, and enhancing its system of parks, natural areas, open spaces, and trails. The current CPSMP was adopted by Council in April 1999, and was most recently amended April 2010 with the addition of the Battle Creek Park property as a new Large Urban Park. The CPSMP serves as the basis for the City's Parks System Development Charges (PSDC) methodology.

The City began its process to update the Salem CPSMP in 2006 with a collaborative effort with the Trust for Public Land, which resulted in two reports:

- *Funding Sources for Parks, Trails, and Greenspace in Salem, Oregon*, December 2006
- *The Park System of Salem, Oregon: A Report to Assist in the Update of the 1999 Park and Recreation Master Plan*, August 2007

The Trust for Public Land reports provided the basis for the more detailed planning efforts that followed. The next phase of the project began in 2007 and was performed by MIG, Inc., and developed much of the preliminary work and supporting documentation for the CPSMP Update. Extensive public outreach activities were conducted during this phase of the project. Reports prepared during this phase included:

- *Survey Report*, December 2007
- *Recreation Program Analysis*, March 2008
- *Community Profile and Background Analysis*, December 2008
- *Existing Conditions Report*, January 2009
- *Draft Community Needs Assessment*, January 2009

Shortly after completion of these initial documents, the CPSMP Update process was suspended while the City underwent a departmental reorganization process. The project resumed under Council direction in late 2010, with the appointment of the Parks Revenue and Master Plan Task Force, formation of a Technical Advisory Committee, and selection of Vigil-Agrimis, Inc. as a planning consultant. The Task Force began its work in December 2010 and recommended the Draft CPSMP Update for adoption on November 15, 2012. The Salem Parks and Recreation Advisory Board (SPRAB), the standing advisory body for the City's parks system and recreation programs, recommended the Draft CPSMP Update for adoption on December 13, 2012.

Three work sessions have been held with City Council during the CPSMP Update process. The first, in January 2009, discussed the findings of the five MIG reports. The second work session in October 2011 discussed a number of policy issues and how they related to PSDCs. The third and final work session was held jointly with the Planning Commission on January 14, 2013, where the major components of the Draft CPSMP Update were discussed.

First reading of Ordinance Bill No. 7-13 by City Council occurred on February 25, 2013. Council referred the CPSMP Update and related amendments to the Salem Area Comprehensive Plan to the Planning Commission for recommendation.

The Salem Planning Commission held a public hearing on the CPSMP Update and related amendments to the Salem Area Comprehensive Plan on March 19, 2013, and unanimously recommended approval of the CPSMP Update to City Council.

Prior to the March 19, 2013, public hearing before the Planning Commission, it was determined that two minor revisions were needed to the Salem Revised Code (SRC) to assure consistency with the CPSMP Update. The need to revise SRC 64.230 and 66.125 was included in the mailed and published notices for the City Council public hearing scheduled for April 22, 2013.

FACTS AND FINDINGS:

Procedure

Staff initiated adoption of the CPSMP Update and related amendments to the Salem Area Comprehensive Plan as a legislative land use proceeding under the requirements of *Salem Revised Code* (SRC) 300.1100 (a), through presenting Ordinance Bill No. 7-13 to City Council for first reading on February 25, 2013.

Notice of the proposed adoption of the CPSMP Update and related amendments to the Salem Area Comprehensive Plan was mailed to the Oregon Department of Land Conservation and Development on January 25, 2013, more than the required 35 days prior to the first evidentiary public hearing before the Salem Planning Commission, which occurred on March 19, 2013.

Written notice of the public hearing before the Planning Commission was made to 34 parties on February 27, 2013, a minimum of 20 days in advance of the hearing in accordance with SRC 300.1110, and was sent to the Oregon Department of Land Conservation and Development, Oregon State Department of Parks and Recreation, Marion County, Polk County, Salem-Keizer School District, and all recognized neighborhood associations in the City. In addition, an e-mail notice of the public hearing was sent to 87 recipients, as a courtesy, on February 28, 2013. The public hearing notice was published in the Statesman Journal newspaper per the requirements of SRC 300.1110.

On March 19, 2013, the Planning Commission conducted a public hearing, received evidence and testimony, and voted to recommend approval of the CPSMP Update and related amendments to the Salem Area Comprehensive Plan. The Notice of Recommendation and Order No. CA13-04 was mailed to 28 individuals and entities on March 25, 2013.

Written notice of the City Council public hearing was made to 37 parties on March 26, 2013, a minimum of 20 days in advance of the hearing in accordance with SRC 300.1110. In addition, an e-mail notice of the public hearing was sent to 87 recipients, as a courtesy, on the same day. The public hearing notice was published in the Statesman Journal newspaper per the requirements of SRC 300.1110.

Parks Funding Strategy

Upon adoption of Ordinance Bill No. 7-13, staff will proceed with efforts to update the 1999 Parks SDC Methodology as part of an overall Parks Funding Strategy. This Strategy will recommend options for Council consideration regarding funding for capital construction and operations and maintenance for the parks system, based on the adopted CPSMP Update.

Proposed CPSMP Update and Continuity with 1999 CPSMP

The proposed CPSMP Update will replace the 1999 CPSMP in its entirety as a Detailed Plan and as a part of the Salem Area Comprehensive Plan. Many of the deficiencies and future needs identified in the 1999 CPSMP, that remain to be satisfied, are carried over into the CPSMP Update. Attachment 3 to this staff report summarizes the changes between the proposed CPSMP Update and the 1999 CPSMP.

Proposed Amendments to the Salem Area Comprehensive Plan

Three existing policies in the Salem Area Comprehensive Plan require amendment in order for the CPSMP Update and the Salem Area Comprehensive Plan to be consistent.

The Salem Area Comprehensive Plan, Section IV (K), Open Space, Parks and Recreation, Policy 2 Priority Acquisition is proposed to be amended as follows:

Priority shall be given to acquiring and developing neighborhood, community, and large urban parks. Exceptions will occur in isolated sub-neighborhood units where removing access barriers or providing pedestrian/bicycle linkages to existing parks will be given first priority in satisfying any given service area's recreational needs.

Explanation

The CPSMP Update changes the name of the existing Large Urban Park classification to Urban Park. This change reflects the emphasis on the citywide function of the park and not its size.

The Salem Area Comprehensive Plan, Section IV (K), Open Space, Parks and Recreation, Policy 3 School Site and Parks Coordination is proposed to be amended as follows:

The site selection criteria used to evaluate and select new park sites shall include the location of complementary public facilities such as school sites. ~~The City and School District shall enter into an intergovernmental agreement to further the joint acquisition and development of park and school sites.~~

Explanation

The City of Salem and the Salem-Keizer School District have not executed a single intergovernmental agreement governing joint use and acquisition of park and school properties. Instead, these agreements have been pursued on an individual, site-specific basis. Staff recommends deleting this requirement from Section IV (K), Policy 3.

The Salem Area Comprehensive Plan, Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 10 Historic Sites and Structures is proposed to be amended as follows:

The historic, cultural, and architectural character of structures identified in the National Register of Historic Places and structures designated as historic buildings pursuant to the City's land use regulations Salem Revised Code, Chapter 56 shall be preserved. Preservation is achieved by limiting those uses that conflict with the preservation of historic resources, identified to be building alteration and demolition. The City's land use regulations provide Salem Revised Code, Chapter 56, the implementing ordinance, provides the process or alteration/demolition review and limitation, as well as the procedure for making additional designations.

Explanation

The proposed edits to the existing Section IV (N), Policy 10, reflect recent changes in the SRC Chapter 230, regarding the preservation of historic resources. If approved by the City Council, the text of this change will be modified slightly from the version of the ordinance that appeared at first reading. The modifications are intended to better clarify the scope of the policy.

Proposed Amendments to the Salem Revised Code

Two additional amendments are proposed for Ordinance Bill No. 7-13. The amendments proposed are to SRC 64.230, "Detailed Plans," and SRC 66.125,

"Standards for Park Sites." These are conforming amendments, to make those sections consistent with the CPSMP Update upon its adoption.

Chapter 64 Comprehensive Planning is proposed to be amended as follows:

64.230. Adoption of Detailed Plans. The following detailed plans are hereby adopted as part of this Code the same as if fully reproduced herein. One copy of each is kept on file in the office of the city recorder. Any portion of an adopted detail plan found not to be in conformance with the comprehensive plan shall be considered null and void.

(a) ~~Comprehensive Park System Master Plan. Adopted April 26, 1999 and April 26, 2010.~~ Comprehensive Park System Master Plan Update, Adopted [insert date]

(b) Salem Area Wastewater Management Master Plan, 1996, CH2M-Hill. Adopted December 16, 1996, as amended by the Willow Lake Facilities Plan, Black & Veatch Corp. / Carollo Engineers, adopted September 23, 2002, and further amended February 7, 2005 and April 9, 2007.

(c) Stormwater Master Plan. Adopted September 25, 2000.

(d) Water System Master Plan, 1994, CH2M-Hill. Adopted April 25, 1994, amended September 23, 1996, October 25, 1999, February 7, 2005, and July 9, 2007.

(e) McNary Field Airport Master Plan, Salem, Oregon, Hodges and Shutt, May 1979. Adopted June 18, 1979, revised April 27, 1987, and further revised November 24, 1997.

(f) Urban Growth Management Program. As amended and adopted July 23, 1979, and as further amended January 11, 1982, and November 28, 1983, and September 23, 1996.

(g) Willamette River Greenway Plan, July, 1979. Adopted September 24, 1979.

(h) South Liberty Road Corridor Study. Approved December 27, 1982.

(i) Salem Transportation System Plan adopted June 28, 1998, and amended February 14, 2000, May 14, 2001, January 24, 2005, March 28, 2005, April 23, 2007, and April 26, 2010. (j) Salem Urban Area Public Facilities Plan. Adopted October 12, 1992. (Ord No. 118-77; Ord No. 94-78; Ord No. 129-79; Ord No. 157-79; Ord No. 172-79; Ord No. 9-82; Ord No. 10-82; Ord No. 53-82; Ord No. 182-82; Ord No. 81-83; Ord No. 48-84; Ord No. 54-84; Ord No. 63-84; Ord No. 157-84; Ord No. 60-85; Ord No. 23-86; Ord No. 80-86; Ord No. 11-87; Ord No. 72-87; Ord No. 59-88; Ord No. 77-90; Ord No. 99-90; Ord No. 8-92; Ord No. 16-92; Ord No. 26-92; Ord No. 47-92; Ord No. 68-92; Ord No. 6-93; Ord No. 30-93; Ord No. 26-94; Ord No. 34-94; Ord No. 86-94; Ord No. 91-95; Ord No. 70-96; Ord No. 93-96; Ord No. 60-97; Ord No. 67-97; Ord No. 3-98; Ord No. 64-98; Ord No. 41-99; Ord No. 62-99; Ord No. 89-99; Ord No. 91-99; Ord No. 9-2000; Ord No. 52-2000; Ord No. 57-2000; Ord 27-2001; Ord No. 54-2002; Ord No. 2-05; Ord No. 8-05; Ord No. 9-05; Ord No. 11-05; Ord No. 83-07; Ord No. 85-07; Ord No. 96-07; Ord No. 11-10; Ord No. 12-10)

Explanation

The proposed edits to the existing SRC 64.230 reflect the replacement of the 1999 Comprehensive Parks System Master Plan with the Comprehensive Park System Master Plan Update, upon adoption.

Chapter 66 Urban Growth Management is proposed to be amended as follows:

66.125. Standards for Park Sites.

- (a) The Development Review Committee shall required that a UGA Development Permit applicant reserve for dedication prior to development approval that property within the development site that is necessary for an adequate neighborhood park, access to such park, and recreation routes, or similar uninterrupted linkages, based upon the Comprehensive Parks System Master Plan.
- (b) For purposes of this section, an adequate neighborhood park site is one that meets the Level of Service (LOS) of ~~2.5~~ 2.25 acres per 1000 population, utilizing an average service radius of ~~4/3~~ 1/2 mile.

Explanation

The proposed edits to the existing SRC 66.125, directly reflect the changes proposed for park levels of service in the CPSMP Update.

Public Involvement and Title VI of the ADA

A variety of public involvement methods and activities were used to gather input from the public during the development of the CPSMP Update. These activities included: community survey, community questionnaire, town hall forums, focus groups, advisory groups, and presentation and intercept events. As shown in the table below, a total of 5,197 persons participated in organized public involvement events from 2006 through 2012.

Table 1: Public Involvement

| Public Involvement Activity | Participants |
|------------------------------------|--------------|
| Community Survey | 386 |
| Community Questionnaire | 1,794 |
| Town Hall Forums | 76 |
| Presentations and Intercept Events | 2,856 |
| Focus Groups | 48 |
| Advisory Groups | 37 |
| Total | 5,197 |

Overall, Salem's residents consider parks and recreation an important element in their quality of life. Many of the responses were consistent across various public involvement activities. A summary of the findings from the public involvement activities is contained in Chapter 2 – Planning Background of the CPSMP Update document.

Parks Revenue and Master Plan Task Force

Council appointed the Parks Revenue and Master Plan Task Force with the purpose of guiding the development of the CPSMP Update and developing a funding strategy for both parks capital construction and operations and maintenance. The Task Force was comprised of 14 community representatives that included members of City Council, SPRAB, Salem Parks Foundation, Salem-Keizer School District, Salem Area Chamber of Commerce, Homebuilders Association of Polk and Marion County, Hispanic community, and citizens at large. The Task Force met regularly between December 2010 and November 2012. A list of Task Force members is contained in the Acknowledgements page of the CPSMP Update document.

Salem Parks and Recreation Advisory Board (SPRAB)

The members of SPRAB have been involved in the CPSMP Update process since it began in 2006. The SPRAB is the City's standing advisory body on parks and recreation issues. Several members of SPRAB participated in the Parks Revenue and Master Plan Task Force and SPRAB, itself, reviewed the progress of the Plan and its draft before voting to recommend it for adoption in December 2012.

The public involvement process will continue during the adoption phase of the CPSMP Update through public hearings before the Salem Planning Commission and the City Council.

In compliance with Title VI of the Americans with Disabilities Act (ADA), staff specifically sought to reach out to minority populations and people who have limited access to transportation. A member of the Hispanic community, the largest minority population in Salem actively participated as a member of the Parks Revenue and Master Plan Task Force. Public involvement materials were made available in Spanish, whenever possible. Public involvement activities were held in fully accessible facilities, with nearby access to transit service.

Findings of Fact – Compliance with Relevant Plans and Regulations

The CPSMP Update is a Detailed Plan per SRC 64.230. The procedure for amending Detailed Plans is established in SRC 64.240, which requires public hearings before the Planning Commission and City Council. Detailed Plans must be consistent with the Salem Area Comprehensive Plan. In addition to the specific requirement for consistency with the Salem Area Comprehensive Plan, the CPSMP Update is made a part of the Salem Area Comprehensive Plan. Three policies in the Salem Area Comprehensive Plan are proposed to be amended as part of the adoption of the CPSMP Update.

This section contains findings of facts that show how the proposed CPSMP Update complies and is consistent with the following:

1. State of Oregon: Statewide Planning Goals

2. City of Salem: Salem Area Comprehensive Plan
3. State of Oregon: Statewide Comprehensive Outdoor Recreation Plan

1. Statewide Planning Goals

Goal 1: Citizen Involvement.

To develop a citizen involvement program that ensures the opportunity for citizens to be involved in all phases of the planning process.

Finding

The City conducted a substantial public involvement process beginning in 2007 prior to conducting any public hearings on the proposed plan, including presentations to neighborhood associations, business organizations, citizen open houses, use of focus groups, surveys and creation of a Parks Revenue and Master Plan Task Force to obtain public input throughout the planning process. The proposed plan was reviewed by Salem Parks and Recreation Advisory Board. The City conducted a public hearing before the Planning Commission, the City's committee for citizen involvement under Goal 1, and a public hearing before City Council. The public outreach activities, public involvement in the planning process and hearings before both the Planning Commission and City Council comply with, and therefore satisfy, Goal 1.

Goal 2: Land Use Planning.

To establish a land use planning process and policy framework as a basis for all decisions and actions related to use of land and to assure an adequate factual base for such decisions and actions.

Finding

The CPSMP Update is adopted as a detailed plan of the SRC. The CPSMP Update contains comprehensive Master Plan Policies and is adopted as part of the Salem Area Comprehensive Plan. These policies, together with the goals, policies, maps, and projects found in the Plan, constitute the basis for parks and recreation planning within the Salem Urban Area. The proposed update to the Comprehensive Parks System Master Plan complies with Goal 2 because, as set forth in these findings, it is consistent with the Open Space, Parks, and Recreation Goal and Policies contained in the Salem Area Comprehensive Plan that support the recreation needs of the Salem Urban Area through the acquisition and development of adequate parks and recreation facilities.

Goal 3: Agricultural Lands.

To preserve and maintain agricultural lands.

Finding

The proposed CPSMP Update is consistent with land use designations contained in the Salem Area Comprehensive Plan. None of the proposed park land acquisitions or developments designated for active recreational activities, as shown on Map 3: Proposed Park System, will convert land designated for Exclusive Farm Use by the

City's Zoning Ordinance to non-agricultural uses beyond what is anticipated in the Salem Area Comprehensive Plan, and therefore, the proposed Plan Update complies with Goal 3.

Goal 4: Forest Lands.

To conserve forest lands by maintaining the forest land base and to protect the state's forest economy by making possible economically efficient forest practices that assure the continuous growing and harvesting of forest tree species as the leading use on forest land consistent with sound management of soil, air, water, and fish and wildlife resources and to provide for recreational opportunities and agriculture.

Finding

The areas proposed for acquisition and development of parks as shown in Map 3: Proposed Parks System of the CPSMP Update are all contained within the Salem Urban Growth Boundary. The proposed CPSMP Update will have no impact on forest lands, because there are no forest lands designated within the Salem Urban Growth Boundary, and therefore the proposed CPSMP Update complies with Goal 4.

Goal 5: Natural Resources, Scenic and Historic Areas, and Open Spaces.

To protect natural resources and conserve scenic and historical areas and open spaces.

Finding

The CPSMP Update shows existing park lands and identifies future planned park land acquisition and development consistent with conserving sensitive open spaces, scenic areas and historic resources. The proposed CPSMP Update includes 1,928 acres of existing park land and identifies the need for an additional 1,105 acres of park land to meet the demands of future growth, as guided by the Salem Area Comprehensive Plan. Of the existing 1,928 acres of park land, 1,061 acres, or 55 percent of the total acreage is designated as Natural Area. The CPSMP Update calls for additional acquisition of areas designated as Natural Areas as opportunities become available. The CPSMP Update includes an inventory of 23 acres of historic properties, with associated structures and calls for their continued preservation. The CPSMP Update calls for the continued use of the *Sensitive Areas Management Handbook* to delineate and protect sensitive natural resources within natural areas. The CPSMP Update Master Plan Policies 3.3, 3.5, and 3.6 support the establishment of an interconnected system of trails and identifies alignments of future trails through developed and undeveloped park lands, and designated Natural Areas. The CPSMP Update contains comprehensive park goals and policies that are supportive of maintaining and expanding the community's park lands, open spaces, natural areas, and historic resources, and therefore, complies with Goal 5.

Goal 6: Air, Water, and Land Resources Quality.

To maintain and improve the quality of air, water, and land resources of the state.

Finding

The proposed CPSMP Update Master Plan Policies 2.9, 2.12, 2.13, and 2.14 support the maintenance and improvement of the quality of air, water, and land resources, particularly through the use of the *Sensitive Areas Management Handbook*, a policy encouraging water conservation through sustainable practices, and a policy encouraging the use of "green" technology in parks facilities. The trail system shown in Map 4: Proposed Trail System of the CPSMP Update promotes the use of non-motorized transportation modes, such as pedestrian and bicycle travel, to access and circulate within the City's system of parks, historic properties and Natural Areas, thereby promoting improved air quality. Development of park properties and associated amenities will be undertaken consistent with Oregon and local regulations related to the protection of air, water and land resources, including the incorporation of sustainable construction practices. The CPSMP Update provides for a system of park properties and amenities that provides a balanced approach to active and passive recreation needs, supporting the protection and conservation of air, water, and land resources, consistent with Goal 6.

Goal 7: Areas Subject to Natural Disasters and Hazards.
To protect people and property from natural hazards.

Finding

The CPSMP Update seeks to limit the construction of new active recreation facilities and amenities in areas that are known to be prone to damage or destruction due to disasters or hazards. The emphasis will be on developing passive recreational amenities in those areas. CPSMP Update Master Plan Policies 2.14 and 3.3 provide that all park facilities and amenities located within areas subject to hazards, where avoidance was not possible or desirable, will be designed and constructed to incorporate proper mitigation and design elements, appropriate to the respective hazard, in compliance with Goal 7.

Goal 8: Recreational Needs.
To satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for the siting of necessary recreational facilities including destination resorts.

Finding

Compliance with Goal 8 is one of the overarching goals of the CPSMP Update. The CPSMP Update Master Plan goals and policies support the provision of a park system balanced between the active and passive recreation needs of the community; park facilities distributed equitably throughout the community; and having facilities accessible by all travel modes, including persons with disabilities. The CPSMP Update sets a total level-of-service goal of developed park land of 7.0 acres per 1,000 persons. CPSMP Update Master Plan Policy 4.1 further sets a level-of-service for each developed park classification: neighborhood parks, community parks, and urban parks. Integrated into the park land level-of-service is a recreational facility level-of-service based on existing and future community needs. The CPSMP Update contains various policies that

support the development of park system that provides for a variety of both active and passive recreational facilities, consistent with Goal 8.

Goal 9: Economic Development.

To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon's citizens.

Finding

The CPSMP Update identifies existing and future park facilities and amenities that meet the recreational needs of the community, thus making the City a place attractive to employers and economic activity. The CPSMP Update specifically calls for the maintenance and expansion of the Wallace Marine Softball Complex, home to the community's softball program and numerous national-level softball tournaments, all of which bring in significant benefit to the local economy. This and the development of other needed park facilities will support an environment for economic development in Salem, consistent with Goal 9.

(10) Goal 10: Housing.

To provide for the housing needs of citizens of the state.

Finding

The CPSMP Update identifies a system of park and recreational facilities, distributed throughout the community, that provide for the open space and recreational needs of residential neighborhoods and various housing types throughout the Salem Urban Area, thus supportive of Goal 10.

Goal 11: Public Facilities and Services.

To plan and develop a timely, orderly, and efficient arrangement of public facilities and services to serve as a framework for urban and rural development.

Finding

The CPSMP Update contains goals and policies that guide the acquisition and development of future park land and facilities, specifically under Goal 4, which calls for the cost-effective and efficient acquisition, development, maintenance, and operation of park facilities in support of the City's existing and future needs. CPSMP Update Master Plan Policy 1.2 encourages for an equitable distribution of park facilities throughout the community, as shown in Map 3: Proposed Park System, consistent with the adopted levels-of-service for park acreage and facility needs. CPSMP Update policies call for park land to be acquired as development occurs in that specific area of the community, and that it be developed when build-out of an individual park's service area reaches 50 percent. In addition, the CPSMP Update Master Plan Policy 1.3 supports phased development of park properties consistent with an orderly and efficient provision of urban services, thereby conforming to Goal 11.

Goal 12: Transportation.

To provide and encourage a safe, convenient, and economic transportation system.

Finding

The CPSMP Update identifies a network of trails that support the use of non-motorized travel modes, such as pedestrian and bicycle modes of travel, for park patrons to access and circulate within the City's park system. The trail network identified in Map 4: Proposed Trail System in the CPSMP Update is consistent with the trail network adopted in the *Salem Transportation System Plan*. Goal 3 of the CPSMP Update calls for a citywide park system that can be accessed by a variety of transportation modes, with an emphasis on non-motorized modes for neighborhood parks, adding accessibility and parking for motorized travel modes for parks in the community and urban categories. The design and construction of park facilities to meet ADA standards is included in the CPSMP Update's policies. The CPSMP Update's emphasis on multi-modal accessibility complies with Goal 12.

Goal 13: Energy and Conservation.

To conserve energy.

Finding

The policy emphasis on multi-modal accessibility to park facilities, especially non-motorized access, supported by a network of trails, and encouragement of sustainable practices, demonstrates the CPSMP Update's conformity with Goal 13.

Goal 14: Urbanization.

To provide an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities.

The CPSMP Update contains policies that guide the acquisition and development of future park land and facilities, specifically under Goal 4, which calls for the cost-effective and efficient acquisition, development, maintenance, and operation of park facilities in support of the City's existing and future needs. Master Plan Policy 1.2 of the CPSMP Update call for an equitable distribution of park facilities throughout the community, as shown in Map 3: Proposed Park System. Master Plan Policy 4.6 calls for park land to be acquired as development occurs in that specific area of the community, and that it be developed when build-out of an individual park's service area reaches 50 percent. In addition, Master Plan Policy 1.3 supports phased development of park properties consistent with an orderly and efficient provision of urban services, thereby conforming to Goal 14.

Goal 15: Willamette River Greenway.

To protect, conserve, enhance, and maintain the natural, scenic, historical, agricultural, economic, and recreational qualities of land along the Willamette River as the Willamette Greenway.

Finding

Through its goals and policies, the CPSMP Update acknowledges the importance of maintaining the integrity of the Willamette River Greenway through the careful provision

of trails and passive recreation amenities within the Greenway area, being sensitive to natural areas, scenic views, and historic resources, while providing appropriate recreational access to the Willamette River for fishing, swimming, hiking, and boating. This balanced approach between accessibility and preservation is supportive of Goal 15.

Goal 16: Estuarine Resources
Not applicable to the CPSMP Update

Goal 17: Coastal Shorelands
Not applicable to the CPSMP Update

Goal 18: Beaches and Dunes
Not applicable to the CPSMP Update

Goal 19: Ocean Resources
Not applicable to the CPSMP Update

2. Salem Area Comprehensive Plan

The CPSMP Update is consistent with and complies with the goals, objectives, and policies found in the Salem Area Comprehensive Plan, as described below:

Section IV (B), General Development Policy 1 Citizen Involvement:
Opportunities for broad-based citizen involvement in the development, revision, monitoring and implementation of the Salem Area Comprehensive Plan shall be provided by the City of Salem and Marion and Polk Counties. Where neighborhood groups have been officially recognized by the governing body, they shall be included in the planning process. To help assure citizen participation and information, public hearings shall be held prior to all land use ordinances.

Finding

The City conducted a substantial public involvement process beginning in 2007 prior to conducting any public hearings on the proposed plan, including presentations to neighborhood associations, business organizations, citizen open houses, use of focus groups, surveys and creation of a Parks Revenue and Master Plan Task Force to obtain public input throughout the planning process. The proposed plan was reviewed by Salem Parks and Recreation Advisory Board. The City conducted a public hearing before the Planning Commission and a public hearing before the City Council. The public outreach activities, public involvement in the planning process and hearings before both the Planning Commission and Council comply with, and therefore satisfy this policy.

Section IV (B), General Development Policy 6 Carrying Capacity:

All public and private development shall meet the requirements of applicable local, state and federal standards.

Finding

The projects identified in the CPSMP Update will be designed and constructed to meet all applicable national standards for safety and for accessibility under the Americans With Disabilities Act (ADA), as supported by Master Plan Policies 2.11 and 3.7, thereby satisfying this policy.

Section IV (B), General Development Policy 11 Handicapped Access:
Buildings and facilities open to the public should be well designed to fulfill their specified function, taking into consideration the needs of handicapped persons.

Finding

The projects identified in the CPSMP Update will be designed and constructed to meet the accessibility requirements under the ADA, as supported by Master Plan Policy 3.7, thereby satisfying this policy.

Section IV (B), General Development Policy 13 Designated Open Space:
Land use regulations shall encourage public spaces, both natural and manmade for either active or passive enjoyment, including natural areas, open plazas, pedestrian malls, and play areas.

Finding

The CPSMP Update contains policies and levels-of-service for park acreage and recreational facilities that provide for the continued acquisition and development of needed park facilities to meet community needs, providing for both active and passive recreation activities. The CPSMP Update contains policies that guide the park land acquisition process, tying it to new development. The CPSMP Update encourages the continued acquisition of open spaces and natural areas as opportunities arise. The combination of existing park lands and future acquisitions addressed in the CPSMP Update support the Designated Open Space Policy.

Section IV (B), General Development Policy 16 Public Facilities Plan:
Public facility projects, including maps and descriptions of locations or service areas, shall be shown in the Salem Urban Area Public Facilities Plan which includes the Salem Capital Improvement Program, facility master plans and sector plans.

Finding

Adoption of the CPSMP Update makes it a part of the Salem Area Comprehensive Plan, a detailed plan of the SRC, and is incorporated into the Salem Urban Area Public Facilities Plan. The projects identified in the CPSMP Update will be included into the Capital Improvement Program as funding for their design and construction is identified. This is supported by Master Plan Policies 2.7 and 2.11 in the CPSMP Update.

Section IV (D), Growth Management Policy 3 Programming Development:

Criteria for the programming of development shall be as follows: a. The financial capability of the City of Salem to provide certain facilities and services as authorized through the budgetary process; b. The technical requirements of public facility master plans; c. The need for sufficient amounts of buildable land to maintain an adequate supply in the marketplace; and d. The willingness of the development community to assume the burden of funding the cost of providing certain facilities. The City of Salem shall provide levels of services to city residents consistent with community needs as determined by the City Council, within the financial capability of the City, and subject to relevant legal constraints on revenues and their applications.

Finding

The CPSMP Update sets in place specific levels-of-service for park acreage per 1,000 residents, based on the specific park categories of neighborhood park, community park, and urban park, as well as a total for all three categories. In addition, the neighborhood park category has a recommended service area radius of one-half mile to satisfy the spatial requirements for park facilities. The geographic distribution of future park properties is shown on Map 3: Proposed Park System. CPSMP Update policies address funding issues for the acquisition and development of future park facilities, including the use of Parks System Development Charges, grants, donations, and other public and private funds.

Section IV (D), Growth Management Policy 11 Facility Responsibility:

Where development creates a demand for new or expanded facilities and services, a share of the costs of new or expanded facilities and services should be borne by the new development itself.

Finding

The Master Plan Policies contained under Goal 4 of the CPSMP Update address the methods of funding future park land acquisitions and development of recreational facilities, including the use of Parks System Development Charges, thus providing the basis for this policy in relation to parks infrastructure.

Section IV (E), Residential Development Policy 2 Facilities and Service Levels:

Residential uses and neighborhood facilities and services shall be located to: a. Accommodate pedestrian, bicycle and vehicle access; b. Accommodate population growth; c. Avoid unnecessary duplication of utilities, facilities and services; and d. Avoid existing nuisances and hazards to residents.

Finding

The CPSMP Update sets in place specific levels-of-service for park acreage per 1,000 residents, based on the specific park categories of neighborhood park, community park, and urban park, as well as a total for all three categories. In addition, the neighborhood park classification has a recommended service area radius of ½ mile to satisfy the spatial requirements for park facilities. The geographic distribution of future park properties is shown on Map 3: Proposed Park System. Using the levels-of-service

goals and distribution guidance contained in the CPSMP Update provides for adequate development of parks facilities in support of residential development.

Section IV (H), Economic Development Goal:

Strengthen the economic base of the Salem area to sustain the economic growth necessary to provide adequate employment opportunities and maintain community livability.

Finding

The CPSMP Update identifies existing and future park facilities and amenities that meet the recreational needs of the community, thus making the City a place attractive to employers and economic activity. The CPSMP Update specifically calls for the maintenance and expansion of the Wallace Marine Softball Complex, home to the community's softball program and numerous national-level softball tournaments, all of which bring in significant benefit to the local economy. This and the development of other needed park facilities support an environment for economic development in Salem, consistent with this goal.

Section IV (J), Transportation Policy 4 Multimodal Transportation System:

The transportation system for the Salem Urban Area shall consist of an integrated network of facilities and services for a variety of motorized and non-motorized travel modes.

Finding

The CPSMP Update identifies a network of trails that support the use of non-motorized travel modes, such as pedestrian and bicycle modes of travel, for park patrons to access and circulate within the City's park system. The trail network identified Map 4: Proposed Trail System in the CPSMP Update is consistent with the trail network adopted in the *Salem Transportation System Plan*. Goal 3 of the CPSMP Update calls for a citywide park system that can be accessed by a variety of transportation modes, with an emphasis on non-motorized modes for neighborhood parks, adding accessibility and parking for motorized travel modes for parks in the community and urban categories. The design and construction of park facilities to meet ADA standards is included in the CPSMP Update's policies. The CPSMP Update's emphasis on multi-modal accessibility complies with this policy.

Section IV (K), Open Spaces, Parks and Recreation Policy 1 Acquisition and Development:

Public parks shall be acquired and developed as recommended by the Comprehensive Park System Master Plan. Early acquisition of parks sites shall be considered in anticipation of future needs and to minimize land costs as described in the Urban Growth Management Program.

Finding

The CPSMP Update contains Master Plan Policies under Goals 1 through 4 and Map 3: Proposed Park System that provide the basis for the acquisition of park properties and

development of recreation amenities. Future park and recreation needs are identified through the integration of levels-of-service for park acreage and recreation facilities.

Section IV (K), Open Spaces, Parks and Recreation Policy 2 Priority Acquisition:
Priority shall be given to acquiring and developing neighborhood, community, and large urban parks. Exceptions will occur in isolated sub-neighborhood units where removing access barriers or providing pedestrian/bicycle linkages to existing parks will be given first priority in satisfying any given service area's recreational needs.

Finding

The CPSMP Update renames the "large urban" park classification to "urban park." Master Plan Policy 4.1 identifies park acreage levels-of-service for the neighborhood park, community park, and urban park classifications. No other park classifications have level-of-service goals, thus reinforcing the priority of acquiring and developing the neighborhood park, community park and urban park classifications. The Master Plan Policies under Goal 3 of the CPSMP Update support the reduction of barriers to improve access to parks.

Section IV (K), Open Spaces, Parks and Recreation Policy 3 School Site and Parks Coordination:

The site selection criteria used to evaluate and select new park sites shall include the location of complementary public facilities such as school sites. The City and School District shall enter into an intergovernmental agreement to further the joint acquisition and development of park and school sites.

Finding

An intergovernmental agreement between the City and School District was not initiated after adoption of this policy in 1999. Agreements have been approved specific to individual projects. The last sentence of Section IV (K), Policy 3 is deleted, as implemented in Section 5 of this ordinance. Master Plan Policies 1.5, 1.7c, 4.4b and 4.10 of the CPSMP Update support the cooperative acquisition of parks and school properties, as set forth in this policy.

Section IV (K), Open Spaces, Parks and Recreation, Policy 4 Recreation:

Private and public sectors should look for opportunities to meet park facility needs through cooperative agreements. The City shall provide the foundation for private programs or facilities, volunteers, and other appropriate methods to supplement and extend the City's resources in developing and maintaining the park system.

Finding

Master Plan Policies 1.5, 1.7c, 1.7g, 2.6, 4.4b, 4.5 and 4.10 in the CPSMP Update support public and private sector cooperation in the acquisition and development of park land and facilities. Master Plan Policy 4.11 supports the use of community volunteers in improving the parks system and performing on-going maintenance.

Section IV (K), Open Spaces, Parks and Recreation, Policy 5 Open Space:
The preservation and connection of identified natural open space areas shall be protected through public acquisition and/or land use regulation.

Finding

Master Plan Policies 2.9, 2.14, 3.2, 3.3, 3.4, and 4.5 of the CPSMP Update support the preservation and access to natural areas and open spaces.

Section IV (K), Open Spaces, Parks and Recreation, Policy 6 Heritage Trees:
Heritage and stands of significant trees, as defined by City ordinance, should not be cut or damaged except when deemed necessary for public safety or reasons stipulated by ordinance.

Finding

Master Plan Policies 1.9 and 1.10 of the CPSMP Update address the preservation of trees during development of park land, including the preservation of tree groves, whenever possible. Master Plan Policy 1.9 specifically encourages the preservation and expansion of forested areas per the City's tree canopy goals.

Section IV (K), Open Spaces, Parks and Recreation, Policy 7 Riparian Related:
The development of uses relating to the Willamette River and area streams for recreation and scenic enjoyment should be encouraged.

Finding

Master Plan Policies 2.14, 3.2, 3.3, 3.4, and 4.5c of the CPSMP Update support the appropriate use of riparian areas of the Willamette River and area streams for recreation and scenic enjoyment.

Section IV (L), School Location and Development, Policy 4 Acquisition Sites:
Acquisition of school sites should be coordinated with the cities and Counties to further the joint acquisition and development of park and school sites and to permit the joint use of school and park facilities.

Finding

Master Plan Policies 1.5, 1.7c, 4.4b and 4.10 of the CPSMP Update support the cooperative acquisition of parks and school properties, as set forth in this policy.

Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 3 Natural, Ecological, Historic and Scenic Areas:
Identified areas of significant architectural, archeological, natural, ecological, historic or scenic value, which have been so designated and approved by the appropriate governing body, shall be protected for future generations. Where no conflicting uses have been identified, such resources shall be managed to preserve their original character. When conflicting uses are identified, resources shall be protected by

acquisition or by plans which limit the intensity of development and promote conservation of these resources.

Finding

The CPSMP Update identifies 23 acres containing historic resources including historic structures that are protected as part of the City's park system.

Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 4
Drainage Courses:

Stormwater storage facilities shall be located, designed, and maintained in accordance with the Stormwater Master Plan and the Comprehensive Park System Master Plan in order to facilitate joint use of such facilities to the extent possible.

Finding

Master Plan Policies 1.8, 2.14, 4.5, and 4.8 of the CPSMP Update support the integration of storm water facilities into developed parks in the neighborhood, community and urban park classifications.

Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 6
Wildlife Habitats:

Identified significant wildlife habitats shall be protected and managed in accordance with State wildlife management practices. The importance of riparian vegetation as wildlife habitat shall be considered during the development review process.

Finding

Master Plan Policies 1.9, 1.10, 2.9, 2.13, 2.14, and 3.3 of the CPSMP Update support the protection of wildlife habitats and natural areas as part of the acquisition, development, operation, and maintenance of the City's park system.

Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 7
Flood Hazards:

Development in the floodplain shall be regulated to preserve and maintain the capability of the floodplain to convey the flood water discharges and to minimize danger to life and property.

Finding

The CPSMP Update seeks to limit the construction of new active recreation facilities and amenities in areas known to be prone to damage or destruction due to disasters or hazards. Where this is not possible, the emphasis will be on developing passive recreational amenities in those areas. All park facilities and amenities located within areas subject to hazards, where avoidance is not possible or desirable, will be designed and constructed to incorporate proper mitigation and design elements, appropriate to the respective hazard, therefore supporting compliance with this policy.

Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 10
Historic Sites and Structures:

The historic, cultural and architectural character of structures identified in the National Register of Historic Places and structures designated as historic buildings pursuant to Salem Revised Code 56 shall be preserved. Preservation is achieved by limiting those uses that conflict with the historic resources, identified to be building alteration and demolition. Salem Revised Code, Chapter 56, the implementing ordinance, provides the process or alteration/demolition review and limitation, as well as the procedure for making additional designations.

Finding

The CPSMP Update identifies 23 acres of historic properties including historic structures that are protected as part of the City's park system.

Section IV (O), Willamette River Greenway, Policy 1 Use of Land:
Regulations to control the use of land and intensity of uses within the Willamette River Greenway Boundary shall be maintained.

Finding

Master Plan Policies 2.14, 3.2, 3.3, 3.4, 3.6, and 4.5c of the CPSMP Update support the appropriate use of riparian areas of the Willamette River and area streams for recreation and scenic enjoyment.

Section IV (O), Willamette River Greenway, Policy 2 Vegetation and Wildlife:
Riparian vegetation and wildlife within the Greenway Boundary shall be conserved. Conservation shall include protecting and managing riverbanks, sloughs, wildlife, and vegetation.

Finding

Master Plan Policies 2.14, 3.2, 3.3, 3.4, 3.6, and 4.5c of the CPSMP Update support the appropriate use of riparian areas of the Willamette River and area streams for recreation and scenic enjoyment.

Section IV (O), Willamette River Greenway, Policy 5 Public Access:
Development and redevelopment within the Greenway Boundary should include provisions for public access to and along the river.

Finding

Master Plan Policies 2.14, 3.2, 3.3, 3.4, 3.6, and 4.5c of the CPSMP Update support the appropriate use of riparian areas of the Willamette River and area streams for recreation and scenic enjoyment.

Section IV (O), Willamette River Greenway, Policy 6 Park and Recreation Sites:
Existing parks within the Greenway Boundary shall be preserved and maintained. Additional sites for recreation and scenic views and access to the Willamette River should be acquired.

Finding

Master Plan Policies 3.2, 3.3, 3.4, and 4.5c of the CPSMP Update support the appropriate use of riparian areas of the Willamette River and area streams for recreation and scenic enjoyment.

3. 2008-2012 Oregon Statewide Comprehensive Outdoor Recreation Plan

The 2008-2012 Oregon Statewide Comprehensive Outdoor Recreation Plan (SCORP) constitutes Oregon's basic five-year plan for outdoor recreation. It also provides guidance for the federally-funded Land and Water Conservation Fund program and other Oregon Parks and Recreation Department (ORPD) grant programs. The ORPD supports the implementation of key statewide and local planning recommendations through partnerships and ORPD-administered grant programs. The CPSMP Update is consistent and supportive of the goals and recommendations of the SCORP, as described below:

Key Planning Recommendations for a Rapidly Aging Oregon Population, Local Recommendation #1:

Greater priority for trail acquisition and development projects in high-priority counties and communities as identified in the Population Research Center in ORPD-administered grant programs.

Finding

The City of Salem is listed as a high-priority community in relation to this policy. Master Plan Policies 3.1, 3.2, 3.4, 3.5, 3.6, 3.7, and Map 4: Proposed Trail System of the CPSMP Update are supportive of the trail acquisition and development recommendations contained in the SCORP.

Key Planning Recommendations for Fewer Oregon Youth Learning Outdoor Skills, Local Recommendation #1:

Provide funding and assistance for innovative park designs to connect youth with nature in high-priority counties and communities as identified by the Population Research Center in ORPD-administered grant programs.

Finding

The City of Salem is listed as a high-priority community in relation to this policy. Master Plan Policies 1.1, 1.2, 2.9, 3.3, 3.6, and 4.10 of the CPSMP Update are supportive of providing opportunities for youth to connect with nature. In addition, the City of Salem has an inventory of 1,061 acres of park land classified as natural area, thereby providing opportunities for youth to explore and experience natural areas, supportive of the recommendations contained in the SCORP.

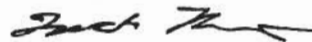
Key Planning Recommendations for an Increasingly Diverse Oregon Population, Local Recommendation #1:

Greater priority for developing group day-use facilities, recreational trails, outdoor sports fields, close-to-home camping and alternative camping opportunities in high priority

*counties and communities as identified by the Population Research Center in
OPRD-administered grant programs.*

Finding

The City of Salem is listed as a high-priority community in relation to this policy. Master Plan Policies 1.1, 1.2, 1.7, 3.3, 3.6 and 4.10 of the CPSMP Update are supportive of providing park and recreation opportunities for a diverse population, as identified in the SCORP.



Mark Bechtel, AICP
Parks and Transportation Services Manager

Attachments:

1. *Engrossed* Ordinance Bill No. 7-13
2. Exhibit 1, Comprehensive Park System Master Plan Update (Draft)
3. Summary of Changes: Comprehensive Park System Master Plan Update
4. Notice of Recommendation and Order No. CA13-04, Salem Planning Commission, March 19, 2013
5. Written testimony submitted to Planning Commission
6. Written testimony submitted to City Council

Wards: All
April 17, 2013

1 **ENGROSSED** **ORDINANCE BILL NO. 7-13**
2 AN ORDINANCE RELATING TO THE COMPREHENSIVE PARK SYSTEM MASTER
3 PLAN UPDATE; AMENDING THE SALEM AREA COMPREHENSIVE PLAN

4 *The City of Salem ordains as follows:*

5 **Section 1. Findings**

6 **a. Statewide Planning Goals**

7 (1) Goal 1: Citizen Involvement. To develop a citizen involvement program that ensures
8 the opportunity for citizens to be involved in all phases of the planning process.

9 The City conducted a substantial public involvement process beginning in 2007 prior
10 to conducting any public hearings on the proposed plan, including presentations to
11 neighborhood associations, business organizations, citizen open houses, use of focus
12 groups, surveys, and creation of a Parks Revenue and Master Plan Task Force to obtain
13 public input throughout the planning process. The proposed plan was reviewed by Salem
14 Parks and Recreation Advisory Board. The City conducted a public hearing before the
15 Planning Commission, the City’s committee for citizen involvement under Goal 1, and a
16 public hearing before the City Council. The public outreach activities, public
17 involvement in the planning process, and hearings before both the Planning Commission
18 and City Council comply with, and therefore satisfy, Goal 1.

19 (2) Goal 2: Land Use Planning. To establish a land use planning process and policy
20 framework as a basis for all decisions and actions related to use of land and to assure an
21 adequate factual base for such decisions and actions.

22 The Comprehensive Park System Master Plan Update (CPSMP Update) is adopted as
23 a detailed plan of the Salem Revised Code. The CPSMP Update contains comprehensive
24 Master Plan Policies and is adopted as part of the Salem Area Comprehensive Plan.
25 These policies, together with the goals, policies, maps, and projects found in the Plan,
26 constitute the basis for parks and recreation planning within the Salem Urban Area. The
27 proposed update to the Comprehensive Parks System Master Plan complies with Goal 2
28 because, as set forth in these findings, it is consistent with the Open Space, Parks, and
29 Recreation Goal and Policies contained in the Salem Area Comprehensive Plan that
30

1 support the recreation needs of the Salem Urban Area through the acquisition and
2 development of adequate parks and recreation facilities.

3 **(3) Goal 3: Agricultural Lands.** To preserve and maintain agricultural lands.

4 The proposed CPSMP Update is consistent with the land use designations contained
5 in the Salem Area Comprehensive Plan. None of the proposed park land acquisitions or
6 developments designated for active recreational activities, as shown on Map 3: Proposed
7 Park System, will convert land designated for Exclusive Farm Use by the City's Zoning
8 Ordinance to non-agricultural uses beyond what is anticipated in the Salem Area
9 Comprehensive Plan, and therefore, the proposed Plan Update complies with Goal 3.

10 **(4) Goal 4: Forest Lands.** To conserve forest lands by maintaining the forest land base
11 and to protect the state's forest economy by making possible economically efficient forest
12 practices that assure the continuous growing and harvesting of forest tree species as the
13 leading use on forest land consistent with sound management of soil, air, water, and fish
14 and wildlife resources and to provide for recreational opportunities and agriculture.

15 The areas proposed for acquisition and development of parks as shown in Map 3:
16 Proposed Parks System of the CPSMP Update are all contained within the Salem Urban
17 Growth Boundary. The proposed CPSMP Update will have no impact on forest lands,
18 because there are no forest lands designated within the Salem Urban Growth Boundary,
19 and therefore the proposed CPSMP Update complies with Goal 4.

20 **(5) Goal 5: Natural Resources, Scenic and Historic Areas, and Open Spaces.** To protect
21 natural resources and conserve scenic and historical areas and open spaces.

22 The CPSMP Update shows existing park lands and identifies future planned park land
23 acquisition and development consistent with conserving sensitive open spaces, scenic
24 areas, and historic resources. The proposed CPSMP Update includes 1,928 acres of
25 existing park land and identifies the need for an additional 1,105 acres of park land to
26 meet the demands of future growth, as guided by the Salem Area Comprehensive Plan.
27 Of the existing 1,928 acres of park land, 1,061 acres, or 55 percent of the total acreage, is
28 designated as Natural Area. The CPSMP Update calls for additional acquisition of areas
29 designated as Natural Areas as opportunities become available. The CPSMP Update
30 includes an inventory of 23 acres of historic properties, with associated structures and

1 calls for their continued preservation. The CPSMP Update calls for the continued use of
2 the *Sensitive Areas Management Handbook* to delineate and protect sensitive natural
3 resources within natural areas. The CPSMP Update Master Plan Policies 3.3, 3.5, and 3.6
4 support the establishment of an interconnected system of trails and identifies alignments
5 of future trails through developed and undeveloped park lands, and designated Natural
6 Areas. The CPSMP Update contains comprehensive park goals and policies that are
7 supportive of maintaining and expanding the community's park lands, open spaces,
8 natural areas, and historic resources, and therefore, complies with Goal 5.

9 (6) Goal 6: Air, Water, and Land Resources Quality. To maintain and improve the
10 quality of air, water, and land resources of the state.

11 The proposed CPSMP Update Master Plan Policies 2.9, 2.12, 2.13, and 2.14 support
12 the maintenance and improvement of the quality of air, water, and land resources,
13 particularly through the use of the *Sensitive Areas Management Handbook*, a policy
14 encouraging water conservation through sustainable practices, and a policy encouraging
15 the use of "green" technology in parks facilities. The trail system shown in Map 4:
16 Proposed Trail System of the CPSMP Update promotes the use of non-motorized
17 transportation modes, such as pedestrian and bicycle travel, to access and circulate within
18 the City's system of parks, historic properties, and Natural Areas, thereby promoting
19 improved air quality. Development of park properties and associated amenities will be
20 undertaken consistent with Oregon and local regulations related to the protection of air,
21 water, and land resources, including the incorporation of sustainable construction
22 practices. The CPSMP Update provides for a system of park properties and amenities
23 that provides a balanced approach to active and passive recreation needs, supporting the
24 protection and conservation of air, water, and land resources, consistent with Goal 6.

25 (7) Goal 7: Areas Subject to Natural Disasters and Hazards. To protect people and
26 property from natural hazards.

27 The CPSMP Update seeks to limit the construction of new active recreation facilities
28 and amenities in areas that are known to be prone to damage or destruction due to
29 disasters or hazards. The emphasis will be on developing passive recreational amenities
30 in those areas. CPSMP Update Master Plan Policies 2.14 and 3.3 provide that all park

1 facilities and amenities located within areas subject to hazards, where avoidance was not
2 possible or desirable, will be designed and constructed to incorporate proper mitigation
3 and design elements, appropriate to the respective hazard, in compliance with Goal 7.

4 **(8) Goal 8: Recreational Needs.** To satisfy the recreational needs of the citizens of the
5 state and visitors and, where appropriate, to provide for the siting of necessary
6 recreational facilities including destination resorts.

7 Compliance with Goal 8 is one of the overarching goals of the CPSMP Update. The
8 CPSMP Update Master Plan goals and policies support the provision of a park system
9 balanced between the active and passive recreation needs of the community; park
10 facilities distributed equitably throughout the community; and having facilities accessible
11 by all travel modes, including persons with disabilities. The CPSMP Update sets a total
12 level-of-service goal of developed park land of 7.0 acres per 1,000 persons. CPSMP
13 Update Master Plan Policy 4.1 further sets a level-of-service for each developed park
14 classification: neighborhood parks, community parks, and urban parks. Integrated into
15 the park land level-of-service is a recreational facility level-of-service based on existing
16 and future community needs. The CPSMP Update contains various policies that support
17 the development of a park system that provides for a variety of both active and passive
18 recreational facilities, consistent with Goal 8.

19 **(9) Goal 9: Economic Development.** To provide adequate opportunities throughout the
20 state for a variety of economic activities vital to the health, welfare, and prosperity of
21 Oregon's citizens.

22 The CPSMP Update identifies existing and future park facilities and amenities that
23 meet the recreational needs of the community, thus making the City attractive to
24 employers and economic activity. The CPSMP Update specifically calls for the
25 maintenance and expansion of the Wallace Marine Softball Complex, home to the
26 community's softball program and numerous national-level softball tournaments, all of
27 which bring in significant benefit to the local economy. This and the development of
28 other needed park facilities will support an environment for economic development in
29 Salem, consistent with Goal 9.

30 **(10) Goal 10: Housing.** To provide for the housing needs of citizens of the state.

1 The CPSMP Update identifies a system of park and recreational facilities, distributed
2 throughout the community, that provide for the open space and recreational needs of
3 residential neighborhoods and various housing types throughout the Salem Urban Area,
4 thus supportive of Goal 10.

5 **(11) Goal 11: Public Facilities and Services.** To plan and develop a timely, orderly, and
6 efficient arrangement of public facilities and services to serve as a framework for urban
7 and rural development.

8 The CPSMP Update contains goals and policies that guide the acquisition and
9 development of future park land and facilities, specifically under Goal 4, which calls for
10 the cost-effective and efficient acquisition, development, maintenance, and operation of
11 park facilities in support of the City's existing and future needs. CPSMP Update Master
12 Plan Policy 1.2 encourages an equitable distribution of park facilities throughout the
13 community, as shown in Map 3: Proposed Park System, consistent with the adopted
14 levels-of-service for park acreage and facility needs. CPSMP Update policies call for
15 park land to be acquired as development occurs in that specific area of the community,
16 and that it be developed when build-out of an individual park's service area reaches 50
17 percent. In addition, the CPSMP Update Master Plan Policy 1.3 supports phased
18 development of park properties consistent with an orderly and efficient provision of
19 urban services, thereby conforming to Goal 11.

20 **(12) Goal 12: Transportation.** To provide and encourage a safe, convenient, and
21 economic transportation system.

22 The CPSMP Update identifies a network of trails that support the use of non-
23 motorized travel modes, such as pedestrian and bicycle modes of travel, for park patrons
24 to access and circulate within the City's park system. The trail network identified in Map
25 4: Proposed Trail System in the CPSMP Update is consistent with the trail network
26 adopted in the Salem Transportation System Plan. Goal 3 of the CPSMP Update calls for
27 a citywide park system that can be accessed by a variety of transportation modes, with an
28 emphasis on non-motorized modes for neighborhood parks, adding accessibility and
29 parking for motorized travel modes for parks in the community and urban categories. The
30 design and construction of park facilities to meet Americans with Disabilities Act

1 standards is included in the CPSMP Update's policies. The CPSMP Update's emphasis
2 on multi-modal accessibility complies with Goal 12.

3 (13) Goal 13: Energy and Conservation. To conserve energy.

4 The policy emphasis on multi-modal accessibility to park facilities, especially non-
5 motorized access, supported by a network of trails, and encouragement of sustainable
6 practices, demonstrates the CPSMP Update's conformity with Goal 13.

7 (14) Goal 14: Urbanization. To provide an orderly and efficient transition from rural to
8 urban land use, to accommodate urban population and urban employment inside urban
9 growth boundaries, to ensure efficient use of land, and to provide for livable
10 communities.

11 The CPSMP Update contains policies that guide the acquisition and development of
12 future park land and facilities, specifically under Goal 4, which calls for the cost-effective
13 and efficient acquisition, development, maintenance, and operation of park facilities in
14 support of the City's existing and future needs. Master Plan Policy 1.2 of the CPSMP
15 Update calls for an equitable distribution of park facilities throughout the community, as
16 shown in Map 3: Proposed Park System. Master Plan Policy 4.6 calls for park land to be
17 acquired as development occurs in that specific area of the community, and that it be
18 developed when build-out of an individual park's service area reaches 50 percent. In
19 addition, Master Plan Policy 1.3 supports phased development of park properties
20 consistent with an orderly and efficient provision of urban services, thereby conforming
21 to Goal 14.

22 (15) Goal 15: Willamette River Greenway. To protect, conserve, enhance, and maintain
23 the natural, scenic, historical, agricultural, economic, and recreational qualities of land
24 along the Willamette River as the Willamette Greenway.

25 Through its goals and policies, the CPSMP Update acknowledges the importance of
26 maintaining the integrity of the Willamette River Greenway through the careful provision
27 of trails and passive recreation amenities within the Greenway area, being sensitive to
28 natural areas, scenic views, and historic resources, while providing appropriate
29 recreational access to the Willamette River for fishing, swimming, hiking, and boating.
30 This balanced approach between accessibility and preservation is supportive of Goal 15.

1 (16) Goals 16, 17, 18, and 19: Coastal Resource Goals.

2 These Goals do not apply to the CPSMP Update.

3 **b. Salem Area Comprehensive Plan**

4 The CPSMP Update is consistent with and complies with the goals, objectives, and
5 policies found in the Salem Area Comprehensive Plan, as described below:

6 (1) Section IV (B), General Development Policy 1 Citizen Involvement: Opportunities
7 for broad-based citizen involvement in the development, revision, monitoring, and
8 implementation of the Salem Area Comprehensive Plan shall be provided by the City of
9 Salem and Marion and Polk Counties. Where neighborhood groups have been officially
10 recognized by the governing body, they shall be included in the planning process. To
11 help assure citizen participation and information, public hearings shall be held prior to all
12 land use ordinances.

13 The City conducted a substantial public involvement process beginning in 2007 prior
14 to conducting any public hearings on the proposed plan, including presentations to
15 neighborhood associations, business organizations, citizen open houses, use of focus
16 groups, surveys and creation of a Parks Revenue and Master Plan Task Force to obtain
17 public input throughout the planning process. The proposed plan was reviewed by Salem
18 Parks and Recreation Advisory Board. The City conducted a public hearing before the
19 Planning Commission and a public hearing before the City Council. The public outreach
20 activities, public involvement in the planning process, and hearings before both the
21 Planning Commission and City Council comply with, and therefore satisfy, this policy.

22 (2) Section IV (B), General Development Policy 6 Carrying Capacity: All public and
23 private development shall meet the requirements of applicable local, state, and federal
24 standards.

25 The projects identified in the CPSMP Update will be designed and constructed to
26 meet all applicable national standards for safety and for accessibility under the Americans
27 with Disabilities Act, as supported by Master Plan Policies 2.11 and 3.7, thereby
28 satisfying this policy.

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1 (3) Section IV (B), General Development Policy 11 Handicapped Access: Buildings and
2 facilities open to the public should be well designed to fulfill their specified function,
3 taking into consideration the needs of handicapped persons.

4 The projects identified in the CPSMP Update will be designed and constructed to
5 meet the accessibility requirements under the Americans with Disabilities Act, as
6 supported by Master Plan Policy 3.7, thereby satisfying this policy.

7 (4) Section IV (B), General Development Policy 13 Designated Open Space: Land use
8 regulations shall encourage public spaces, both natural and manmade, for either active or
9 passive enjoyment, including natural areas, open plazas, pedestrian malls, and play areas.

10 The CPSMP Update contains policies and levels-of-service for park acreage and
11 recreational facilities that provide for the continued acquisition and development of
12 needed park facilities to meet community needs, providing for both active and passive
13 recreation activities. The CPSMP Update contains policies that guide the park land
14 acquisition process, tying it to new development. The CPSMP Update encourages the
15 continued acquisition of open spaces and natural areas as opportunities arise. The
16 combination of existing park lands and future acquisitions addressed in the CPSMP
17 Update support the Designated Open Space Policy.

18 (5) Section IV (B), General Development Policy 16 Public Facilities Plan: Public
19 facility projects, including maps and descriptions of locations or service areas, shall be
20 shown in the Salem Urban Area Public Facilities Plan, which includes the Salem Capital
21 Improvement Program, facility master plans, and sector plans.

22 Adoption of the CPSMP Update makes it a part of the Salem Area Comprehensive
23 Plan, a detailed plan of the Salem Revised Code, and is incorporated into the Salem
24 Urban Area Public Facilities Plan. The projects identified in the CPSMP Update will be
25 included into the Capital Improvement Program as funding for their design and
26 construction is identified. This is supported by Master Plan Policies 2.7 and 2.11 in the
27 CPSMP Update.

28 (6) Section IV (D), Growth Management Policy 3 Programming Development: Criteria
29 for the programming of development shall be as follows: (a) The financial capability of
30 the City of Salem to provide certain facilities and services as authorized through the

1 budgetary process; (b) The technical requirements of public facility master plans; (c) The
2 need for sufficient amounts of buildable land to maintain an adequate supply in the
3 marketplace; and (d) The willingness of the development community to assume the
4 burden of funding the cost of providing certain facilities. The City of Salem shall provide
5 levels of services to city residents consistent with community needs as determined by the
6 City Council, within the financial capability of the City, and subject to relevant legal
7 constraints on revenues and their applications.

8 The CPSMP Update sets in place specific levels-of-service for park acreage per
9 1,000 residents, based on the specific park categories of neighborhood park, community
10 park, and urban park, as well as a total for all three categories. In addition, the
11 neighborhood park category has a recommended service area radius of one-half mile to
12 satisfy the spatial requirements for park facilities. The geographic distribution of future
13 park properties is shown on Map 3: Proposed Park System. CPSMP Update policies
14 address funding issues for the acquisition and development of future park facilities,
15 including the use of Parks System Development Charges, grants, donations, and other
16 public and private funds.

17 (7) Section IV (D), Growth Management Policy 11 Facility Responsibility: Where
18 development creates a demand for new or expanded facilities and services, a share of the
19 costs of new or expanded facilities and services should be borne by the new development
20 itself.

21 The Master Plan Policies contained under Goal 4 of the CPSMP Update address the
22 methods of funding future park land acquisitions and development of recreational
23 facilities, including the use of Parks System Development Charges, thus providing the
24 basis for this policy in relation to parks infrastructure.

25 (8) Section IV (E), Residential Development Policy 2 Facilities and Service Levels:
26 Residential uses and neighborhood facilities and services shall be located to:

27 (a) Accommodate pedestrian, bicycle, and vehicle access; (b) Accommodate population
28 growth; (c) Avoid unnecessary duplication of utilities, facilities, and services; and (d)
29 Avoid existing nuisances and hazards to residents.
30

1 The CPSMP Update sets in place specific levels-of-service for park acreage per 1,000
2 residents, based on the specific park categories of neighborhood park, community park,
3 and urban park, as well as a total for all three categories. In addition, the neighborhood
4 park classification has a recommended service area radius of ½ mile to satisfy the spatial
5 requirements for park facilities. The geographic distribution of future park properties is
6 shown on Map 3: Proposed Park System. Using the levels-of-service goals and
7 distribution guidance contained in the CPSMP Update provides for adequate
8 development of parks facilities in support of residential development.

9 **(9)** Section IV (H), Economic Development Goal: Strengthen the economic base of the
10 Salem area to sustain the economic growth necessary to provide adequate employment
11 opportunities and maintain community livability.

12 The CPSMP Update identifies existing and future park facilities and amenities that
13 meet the recreational needs of the community, thus making the City a place attractive to
14 employers and economic activity. The CPSMP Update specifically calls for the
15 maintenance and expansion of the Wallace Marine Softball Complex, home to the
16 community's softball program and numerous national-level softball tournaments, all of
17 which bring significant benefit to the local economy. This and the development of other
18 needed park facilities support an environment for economic development in Salem,
19 consistent with this goal.

20 **(10)** Section IV (J), Transportation Policy 4 Multimodal Transportation System: The
21 transportation system for the Salem Urban Area shall consist of an integrated network of
22 facilities and services for a variety of motorized and non-motorized travel modes.

23 The CPSMP Update identifies a network of trails that support the use of non-
24 motorized travel modes, such as pedestrian and bicycle travel, for park patrons to access
25 and circulate within the City's park system. The trail network identified in Map 4:
26 Proposed Trail System in the CPSMP Update is consistent with the trail network adopted
27 in the Salem Transportation System Plan. Goal 3 of the CPSMP Update calls for a
28 citywide park system that can be accessed by a variety of transportation modes, with an
29 emphasis on non-motorized modes for neighborhood parks, adding accessibility and
30 parking for motorized travel modes for parks in the community and urban categories. The

1 design and construction of park facilities to meet Americans with Disabilities Act
2 standards is included in the CPSMP Update's policies. The CPSMP Update's emphasis
3 on multi-modal accessibility complies with this policy.

4 **(11)** Section IV (K), Open Spaces, Parks and Recreation Policy 1 Acquisition and
5 Development: Public parks shall be acquired and developed as recommended by the
6 Comprehensive Park System Master Plan. Early acquisition of parks sites shall be
7 considered in anticipation of future needs and to minimize land costs as described in the
8 Urban Growth Management Program.

9 The CPSMP Update contains Master Plan Policies under Goals 1 through 4 and Map
10 3: Proposed Park System that provide the basis for the acquisition of park properties and
11 development of recreation amenities. Future park and recreation needs are identified
12 through the integration of levels-of-service for park acreage and recreation facilities.

13 **(12)** Section IV (K), Open Spaces, Parks and Recreation Policy 2 Priority Acquisition:
14 Priority shall be given to acquiring and developing neighborhood, community, and large
15 urban parks. Exceptions will occur in isolated sub-neighborhood units where removing
16 access barriers or providing pedestrian/bicycle linkages to existing parks will be given
17 first priority in satisfying any given service area's recreational needs.

18 The CPSMP Update renames the "large urban" park classification to "urban park."
19 Master Plan Policy 4.1 identifies park acreage levels-of-service for the neighborhood
20 park, community park, and urban park classifications. No other park classifications have
21 level-of-service goals, thus reinforcing the priority of acquiring and developing the
22 neighborhood park, community park, and urban park classifications. The Master Plan
23 Policies under Goal 3 of the CPSMP Update support the reduction of barriers to improve
24 access to parks.

25 **(13)** Section IV (K), Open Spaces, Parks and Recreation Policy 3 School Site and Parks
26 Coordination: The site selection criteria used to evaluate and select new park sites shall
27 include the location of complementary public facilities such as school sites. The City and
28 School District shall enter into an intergovernmental agreement to further the joint
29 acquisition and development of park and school sites.
30

1 An intergovernmental agreement between the City and School District was not
2 initiated after adoption of this policy in 1999. Agreements have been approved specific
3 to individual projects. The last sentence of Section IV (K), Policy 3 is deleted, as
4 implemented in Section 5 of this ordinance. Master Plan Policies 1.5, 1.7c, 4.4b, and
5 4.10 of the CPSMP Update support the cooperative acquisition of parks and school
6 properties, as set forth in this policy.

7 **(14)** Section IV (K), Open Spaces, Parks and Recreation, Policy 4 Recreation: Private
8 and public sectors should look for opportunities to meet park facility needs through
9 cooperative agreements. The City shall provide the foundation for private programs or
10 facilities, volunteers, and other appropriate methods to supplement and extend the City's
11 resources in developing and maintaining the park system.

12 Master Plan Policies 1.5, 1.7c, 1.7g, 2.6, 4.4b, 4.5, and 4.10 in the CPSMP Update
13 support public and private sector cooperation in the acquisition and development of park
14 land and facilities. Master Plan Policy 4.11 supports the use of community volunteers in
15 improving the parks system and performing on-going maintenance.

16 **(15)** Section IV (K), Open Spaces, Parks and Recreation, Policy 5 Open Space: The
17 preservation and connection of identified natural open space areas shall be protected
18 through public acquisition and/or land use regulation.

19 Master Plan Policies 2.9, 2.14, 3.2, 3.3, 3.4, and 4.5 of the CPSMP Update support
20 the preservation and access to natural areas and open spaces.

21 **(16)** Section IV (K), Open Spaces, Parks and Recreation, Policy 6 Heritage Trees:
22 Heritage and stands of significant trees, as defined by City ordinance, should not be cut
23 or damaged except when deemed necessary for public safety or reasons stipulated by
24 ordinance.

25 Master Plan Policies 1.9 and 1.10 of the CPSMP Update address the preservation of
26 trees during development of park land, including the preservation of tree groves,
27 whenever possible. Master Plan Policy 1.9 specifically encourages the preservation and
28 expansion of forested areas per the City's tree canopy goals.

1 (17) Section IV (K), Open Spaces, Parks and Recreation, Policy 7 Riparian Related: The
2 development of uses relating to the Willamette River and area streams for recreation and
3 scenic enjoyment should be encouraged.

4 Master Plan Policies 2.14, 3.2, 3.3, 3.4, and 4.5c of the CPSMP Update support the
5 appropriate use of riparian areas of the Willamette River and area streams for recreation
6 and scenic enjoyment.

7 (18) Section IV (L), School Location and Development, Policy 4 Acquisition Sites:
8 Acquisition of school sites should be coordinated with cities and counties to further the
9 joint acquisition and development of park and school sites and to permit the joint use of
10 school and park facilities.

11 Master Plan Policies 1.5, 1.7c, 4.4b, and 4.10 of the CPSMP Update support the
12 cooperative acquisition of parks and school properties, as set forth in this policy.

13 (19) Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 3
14 Natural, Ecological, Historic, and Scenic Areas: Identified areas of significant
15 architectural, archeological, natural, ecological, historic, or scenic value, which have been
16 so designated and approved by the appropriate governing body, shall be protected for
17 future generations. Where no conflicting uses have been identified, such resources shall
18 be managed to preserve their original character. When conflicting uses are identified,
19 resources shall be protected by acquisition or by plans which limit the intensity of
20 development and promote conservation of these resources.

21 The CPSMP Update identifies 23 acres containing historic resources, including
22 historic structures, that are protected as part of the City's park system.

23 (20) Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 4
24 Drainage Courses: Stormwater storage facilities shall be located, designed, and
25 maintained in accordance with the Stormwater Master Plan and the Comprehensive Park
26 System Master Plan in order to facilitate joint use of such facilities to the extent possible.

27 Master Plan Policies 1.8, 2.14, 4.5, and 4.8 of the CPSMP Update support the
28 integration of stormwater facilities into developed parks in the neighborhood,
29 community, and urban park classifications.

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(21) Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 6
Wildlife Habitats: Identified significant wildlife habitats shall be protected and managed
in accordance with State wildlife management practices. The importance of riparian
vegetation as wildlife habitat shall be considered during the development review process.

Master Plan Policies 1.9, 1.10, 2.9, 2.13, 2.14, and 3.3 of the CPSMP Update support
the protection of wildlife habitats and natural areas as part of the acquisition,
development, operation, and maintenance of the City’s park system.

(22) Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 7
Flood Hazards: Development in the floodplain shall be regulated to preserve and
maintain the capability of the floodplain to convey the flood water discharges and to
minimize danger to life and property.

The CPSMP Update seeks to limit the construction of new active recreation facilities
and amenities in areas that are known to be prone to damage or destruction due to
disasters or hazards. Where this is not possible, the emphasis will be on developing
passive recreational amenities in those areas. All park facilities and amenities located
within areas subject to hazards, where avoidance is not possible or desirable, will be
designed and constructed to incorporate proper mitigation and design elements,
appropriate to the respective hazard, therefore supporting compliance with this policy.

(23) Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy
10 Historic Sites and Structures: The historic, cultural, and architectural character of
structures identified in the National Register of Historic Places and structures designated
as historic buildings pursuant to Salem Revised Code 56 shall be preserved. Preservation
is achieved by limiting those uses that conflict with the historic resources, identified to be
building alteration and demolition. Salem Revised Code, Chapter 56, the implementing
ordinance, provides the process for alteration/demolition review and limitation, as well as
the procedure for making additional designations.

The CPSMP Update identifies 23 acres of historic properties, including historic
structures, that are protected as part of the City’s park system.

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1 (24) Section IV (O), Willamette River Greenway, Policy 1 Use of Land: Regulations to
2 control the use of land and intensity of uses within the Willamette River Greenway
3 Boundary shall be maintained.

4 Master Plan Policies 2.14, 3.2, 3.3, 3.4, 3.6, and 4.5c of the CPSMP Update support
5 the appropriate use of riparian areas of the Willamette River and area streams for
6 recreation and scenic enjoyment.

7 (25) Section IV (O), Willamette River Greenway, Policy 2 Vegetation and Wildlife:
8 Riparian vegetation and wildlife within the Greenway Boundary shall be conserved.
9 Conservation shall include protecting and managing riverbanks, sloughs, wildlife, and
10 vegetation.

11 Master Plan Policies 2.14, 3.2, 3.3, 3.4, 3.6, and 4.5c of the CPSMP Update support
12 the appropriate use of riparian areas of the Willamette River and area streams for
13 recreation and scenic enjoyment.

14 (26) Section IV (O), Willamette River Greenway, Policy 5 Public Access: Development
15 and redevelopment within the Greenway Boundary should include provisions for public
16 access to and along the river.

17 Master Plan Policies 2.14, 3.2, 3.3, 3.4, 3.6, and 4.5c of the CPSMP Update support
18 the appropriate use of riparian areas of the Willamette River and area streams for
19 recreation and scenic enjoyment.

20 (27) Section IV (O), Willamette River Greenway, Policy 6 Park and Recreation Sites:
21 Existing parks within the Greenway Boundary shall be preserved and maintained.
22 Additional sites for recreation and scenic views and access to the Willamette River
23 should be acquired.

24 Master Plan Policies 3.2, 3.3, 3.4, and 4.5c of the CPSMP Update support the
25 appropriate use of riparian areas of the Willamette River and area streams for recreation
26 and scenic enjoyment.

27 **c. 2008-2012 Oregon Statewide Comprehensive Outdoor Recreation Plan**

28 The 2008-2012 Oregon Statewide Comprehensive Outdoor Recreation Plan (SCORP)
29 constitutes Oregon's basic five-year plan for outdoor recreation. It also provides
30 guidance for the federally-funded Land and Water Conservation Fund program and other

1 Oregon Parks and Recreation Department (ORPD) grant programs. The ORPD supports
2 the implementation of key statewide and local planning recommendations through
3 partnerships and ORPD-administered grant programs. The CPSMP Update is consistent
4 and supportive of the goals and recommendations of the SCORP, as described below:

5 (1) Key Planning Recommendations for a Rapidly Aging Oregon Population, Local
6 Recommendation #1: Greater priority for trail acquisition and development projects in
7 high-priority counties and communities as identified in the Population Research Center in
8 OPRD-administered grant programs.

9 The City of Salem is listed as a high-priority community in relation to this policy.
10 Master Plan Policies 3.1, 3.2, 3.4, 3.5, 3.6, 3.7, and Map 4: Proposed Trail System of the
11 CPSMP Update are supportive of the trail acquisition and development recommendations
12 contained in the SCORP.

13 (2) Key Planning Recommendations for Fewer Oregon Youth Learning Outdoor Skills,
14 Local Recommendation #1: Provide funding and assistance for innovative park designs
15 to connect youth with nature in high-priority counties and communities as identified by
16 the Population Research Center in OPRD-administered grant programs.

17 The City of Salem is listed as a high-priority community in relation to this policy.
18 Master Plan Policies 1.1, 1.2, 2.9, 3.3, 3.6, and 4.10 of the CPSMP Update are supportive
19 of providing opportunities for youth to connect with nature. In addition, the City of
20 Salem has an inventory of 1,061 acres of park land classified as natural area, thereby
21 providing opportunities for youth to explore and experience natural areas, supportive of
22 the recommendations contained in the SCORP.

23 (3) Key Planning Recommendations for an Increasingly Diverse Oregon Population,
24 Local Recommendation #1: Greater priority for developing group day-use facilities,
25 recreational trails, outdoor sports fields, close-to-home camping, and alternative camping
26 opportunities in high priority counties and communities as identified by the Population
27 Research Center in OPRD-administered grant programs.

28 The City of Salem is listed as a high-priority community in relation to this policy.
29 Master Plan Policies 1.1, 1.2, 1.7, 3.3, 3.6, and 4.10 of the CPSMP Update are supportive
30

1 of providing park and recreation opportunities for a diverse population, as identified in
2 the SCORP.

3 **Section 2.** The Comprehensive Park System Master Plan, adopted April 26, 1999, and amended
4 April 26, 2010, is hereby deleted in its entirety and replaced with the Comprehensive Park
5 System Master Plan Update, as set forth in "Exhibit 1," which is attached hereto and
6 incorporated herein by reference.

7 **Section 3.** The Salem Area Comprehensive Plan, Section IV (K), Open Space, Parks and
8 Recreation, Policy 2 Priority Acquisition is hereby amended as follows:

9 "Priority shall be given to acquiring and developing neighborhood, community, and large
10 urban parks. Exceptions will occur in isolated sub-neighborhood units where removing
11 access barriers or providing pedestrian/bicycle linkages to existing parks will be given
12 first priority in satisfying any given service area's recreational needs."

13 **Section 4.** The Salem Area Comprehensive Plan, Section IV (K), Open Space, Parks and
14 Recreation, Policy 3 School Site and Parks Coordination is hereby amended as follows:

15 "The site selection criteria used to evaluate and select new park sites shall include the
16 location of complementary public facilities such as school sites. ~~The City and School~~
17 ~~District shall enter into an intergovernmental agreement to further the joint acquisition~~
18 ~~and development of park and school sites."~~

19 **Section 5.** The Salem Area Comprehensive Policies Plan, Chapter IV, "Salem Area Goals and
20 Policies," Section N, "Scenic and Historic Areas, Natural Resources and Hazards," Subsection
21 10, "Historic Sites and Structures" is hereby amended as follows:

22 The historic, cultural, and architectural character of structures identified in the National
23 Register of Historic

24 Places and structures designated as historic buildings pursuant to the City's land use
25 regulations Salem Revised Code Chapter 56 shall be preserved. Preservation is achieved
26 by limiting those uses that conflict with the historic resource, identified to be building
27 alteration and demolition. The City's land use regulations provide SRC Chapter 230,
28 ~~provides~~ the process for alteration/demolition review and limitation, as well as the
29 procedure for making additional designations.

30 **Section 6.** SRC 66.125 is amended to read as follows:

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(a) The Development Review Committee shall required that a UGA Development Permit applicant reserve for dedication prior to development approval that property within the development site that is necessary for an adequate neighborhood park, access to such park, and recreation routes, or similar uninterrupted linkages, based upon the Comprehensive Parks System Master Plan.

(b) For purposes of this section, an adequate neighborhood park site is one that meets the Level of Service (LOS) of ~~2.5~~ 2.25 acres per 1000 population, utilizing an average service radius of ~~1/3~~ 1/2 mile.

Section 7. The Comprehensive Park System Master Plan Update adopted by Section 2 of this ordinance is hereby made a part of the Salem Area Comprehensive Plan.

Section 8. Severability. Each section of this ordinance, and any part thereof, is severable, and if any part of this ordinance is held invalid by a court of competent jurisdiction, the remainder of this ordinance shall remain in full force and effect.

PASSED by the City Council this _____ day of _____, 2013.

ATTEST:

City Recorder

Approved by City Attorney: _____

Checked by: M. Becketl

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Exhibit 1

Exhibit 1, the Comprehensive Park System Master Plan Update, which is a multiple-page document, is available at the City Recorder's office and on the City of Salem website at the following link:

http://www.cityofsalem.net/Residents/Parks/Documents/park_system_plan_v2.4_web.pdf

The original of the Comprehensive Park System Master Plan Update, will be filed with Ordinance Bill No. 7-13 upon adoption.

ATTACHMENT 2

Attachment 1, the Comprehensive Park System Master Plan Update, which is a multiple-page document, is available at the City Recorder's office and on the City of Salem website at the following link:

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The original of the Comprehensive Park System Master Plan Update, will be filed with Ordinance Bill No. 7-13 upon adoption.

SUMMARY OF CHANGES

COMPREHENSIVE PARK SYSTEM MASTER PLAN UPDATE

RENAME/ REDEFINE PARK CLASSIFICATIONS

The 1999 Comprehensive Park System Master Plan divided the city's park system into eight classifications. In this update, Salem's park classifications were refined to better reflect the existing system and park functions. The classification system used in the 1999 Plan and the proposed classification system are compared in Table A.

TABLE A: PARK SYSTEM CLASSIFICATION
COMPARISON

| 1999 Plan Classifications | Revised Classifications |
|----------------------------------|--------------------------------|
| Neighborhood Park | Neighborhood Park |
| Community Park | Community Park |
| Large Urban Park | Urban Park |
| School Park | --- |
| Connector Trail | Linear Park / Connector Trail |
| Special Use Facility | Special Use facility |
| Historical Site | Historical Area |
| Natural Resource Area | Natural Area |

The Park Classification Definitions have also been refined. The size ranges associated with some of the park classifications have been adjusted to more accurately represent the current and potential park system over time. While many of the proposed classifications are similar to those in the 1999 Park System Master Plan, the changes include:

- School Parks have been combined with Neighborhood or Community Parks depending on the size and function of the park;
- The Large Urban Park classification title has been changed to Urban Park, to better reflect the range of park sizes within the class, and due to the key functional criteria of regional draw;
- Connector Trail has been clarified to define two sub-classes: Connector Trail on transportation right-of-way, and Linear Park on city owned property;
- Historical Site is now Historical Area; and
- Natural Resource Area is renamed Natural Area.

Detailed descriptions for the park classifications are included in Appendix B, Park Design Guidelines.

PARK CLASSIFICATION CHANGES

The existing park inventory has been updated. A number of parks were identified for reclassification through that process. These changes have been made primarily due to the nature of the park facilities, and the intended function of the park. Many parks were previously identified as Special Use (SU) facilities, because they did not conform to the size guidelines of a different class in the previous plan.

TABLE B: PARK CLASSIFICATION CHANGES

| Park Name | 1999 Park Classification | Revised Park Classification |
|--------------------------------|--------------------------|---|
| A.C. Gilbert Discovery Village | Historic Area | Special Use Facility |
| Cunningham Lane | Special Use Facility | Natural Area |
| Eola Boaters Tract | Special Use facility | Natural Area |
| Glen Creek Property | Special Use facility | Natural Area |
| Gracemont Park | Special Use facility | Neighborhood Park |
| Marion Square Park | Special Use facility | Urban Park |
| Pringle Park | Special Use facility | Urban Park |
| Riverfront Park | Special Use facility | Urban Park |
| Sprague Skyline School Park | Large Urban Park | Divided: Community Park & Natural Area |
| Wallace Marine Park | Large Urban Park | Divided: Urban Park & Natural Area |
| West Salem High School Park | Community Park | Neighborhood Park |

As part of the reclassification assessment, Sprague-Skyline School Park and Wallace Marine Park were divided into two park classifications. Both parks occupy large parcels with substantial acreage in undevelopable natural area. Sprague Skyline is a dual purpose site with distinctly separate use areas and functions. The forested portion of the site is steeply sloped and undevelopable for most park amenities, with highest potential in development as a natural area with trails. The balance of the site on the flat terrace above provides parking and ballfields, serving active recreation uses as a community park. Wallace Marine Park grew by almost 37 acres since the 1999 plan due to state tax lot adjustments along the Willamette River, however the land is restricted from development by FEMA Floodway and Willamette River Greenway development guidelines as well as state and federal permitting requirements, making the acreage essentially undevelopable. These were special cases, in which large parcels could be divided but still retain the character of the intended class.

One park was removed from the inventory since 1999, Sports Field Complex was a 14.5 acre special use facility located at the State Fairgrounds. The site is owned by the state and has been closed to public access and no longer provides public ballfields.

SUMMARY OF EXISTING PARK ACREAGE

The City of Salem has 1,928 acres of park land at 92 sites, 1,327 acres is developed and 600 acres is undeveloped. A summary by park classification is shown in Table C. The Existing Park System map (Map 1) depicts the locations of the city's parks and natural areas. The Park and Recreation Facility Inventory can be found in Appendix A.

TABLE C: SUMMARY OF TOTAL PARK ACRES BY DEVELOPMENT STATUS

| Park Type | | Developed Park Acres | Undeveloped Park Acres | Total Acres | Developed Parks Sites | Undeveloped Park Sites | Total Sites |
|---------------------|-----------------------------|----------------------|------------------------|-----------------|-----------------------|------------------------|-------------|
| City of Salem Parks | Neighborhood Park | 172.61 | 72.20 | 244.81 | 35 | 16 | 51 |
| | Community Park | 119.22 | 68.05 | 187.27 | 6 | 2 | 8 |
| | Urban Park | 295.38 | 77.26 | 372.64 | 6 | 1 | 7 |
| | Linear Park/Connector Trail | 23.08 | 0.00 | 23.08 | 6 | 0 | 6 |
| | Special Use Facility | 15.83 | 0.00 | 15.83 | 4 | 0 | 4 |
| | Historical Area | 22.60 | 0.00 | 22.60 | 5 | 0 | 5 |
| | Natural Area | 664.05 | 397.37 | 1,061.42 | 2 | 9 | 11 |
| Salem Total | | 1,312.77 | 614.88 | 1,927.65 | 64 | 28 | 92 |

CHANGES TO FACILITIES ALLOWED IN EACH PARK CLASSIFICATION

The types of recreation facilities that are commonly incorporated into parks evolve over time. Several newer recreation facility types are in demand within Salem, including skateparks, disc golf courses, dog parks, and splash fountains. Table C-1, Park and Recreation Amenities by Classification located in Appendix C addresses a wide range of amenities that can be placed in parks to guide future park planning and development, and reduce conflicts between user groups.

ACREAGE TRANSFER

The 1999 CPSMP included a policy that community and urban parks may fulfill the neighborhood park needs of the surrounding neighborhood if they include the standard amenities of a neighborhood park. To account for this, 2 acres have been deducted from each community or urban park and added to neighborhood park acreage total. The acreage transfer represents the minimal acreage necessary to provide standard neighborhood park amenities, and provides a mechanism to account for these neighborhood park components within the neighborhood park LOS. It is intended to help prevent the potential for duplication of park resources in an area already served by a community or urban park, and focus development on areas not served by any park type.

REDUCTION OF PARK ACREAGE LEVEL OF SERVICE

Park land needs have been assessed for neighborhood, community and city parks with level of service analysis (acres per 1000 population), service area analysis and public input.

The 1999 Plan adopted Level of Service (LOS) standards for community, neighborhood, and urban parks at a combined total of 8.0 acres per 1,000 residents. At these levels, Salem would

need 432 acres of park land to meet current population needs, and an additional 946 acres by 2035 for population growth.

Neighborhood Parks are the most commonly occurring park type, providing recreation opportunities to residents within 1/2 mile walking distance. The 1999 LOS standard of 2.5 acres per 1000 population, results in a current need of 25 parks. Service area analysis of the existing park system identifies a need for approximately 13 additional parks, well below the quantity of parks calculated from the 1999 LOS.

Community parks serve the active recreation needs of the community. Applying the 1999 LOS standard results in a current need of 213 acres, or 6 parks. The facility service level analysis identifies a current need of approximately 12 large ballfields, four dog parks, two skateparks and a sport field complex. These facilities are in high demand and require larger tracts of land. The actual Community park LOS is well below the standard, such that the LOS standard can be reduced and still provide the acreage needed for these facilities.

Urban parks are intended to provide large scale amenities within the city, and provide a citywide or regional draw. Precise need is difficult to estimate. At the 1999 LOS standard of 3.0 acres/1000, an additional 455 acres to meet population needs. This was substantially higher than the needs identified for neighborhood and community parks, and inconsistent with the needs of Salem's residents.

Due to these considerations, the proposed level of service standards have been reduced. Table D presents the changes.

TABLE D: PARK LEVEL OF SERVICE STANDARDS

| Park Classification | 1999 Plan Standard | Revised Standard |
|-------------------------------|--------------------|-------------------|
| Neighborhood Park | 2.5 acres / 1000 | 2.25 acres / 1000 |
| Community Park | 2.5 acres / 1000 | 2.25 acres / 1000 |
| City Park | 3.0 acres / 1000 | 2.5 acres / 1000 |
| Linear Park / Connector Trail | --- | |
| Natural Area | --- | |

SERVICE AREAS AS A SECONDARY CRITERIA IN PARK SITE SELECTION

Service areas are another criteria used in park site selection for acquisition and development, and generally vary by park type. The 1999 CPSMP identified a range of distances for services areas (ie. 1/4 to 1/2 mile for neighborhood parks), which posed challenges to staff when determining equitable distribution. The common standard for neighborhood parks regionally is 1/2 mile. The local school district identifies walking distance to elementary schools as 1 mile. With this guidance, a service area of 1/2 mile was identified for neighborhood parks.

The community park service area identified in the 1999 CPSMP was 1-1/2 to 3 miles. A 3 mile service area provides citywide coverage with existing community parks, however this apparent coverage doesn't reflect significant active recreation and acreage needs that have been identified. Sports fields and other park facilities located at community parks provide a citywide and regional draw, and therefore the service area standard has been changed to citywide. The

location and size of future community parks will be determined by the LOS, recreation facility needs, and available land, while providing an equitable distribution throughout the city.

TABLE E: PARK SERVICE AREAS BY CLASSIFICATION

| Park Classification | 1999 Plan Standard | Revised Standard |
|---------------------|--------------------|------------------|
| Neighborhood Park | 1/4 to 1/2 mile | 1/2 mile |
| Community Park | 1 1/2 to 3 mile | Citywide |
| Urban Park | Citywide | Citywide |

RECREATION FACILITY SERVICE LEVELS

The Needs Assessment identified a current need for a number of recreation facilities, including dog parks, skateparks, basketball, tennis, baseball, soccer, and softball fields. Salem did not previously have a recreation facility service level. Recreation Facility service levels have been established to guide the provision and distribution of amenities as the community grows.

RECREATION FACILITY DISTRIBUTION MAPS

Recreation facility distribution maps have been developed to provide an additional tool in site selection in the master planning and development process. The maps focus on six primary facility types: soccer, baseball, softball, basketball, tennis and splash fountains. The recreation facility maps are located in Appendix B, and include Parks, Schools and Other Providers' facilities.

PREDEVELOPMENT

Predevelopment will allow minimal development at undeveloped park sites prior to master planning or design, to provide an opportunity for public use and enjoyment of these parks. It is intended to bridge the gap between acquisition and development, particularly when full development may not occur for some time. Predevelopment includes a site assessment, brief interim use report, preliminary site layout, and public involvement to determine the preferred amenities for a site. Predevelopment has been included in capital cost estimates, with the intention that newly acquired sites be predeveloped within two years of acquisition. The plan also recommends predevelopment of all of the existing undeveloped park sites.

IMPLEMENTATION

A proposed project list was generated by applying the acreage needs, service area holes and geographic distribution considerations across the city to generate a proposed park system map. The list of park development actions and costs was revised and updated from the prior plan. The categories for new and undeveloped park sites include, acquisition, master planning, major facility, predevelopment, and design/development. Existing sites were evaluated for renovation and maintenance needs. An average cost per acre for each development action was established based on recent Parks Division expenditures and other data. The proposed project and cost data were combined to generate the capital project lists for the project.

*Si necesita ayuda para comprender esta informacion,
por favor llame 503-588-6173*

NOTICE OF RECOMMENDATION

CODE AMENDMENT CASE NO. CA13-04

WHEREAS, on February 25, 2013, the Comprehensive Park System Master Plan Update and related amendments to the Salem Area Comprehensive Plan were referred by the Salem City Council to the Planning Commission for review; and

WHEREAS, after due notice, a public hearing on the proposed amendments was held before the Planning Commission on March 19, 2013, at which time witnesses were heard and testimony received; and

WHEREAS, the Planning Commission having carefully considered the entire record of this proceeding, including the testimony presented at the hearing, and after due deliberation and being fully advised; NOW THEREFORE

BE IT RESOLVED BY THE PLANNING COMMISSION OF THE CITY OF SALEM, OREGON:

FINDINGS:

The Planning Commission hereby adopts as its findings of fact the staff report on this matter dated March 19, 2013, which is incorporated by this reference.

ORDER:

Based upon the foregoing findings and conclusions, the Planning Commission RECOMMENDS the City Council take the following action:

That the City Council approve the Comprehensive Park System Master Plan Update and related amendments to the Salem Area Comprehensive Plan, as contained in Ordinance Bill No. 7-13.

PLANNING COMMISSION VOTE

YES 7 NO 0 ABSENT 0

Pursuant to SRC 300.1110(h) the City Council may proceed with adoption of an ordinance, hold a public hearing to receive additional evidence and testimony, refer the proposal back to the Planning Commission for additional deliberation, or abandon the proposal.

The City Council will make a final decision on the proposal. The appeal of the Council decision would be to the Oregon Land Use Board of Appeals. The appeal period is 21 days from the mailing date of the Council decision.

The case file and copies of the staff report are available upon request at Room 325, Civic Center, during City business hours, 8:00 a.m. to 5:00 p.m. Contact Mark Becktel, Public Works Department, at 503-540-6211, Ext 7346 or mbecktel@cityofsalem.net to review the case file

PLANNING DIVISION
555 LIBERTY ST. SE, RM 305
SALEM, OREGON 97301
PHONE: 503-588-6173
FAX: 503-588-6005

CITY OF Salem
AT YOUR SERVICE

BEFORE THE PLANNING COMMISSION OF THE CITY OF SALEM

IN THE MATTER OF) **ORDER NO. CA13-04**
RECOMMENDING APPROVAL OF)
THE COMPREHENSIVE PARK)
SYSTEM MASTER PLAN UPDATE)
)
)

This matter coming regularly for hearing before the Planning Commission at its March 19, 2013, meeting and the Planning Commission, having received evidence and heard testimony, makes the following findings and adopts the following order recommending approval of the Comprehensive Park System Master Plan Update and related amendments to the Salem Area Comprehensive Plan, case No. CA13-04.

(I) PROCEDURAL FINDINGS:

- (a) On February 25, 2013 the City Council conducted first reading of Ordinance Bill No. 7-13 and referred the Comprehensive Park System Master Plan Update and related amendments to the Salem Area Comprehensive Plan to the Planning Commission for review.
- (b) On March 19, 2013, the Planning Commission conducted a public hearing, received evidence and testimony, and voted to recommend approval of the Comprehensive Park System Master Plan Update and related amendments to the Salem Area Comprehensive Plan as set forth below.

(II) SUBSTANTIVE FINDINGS:

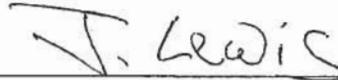
The Planning Commission finds as follows:

- (a) The Comprehensive Park System Master Plan is a Detailed Plan of the Salem Area Comprehensive Plan (SACP). Detailed Plans must be consistent with the Salem Area Comprehensive Plan, and the applicable Statewide Land Use Planning Goals.
- (b) As set forth in the staff report dated March 19, 2013, which is incorporated herein by reference, the proposed Comprehensive Park System Master Plan Update is consistent with the Salem Area Comprehensive Plan, and the Statewide Land Use Planning Goals.
- (c) As set forth in Ordinance Bill No. 7-13, Section 2, the 1999 Comprehensive Park System Master Plan, will be replaced with the Comprehensive Park System Master Plan Update. Further, per Section 6 of the Ordinance, the Comprehensive Park System Master Plan Update will be made a part of the Salem Area Comprehensive Plan.
- (d) Sections 3, 4, and 5 of Ordinance Bill No. 7-13 contain three minor amendments to the Salem Area Comprehensive Plan, which will provide language consistency and accuracy, but do not contain substantive changes in policy.
- (e) Individuals provided written testimony that supported greater development of recreational trails in the community and provision of bicycle sports tracks and facilities.
- (f) Verbal testimony was provided that encouraged City staff to complete a detailed inventory and assessment of historic resources within Salem's parks.

NOW, THEREFORE, IT IS HEREBY ORDERED BY THE PLANNING COMMISSION OF THE CITY OF SALEM, OREGON:

Section 1. The Salem Planning Commission recommends to the City Council that it approve the Comprehensive Park System Master Plan Update and related amendments to the Salem Area Comprehensive Plan, case No. CA13-04.

ADOPTED by the Salem Planning Commission this 19th day of March, 2013.




James Lewis, President
Salem Planning Commission

This decision is a recommendation from the Salem Planning Commission to the Salem City Council. It is not a final decision, and is not appealable.

The complete case file, including findings, testimony and evidence received is available for review at the Public Works Department, Room 325, City Hall, 555 Liberty Street SE, during regular business hours.

Case Manager: Mark Becketl, AICP, Parks and Transportation Services Manager, Salem Public Works Department, mbecktel@cityofsalem.net

Checked by: 

RECEIVED

MAR 19 2013

COMMUNITY DEVELOPMENT

March 19, 2013

RE: Salem Comprehensive Parks System Plan

Dear Planning Commission Members –

My name is Jeff McNamee. I am a West Salem resident, faculty member at Linfield College in the Department of Health and Human Performance and President of the Salem Area Trail Alliance, a non-profit organization working to increase trail capacity in the Salem area. Thank you for your good work on the draft Salem Comprehensive Parks System Master Plan (CPSMP). In my view, the CPSMP includes many effective initiatives to encourage Salem residents to get outdoors and adopt a more physically active lifestyle. Specifically, I appreciate the trail-related goals that will increase connections between City of Salem parks, local green spaces and surrounding counties.

Dedicated bike facilities are one area I would like to see included in the draft plan. Currently, Salem has very few dedicated bike facilities (i.e., pump tracks, BMX tracks and mountain bike skills areas). I believe we have two such facilities. Several of the City of Salem Park's Master Plans include a "Bike Node" (e.g., Wallace Marine Park). The current draft CPSMP privileges team sport facilities, such as soccer fields and baseball diamonds over other facilities that youth find inviting. Facilities such as pump tracks and mountain bike skills areas have become very popular in regions of the U.S. and here in Oregon. Bike facilities are inexpensive and non-profit organizations are willing to partner with municipalities to build and maintain these types of facilities.

Please view the short video that can be accessed using the link below. The link highlights a pump track facility that was recently built in Portland.

<http://bikeportland.org/tag/ventura-park-pump-track>

As you can see in the video, children living near the park rushed to the new bike facility just as it was being completed. Based on my own experiences, dedicated bike facilities will have a similar impact in Salem.

Further, dedicated bike facilities combined with well-connected trails have important economic potential for the City of Salem. In Oakridge, Ore, for example, the urban trails and bike facilities help support Mountain Bike Oregon, a three-day mountain bike tour of the Oakridge area. Recently, an economic impact study conducted by my students demonstrated that Mountain Bike Oregon attracted \$1.69 million dollars in tourism related spending to Lane County and created 26 full-time jobs.

Thank you for your time and dedication. I hope you'll consider including bike facility goals in the final CPMSP. I can be reached at salemtrails@gmail.com if you have any questions.

Sincerely,

A handwritten signature in black ink, consisting of a stylized 'J' and 'M' followed by a horizontal line.

Jeff McNamee

RECEIVED
APR / 4 2013

Strengthen Communities by Building Parks with Volunteers

The Draft Master Plan for Salem Parks is now available for comment: <http://www.cityofsalem.net/parksmasterplan>. The plan is filled with information about our park system but its recommendations and implementation chapters do not adequately address the priorities revealed in community surveys, Salem's budget situation, actual and potential recreation opportunities, or the suggestions provided by the Trust for Public Lands' review of Salem Parks. The city welcomes comments on the Draft Plan and this is our chance to change the plan and adopt a plan that will strengthen our community by building our parks.

CITY OF SALEM
PUBLIC WORKS

Low Budgets Require New Approaches

The city has been reducing park budgets for years and there is little potential for an increase in budget from general funds. System development charges for parks have decreased because they come from construction of new dwellings. These funds may take years to return to previous levels. The city is reluctant to try for parks bonds because it has other higher priorities for bonds. How long will it be before the city is willing to go to the voters for a parks bond and what happens if they are defeated again? While it is good to describe the adequate and desirable levels of budgets and staffing, we need to acknowledge that parks may not see increases in funding. The plan lists Tier 1 projects for the next 20 years, but the list assumes passage of a \$50million bond. What is the list without the bond? What can be done over the next 5-10 years without a new bond?

The plan does not develop descriptions of other funding sources adequately and offers no guidance on how to structure the department to pursue these other funding sources. A major grant was received for the purchase of the Boise Cascade lands on Minto Island. The plan should list other sources of grants and include in the plan the resources needed to pursue those grants.

Increasing donations could help achieve the plan's objectives, but where is the plan to increase achieve that increase in donations, what resources will be dedicated to this?

Many of the objectives for providing recreation in the city could be accomplished by volunteers, but the plan does not provide guidance, budgets, of staffing needed to expand the use of volunteers. While the plan acknowledges the value of volunteers it could describe a program for mobilizing the thousands of people that are willing to work on improving parks. By focusing on developing and effectively using the skills and energy of volunteers, the city could provide recreation opportunities at all of its undeveloped parks and enhance the opportunities at many of the existing parks. Most of the amenities identified for Neighborhood Parks and Community Parks could be provided by volunteers.

The budgets presented in the plan for development of parks are so high they paralyze public into inaction. Saying it takes a million dollars to develop a neighborhood park creates a barrier that

looks impossible for volunteers to overcome. In place of a wish list of thousands of dollars for plastic playgrounds, irrigation, and concrete, give people a budget for predevelopment improvements that they can accomplish through volunteers efforts. Focus on amenities identified for natural play areas. Natural play areas can be designed and constructed by volunteers. Natural play areas include amenities such as small hills, logs, boulders, and soft paths. Natural play areas include planting native shrubs, flowers, and trees. Some recent studies have shown that natural play areas are more beneficial for children and inspire more play. The websites below provide more information about natural play areas.

http://naturalplay.files.wordpress.com/2010/07/naturalplay_infopacket_small.pdf

<http://www.sciencedaily.com/releases/2012/10/121011135036.htm>

When looking for ways to adjust priorities to focus on expanding the volunteer program, one area that could be cut is irrigation. No one stated in the community surveys that they were dissatisfied with the condition of the lawns at parks and that we needed to irrigate more parks. Irrigation is expensive to install and maintain. If used, it then requires more mowing of the parks and maintenance of the equipment. Irrigation for most neighborhood parks should be turned off and very few parks should be irrigated.

People Like Trails

The Plan states that the most popular activity in parks is the use of trails with 62 percent of respondents saying that they used paths and trails and 59 percent saying more are needed. Trails are so popular in Salem that the Trust for Public Land recommended that the city: Profile a new "brand" for parks by focusing on trails and connectivity and prioritize SDCs with special attention to purchasing land for trails.

Trails can be inexpensive to build and maintain. Many trails have been constructed by volunteers for only a few hundred dollars, for example the Fairmont Park, Skyline Park, and Croisan trails. The city has spent very little money to maintain these trails.

Since many of the trails in the parks plan are also in the transportation plan, they could be developed using transportation funds. The trail should be designed to serve commuters not just as recreational trails. For example, make a straighter route from Riverfront Park to Homestead Road through Minto.

The plan overlooked many trail opportunities. While not a complete list, the follow trails should be added to the trail plan:

1. Gravel road along the eastside of the Willamette Slough, it is already being used and a new grade separated connections could be created under the railroad trestle behind Woodry's furniture. Extend the path to Riverfront Park on the riverside of the slough.

2. Abandoned railroad on the west side of the Willamette River. Portions of this abandoned railroad are in the city.
3. The BPA corridor and lands west of the power lines that are owned by Salem Health. Salem Health is willing to give these lands to the city. The lands are outside the city but are a critical link between Highway 22 and the residential developments in West Salem.
4. Construct a multiuse path that connects the Union St bridge path directly to Glen Creek Road.
5. Buy r/w and construct a path along the proposed alignment of Marine Drive out to River Bend Drive. Allow connections to adjacent properties such as the apartment complexes. It may be years before money for a street is available and the right of way could be used as a trail until that time.
6. Mill Creek Industrial Park has a plan for a trail through the 100 acres of wetlands that will be constructed.
7. Hillcrest Youth Facility owns land along Reed Lane that could be a trail and natural area.

Recognizing Existing Recreation Opportunities

While this is a city park plan, it should recognize the park and recreation opportunities provided by others especially the school district and state agencies. This will help the city focus on the areas that really are in need of parks. For example, the families that live near Candalaria Elementary School probably use the school facilities for recreation. Schools are only open 185 days a year and the school day ends by 3pm, so these playgrounds are available most of the time. To show the area as deficit in parks is misleading, while it may be a good idea to improve the undeveloped parks near Candalaria School, another complete set of expensive playground equipment should be a low priority.

The Oregon State Fair has over 50 acres of land that is used for only two weeks a year. The fairgrounds contain a BMX track for bikes and bocce ball courts. It also has large open areas for other activities. The plan does not acknowledge this recreation resource and places a high priority on creating two new neighborhood parks in the immediate vicinity of the fairgrounds.

Other lands open to the public and used for recreational include the State Hospital along Center Street, the Capitol Mall, Audubon Nature Reserve, and the Fairview wetlands. With funding limited, recognize the opportunities provided by others and adjust the plan accordingly.

Partnerships needed

The plan says that the city should work with others to offer recreation opportunities but neglects to emphasize and specify those opportunities in the implementation chapter. Since cooperative agreements could save the city money when developing recreational opportunities, these

opportunities should be emphasized in the parks implementation plan and specified as high priorities not just listed in an appendices. The following is a partial list of specific partners and projects:

- Schools are the first priority. Schools in Salem have developed and undeveloped lands throughout the city. The city already is working with the school district on some parks, but the effort should be expanded to the benefit of the schools and the local communities. For example, Leslie Middle School has a large area that is not mowed or used by classes. These areas could be improved with plantings and trails to the benefit of the school and the neighborhood.
- Oregon Department of Transportation owns parcels of underused lands around the city that could provide recreational opportunities. The storm water basin between I-5 and Fisher Road could become a nature park. The areas under the Mission Street overpass and the Willamette River bridges could be used for a skate parks or sports courts. ODOT has extensive holdings around the I-5/Hwy 22 interchange that could be used for trails through natural areas. The Hwy 22 right of way east of Lancaster is wide enough to provide an adjacent path similar to the Salem Parkway multi-use path.
- Oregon Department of Corrections has over 1,100 acres of land in SE Salem and large portions of that land could be used for parks. The DOC has expressed their interest in finding a partner that will manage their lands. This could become a park as large as Minto-Brown.
- Oregon State Fair is desperately in need of funds and may welcome having the city as a partner in managing their underused lands. Their 50 acres of grass fields could become a ball field complex. These lands are only used for two weeks a year. The other open areas such as the oak grove in the NW corner of the fairgrounds could be used for other park purposes such as trails and playgrounds for kids.
- Salem Audubon Nature Reserve is located only a few blocks from the area identified on the parks plan for construction of a new neighborhood park. SAS would be interested in selling their lands to the city for use as a neighborhood park that includes a large natural area.
- The railroad from Woodburn to Stayton is likely to be abandoned within a few years. The segment from Silverton to Stayton hasn't be used in over a year and could be abandoned next year. This would include the Geer line spur in East Salem. The city should work with Marion County and State Parks to create a rail to trail out of this rail line.
- The rail road r/w in West Salem is partially within the city's UGB. The city should work with State Parks and Polk County to submit a request for BPA funds to buy the three miles of riverfront to preserve as wildlife habitat and to create a trail.

- Salem Hospital and Kaiser Hospital have large areas of undeveloped lands. Both groups voice strong support for living a healthy lifestyle that includes outdoor exercise. The city could work with these hospitals to provide recreational opportunities on their lands.
- Salem Public Works has parcels that offer recreation opportunities that the plan does not acknowledge. For example, the parks plan calls for a new park to be created near the Fairview wetlands but does not show the wetlands and its trails. If other park amenities are needed, they should be added to this park. In addition, public right of way purchased for future road construction could serve as trails for years, Croisan Trail is an example. Marine Drive could become another trail when the r/w is purchased.
- Hillcrest Youth Correctional Facility has over 40 acres along Reed Lane. A portion of this property could become a trail along Middle West Fork of Pringle Creek and a natural area. Maybe an agreement could be developed to allow use of more of their land.
- Private developers have hundreds of storm water detention basins that could become attractive natural areas or local recreation sites. Encourage better use of these sites as many are now unattractive places that collect litter and yard waste. Help them plan for better use and pass the ordinances needed to encourage improvements.
- PGE and Salem Electric have land that could provide recreational opportunities such as natural areas or trail corridors. The PGE substation on Fairview Industrial Drive and the Salem Electric substation on the West Salem BPA corridor are two areas that have recreation potential.

Food in the Parks

Change park policy to encourage planting of low-maintenance fruit trees such as plums and other edible landscaping such as strawberry ground covers, kiwi, mulberry, huckleberry, blueberry, and elderberry. The edible plants could serve as low-maintenance community gardens using permaculture principles. Oregon has some of the highest hunger rates in the nations and over 20% of the state's population is on food stamps. Fresh fruit is not available very often at the food banks. Salem could provide people fresh fruits and berries in its parks. It is already doing this but not purposefully. Hundreds of people harvest blackberries and wild plums in the parks now. Make this a planned objective for landscaping and more people would visit and appreciate the parks.

Mark Wigg
 1950 Saginaw St S
 Salem OR 97302
 Mark_wigg@hotmail.com

MEMORANDUM

Date: 3/20/13

To: EWP



RE: REVIEW OF THE 2013 SALEM COMPREHENSIVE PARK SYSTEM
MASTER PLAN (UPDATE) DRAFT

At some point in time, you may want to address the special qualities of Pioneer Cemetery in the City of Salem Comprehensive Park System Master Plan. It is a paper document, and as a paper document, its value is in how it is or is not applied. It is on the way to City Council. The Draft Plan can not be modified presently - *"the train has left the station"* - as they say, however, it may be useful to be aware of the policy framework and what is in the Draft Plan.

I reviewed the Draft yesterday. I want to share some thoughts.

Pages 25-26 speaks to areas classified as "HISTORICAL AREAS" and lists Pioneer Cemetery as a park in Table 3.6.

I personally do not view an active burial ground as a park "in a conventional sense." The same respect afforded Native American burial grounds or Arlington should be given to Oregon pioneers.

For example, Halloween night tours are, in my personal view, insensitive and inappropriate. My parents and grandparents are buried in a cemeteries listed on the National Register of Historic Places and great respect is given to allowable activities. Having strangers visiting my grandmother's burial site on Halloween would be weird, offensive to me.

HISTORICAL AREAS

There is a qualifier that *"these areas contain features of cultural and historical significance requiring sensitivity to the conservation and history of the site"* (page 25). Consistency with this policy may be a starting point for uses in Pioneer Cemetery. Activities disruptive to the sensitivities of a burial ground, conservation of historical plantings, markers, path patterns and history would be inconsistent.

Option 1

You may want to consider or frame Pioneer Cemetery to be "a subset" under "HISTORICAL AREAS" with its own description and policy parameters such as the "subset" given to "SCHOOL PARKS" under neighborhood and community parks on page 23.

Page 23 in the Draft Plan states that "SCHOOL PARKS ..are a subset of neighborhood and community parks..have limited access or restricted access during hours schools are in session."

Likewise, Pioneer Cemetery could be considered "a subset" with limitations on access as it is and functions as an active burial ground. In a same manner as school parks, limitations could be appropriate during certain activities or times of memorial services or use inappropriate during the calendar year, e.g., on Halloween. Active cemeteries have certain appropriate constraints.

Option 2

You may simply want to use - have the "model" of "SCHOOL PARKS" as an example of different categories with the Salem park system where (1) uses are limited and restricted, and (2) activities on site are managed by a third party (e.g., the School District). An example of how operations vary under the "Parks" umbrella for managing hours or uses in Pioneer Cemetery. The City-School District agreements might also be useful as instruments to study for precedents or management roles.

One can point to the City of Parks Master Plan, School Parks are an example of "limited or restricted access". Not all areas defined as parks have unlimited or uncontrolled access.

HISTORICAL COMMUNITY INPUT

In reviewing the Acknowledgements of the Draft Plan, I did note that a representative from the Historic Preservation community was not included on the 2013 Draft Plan Task Force or Technical Advisory Committee nor was a representative of the City Landmarks Commission or the City Senior Historic Preservation staff. In my personal view, it is an omission.

There are at least 3 National Register properties on or eligible for the National Register (Bush House and Historical Grounds, Deepwood Estate, and Pioneer Cemetery) in the parks system. see page 26, Historical Area Acreage, Table 3.6. Waldo Park and Jason Lee Historical Marker are also listed. Historical Marion Park and Pringle Park (Auto Park) are not classified as historic.

The Draft Plan does not address the legacy of Elizabeth Lord and Edith Schryver in the Salem parks system and standing as landscape designers of national and historical significance. Lord & Schryver had input into several parks, e.g., Marion, Englewood, Pringle, Bush, Highland, Deepwood.

The full scope of Statewide Land Use Planning Goal 5, Historic Resources, should have been applied. City Council approval will incorporate the Draft Update and related amendments to the Salem Area Comprehensive Plan (Ordinance Bill No. 7-13).

ADDITIONAL OBSERVATIONS

The Draft Plan, Section 5, Master Plan Policies (pages 65-70) does not include clear policies for historic preservation, assessment of historical features or inventories of historical qualities in the system.

The section on Non-Capital Projects, (Chapter 6, page 84) Planning, does not address historical areas or features.

Table 6.1, Chapter 6, RECOMMENDATIONS "to serve Salem's needs through 2035" does not include Historical Areas.

"Historic areas..are generally opportunity acquisitions, and therefore difficult to identify" (page 71). An active strategic program for historical areas does not seem to be part of the Draft Plan. Historic areas are not difficult to identify if one does an inventory, research, an assessment and applies a professional strategic approach. There is no professional strategic approach to historical resources in the Draft Master Plan or acknowledgement of a broader community interest and resource groups for historic preservation.

Table 4.1 Summary of Park Land Needs - Historical Area - does not project any current or future acreage for a historical area. Staff needs recommendations do not include or list skills in historic preservation or interpretation.

Appendix D lists OTHER PROVIDERS, non-profits and private entities. Friends of Pioneer Cemetery and the Lord & Schryver Conservancy (Deepwood)(Bush Park) are not listed. Friends of Pioneer Cemetery provides services to the City, coordinate tours, assist recreational walks. Friends of Pioneer Cemetery have also raised and contributed significant resources. Likewise, the Lord & Schryver Conservancy and Friends of Bush Gardens.

Regards.

April 22, 2013
4 (a)

Kathy Hall - Parks Plan should emphasize trails

From: Mark Wigg <mark_wigg@hotmail.com>
To: salem city council <citycouncil@cityofsalem.net>
Date: 1/13/2013 5:13 PM
Subject: Parks Plan should emphasize trails
Attachments: skyline park trails 10-6-12.png; fairmont new trails aerial.PNG

Dear Mayor and Councilors,

People in Salem Like Trails

According to community surveys, the most popular activity in our parks is using trails for walking, running, skate boarding, roller-blading, and biking. By a wide margin, people listed building more trails as the highest need for parks. The survey also revealed that neighborhood connectivity and connectivity between parks are high priorities, i.e. build more trails.

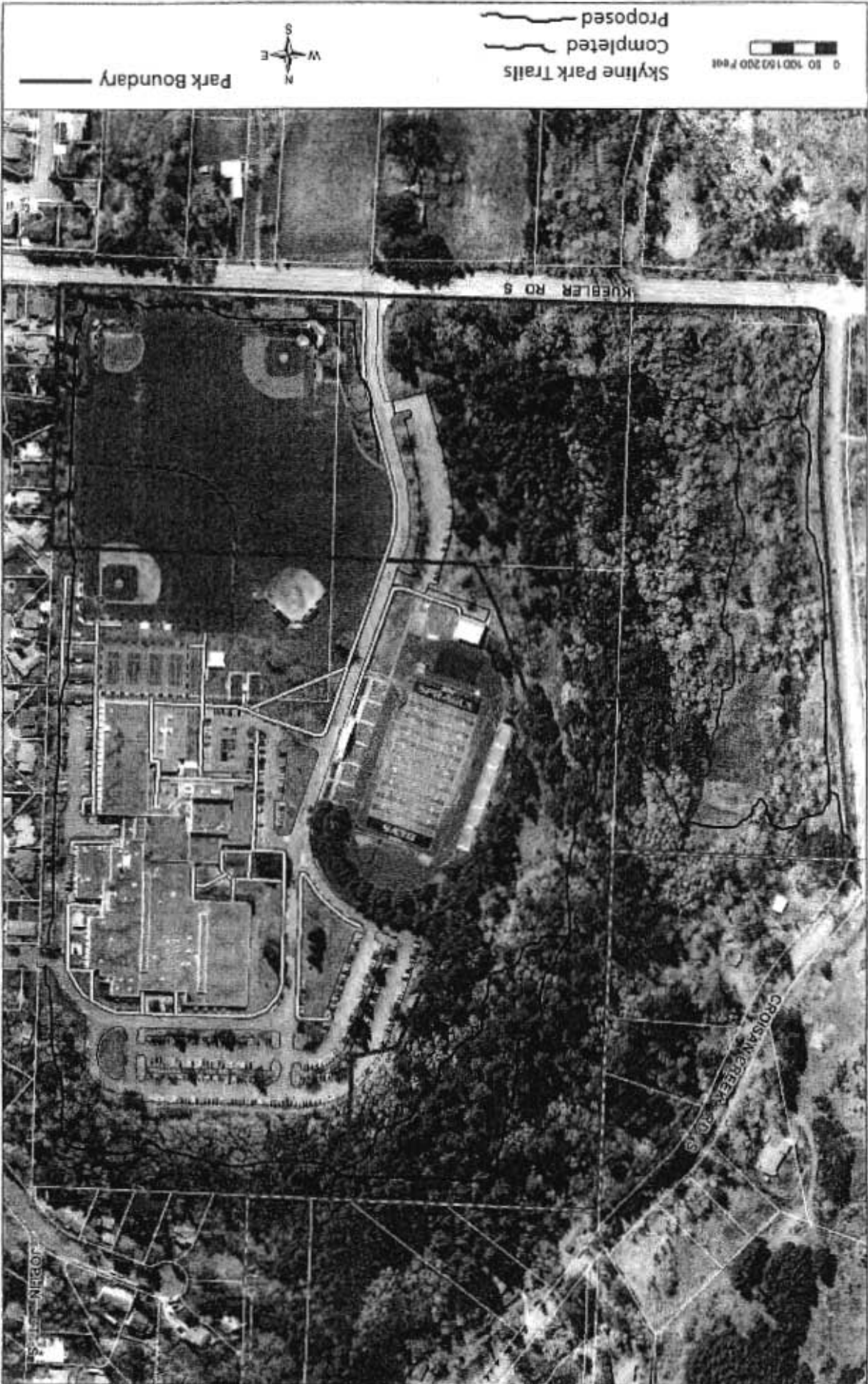
In their review of Salem Parks, The Trust for Public Land recommended that Salem create a new "brand" for parks focusing on trails and that SDC funds prioritize trail construction. Trails can be one of the least expensive improvements that can be made and trails can be constructed by volunteers. So it is disappointing to see the little emphasis given to trails in the parks plan. Only one trail is proposed for construction in Chapter 7 Implementation, the Minto-Brown to Riverfront Park Trail and only one trail is proposed for improvement, the Croisan Trail, which was constructed by volunteers does not need a \$250,000 upgrade.

With a little help from the City, we could have trails in every undeveloped park in the city by the end of next summer. By partnering with the school district, county, and state, we could also have miles of new trails connecting neighborhoods and parks. We don't need millions of new dollars for these trails, just a little help and coordination from the city.

The attached aerial photos show some new trails created last fall by volunteers as examples of what can be done with help and encouragement from the city. Check them out when you have a chance.

With appreciation for your service to Salem,

Mark Wigg



Skyline Park Trails
Completed
Proposed



Park Boundary



1 **ENGROSSED**

ORDINANCE BILL NO. 7-13

2 AN ORDINANCE RELATING TO THE COMPREHENSIVE PARK SYSTEM MASTER
3 PLAN UPDATE; AMENDING THE SALEM AREA COMPREHENSIVE PLAN

4 *The City of Salem ordains as follows:*

5 **Section 1. Findings**

6 **a. Statewide Planning Goals**

7 (1) Goal 1: Citizen Involvement. To develop a citizen involvement program that ensures
8 the opportunity for citizens to be involved in all phases of the planning process.

9 The City conducted a substantial public involvement process beginning in 2007 prior
10 to conducting any public hearings on the proposed plan, including presentations to
11 neighborhood associations, business organizations, citizen open houses, use of focus
12 groups, surveys, and creation of a Parks Revenue and Master Plan Task Force to obtain
13 public input throughout the planning process. The proposed plan was reviewed by Salem
14 Parks and Recreation Advisory Board. The City conducted a public hearing before the
15 Planning Commission, the City's committee for citizen involvement under Goal 1, and a
16 public hearing before the City Council. The public outreach activities, public
17 involvement in the planning process, and hearings before both the Planning Commission
18 and City Council comply with, and therefore satisfy, Goal 1.

19 (2) Goal 2: Land Use Planning. To establish a land use planning process and policy
20 framework as a basis for all decisions and actions related to use of land and to assure an
21 adequate factual base for such decisions and actions.

22 The Comprehensive Park System Master Plan Update (CPSMP Update) is adopted as
23 a detailed plan of the Salem Revised Code. The CPSMP Update contains comprehensive
24 Master Plan Policies and is adopted as part of the Salem Area Comprehensive Plan.
25 These policies, together with the goals, policies, maps, and projects found in the Plan,
26 constitute the basis for parks and recreation planning within the Salem Urban Area. The
27 proposed update to the Comprehensive Parks System Master Plan complies with Goal 2
28 because, as set forth in these findings, it is consistent with the Open Space, Parks, and
29 Recreation Goal and Policies contained in the Salem Area Comprehensive Plan that
30

1 support the recreation needs of the Salem Urban Area through the acquisition and
2 development of adequate parks and recreation facilities.

3 **(3) Goal 3: Agricultural Lands.** To preserve and maintain agricultural lands.

4 The proposed CPSMP Update is consistent with the land use designations contained
5 in the Salem Area Comprehensive Plan. None of the proposed park land acquisitions or
6 developments designated for active recreational activities, as shown on Map 3: Proposed
7 Park System, will convert land designated for Exclusive Farm Use by the City's Zoning
8 Ordinance to non-agricultural uses beyond what is anticipated in the Salem Area
9 Comprehensive Plan, and therefore, the proposed Plan Update complies with Goal 3.

10 **(4) Goal 4: Forest Lands.** To conserve forest lands by maintaining the forest land base
11 and to protect the state's forest economy by making possible economically efficient forest
12 practices that assure the continuous growing and harvesting of forest tree species as the
13 leading use on forest land consistent with sound management of soil, air, water, and fish
14 and wildlife resources and to provide for recreational opportunities and agriculture.

15 The areas proposed for acquisition and development of parks as shown in Map 3:
16 Proposed Parks System of the CPSMP Update are all contained within the Salem Urban
17 Growth Boundary. The proposed CPSMP Update will have no impact on forest lands,
18 because there are no forest lands designated within the Salem Urban Growth Boundary,
19 and therefore the proposed CPSMP Update complies with Goal 4.

20 **(5) Goal 5: Natural Resources, Scenic and Historic Areas, and Open Spaces.** To protect
21 natural resources and conserve scenic and historical areas and open spaces.

22 The CPSMP Update shows existing park lands and identifies future planned park land
23 acquisition and development consistent with conserving sensitive open spaces, scenic
24 areas, and historic resources. The proposed CPSMP Update includes 1,928 acres of
25 existing park land and identifies the need for an additional 1,105 acres of park land to
26 meet the demands of future growth, as guided by the Salem Area Comprehensive Plan.
27 Of the existing 1,928 acres of park land, 1,061 acres, or 55 percent of the total acreage, is
28 designated as Natural Area. The CPSMP Update calls for additional acquisition of areas
29 designated as Natural Areas as opportunities become available. The CPSMP Update
30 includes an inventory of 23 acres of historic properties, with associated structures and

1 calls for their continued preservation. The CPSMP Update calls for the continued use of
2 the *Sensitive Areas Management Handbook* to delineate and protect sensitive natural
3 resources within natural areas. The CPSMP Update Master Plan Policies 3.3, 3.5, and 3.6
4 support the establishment of an interconnected system of trails and identifies alignments
5 of future trails through developed and undeveloped park lands, and designated Natural
6 Areas. The CPSMP Update contains comprehensive park goals and policies that are
7 supportive of maintaining and expanding the community's park lands, open spaces,
8 natural areas, and historic resources, and therefore, complies with Goal 5.

9 (6) Goal 6: Air, Water, and Land Resources Quality. To maintain and improve the
10 quality of air, water, and land resources of the state.

11 The proposed CPSMP Update Master Plan Policies 2.9, 2.12, 2.13, and 2.14 support
12 the maintenance and improvement of the quality of air, water, and land resources,
13 particularly through the use of the *Sensitive Areas Management Handbook*, a policy
14 encouraging water conservation through sustainable practices, and a policy encouraging
15 the use of "green" technology in parks facilities. The trail system shown in Map 4:
16 Proposed Trail System of the CPSMP Update promotes the use of non-motorized
17 transportation modes, such as pedestrian and bicycle travel, to access and circulate within
18 the City's system of parks, historic properties, and Natural Areas, thereby promoting
19 improved air quality. Development of park properties and associated amenities will be
20 undertaken consistent with Oregon and local regulations related to the protection of air,
21 water, and land resources, including the incorporation of sustainable construction
22 practices. The CPSMP Update provides for a system of park properties and amenities
23 that provides a balanced approach to active and passive recreation needs, supporting the
24 protection and conservation of air, water, and land resources, consistent with Goal 6.

25 (7) Goal 7: Areas Subject to Natural Disasters and Hazards. To protect people and
26 property from natural hazards.

27 The CPSMP Update seeks to limit the construction of new active recreation facilities
28 and amenities in areas that are known to be prone to damage or destruction due to
29 disasters or hazards. The emphasis will be on developing passive recreational amenities
30 in those areas. CPSMP Update Master Plan Policies 2.14 and 3.3 provide that all park

1 facilities and amenities located within areas subject to hazards, where avoidance was not
2 possible or desirable, will be designed and constructed to incorporate proper mitigation
3 and design elements, appropriate to the respective hazard, in compliance with Goal 7.

4 (8) Goal 8: Recreational Needs. To satisfy the recreational needs of the citizens of the
5 state and visitors and, where appropriate, to provide for the siting of necessary
6 recreational facilities including destination resorts.

7 Compliance with Goal 8 is one of the overarching goals of the CPSMP Update. The
8 CPSMP Update Master Plan goals and policies support the provision of a park system
9 balanced between the active and passive recreation needs of the community; park
10 facilities distributed equitably throughout the community; and having facilities accessible
11 by all travel modes, including persons with disabilities. The CPSMP Update sets a total
12 level-of-service goal of developed park land of 7.0 acres per 1,000 persons. CPSMP
13 Update Master Plan Policy 4.1 further sets a level-of-service for each developed park
14 classification: neighborhood parks, community parks, and urban parks. Integrated into
15 the park land level-of-service is a recreational facility level-of-service based on existing
16 and future community needs. The CPSMP Update contains various policies that support
17 the development of a park system that provides for a variety of both active and passive
18 recreational facilities, consistent with Goal 8.

19 (9) Goal 9: Economic Development. To provide adequate opportunities throughout the
20 state for a variety of economic activities vital to the health, welfare, and prosperity of
21 Oregon's citizens.

22 The CPSMP Update identifies existing and future park facilities and amenities that
23 meet the recreational needs of the community, thus making the City attractive to
24 employers and economic activity. The CPSMP Update specifically calls for the
25 maintenance and expansion of the Wallace Marine Softball Complex, home to the
26 community's softball program and numerous national-level softball tournaments, all of
27 which bring in significant benefit to the local economy. This and the development of
28 other needed park facilities will support an environment for economic development in
29 Salem, consistent with Goal 9.

30 (10) Goal 10: Housing. To provide for the housing needs of citizens of the state.

1 The CPSMP Update identifies a system of park and recreational facilities, distributed
2 throughout the community, that provide for the open space and recreational needs of
3 residential neighborhoods and various housing types throughout the Salem Urban Area,
4 thus supportive of Goal 10.

5 **(11) Goal 11: Public Facilities and Services.** To plan and develop a timely, orderly, and
6 efficient arrangement of public facilities and services to serve as a framework for urban
7 and rural development.

8 The CPSMP Update contains goals and policies that guide the acquisition and
9 development of future park land and facilities, specifically under Goal 4, which calls for
10 the cost-effective and efficient acquisition, development, maintenance, and operation of
11 park facilities in support of the City's existing and future needs. CPSMP Update Master
12 Plan Policy 1.2 encourages an equitable distribution of park facilities throughout the
13 community, as shown in Map 3: Proposed Park System, consistent with the adopted
14 levels-of-service for park acreage and facility needs. CPSMP Update policies call for
15 park land to be acquired as development occurs in that specific area of the community,
16 and that it be developed when build-out of an individual park's service area reaches 50
17 percent. In addition, the CPSMP Update Master Plan Policy 1.3 supports phased
18 development of park properties consistent with an orderly and efficient provision of
19 urban services, thereby conforming to Goal 11.

20 **(12) Goal 12: Transportation.** To provide and encourage a safe, convenient, and
21 economic transportation system.

22 The CPSMP Update identifies a network of trails that support the use of non-
23 motorized travel modes, such as pedestrian and bicycle modes of travel, for park patrons
24 to access and circulate within the City's park system. The trail network identified in Map
25 4: Proposed Trail System in the CPSMP Update is consistent with the trail network
26 adopted in the Salem Transportation System Plan. Goal 3 of the CPSMP Update calls for
27 a citywide park system that can be accessed by a variety of transportation modes, with an
28 emphasis on non-motorized modes for neighborhood parks, adding accessibility and
29 parking for motorized travel modes for parks in the community and urban categories. The
30 design and construction of park facilities to meet Americans with Disabilities Act

1 standards is included in the CPSMP Update's policies. The CPSMP Update's emphasis
2 on multi-modal accessibility complies with Goal 12.

3 (13) Goal 13: Energy and Conservation. To conserve energy.

4 The policy emphasis on multi-modal accessibility to park facilities, especially non-
5 motorized access, supported by a network of trails, and encouragement of sustainable
6 practices, demonstrates the CPSMP Update's conformity with Goal 13.

7 (14) Goal 14: Urbanization. To provide an orderly and efficient transition from rural to
8 urban land use, to accommodate urban population and urban employment inside urban
9 growth boundaries, to ensure efficient use of land, and to provide for livable
10 communities.

11 The CPSMP Update contains policies that guide the acquisition and development of
12 future park land and facilities, specifically under Goal 4, which calls for the cost-effective
13 and efficient acquisition, development, maintenance, and operation of park facilities in
14 support of the City's existing and future needs. Master Plan Policy 1.2 of the CPSMP
15 Update calls for an equitable distribution of park facilities throughout the community, as
16 shown in Map 3: Proposed Park System. Master Plan Policy 4.6 calls for park land to be
17 acquired as development occurs in that specific area of the community, and that it be
18 developed when build-out of an individual park's service area reaches 50 percent. In
19 addition, Master Plan Policy 1.3 supports phased development of park properties
20 consistent with an orderly and efficient provision of urban services, thereby conforming
21 to Goal 14.

22 (15) Goal 15: Willamette River Greenway. To protect, conserve, enhance, and maintain
23 the natural, scenic, historical, agricultural, economic, and recreational qualities of land
24 along the Willamette River as the Willamette Greenway.

25 Through its goals and policies, the CPSMP Update acknowledges the importance of
26 maintaining the integrity of the Willamette River Greenway through the careful provision
27 of trails and passive recreation amenities within the Greenway area, being sensitive to
28 natural areas, scenic views, and historic resources, while providing appropriate
29 recreational access to the Willamette River for fishing, swimming, hiking, and boating.
30 This balanced approach between accessibility and preservation is supportive of Goal 15.

1 (16) Goals 16, 17, 18, and 19: Coastal Resource Goals.

2 These Goals do not apply to the CPSMP Update.

3 **b. Salem Area Comprehensive Plan**

4 The CPSMP Update is consistent with and complies with the goals, objectives, and
5 policies found in the Salem Area Comprehensive Plan, as described below:

6 (1) Section IV (B), General Development Policy 1 Citizen Involvement: Opportunities
7 for broad-based citizen involvement in the development, revision, monitoring, and
8 implementation of the Salem Area Comprehensive Plan shall be provided by the City of
9 Salem and Marion and Polk Counties. Where neighborhood groups have been officially
10 recognized by the governing body, they shall be included in the planning process. To
11 help assure citizen participation and information, public hearings shall be held prior to all
12 land use ordinances.

13 The City conducted a substantial public involvement process beginning in 2007 prior
14 to conducting any public hearings on the proposed plan, including presentations to
15 neighborhood associations, business organizations, citizen open houses, use of focus
16 groups, surveys and creation of a Parks Revenue and Master Plan Task Force to obtain
17 public input throughout the planning process. The proposed plan was reviewed by Salem
18 Parks and Recreation Advisory Board. The City conducted a public hearing before the
19 Planning Commission and a public hearing before the City Council. The public outreach
20 activities, public involvement in the planning process, and hearings before both the
21 Planning Commission and City Council comply with, and therefore satisfy, this policy.

22 (2) Section IV (B), General Development Policy 6 Carrying Capacity: All public and
23 private development shall meet the requirements of applicable local, state, and federal
24 standards.

25 The projects identified in the CPSMP Update will be designed and constructed to
26 meet all applicable national standards for safety and for accessibility under the Americans
27 with Disabilities Act, as supported by Master Plan Policies 2.11 and 3.7, thereby
28 satisfying this policy.

29 ////

30 ////

1 (3) Section IV (B), General Development Policy 11 Handicapped Access: Buildings and
2 facilities open to the public should be well designed to fulfill their specified function,
3 taking into consideration the needs of handicapped persons.

4 The projects identified in the CPSMP Update will be designed and constructed to
5 meet the accessibility requirements under the Americans with Disabilities Act, as
6 supported by Master Plan Policy 3.7, thereby satisfying this policy.

7 (4) Section IV (B), General Development Policy 13 Designated Open Space: Land use
8 regulations shall encourage public spaces, both natural and manmade, for either active or
9 passive enjoyment, including natural areas, open plazas, pedestrian malls, and play areas.

10 The CPSMP Update contains policies and levels-of-service for park acreage and
11 recreational facilities that provide for the continued acquisition and development of
12 needed park facilities to meet community needs, providing for both active and passive
13 recreation activities. The CPSMP Update contains policies that guide the park land
14 acquisition process, tying it to new development. The CPSMP Update encourages the
15 continued acquisition of open spaces and natural areas as opportunities arise. The
16 combination of existing park lands and future acquisitions addressed in the CPSMP
17 Update support the Designated Open Space Policy.

18 (5) Section IV (B), General Development Policy 16 Public Facilities Plan: Public
19 facility projects, including maps and descriptions of locations or service areas, shall be
20 shown in the Salem Urban Area Public Facilities Plan, which includes the Salem Capital
21 Improvement Program, facility master plans, and sector plans.

22 Adoption of the CPSMP Update makes it a part of the Salem Area Comprehensive
23 Plan, a detailed plan of the Salem Revised Code, and is incorporated into the Salem
24 Urban Area Public Facilities Plan. The projects identified in the CPSMP Update will be
25 included into the Capital Improvement Program as funding for their design and
26 construction is identified. This is supported by Master Plan Policies 2.7 and 2.11 in the
27 CPSMP Update.

28 (6) Section IV (D), Growth Management Policy 3 Programming Development: Criteria
29 for the programming of development shall be as follows: (a) The financial capability of
30 the City of Salem to provide certain facilities and services as authorized through the

1 budgetary process; (b) The technical requirements of public facility master plans; (c) The
2 need for sufficient amounts of buildable land to maintain an adequate supply in the
3 marketplace; and (d) The willingness of the development community to assume the
4 burden of funding the cost of providing certain facilities. The City of Salem shall provide
5 levels of services to city residents consistent with community needs as determined by the
6 City Council, within the financial capability of the City, and subject to relevant legal
7 constraints on revenues and their applications.

8 The CPSMP Update sets in place specific levels-of-service for park acreage per
9 1,000 residents, based on the specific park categories of neighborhood park, community
10 park, and urban park, as well as a total for all three categories. In addition, the
11 neighborhood park category has a recommended service area radius of one-half mile to
12 satisfy the spatial requirements for park facilities. The geographic distribution of future
13 park properties is shown on Map 3: Proposed Park System. CPSMP Update policies
14 address funding issues for the acquisition and development of future park facilities,
15 including the use of Parks System Development Charges, grants, donations, and other
16 public and private funds.

17 (7) Section IV (D), Growth Management Policy 11 Facility Responsibility: Where
18 development creates a demand for new or expanded facilities and services, a share of the
19 costs of new or expanded facilities and services should be borne by the new development
20 itself.

21 The Master Plan Policies contained under Goal 4 of the CPSMP Update address the
22 methods of funding future park land acquisitions and development of recreational
23 facilities, including the use of Parks System Development Charges, thus providing the
24 basis for this policy in relation to parks infrastructure.

25 (8) Section IV (E), Residential Development Policy 2 Facilities and Service Levels:
26 Residential uses and neighborhood facilities and services shall be located to:

27 (a) Accommodate pedestrian, bicycle, and vehicle access; (b) Accommodate population
28 growth; (c) Avoid unnecessary duplication of utilities, facilities, and services; and (d)
29 Avoid existing nuisances and hazards to residents.
30

1 The CPSMP Update sets in place specific levels-of-service for park acreage per 1,000
2 residents, based on the specific park categories of neighborhood park, community park,
3 and urban park, as well as a total for all three categories. In addition, the neighborhood
4 park classification has a recommended service area radius of ½ mile to satisfy the spatial
5 requirements for park facilities. The geographic distribution of future park properties is
6 shown on Map 3: Proposed Park System. Using the levels-of-service goals and
7 distribution guidance contained in the CPSMP Update provides for adequate
8 development of parks facilities in support of residential development.

9 (9) Section IV (H), Economic Development Goal: Strengthen the economic base of the
10 Salem area to sustain the economic growth necessary to provide adequate employment
11 opportunities and maintain community livability.

12 The CPSMP Update identifies existing and future park facilities and amenities that
13 meet the recreational needs of the community, thus making the City a place attractive to
14 employers and economic activity. The CPSMP Update specifically calls for the
15 maintenance and expansion of the Wallace Marine Softball Complex, home to the
16 community's softball program and numerous national-level softball tournaments, all of
17 which bring significant benefit to the local economy. This and the development of other
18 needed park facilities support an environment for economic development in Salem,
19 consistent with this goal.

20 (10) Section IV (J), Transportation Policy 4 Multimodal Transportation System: The
21 transportation system for the Salem Urban Area shall consist of an integrated network of
22 facilities and services for a variety of motorized and non-motorized travel modes.

23 The CPSMP Update identifies a network of trails that support the use of non-
24 motorized travel modes, such as pedestrian and bicycle travel, for park patrons to access
25 and circulate within the City's park system. The trail network identified in Map 4:
26 Proposed Trail System in the CPSMP Update is consistent with the trail network adopted
27 in the Salem Transportation System Plan. Goal 3 of the CPSMP Update calls for a
28 citywide park system that can be accessed by a variety of transportation modes, with an
29 emphasis on non-motorized modes for neighborhood parks, adding accessibility and
30 parking for motorized travel modes for parks in the community and urban categories. The

1 design and construction of park facilities to meet Americans with Disabilities Act
2 standards is included in the CPSMP Update's policies. The CPSMP Update's emphasis
3 on multi-modal accessibility complies with this policy.

4 (11) Section IV (K), Open Spaces, Parks and Recreation Policy 1 Acquisition and
5 Development: Public parks shall be acquired and developed as recommended by the
6 Comprehensive Park System Master Plan. Early acquisition of parks sites shall be
7 considered in anticipation of future needs and to minimize land costs as described in the
8 Urban Growth Management Program.

9 The CPSMP Update contains Master Plan Policies under Goals 1 through 4 and Map
10 3: Proposed Park System that provide the basis for the acquisition of park properties and
11 development of recreation amenities. Future park and recreation needs are identified
12 through the integration of levels-of-service for park acreage and recreation facilities.

13 (12) Section IV (K), Open Spaces, Parks and Recreation Policy 2 Priority Acquisition:
14 Priority shall be given to acquiring and developing neighborhood, community, and large
15 urban parks. Exceptions will occur in isolated sub-neighborhood units where removing
16 access barriers or providing pedestrian/bicycle linkages to existing parks will be given
17 first priority in satisfying any given service area's recreational needs.

18 The CPSMP Update renames the "large urban" park classification to "urban park."
19 Master Plan Policy 4.1 identifies park acreage levels-of-service for the neighborhood
20 park, community park, and urban park classifications. No other park classifications have
21 level-of-service goals, thus reinforcing the priority of acquiring and developing the
22 neighborhood park, community park, and urban park classifications. The Master Plan
23 Policies under Goal 3 of the CPSMP Update support the reduction of barriers to improve
24 access to parks.

25 (13) Section IV (K), Open Spaces, Parks and Recreation Policy 3 School Site and Parks
26 Coordination: The site selection criteria used to evaluate and select new park sites shall
27 include the location of complementary public facilities such as school sites. The City and
28 School District shall enter into an intergovernmental agreement to further the joint
29 acquisition and development of park and school sites.

30

1 An intergovernmental agreement between the City and School District was not
2 initiated after adoption of this policy in 1999. Agreements have been approved specific
3 to individual projects. The last sentence of Section IV (K), Policy 3 is deleted, as
4 implemented in Section 5 of this ordinance. Master Plan Policies 1.5, 1.7c, 4.4b, and
5 4.10 of the CPSMP Update support the cooperative acquisition of parks and school
6 properties, as set forth in this policy.

7 (14) Section IV (K), Open Spaces, Parks and Recreation, Policy 4 Recreation: Private
8 and public sectors should look for opportunities to meet park facility needs through
9 cooperative agreements. The City shall provide the foundation for private programs or
10 facilities, volunteers, and other appropriate methods to supplement and extend the City's
11 resources in developing and maintaining the park system.

12 Master Plan Policies 1.5, 1.7c, 1.7g, 2.6, 4.4b, 4.5, and 4.10 in the CPSMP Update
13 support public and private sector cooperation in the acquisition and development of park
14 land and facilities. Master Plan Policy 4.11 supports the use of community volunteers in
15 improving the parks system and performing on-going maintenance.

16 (15) Section IV (K), Open Spaces, Parks and Recreation, Policy 5 Open Space: The
17 preservation and connection of identified natural open space areas shall be protected
18 through public acquisition and/or land use regulation.

19 Master Plan Policies 2.9, 2.14, 3.2, 3.3, 3.4, and 4.5 of the CPSMP Update support
20 the preservation and access to natural areas and open spaces.

21 (16) Section IV (K), Open Spaces, Parks and Recreation, Policy 6 Heritage Trees:
22 Heritage and stands of significant trees, as defined by City ordinance, should not be cut
23 or damaged except when deemed necessary for public safety or reasons stipulated by
24 ordinance.

25 Master Plan Policies 1.9 and 1.10 of the CPSMP Update address the preservation of
26 trees during development of park land, including the preservation of tree groves,
27 whenever possible. Master Plan Policy 1.9 specifically encourages the preservation and
28 expansion of forested areas per the City's tree canopy goals.

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(17) Section IV (K), Open Spaces, Parks and Recreation, Policy 7 Riparian Related: The development of uses relating to the Willamette River and area streams for recreation and scenic enjoyment should be encouraged.

Master Plan Policies 2.14, 3.2, 3.3, 3.4, and 4.5c of the CPSMP Update support the appropriate use of riparian areas of the Willamette River and area streams for recreation and scenic enjoyment.

(18) Section IV (L), School Location and Development, Policy 4 Acquisition Sites: Acquisition of school sites should be coordinated with cities and counties to further the joint acquisition and development of park and school sites and to permit the joint use of school and park facilities.

Master Plan Policies 1.5, 1.7c, 4.4b, and 4.10 of the CPSMP Update support the cooperative acquisition of parks and school properties, as set forth in this policy.

(19) Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 3 Natural, Ecological, Historic, and Scenic Areas: Identified areas of significant architectural, archeological, natural, ecological, historic, or scenic value, which have been so designated and approved by the appropriate governing body, shall be protected for future generations. Where no conflicting uses have been identified, such resources shall be managed to preserve their original character. When conflicting uses are identified, resources shall be protected by acquisition or by plans which limit the intensity of development and promote conservation of these resources.

The CPSMP Update identifies 23 acres containing historic resources, including historic structures, that are protected as part of the City's park system.

(20) Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 4 Drainage Courses: Stormwater storage facilities shall be located, designed, and maintained in accordance with the Stormwater Master Plan and the Comprehensive Park System Master Plan in order to facilitate joint use of such facilities to the extent possible.

Master Plan Policies 1.8, 2.14, 4.5, and 4.8 of the CPSMP Update support the integration of stormwater facilities into developed parks in the neighborhood, community, and urban park classifications.

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(21) Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 6
Wildlife Habitats: Identified significant wildlife habitats shall be protected and managed
in accordance with State wildlife management practices. The importance of riparian
vegetation as wildlife habitat shall be considered during the development review process.

Master Plan Policies 1.9, 1.10, 2.9, 2.13, 2.14, and 3.3 of the CPSMP Update support
the protection of wildlife habitats and natural areas as part of the acquisition,
development, operation, and maintenance of the City's park system.

(22) Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy 7
Flood Hazards: Development in the floodplain shall be regulated to preserve and
maintain the capability of the floodplain to convey the flood water discharges and to
minimize danger to life and property.

The CPSMP Update seeks to limit the construction of new active recreation facilities
and amenities in areas that are known to be prone to damage or destruction due to
disasters or hazards. Where this is not possible, the emphasis will be on developing
passive recreational amenities in those areas. All park facilities and amenities located
within areas subject to hazards, where avoidance is not possible or desirable, will be
designed and constructed to incorporate proper mitigation and design elements,
appropriate to the respective hazard, therefore supporting compliance with this policy.

(23) Section IV (N), Scenic and Historic Areas, Natural Resources and Hazards, Policy
10 Historic Sites and Structures: The historic, cultural, and architectural character of
structures identified in the National Register of Historic Places and structures designated
as historic buildings pursuant to Salem Revised Code 56 shall be preserved. Preservation
is achieved by limiting those uses that conflict with the historic resources, identified to be
building alteration and demolition. Salem Revised Code, Chapter 56, the implementing
ordinance, provides the process for alteration/demolition review and limitation, as well as
the procedure for making additional designations.

The CPSMP Update identifies 23 acres of historic properties, including historic
structures, that are protected as part of the City's park system.

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1 (24) Section IV (O), Willamette River Greenway, Policy 1 Use of Land: Regulations to
2 control the use of land and intensity of uses within the Willamette River Greenway
3 Boundary shall be maintained.

4 Master Plan Policies 2.14, 3.2, 3.3, 3.4, 3.6, and 4.5c of the CPSMP Update support
5 the appropriate use of riparian areas of the Willamette River and area streams for
6 recreation and scenic enjoyment.

7 (25) Section IV (O), Willamette River Greenway, Policy 2 Vegetation and Wildlife:
8 Riparian vegetation and wildlife within the Greenway Boundary shall be conserved.
9 Conservation shall include protecting and managing riverbanks, sloughs, wildlife, and
10 vegetation.

11 Master Plan Policies 2.14, 3.2, 3.3, 3.4, 3.6, and 4.5c of the CPSMP Update support
12 the appropriate use of riparian areas of the Willamette River and area streams for
13 recreation and scenic enjoyment.

14 (26) Section IV (O), Willamette River Greenway, Policy 5 Public Access: Development
15 and redevelopment within the Greenway Boundary should include provisions for public
16 access to and along the river.

17 Master Plan Policies 2.14, 3.2, 3.3, 3.4, 3.6, and 4.5c of the CPSMP Update support
18 the appropriate use of riparian areas of the Willamette River and area streams for
19 recreation and scenic enjoyment.

20 (27) Section IV (O), Willamette River Greenway, Policy 6 Park and Recreation Sites:
21 Existing parks within the Greenway Boundary shall be preserved and maintained.
22 Additional sites for recreation and scenic views and access to the Willamette River
23 should be acquired.

24 Master Plan Policies 3.2, 3.3, 3.4, and 4.5c of the CPSMP Update support the
25 appropriate use of riparian areas of the Willamette River and area streams for recreation
26 and scenic enjoyment.

27 **c. 2008-2012 Oregon Statewide Comprehensive Outdoor Recreation Plan**

28 The 2008-2012 Oregon Statewide Comprehensive Outdoor Recreation Plan (SCORP)
29 constitutes Oregon's basic five-year plan for outdoor recreation. It also provides
30 guidance for the federally-funded Land and Water Conservation Fund program and other

1 Oregon Parks and Recreation Department (ORPD) grant programs. The ORPD supports
2 the implementation of key statewide and local planning recommendations through
3 partnerships and ORPD-administered grant programs. The CPSMP Update is consistent
4 and supportive of the goals and recommendations of the SCORP, as described below:

5 (1) Key Planning Recommendations for a Rapidly Aging Oregon Population, Local
6 Recommendation #1: Greater priority for trail acquisition and development projects in
7 high-priority counties and communities as identified in the Population Research Center in
8 OPRD-administered grant programs.

9 The City of Salem is listed as a high-priority community in relation to this policy.
10 Master Plan Policies 3.1, 3.2, 3.4, 3.5, 3.6, 3.7, and Map 4: Proposed Trail System of the
11 CPSMP Update are supportive of the trail acquisition and development recommendations
12 contained in the SCORP.

13 (2) Key Planning Recommendations for Fewer Oregon Youth Learning Outdoor Skills,
14 Local Recommendation #1: Provide funding and assistance for innovative park designs
15 to connect youth with nature in high-priority counties and communities as identified by
16 the Population Research Center in OPRD-administered grant programs.

17 The City of Salem is listed as a high-priority community in relation to this policy.
18 Master Plan Policies 1.1, 1.2, 2.9, 3.3, 3.6, and 4.10 of the CPSMP Update are supportive
19 of providing opportunities for youth to connect with nature. In addition, the City of
20 Salem has an inventory of 1,061 acres of park land classified as natural area, thereby
21 providing opportunities for youth to explore and experience natural areas, supportive of
22 the recommendations contained in the SCORP.

23 (3) Key Planning Recommendations for an Increasingly Diverse Oregon Population,
24 Local Recommendation #1: Greater priority for developing group day-use facilities,
25 recreational trails, outdoor sports fields, close-to-home camping, and alternative camping
26 opportunities in high priority counties and communities as identified by the Population
27 Research Center in OPRD-administered grant programs.

28 The City of Salem is listed as a high-priority community in relation to this policy.
29 Master Plan Policies 1.1, 1.2, 1.7, 3.3, 3.6, and 4.10 of the CPSMP Update are supportive
30

1 of providing park and recreation opportunities for a diverse population, as identified in
2 the SCORP.

3 **Section 2.** The Comprehensive Park System Master Plan, adopted April 26, 1999, and amended
4 April 26, 2010, is hereby deleted in its entirety and replaced with the Comprehensive Park
5 System Master Plan Update, as set forth in "Exhibit 1," which is attached hereto and
6 incorporated herein by reference.

7 **Section 3.** The Salem Area Comprehensive Plan, Section IV (K), Open Space, Parks and
8 Recreation, Policy 2 Priority Acquisition is hereby amended as follows:

9 "Priority shall be given to acquiring and developing neighborhood, community, and large
10 urban parks. Exceptions will occur in isolated sub-neighborhood units where removing
11 access barriers or providing pedestrian/bicycle linkages to existing parks will be given
12 first priority in satisfying any given service area's recreational needs."

13 **Section 4.** The Salem Area Comprehensive Plan, Section IV (K), Open Space, Parks and
14 Recreation, Policy 3 School Site and Parks Coordination is hereby amended as follows:

15 "The site selection criteria used to evaluate and select new park sites shall include the
16 location of complementary public facilities such as school sites. ~~The City and School~~
17 ~~District shall enter into an intergovernmental agreement to further the joint acquisition~~
18 ~~and development of park and school sites."~~

19 **Section 5.** The Salem Area Comprehensive Policies Plan, Chapter IV, "Salem Area Goals and
20 Policies," Section N, "Scenic and Historic Areas, Natural Resources and Hazards," Subsection
21 10, "Historic Sites and Structures" is hereby amended as follows:

22 The historic, cultural, and architectural character of structures identified in the National
23 Register of Historic

24 Places and structures designated as historic buildings pursuant to the City's land use
25 regulations ~~Salem Revised Code Chapter 56~~ shall be preserved. Preservation is achieved
26 by limiting those uses that conflict with the historic resource, identified to be building
27 alteration and demolition. The City's land use regulations provide SRC Chapter 230;
28 ~~provides~~ the process for alteration/demolition review and limitation, as well as the
29 procedure for making additional designations.

30 **Section 6.** SRC 66.125 is amended to read as follows:

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(a) The Development Review Committee shall required that a UGA Development Permit applicant reserve for dedication prior to development approval that property within the development site that is necessary for an adequate neighborhood park, access to such park, and recreation routes, or similar uninterrupted linkages, based upon the Comprehensive Parks System Master Plan.

(b) For purposes of this section, an adequate neighborhood park site is one that meets the Level of Service (LOS) of ~~2.5~~ 2.25 acres per 1000 population, utilizing an average service radius of ~~4/3~~ 1/2 mile.

Section 7. The Comprehensive Park System Master Plan Update adopted by Section 2 of this ordinance is hereby made a part of the Salem Area Comprehensive Plan.

Section 8. Severability. Each section of this ordinance, and any part thereof, is severable, and if any part of this ordinance is held invalid by a court of competent jurisdiction, the remainder of this ordinance shall remain in full force and effect.

PASSED by the City Council this 13th day of May, 2013.

ATTEST:

Kathleen Hall

City Recorder

Approved by City Attorney: *[Signature]*

Checked by: M. Becktel

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Exhibit 1

Exhibit 1, the Comprehensive Park System Master Plan Update, which is a multiple-page document, is available at the City Recorder's office and on the City of Salem website at the following link:

http://www.cityofsalem.net/Residents/Parks/Documents/park_system_plan_v2.4_web.pdf

The original of the Comprehensive Park System Master Plan Update, will be filed with Ordinance Bill No. 7-13 upon adoption.



MAY 2013

COMPREHENSIVE PARK SYSTEM MASTER PLAN UPDATE

CITY OF SALEM, OREGON

CITY OF SALEM
COMPREHENSIVE PARK SYSTEM
MASTER PLAN UPDATE



ADOPTED MAY 13, 2013

ACKNOWLEDGMENTS

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CHAPTER I INTRODUCTION

PLAN PURPOSE

This Comprehensive Parks System Master Plan (CPSMP) is the planning document that will direct the future of Salem's park system. It builds on, advances, and updates the previous CPSMP adopted in 1999. This plan identifies goals, policies, recommendations, and an implementation plan to guide park acquisition and development in the City of Salem through the year 2035.

The Salem park system was quite different when the previous CPSMP was prepared in 1999. The Park System had been suffering under a moratorium on park acquisition and development, and many older parks had fallen into disrepair. Most existing parks were rated fair or poor quality. The 1999 Plan sparked many changes to Salem's park system. In the 13 years since that plan, many existing parks have been renovated, and efforts have been focused on removing access barriers. Also, in that time, much energy has been placed on land acquisition to fulfill park needs throughout the city. A bond measure put before voters in 2002 failed to pass; however, park acquisition, development, and renovation have continued by using a combination of other funding sources.

HOW IS THE COMPREHENSIVE PARK SYSTEM MASTER PLAN USED?

- to provide equitable park facilities to all citizens
- to guide both long-range and short-range park planning
- to determine where to look for new park property
- to prioritize park acquisition and development
- to determine when a park should be developed
- to guide acquisition of park property from new development to serve growth needs
- to guide opportunity acquisitions and land donations
- to achieve level of service standards
- to guide equitable use and distribution of Parks System Development Charges (SDC)

OUR MISSION

The mission of the City's Parks and Recreation programs is to provide safe, clean, and beautiful facilities, parks, and open spaces, along with professionally managed recreation activities for all people, and to enrich the quality of life, provide economic value, and encourage long-term community stability and growth.

OUR VISION

Parks and Recreation will be a partner with our community. Through strong partnerships, we will achieve exceptional services and foster an atmosphere of cooperation, trust, and innovation to serve our patrons.

Parks and Recreation will be a leader in providing activities and places for people to play and enrich their lives. We will dedicate ourselves to improving the quality of life for our patrons by providing clean, safe, and attractive parks and facilities.

Parks and Recreation will be a friend to the community and become a valued part of each person's life. People are the core of our Division, and people are whom we exist to serve. We will work to touch every life in a positive way.

Parks and Recreation is dedicated to the dreams of our patrons. Working together, we will contribute to the livability and culture of our community and strive to create a better future.

PROGRESS SINCE THE LAST PLAN

Salem has made many improvements to its park system since the Comprehensive Park System Master Plan was adopted in 1999. That plan identified three priorities to guide park development :

- Renovate and upgrade existing parks and remove access barriers;
- Acquire and develop parks to meet the proposed level of service (LOS) and eliminate the current deficit; and
- Acquire and develop parks to meet the proposed LOS for population growth.

Park renovations that have been completed since 1999 include River Road Park redevelopment, Riverfront Park, Fairmount Park improvements, the Homestead trail at Minto-Brown Island Park, Pringle Hall reconstruction, and Center 50+ redevelopment. Woodscape Linear Park was acquired to remove an access barrier to Wes Bennett Park. Numerous smaller playground improvements have been completed as well.

Park land acquisition has focused primarily on neighborhood parks, including: Mt. View Reservoir, Hoodview Park, Bryan Johnston Park, Hilfiker Road Property, Wiltsey Road, Eagle's View, Bailey Ridge, Ellen Lane, Eola Ridge, and Sather properties, as well as Hammond School Park and Robert and Susie Lee School Park. The City has also acquired additional land to expand Orchard Heights Park and acquired the Battle Creek property in south Salem to be a future urban park. A number of natural area parcels were also added to the inventory, usually through donation, such as Claggett Creek Natural Area, Straub Nature Park, and Chandler Nature Park.

Neighborhood parks have also been a focus of park developments in recent years, including Wendy Kroger, Weathers, Wes Bennett, Bryan Johnston, Hoodview, Harry and Grace Thorp, and West Salem High School Parks. Salem has also developed Phase 1 of Geer Community Park. Two linear parks/connector trails have also been developed: Union Street Railroad Bridge and Woodscape linear park, which expand park access and transportation opportunities.

In addition to these efforts, Salem has completed numerous smaller improvements at parks throughout the system including ballfield renovation, irrigation system upgrade, play structure replacement, sidewalk and path improvement, wading pool conversion, and many others. Master plans, updates, and design projects have also been conducted for many parks throughout the system.

All of these activities were funded through a variety of sources, without the passage of a capital bond or the securing of alternate sources of operations funding.

PARKS BENEFITS FOR A HEALTHY COMMUNITY

Parks are recognized as providing many benefits. Some may be difficult to quantify, but these benefits combine to improve the quality of life for residents throughout the community. They include:

- Economic benefits, such as increased property value and increased tourism revenue. Tourism revenue is often related to parks with ballfield complexes or event spaces that may draw tournaments or attendees from around the region.
- Health and wellness benefits, both through opportunities for physical activity and passive recreation. Easy and equitable access to parks and recreation opportunities help to combat physical inactivity and obesity. Passive use of parks and greenspaces can improve mental health and reduce stress and anxiety.
- Social benefits, including building a sense of community, improving neighborhood security, and providing safe opportunities for outdoor play and exploration. These elements help to engage aging and minority residents by developing a sense of stewardship and expand opportunities for youth to get outdoors and explore nature.
- Environmental benefits such as improved air quality, stormwater management, temperature regulation, and natural area conservation are important today and as the city continues to urbanize. These benefits also provide opportunities for outdoor education.



MASTER PLAN UPDATE PROCESS

The update process for the CPSMP followed a standard series of tasks and deliverables, which built on one another to form the final report. The City's efforts to update the Salem CPSMP began with a collaboration with the Trust for Public Land (TPL). TPL produced two reports:

- *The Park System of Salem, Oregon: A Report to Assist in the Update of the 1999 Park and Recreation Master Plan.* August 2007
- *Funding Sources for Parks, Trails and Greenspace in Salem, Oregon.* December 2006

The reports included a number of key findings and six overarching policy recommendations. The TPL reports provided base information for the more detailed planning efforts that followed.

Phase 1 of the project was performed by MIG, Inc., and developed much of the preliminary work and supporting documentation for the CPSMP update. Extensive public outreach activities were conducted during this phase of the project. Reports prepared during Phase 1 included:

- *Survey Report,* December 2007
- *Recreation Program Analysis,* March 2008
- *Community Profile and Background Analysis,* December 2008
- *Existing Conditions Report,* January 2009
- *Draft Community Needs Assessment,* January 2009

Upon completion of these initial documents, the CPSMP update project was suspended while the City underwent a departmental reorganization process. The project resumed in late 2010, with the selection of a Parks Revenue and Master Plan Task Force and with Vigil-Agrimis, Inc. as a consultant. Tasks for the second phase of work included:

- Review and update of previous reports
- Determination of policies, level of service goals, system deficiencies, and needs
- Evaluation of parks operations funding alternatives and development of comprehensive funding strategies
- Public involvement
- Development of the *Comprehensive Park System Master Plan Update*
- Plan adoption process

CHAPTER 2 PLANNING BACKGROUND

PLANNING AREA

The City of Salem is located in Marion and Polk counties in Oregon's mid-Willamette Valley, 50 miles south of Portland (Figure 2.1). Salem is the state capital, government seat of Marion County, and the state's third largest city. The City of Salem was founded in 1847, and West Salem (in Polk County) was incorporated into the City in 1949. Nearby communities include Keizer, Woodburn, Independence, Dallas, Monmouth, Silverton, Stayton, Turner and Aumsville. Its location in the center of the Willamette Valley provides residents access to a wide variety of destinations. The Pacific Coast, Cascade Mountains, and Portland-Vancouver metropolitan area are all within an hour and a half drive.

FIGURE 2.1: SALEM IN THE REGION

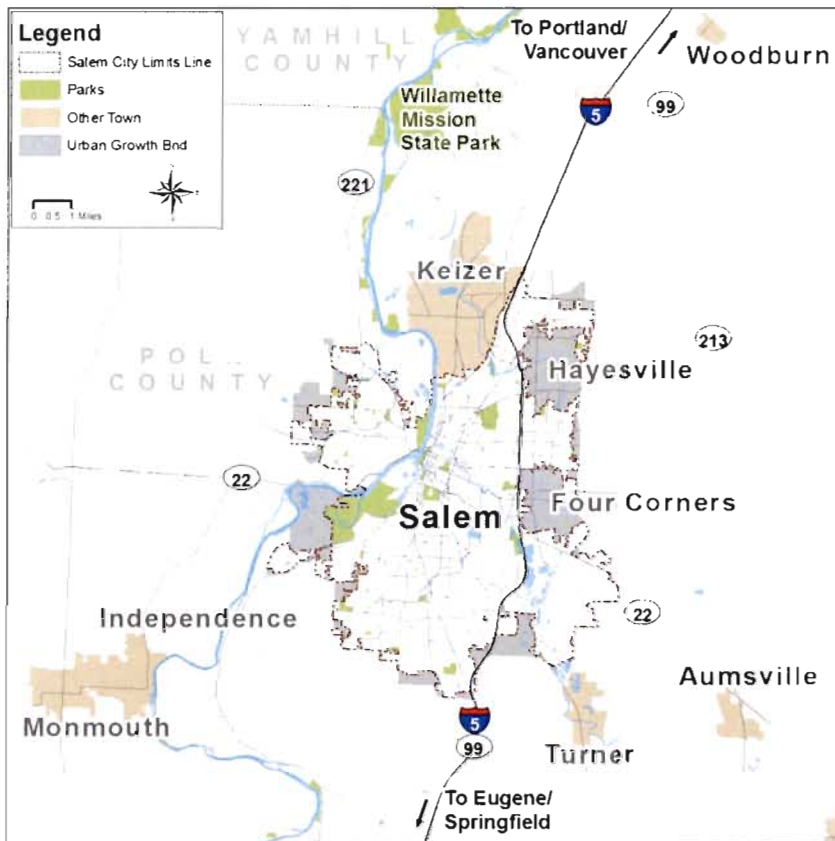


Salem's landscape is characterized by a mix of rich valley farmland and orchards, rolling hills, creeks, wetlands, and the Willamette River. Salem's location along the river provides opportunities for a variety of recreational activities, including walking, hiking, boating, wildlife watching, and fishing.

The City of Salem includes 19 formally recognized neighborhood associations. Each neighborhood has its own character—from industrial to historic, rural to urban. Salem’s downtown retains much of its historic charm, alongside new development, such as the Salem Convention Center and The Grand Hotel. The city is home to Willamette University, a private liberal arts college, founded in 1842; Tokyo International University, established in 1965; Corban University, a private Christian college founded in 1969; and Chemeketa Community College, established in 1970.

Salem covers approximately 46 square miles. The CPSMP planning area includes land within the Salem-Keizer Urban Growth Boundary (UGB), including portions of unincorporated Marion and Polk counties and excluding the City of Keizer, creating a planning area of approximately 61 square miles (Figure 2.2).

FIGURE 2.2: SALEM PLANNING AREA

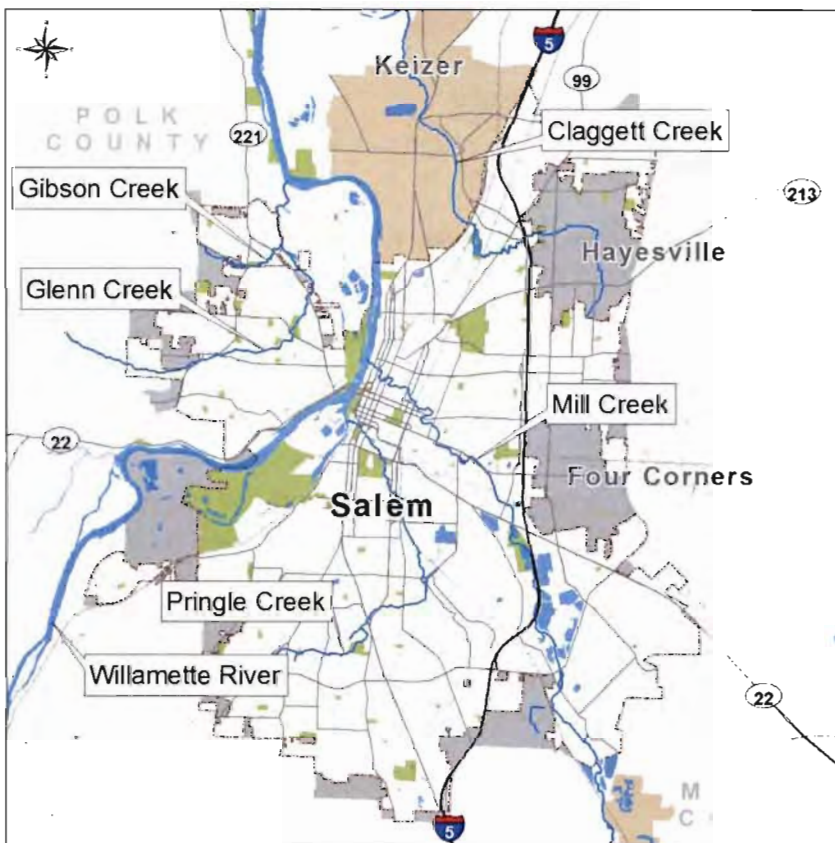


NATURAL AND WATER RESOURCES CONTEXT

Salem’s topography includes valley floor and rolling hills. The landscape has rich wetlands, along with a network of creeks and streams that flow into the Willamette River. This diversity offers many opportunities for experiencing a wide range of landscapes. Natural resources in the Salem area are important because terrain, water features, and natural open space affect a site’s potential for development. Lands containing natural resources can be environmentally sensitive with limited development potential, but they are often conducive to passive recreational uses.

Salem is traversed by five major waterways: the Willamette River and its tributaries Pringle, Mill, Claggett, and Glenn-Gibson Creeks (Figure 2.3). Salem maintains four waterfront park properties along the Willamette River that provide the community with river views, river access and opportunities to create waterway connections. Salem also has a series of parks along the smaller tributary creeks.

FIGURE 2.3: SALEM MAJOR WATER FEATURES



PLAN CONTEXT

COMPREHENSIVE PARK SYSTEM MASTER PLAN, 1999

The 1999 planning process found that residents were satisfied with the variety of parks, but were dissatisfied with the age and condition of parks and facilities. Funding for maintenance and replacement was seriously deficient; several areas of the city were under-served and access to many of the parks was limited. In order to achieve a more reasonable goal, the 1999 plan decreased the parkland level of service goal for neighborhood, community, and large urban parks from ten acres per 1,000 residents established in the 1978 study, to eight acres per 1,000 residents.



The 1999 *Comprehensive Park System Master Plan* outlined policy direction for a 20- year planning horizon. This included funding strategies for new parks and maintenance of existing parks, acquiring parkland in under-served areas, developing new parks and facilities to meet recreational needs, and design guidelines for parks in each of eight categories. Based on that plan's recommendations, a bond measure was submitted to voters and was subsequently defeated.

Notable recommendations from the 1999 Plan were:

- The City should acquire and/or develop an additional 1,066 acres for neighborhood and community parkland to meet growth needs; and
- In existing unserved areas, the City should acquire an additional 315 acres and develop currently undeveloped sites in those areas.

SALEM AREA COMPREHENSIVE PLAN (SACP)

The *Salem Area Comprehensive Plan (SACP)* is the guiding document for all planning and development efforts in the city. The Plan includes a specific goal that calls for the acquisition and development of adequate parks and recreation facilities, in order to provide for the recreation needs of the city. The SACP outlines several policies to guide Salem's park planning efforts. These include: park acquisition and development, priority acquisition, school and parks coordination, recreation, open space, heritage trees, and riparian areas. Policies related to parks and open spaces are also incorporated in numerous related sections, including: stormwater, transportation, school location and development, Willamette River Greenway, scenic and historic areas, natural resources and hazards, and urban renewal.

SALEM RIVERFRONT-DOWNTOWN URBAN RENEWAL PLAN

Salem's downtown and waterfront areas are undergoing a renaissance. The Salem Riverfront-Downtown Urban Renewal Plan recommends a network of greenbelts and multi-use trails along both sides of the Willamette River that link to other important destinations and attractions. The Union Street Railroad Bridge is an important part of this connectivity

and provides a bicycle and pedestrian route over the Willamette River. The plan also highlights the potential of areas along Pringle Creek to provide connections to Salem's riverfront through open space and multi-use trail linkages.

SALEM TRANSPORTATION SYSTEM PLAN

The Bike and Walk Salem Plan, adopted in December 2012, is an update to the Pedestrian and Bicycle System Elements of *Salem's Transportation System Plan (TSP)*. This plan addresses both on-street transportation facilities such as bike lanes, sidewalks, and crosswalks, and off-street facilities such as shared-use trails connecting through parks, rights-of-way, or other public lands. The plan focuses heavily on safe, family-friendly routes that enable more people to use the bicycle and pedestrian network for transportation and recreation throughout the city. Many of the shared-use trails identified in the TSP will serve dual purposes for parks and transportation needs in the city. New trails identified in the TSP include a new bridge connecting Riverfront Park to Minto-Brown Island, the BPA Powerline trail, rails-to-trails conversion, and trails through parks and alongside Salem's urban creeks.

SALEM STORMWATER MANAGEMENT PLAN

Salem's *Stormwater Management Plan* outlines plans for reducing the impact of urban runoff and plans for stream and habitat improvement. The City has been developing demonstration sites that inform both developers and the public about Best Management Practices for stormwater facility design. Several Salem parks provide both stormwater management and recreation functions, including Eastgate Basin and Battle Creek property.

SALEM-KEIZER SCHOOL DISTRICT

The Salem-Keizer School District serves a larger region than the planning area for the CPSMP, including both Salem and Keizer and the unincorporated area outside the cities' boundaries. Salem and the School District have a cooperative use agreement that allows Salem residents the use of school facilities after-hours throughout the District. The City schedules use of some school facilities, such as gymnasiums and sports fields. The cooperative use agreement also prioritizes Salem-Keizer residents' use of School District facilities over users from other areas. Keizer school facilities are outside the planning area, but are available for use by Salem residents.

SKATS 2011–2035 REGIONAL TRANSPORTATION SYSTEMS PLAN (RTSP)

The *Regional Transportation Systems Plan (RTSP)* is prepared by the Salem-Keizer Area Transportation Study (SKATS) policy committee for the Mid-Willamette Valley Council of Governments (MWVCOG). It is a long-range transportation plan that integrates regional growth-related transportation needs of Salem, Keizer, Turner, and portions of Polk and Marion Counties within the planning area but outside the UGB, and is based on each jurisdiction's adopted comprehensive plan. The plan contains population and employment forecasts to aid in planning and prioritization of transportation projects and is updated every four years. The current plan was adopted in May 2011. Forecast tools used in the development of the current plan were based on 2009 data estimates.

OREGON STATEWIDE COMPREHENSIVE OUTDOOR RECREATION PLAN

The Oregon Statewide Comprehensive Outdoor Recreation Plan (SCORP) identifies current trends in recreation participation and demand and key planning issues facing communities, and provides state and local recommendations to address these issues. The 2008–2012 SCORP identified four key planning issues facing communities throughout the state that bear special consideration in planning for future recreation needs. They include: a rapidly aging population; fewer youths learning outdoor skills and reduced youth participation in outdoor activity; increasing diversity; and physical activity crisis. These closely echo the results of the Community Survey and Community Questionnaire and are relevant to Salem’s current park system and to future planning. The SCORP planning issues were applied to Salem’s existing and past programs, public involvement findings, and community demographics to develop the recommendations included in Chapter 6, Recommendations.

The 2008–2012 SCORP identified Salem as a high-priority city for implementing recommendations related to aging population, youth learning outdoor skills, and increasing diversity. As a high-priority city, Salem is eligible for potential ranking prioritization when applying for Oregon Parks and Recreation Department (OPRD) grants.

VISION 2020

Vision 2020 is a community-wide planning process started in summer 2007 and aimed at shaping the future of Salem’s city center. The planning process considered the diversity of uses in the core area, employment centers, housing, recreation opportunities, transit, vehicular and pedestrian circulation, and parking. Input was heard from more than 3,500 Salem residents, employees, and visitors who offered ideas to help create a new vision for Salem’s city center.

Through the process, 24 project ideas emerged with five broad themes. A number of project ideas related to parks and trails have already been completed or are underway, including the Union Street Railroad Bridge conversion, Riverfront Park splash fountain, and the Minto Island Bicycle and Pedestrian Bridge and Trail.



PUBLIC INVOLVEMENT

Understanding the park and recreation needs of Salem residents is a vital component of creating a vision for the future of Salem’s parks and the success of the Comprehensive Park System Master Plan. A variety of public involvement methods were used to gather input from the public and assess attitudes and needs concerning parks and recreation in the community. Public outreach methods included a telephone survey, a community questionnaire, community intercept events, town hall forums, neighborhood presentations, and focus and advisory group meetings.

A summary of the numbers of community members who participated in these events is in Table 2.1.

TABLE 2.1: PUBLIC INVOLVEMENT PARTICIPATION

| Public Involvement Activity | Participants |
|----------------------------------|--------------|
| Community Survey | 386 |
| Community Questionnaire | 1,794 |
| Town Hall Forums | 76 |
| Presentations & Intercept Events | 2,856 |
| Focus Groups | 48 |
| Advisory Groups | 37 |
| Total | 5,197 |

KEY FINDINGS

Overall, Salem’s residents consider parks and recreation an important element in their quality of life. Many of the responses were consistent across various public involvement methods. Findings are therefore combined, and attention is drawn to important commonalities, as well as to cases where responses differed significantly according to the collection method or to the demographic characteristics of participants.

Findings indicate high levels of interest in:

- Providing opportunities to enjoy nature and the outdoors;
- Protecting and preserving natural areas;
- Maintaining existing parks and facilities in Salem;
- Increasing connectivity between parks and the communities surrounding them;
- Developing additional park facilities to accommodate growth and address recreation needs throughout the city;
- Forming and strengthening partnerships with schools, other agencies, and private recreation providers to create the most complete, efficient, and accessible park system;
- Increasing access to parks for all users; and
- Establishing a stable funding source to ensure continued high levels of maintenance.

Other important areas of consideration expressed throughout the public involvement process include:

- Expanding aquatic facilities and programming;
- Updating facilities for all-weather use;
- Developing additional sports facilities, particularly for emerging sports such as lacrosse, disc golf, and skateboarding;
- Expanding special events and cultural arts programming;
- Increasing staffing and equipment, and acquiring dedicated maintenance and operations funds;
- Improving public outreach and education on park and recreation opportunities; and
- Preserving historical and cultural resources.

SUMMARY OF METHODOLOGY

COMMUNITY SURVEY

A telephone survey was conducted in November and December 2007 to assess public attitudes, recreation interests, and priorities. The survey results are statistically valid with 386 Salem residents having participated, providing a margin of error of +/- 5 percent.

COMMUNITY QUESTIONNAIRE

A total of 1,794 web-based and paper questionnaires were completed in Fall 2007. Of these, 7.9 percent were completed in Spanish. The questionnaire included topics such as the importance of parks and recreation, use of parks and programs, community priorities, recreation programs, and participation in recreation activities. In addition to being available on the Web, the questionnaire was distributed by Salem Parks and Recreation staff at meetings throughout the community and at the Salem high schools.

TOWN HALL FORUMS

Salem residents participated in four public forums to share their vision of the future of parks and recreation. The meetings were held in October and November 2007 at the Salem Senior Center, Houck and Crossler Middle Schools, and West Salem High School.

PRESENTATIONS & INTERCEPT EVENTS

Nine intercept events were held throughout the city at public locations such as the Salem Library and Salem Center Mall in fall 2007/winter 2008. Additional community presentations were conducted by Parks and Recreation staff at community group meetings, neighborhood association meetings, and school events from September through December 2011. A public open house was held in December 2012 to present the draft plan. Presentations were also made to the Salem Area Chamber of Commerce and the Home Builders Association of Marion and Polk Counties. The intercept events and presentations involved more than 2,856 participants.

FOCUS GROUPS

Three focus group meetings were held in January and February 2008, including members of the Parks and Recreation staff, outside recreation providers, and recreation group representatives. Focus group participants discussed Salem's park, recreation, and facility needs and their visions for parks and recreation.

ADVISORY GROUPS (SPRAB, TASK FORCE AND TECHNICAL ADVISORY COMMITTEE)

The Salem Parks and Recreation Advisory Board (SPRAB) is composed of nine members appointed by City Council to serve for three years as advisors on all matters relating to public parks, playgrounds, and related recreational activities and programs. Of the nine members, one is chosen to represent the Salem-Keizer School District. SPRAB was presented with progress reports and the final draft plan.

In addition, several SPRAB members joined the Parks Revenue and Master Plan Task Force to work directly on the project. The Task Force was assembled to oversee the process, provide input, and evaluate recommendations. The Task Force was composed of community representatives which included members of the City Council, SPRAB, Parks Foundation, Salem-Keizer School District, Chamber of Commerce, Homebuilders Association, Hispanic community, and citizens at large. The task force met regularly between December 2010 and November 2012.

A Technical Advisory Committee (TAC) was also assembled, made up of City staff, to provide guidance and coordination between the development of the CPSMP and other City departments' plans. The TAC met as needed to answer questions and provide input. There were six meetings of the full TAC and numerous additional meetings of key individuals to target specific issues.

COMMUNITY PROFILE

Demographic characteristics can influence recreational interests and levels of participation. Factors such as age and income can significantly affect an individual's ability to pursue and participate in recreational activities. To a lesser extent, employment, education, and ethnicity also play a role.

POPULATION TRENDS

The City of Salem experienced a period of strong growth during the 1990s (Table 2.2). The rate of growth slowed between 2000 and 2010, but Salem is now Oregon's third largest city.

TABLE 2.2: POPULATION GROWTH 1990-2010

| Location | Total Population | | | Percent Increase | | |
|----------------------|------------------|----------------|----------------|------------------|--------------|--------------|
| | 1990 | 2000 | 2010 | 1990 | 2000 | 2010 |
| Oregon | 2,842,321 | 3,421,399 | 3,831,074 | 7.9% | 20.4% | 12.0% |
| Marion County | 228,483 | 284,834 | 315,335 | 11.6% | 24.7% | 10.7% |
| Polk County | 49,451 | 62,380 | 75,403 | 9.4% | 26.1% | 20.9% |
| City of Salem | 107,786 | 136,924 | 154,637 | 21.0% | 27.0% | 12.9% |
| City of Keizer | 21,884 | 32,203 | 36,478 | — | 47.2% | 13.3% |

Total population 1980: Salem 89,091; Marion County 204,692; Oregon 2,633,105. Keizer population 1983: 18,952. Source: U.S. Census Bureau—2010, 2000, 1990, and 1980 Census.

A Mid-Willamette Valley Council of Governments forecast projects a continued population increase for the Salem UGB with a projected population of 272,851 by the year 2035 (Table 2.3), an estimated net increase of 77,726 persons, or a 40-percent increase in the population. This translates to approximately 3,000 additional Salem residents annually.

TABLE 2.3: POPULATION FORECAST FOR THE SALEM-KEIZER UGB, 2009 TO 2035

| Location | 2009 | 2035 | Increase | Percent Increase |
|-------------------------|----------------|----------------|---------------|------------------|
| Salem UGB | 195,125 | 272,851 | 77,726 | 40% |
| Keizer UGB | 36,236 | 43,628 | 7,392 | 20% |
| Salem-Keizer UGB | 231,361 | 316,479 | 85,118 | 37% |

Source: SKATS 2011-2035 Regional Transportation Systems Plan, Appendix A.

AGE DISTRIBUTION AND RECREATION

In general, youth tend to participate in recreation activities more frequently than any other age group. Youth often favor more active and competitive activities, such as basketball, baseball, and soccer. Typically, as people age, their participation in competitive recreation decreases and transitions to individual activities such as walking, jogging, and cycling.

Younger adults (ages 18-34) participate in active recreation and typically form the core of adult competitive sports. Older adults (ages 35-64) typically have less time to devote to recreational activities and tend to have more interest in organized recreation programs. For them, recreational time is scarce and is often limited to weekends and occasional evenings.

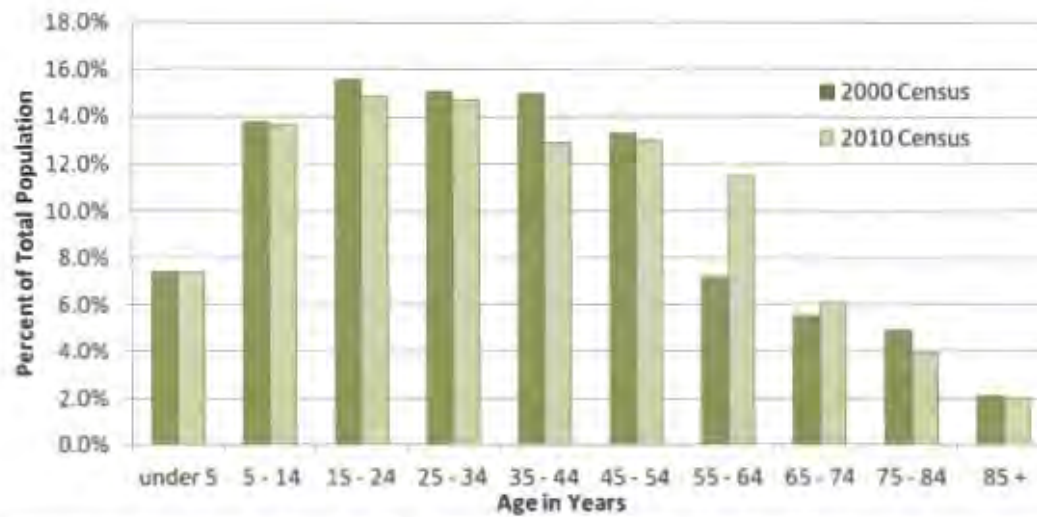
TABLE 2.4: AGE DISTRIBUTIONS, 2010—SELECTED GEOGRAPHIC AREAS

| Location | Total Population | Percentage of Total Population | | | | Median Age |
|-----------------|------------------|--------------------------------|--------------|--------------|------------------|-------------|
| | | Age 19 and Younger | Age 20 to 34 | Age 35 to 64 | Age 65 and Older | |
| State of Oregon | 3,831,074 | 25.4% | 20.3% | 40.5% | 13.8% | 38.4 |
| Marion County | 315,335 | 29.5% | 20.4% | 37.2% | 12.9% | 35.1 |
| Polk County | 75,403 | 28.2% | 19.5% | 37.5% | 14.8% | 37.1 |
| Salem | 154,637 | 28.4% | 22.3% | 37.4% | 12.0% | 34.5 |
| Keizer | 36,478 | 29.8% | 19.3% | 37.6% | 13.4% | 35.7 |
| Portland | 583,776 | 21.5% | 27.0% | 41.2% | 10.5% | 35.8 |

Source: U.S. Census Bureau, 2010 Census, 2000 Census, 1990 Census.

The percent of total population in Salem age 19 and younger is 28 percent. (Median age is 34.5.) The change in population from 2000 to 2010 reveals that youth populations have remained level while there have been modest decreases in adults aged 20–54 years and more noticeable increases in adults aged 55–74 years.

FIGURE 2.4: AGE DISTRIBUTION 2000 TO 2010



RACE AND ETHNICITY

Race and ethnicity can be important from a recreation participation standpoint, because higher participation levels in some types of recreational activities are associated with certain ethnic groups. Salem’s population is predominantly White with small (less than 3 percent) Black/African American, Native Hawaiian/Pacific Islander, American Indian/Alaskan Native, and Asian populations. Hispanic or Latino ethnicity is a supplemental question to race in the Census. Individuals identifying themselves as Hispanic or Latino can be of any race. In Salem, 20.3 percent of residents identified themselves as Latino or Hispanic. Approximately 19,139 of Salem residents (12.3 percent) are foreign-born and 31,020 (20.1 percent) speak a language other than English in the home. (22,880 speak Spanish and 5,080 speak Asian/Pacific Islander languages.)

INCOME

In general, people with higher incomes tend to be more active and participate in more expensive types of activities. Due to financial constraints, lower-income communities may face limitations in recreation planning and programming.

Salem’s 2010 median household income was \$43,534. Approximately 29,792 of Salem’s residents were living in poverty. Of those below the poverty level, 25 percent were children under 18 and 7 percent were people 65 years and older.

EMPLOYMENT

In Salem the largest proportion of occupations is management and professional careers with the second-largest proportion of occupations being sales and office. Salem is the state capital and a county seat; as such, it is estimated that 22 percent of the city’s employment base is in government. Employment forecasts predict a 37-percent increase in jobs by the year 2035—approximately 1,300 additional jobs annually.

TABLE 2.5: EMPLOYMENT FORECAST FOR THE SALEM-KEIZER UGB, 2009 TO 2035

| Location | 2009 | 2035 | Increase | Percent Increase |
|-------------------------|---------------|----------------|---------------|------------------|
| Salem UGB | 94,181 | 128,746 | 34,565 | 37% |
| Keizer UGB | 5,449 | 10,926 | 5,477 | 100% |
| Salem-Keizer UGB | 99,630 | 139,672 | 40,042 | 40% |

Source: SKATS 2011–2035 Regional Transportation Systems Plan, Appendix A.

CHAPTER 3 EXISTING PARK SYSTEM

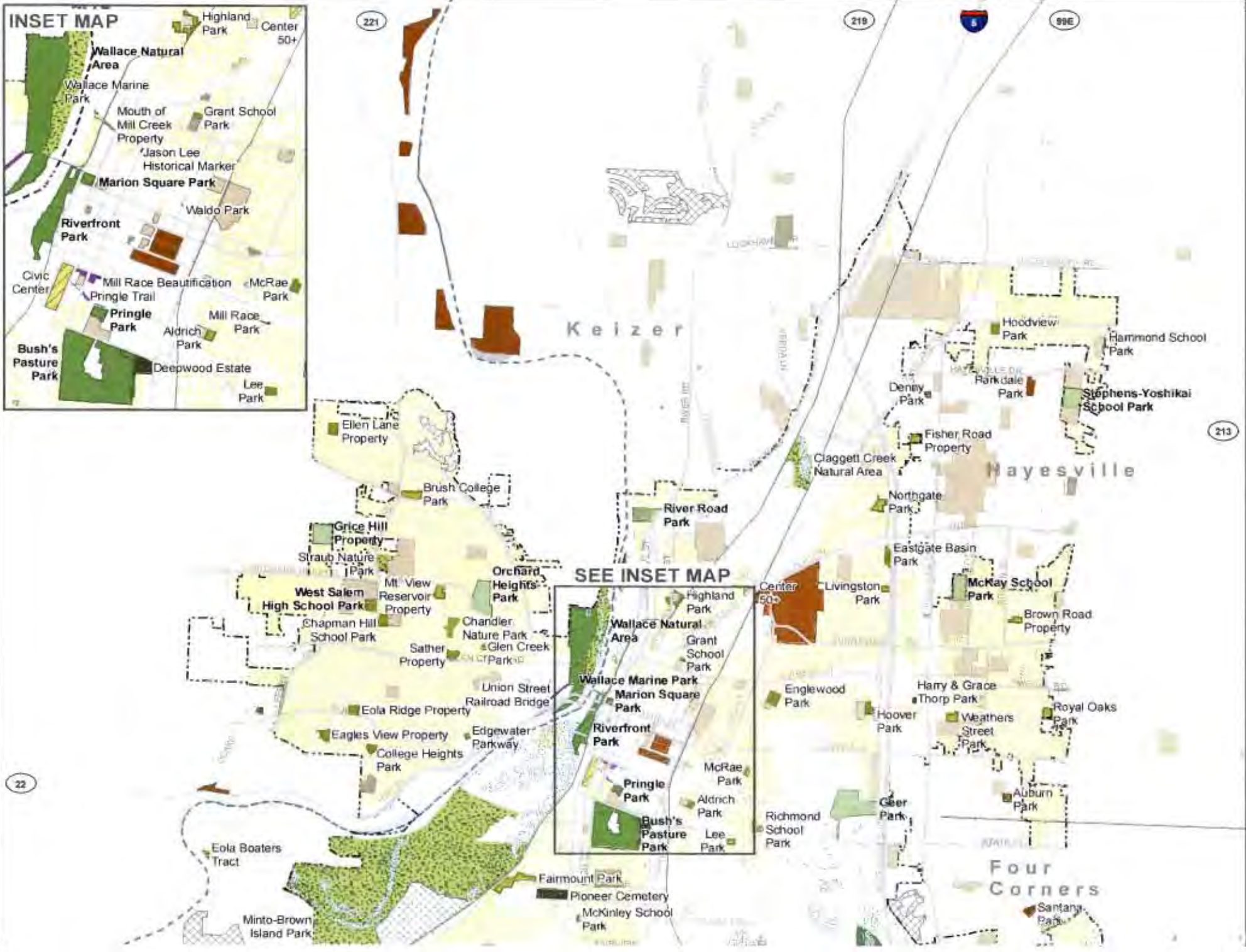
The City of Salem has 1,928 acres of park land; 1,328 acres are developed and 600 acres are undeveloped. Parks in Salem range from the smallest neighborhood park, Gracemont Park (0.34 acres) to the expansive natural landscape of Minto-Brown Island Park. At 899 acres, Minto-Brown Island Park accounts for almost half of the city's total park acreage. Salem's parks include neighborhood, community and urban parks, linear parks, natural areas, historic areas and special use facilities. Salem's 600 acres of undeveloped park land include sites identified as neighborhood, community, and urban parks, and natural areas. These sites are dispersed throughout the city and range in size from less than an acre to over 50 acres.

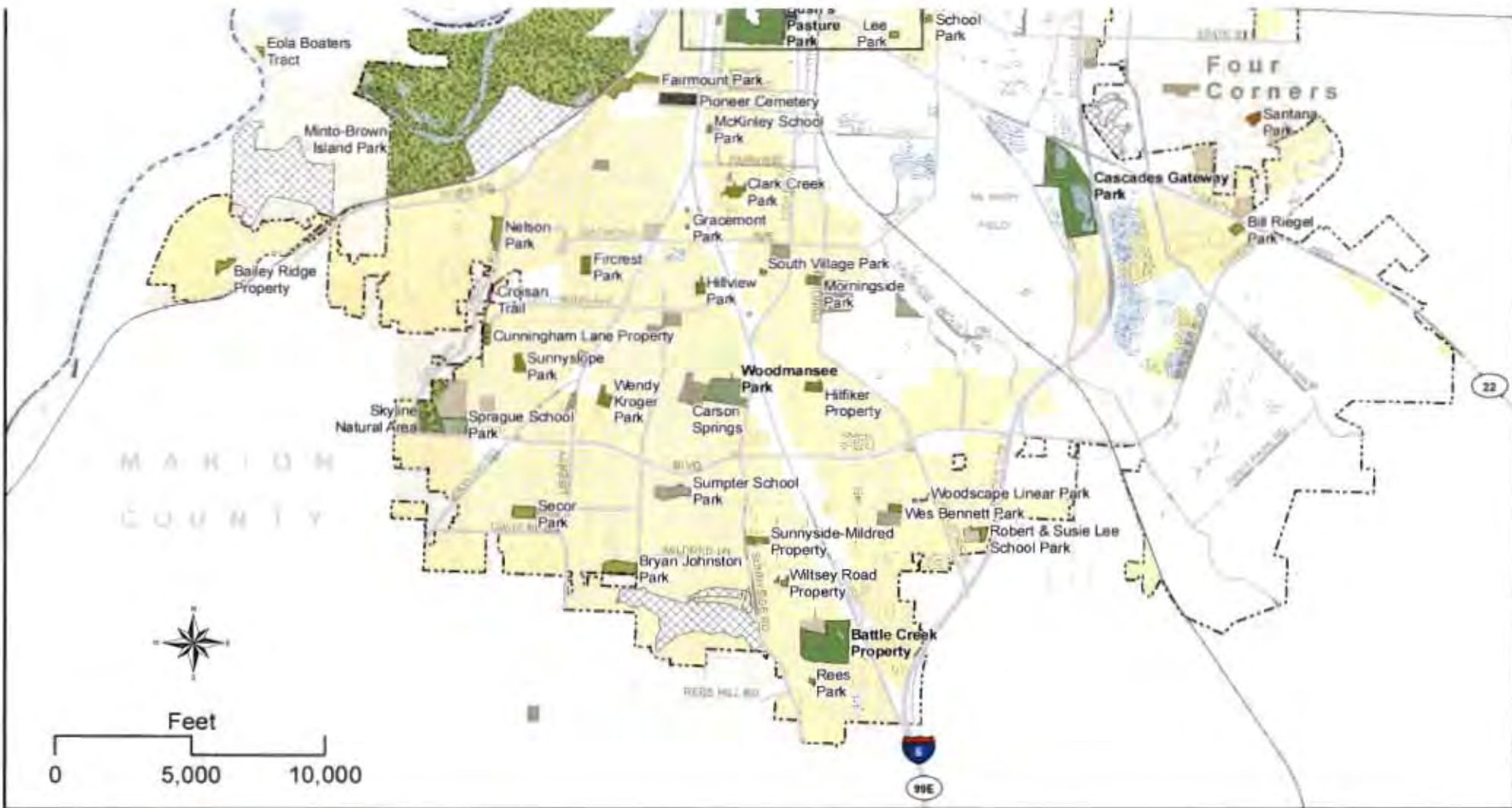
PARKS

Not all park acreage serves area residents the same way. Salem parks and natural areas range widely in size and include areas that provide both recreation and natural resource value. To accurately determine how parks are serving residents, the City separates its park acreage into the following categories:

- **Developed park acres**—improved and maintained park acreage. Developed means developed to the potential of the site and the intention of the class. Some park classes, such as natural areas, are by their nature undeveloped.
- **Undeveloped park acres**—unimproved park acreage, or undeveloped portions of developed parks, if further development is anticipated. Some sites may be predeveloped in accordance with the predevelopment guidelines, but are considered undeveloped until all minimum resources for the park classification are met.







CITY OF *Salem*
AT YOUR SERVICE

VIGIL AGRIMIS
design professionals

January, 2013

Map 1: Existing Park System

Salem Public Works Department

- | | | | |
|---|-----------------------------|---|-----------------------|
|  | Neighborhood Park |  | Golf Course |
|  | Community Park |  | School |
|  | Urban Park |  | Urban Growth Boundary |
|  | Linear Park/Connector Trail |  | Salem City Limits |
|  | Special Use Facility |  | County Line |
|  | Historical Area |  | Residential Zone |
|  | Natural Area |  | Wetlands |
|  | Other Parks | | |

PARK CLASSIFICATION SYSTEM

Park classifications are designed to facilitate future planning, reduce conflicts between user groups, and define appropriate service levels for development. Most park systems categorize parks into a set of widely used classifications that reflect their size, use, and service area.

NEIGHBORHOOD PARKS

Neighborhood parks serve surrounding neighborhoods, provide local access to basic recreation resources for nearby residents, and are located within walking or bicycling distance of most users. Designed for unstructured recreation activities, neighborhood parks typically include amenities such as playground equipment, basketball courts, picnic tables, pedestrian trails, and multi-use turf fields. This park classification does not include amenities that could be a significant draw to park users residing outside the park's service area, potentially creating conflicts due to excessive use and parking constraints. Examples of inappropriate facilities are splash fountains and dog parks. While restrooms are not normally provided in neighborhood parks, some older existing parks have them, and seasonal chemical toilets are provided in special cases.

Neighborhood parks may include small natural areas, such as riparian areas and tree groves, and may incorporate sustainable design elements. These parks are generally two to ten acres in size and serve residents within a half-mile service area. They may be located adjacent to schools.

ACCESS BARRIERS TO NEIGHBORHOOD PARKS

Roads classified as major arterial or greater are considered barriers to access, while minor arterials with crosswalks and smaller street classifications are not considered barriers. This is taken into account when mapping the half mile service area for the park.

Railroad tracks are considered barriers, except where pedestrian improvements exist to allow safe crossing, such as at streets and under- or over-passes. Rivers, creeks, steep slopes, and other natural obstacles may also be barriers to access. There may be under-served areas within the existing park system that could benefit from barrier removal to improve access and expand the park service area.



TABLE 3.1: NEIGHBORHOOD PARK ACREAGE

| Park | Developed Acres | Undeveloped Acres | Total Acres |
|---|-----------------|-------------------|-------------|
| Aldrich Park | 1.98 | - | 1.98 |
| Bailey Ridge | - | 5.49 | 5.49 |
| Bill Riegel Park | - | 3.50 | 3.50 |
| Brown Road Property | - | 4.01 | 4.01 |
| Brush College Park | 8.84 | - | 8.84 |
| Bryan Johnston Park | 14.60 | - | 14.60 |
| Chapman Hill School Park [^] | 3.40 | 2.60 | 6.00 |
| Clark Creek Park | 6.83 | - | 6.83 |
| College Heights Park | 3.45 | - | 3.45 |
| Eagles View Property | - | 5.03 | 5.03 |
| Eastgate Basin Park | 7.50 | - | 7.50 |
| Ellen Lane Property | - | 5.40 | 5.40 |
| Englewood Park | 6.99 | - | 6.99 |
| Eola Ridge Property | - | 5.50 | 5.50 |
| Fairmount Park | 16.97 | - | 16.97 |
| Fircrest Park | 5.24 | - | 5.24 |
| Fisher Road Property | - | 4.85 | 4.85 |
| Gracemont Park [®] | 0.34 | - | 0.34 |
| Grant School Park [^] | 0.93 | - | 0.93 |
| Hammond School Park [^] | 0.10 | 0.88 | 0.98 |
| Harry & Grace Thorp Park | 0.99 | - | 0.99 |
| Highland Park | 1.61 | - | 1.61 |
| Highland School Park [^] | 3.27 | - | 3.27 |
| Hilfiker Property | - | 5.00 | 5.00 |
| Hillview Park | 3.64 | - | 3.64 |
| Hoodview Park | 4.85 | - | 4.85 |
| Hoover Park | 4.00 | - | 4.00 |
| Lee Park | 2.09 | - | 2.09 |
| Livingston Park | 2.84 | - | 2.84 |
| McKinley School Park [^] | 1.15 | - | 1.15 |
| McRae Park | 2.30 | - | 2.30 |
| Morningside Park | 4.49 | - | 4.49 |
| Mountain View Reservoir Property | - | 6.40 | 6.40 |
| Nelson Park | 10.40 | - | 10.40 |
| Northgate Park | 7.43 | - | 7.43 |
| Rees Park | 1.25 | - | 1.25 |
| Richmond School Park [^] | 1.57 | - | 1.57 |
| Robert and Susie Lee School Park [^] | - | 3.79 | 3.79 |
| Royal Oaks Park | 5.60 | - | 5.60 |

TABLE 3.1: NEIGHBORHOOD PARK ACREAGE (CONTINUED)

| Park | Developed Acres | Undeveloped Acres | Total Acres |
|---|-----------------|-------------------|---------------|
| Sather Property | - | 4.93 | 4.93 |
| Secor Park | - | 8.73 | 8.73 |
| South Village Park | 1.12 | - | 1.12 |
| Sumpter School Park ^{AC} | 4.18 | - | 4.18 |
| Sunnyside Mildred Garden | 2.26 | 2.75 | 5.01 |
| Sunnyslope Park | 5.52 | - | 5.52 |
| Weathers Street Park | 4.90 | - | 4.90 |
| Wendy Kroger Park | 7.00 | - | 7.00 |
| Wes Bennett Park | 4.43 | - | 4.43 |
| West Salem Park | 1.60 | - | 1.60 |
| West Salem High School Park ^{AB} | 6.95 | - | 6.95 |
| Wiltsey Road Property | - | 3.34 | 3.34 |
| Neighborhood Park Total | 172.61 | 72.20 | 244.81 |

^A Site with property access/ownership conflict requiring resolution.

^B Park classification changed since 1999 plan.

^C Acreage includes School District land developed as a neighborhood park.

COMMUNITY PARKS

Community parks provide for the active and passive recreational needs of the community. These larger scale parks allow for group activities and other recreational opportunities, such as organized sports (baseball, softball or soccer), group picnics, and playgrounds. Community parks may include disc golf, dog parks, picnic shelters, and splash fountains. Since community parks generally attract a large number of people from a wide geographic area, support facilities are required, such as off-street parking and restrooms, and should be accessed from arterial or collector streets. Community parks typically serve the neighborhood park needs for residents within walking and biking distance of the park.

Community parks may also include significant natural areas such as wetlands, riparian areas and tree groves, which provide opportunities to enjoy nature and relieve stress from urban living. Community parks should be easily accessed by all transportation modes, including walking, and may be adjacent to schools. Community parks generally range in size from 20–50 acres and serve the entire community.

TABLE 3.2: COMMUNITY PARK ACREAGE

| Park | Developed Acres | Undeveloped Acres | Total Acres |
|--|-----------------|-------------------|---------------|
| Geer Community Park | 23.00 | 21.38 | 44.38 |
| Grice Hill | - | 19.17 | 19.17 |
| McKay Park | 18.40 | - | 18.40 |
| Orchard Heights Park | 16.21 | 14.40 | 30.61 |
| River Road Park | 17.45 | - | 17.45 |
| Sprague School Park ^{AB} | 11.28 | - | 11.28 |
| Stephens-Yoshikai School Park ^A | 3.90 | 13.10 | 17.00 |
| Woodmansee Park | 28.98 | - | 28.98 |
| Community Park Total | 119.22 | 68.05 | 187.27 |

^A Site with property access/ownership conflict requiring resolution.

^B Park Classification changed since 1999 Plan.

SCHOOL PARKS

School parks are a subset of neighborhood and community parks. They are generally parks that are located next to school property and may have limited access or have restricted access during the hours school is in session. These parks can be identified in the inventory as sites with "school" in the park name. Access restrictions result in a less-usable park for area neighbors but may provide park amenities in an otherwise unserved area. Other parks may be located adjacent to schools but do not receive the school park designation because they do not have access restrictions. Parks may be located adjacent to schools in the future, but shared facilities with restricted access will no longer be developed.

URBAN PARKS

Urban parks meet the active and passive recreational needs of the entire city and may even be a regional draw. These parks may preserve large open spaces that accommodate community-wide gatherings, such as festivals, fairs, open-air theater, and musical events. Urban parks may also be smaller in size, containing an important facility that is a regional draw within the community, such as a skate park, dog park, recreation center, community hall, aquatic center, sports complex, or amphitheater. Because they serve larger groups of people, parks in this category should include restrooms, parking, access roads, and other support facilities. Urban parks are often centrally located or adjacent to significant cultural or natural resources that provide educational opportunities. These parks attract city residents as well as visitors from outside the community. Urban parks may serve as sources for economic growth through tourism and visitor services. They should be easily accessible by all transportation modes and be proximate to arterial or collector streets for bus and transit accessibility. Size can be variable, with function and regional draw being more critical to the classification.

Urban parks may also have restored or protected natural areas that provide wildlife habitat or serve as stormwater facilities. These natural areas often have trails and paths that provide residents with opportunities to access nature close to home.

TABLE 3.3 URBAN PARK ACREAGE

| Park | Developed Acres | Undeveloped Acres | Total Acres |
|---------------------------------|-----------------|-------------------|---------------|
| Battle Creek Property | - | 57.23 | 57.23 |
| Bush's Pasture Park | 90.50 | - | 90.50 |
| Cascades Gateway Park | 101.27 | - | 101.27 |
| Marion Square Park ^a | 3.20 | - | 3.20 |
| Pringle Park ^a | 4.40 | - | 4.40 |
| Riverfront Park ^a | 22.28 | - | 22.28 |
| Wallace Marine Park | 73.73 | 20.03 | 93.76 |
| Urban Parks Total | 295.38 | 77.26 | 372.64 |

^a Park classification changed since 1999 plan.

LINEAR PARKS AND CONNECTOR TRAILS

Linear parks include natural or built corridors that connect parks and neighborhoods and provide linkages through the city. Linear parks typically support trail-oriented activities, including walking, jogging, biking, skateboarding, and roller skating, which play a major role in health and fitness. These parks may incorporate smaller-scale neighborhood park amenities, such as play areas, picnic areas, and exercise stations. Trails between key destinations can help create more tightly-knit communities, improve children's access to schools, and provide bicycle commuter routes for area residents. Linear parks may include abandoned railroad lines, utility rights-of-way, wildlife corridors, or elongated natural areas defined by drainage features or topographical changes, such as riparian corridors.

Connector trails also typically support trail-oriented activities and provide opportunities for safe non-motorized transportation. This classification may incorporate smaller-scale neighborhood park amenities, where space allows, but they are a secondary function. They are designed to serve a pedestrian and bicycle transportation need, but may be redeveloped as regional transportation system needs evolve. Connector trails are differentiated from linear parks because they are located on public rights-of-way, and not in deeded ownership or lease to the City.

TABLE 3.4: LINEAR PARK/CONNECTOR TRAIL ACREAGE

| Park | Total Acres |
|--|--------------|
| Croisan Trail (LP/CT) | 6.30 |
| Edgewater Parkway (CT) | 6.26 |
| Mill Race Beautification (LP) | 3.97 |
| Pringle Creek Trail (LP) | 1.33 |
| Union Street Railroad Bridge (CT/LP) | 3.53 |
| Woodscape Linear Park (LP) | 1.69 |
| Linear Park / Connector Trail Total | 23.08 |

SPECIAL USE FACILITIES

Special use facilities generally are sites that serve unique purposes, and may provide recreational, cultural, or educational activities. They include senior centers and urban plazas. Special use areas may incorporate native plantings or small natural areas and may promote a variety of personal, social, recreational, and economic benefits, depending on the facility type and location.

TABLE 3.5: SPECIAL USE FACILITY ACREAGE

| Park | Total Acres |
|---|--------------|
| AC Gilbert Discovery Village [^] | 2.35 |
| Civic Center / Library | 11.04 |
| Mill Race Park | 0.16 |
| Center 50+ (Senior Center) | 2.28 |
| Special Use Facility Total | 15.83 |

[^] Park classification changed since 1999 plan.

HISTORICAL AREAS

Historical areas serve multiple purposes. These areas contain features of cultural and historical significance requiring sensitivity to the conservation and history of the site. Many historic sites also provide places for cultural or historical education and passive recreation opportunities, such as walking, bird watching, and nature study. In addition, historical areas attract visitors and tourists, further enhancing the local economy. Historical areas that have a community or regional draw may require supporting facilities, such as parking and restrooms.

Allowed uses in historical areas may be limited or restricted to conserve the resource. Elements of historic sites vary widely, and each individual site will need to be evaluated for allowable use.

In addition to the historical areas identified in Table 3.6, the park system includes historical elements such as Union Street Railroad Pedestrian and Bicycle Bridge and the historic design legacy of Lord and Schryver at Marion Square, Pringle, Englewood, and Highland Parks.

Pioneer Cemetery is unique within the park system and the historical area classification. It is an active burial ground and a historic cultural landmark recognized under *Salem Revised Code* as a Goal 5 resource and a City of Salem Historic Landmark. Management protocols and allowable uses for this site are different from those of traditional city parks.

TABLE 3.6: HISTORICAL AREA ACREAGE

| | Park | Total Acres |
|--|--|--------------------|
| | Bush House and Historic Grounds ^a | - |
| | Deepwood Estate | 5.55 |
| | Jason Lee Historical Marker | 0.04 |
| | Pioneer Cemetery | 17.00 |
| | Waldo Park | 0.01 |
| | Historical Area Total | 22.60 |

^a Acreage for Bush House is included in the total for Bush's Pasture Park under the urban park classification.

NATURAL AREAS

Natural areas are primarily undeveloped lands left in a natural state for conservation, and they may provide opportunities for passive recreation. These parks are designed to protect and manage unique or significant natural features, such as rivers, streams, wetlands, steep hillsides, environmentally sensitive areas, rare or endangered species, heritage trees, tree groves, forested areas, and wildlife habitat. Some natural areas may have limited access due to resource conservation needs. Natural areas provide a number of ecological benefits, including providing habitat, filtering stormwater, and controlling erosion.

Protected sensitive areas should be the majority of the acreage in a natural area. Natural areas may support passive recreation, such as trail-related uses, bird and wildlife viewing, environmental interpretation and education, and nature photography. A developed natural area does not have the same high level of development or use as other park classes.

TABLE 3.7: NATURAL AREA ACREAGE

| Park | Developed Acres | Undeveloped Acres | Total Acres |
|-----------------------------------|-----------------|-------------------|-----------------|
| Carson Springs | - | 0.32 | 0.32 |
| Chandler Nature Park | - | 7.88 | 7.88 |
| Claggett Creek Natural Area | - | 41.87 | 41.87 |
| Cunningham Lane | - | 4.63 | 4.63 |
| Eola Boaters Tract | - | 2.00 | 2.00 |
| Glen Creek Property | - | 1.50 | 1.50 |
| Minto-Brown Island Park | 654.05 | 244.81 | 898.86 |
| Mouth of Mill Creek | - | 1.44 | 1.44 |
| Skyline Natural Area [^] | - | 35.26 | 35.26 |
| Straub Nature Park | 10.00 | - | 10.00 |
| Wallace Natural Area [^] | - | 57.66 | 57.66 |
| Natural Area Total | 664.05 | 397.37 | 1,061.42 |

[^] Park classification changed since 1999 plan.

RECREATION FACILITIES

In addition to providing and maintaining park land, the City of Salem is responsible for the development and maintenance of various recreation facilities within its borders. Cooperative use agreements with the School District have helped the City meet its recreation facility needs. This is particularly the case with fields and indoor ball courts.

The following section defines the types of facilities provided by the City. Additional recreation facilities are provided by for-profit and non-profit organizations throughout the community and are discussed in Appendix D. Table 3.8 summarizes Salem’s recreation facilities. A detailed inventory is included in Appendix A.

PARK AMENITIES

PICNIC AREA

Picnic areas are characterized by one or more picnic tables within a park setting. In some parks, barbecue grills, drinking water, and restrooms are provided. Picnic areas are offered on a first-come, first-served basis and are not reservable.

GROUP PICNIC AREA/SHELTER

Group picnic areas are groupings of picnic tables within a park setting. Group picnic areas are reservable for a fee, but may be available for drop-in when not reserved. They are often situated in picnic shelters. Barbecue grills are often provided. Drinking water, electricity, and restrooms should be located within easy walking distance.

PLAYGROUND

Playgrounds come in all shapes and sizes, and often contain multiple components. Playgrounds can be designed to be theme-based and include interpretive and educational elements. Playgrounds can be constructed using a variety of materials, including natural elements. Playgrounds must always include impact-attenuating surfacing and universal accessibility. There should be sufficient separation between preschool and school-age play areas, and both need to be sited away from traffic or other conflicting uses.



A new trend in playground design is “nature-based play,” which should be considered for new parks. Nature play areas can provide a combination of built structures and loose natural materials to allow children to explore, build, and engage in creative play. Nature play elements may include water, logs, boulders, sand, plants (including flowers and fruits), topography, forts, mazes, and living structures (willows). Nature play areas should be designed with consideration for standard playground safety and accessibility requirements.

TABLE 3.8: SUMMARY OF SALEM RECREATION FACILITIES

| Park Amenities | Facility Type | | |
|-----------------------------------|---------------|---------------------|-------|
| | Park | School ^a | Total |
| Picnic Area | 53 | 0 | 53 |
| Group Picnic Area/Shelter | 10 | 0 | 10 |
| Playground | 49 | 36 | 85 |
| Community Garden ^b | 8 | 0 | 8 |
| Amphitheater/Stage | 7 | 0 | 7 |
| Dog Park | 2 | 0 | 2 |
| Boat Launch | 3 | 0 | 3 |
| Dock (Fishing or Boat) | 6 | 0 | 6 |
| Trails (Miles)^c | | | |
| Multi-use Trail | 19.9 | - | 19.9 |
| Pedestrian Trail | 13.2 | - | 13.2 |
| Soft Surface Trails | 21.6 | - | 21.6 |
| Sport Fields^d | | | |
| Baseball Field (80/90') | 4 | 12 | 16 |
| Softball/Baseball (60/70') | 6 | 46 ^e | 52 |
| Ball Field Complex ^f | 1 | 0 | 1 |
| Soccer | 12 | 24 | 36 |
| Football | 0 | 13 | 13 |
| Other Athletic Facilities | | | |
| Basketball Court - Full | 24 | 81 | 105 |
| Basketball Court - Half | 12 | 19 | 31 |
| Tennis Court | 18 | 16 | 34 |
| Multi-Use Court | 10 | 5 | 15 |
| Open Turf/Practice Sports Field | 52 | 41 | 93 |
| Skate Park ^g | 1 | 0 | 1 |
| Disc Golf Course | 2 | 0 | 2 |
| Horseshoe Court | 8 | 0 | 8 |
| BMX / Mountain Bike Trail | 1 | 0 | 1 |
| Track | 0 | 14 | 14 |
| Aquatic Facilities | | | |
| Splash Fountain | 7 | 0 | 7 |
| Pool | 0 | 2 | 2 |
| Aquatic Center | 0 | 0 | 0 |
| Indoor Facilities | | | |
| Senior Center | 1 | 0 | 1 |
| Community Center | 0 | 0 | 0 |
| Gymnasium | 0 | 60 | 60 |

^a Keizer Schools are outside the planning area and excluded from inventory.

^b Includes one City-owned (non-park) site.

^c School trail lengths were not calculated.

^d School District Varsity fields may not be open for public use.

^e Total includes both competition and practice fields.

^f Fields counted separately.

^g Weathers Street Park has (3) skate rails.

PARKING

Parking areas may be provided in some park classifications. Parking lots should be sized appropriately to accommodate the intended level of use of the park. Parking lots should comply with City codes and guidelines and include adequate accessible parking spaces.

RESTROOMS

Restrooms may be provided in some park classifications, generally in larger parks with ballfields, splash fountains, or other amenities that draw large groups for extended periods of time. Restroom facilities should be scaled appropriately for the intended site. Seasonal chemical toilets may be used at some park sites to supplement existing facilities or to provide for an established demand. Restrooms are not normally provided in neighborhood parks.

COMMUNITY GARDEN

Community gardens are popular in many cities. They can be located on a vacant lot or provided within a park. They are large gardens where community members can pay for the use of a garden plot for a season. Community gardens require a watering system, can be fenced, and may have restrooms. Community gardens may also contain amenities such as benches and picnic tables.

Community gardens at City-owned sites are scheduled and managed by private groups or non-profit organizations.

AMPHITHEATER/STAGE

Amphitheatres and stages are open-air venues that may be located within parks to provide spaces for community theatrical and musical performances and outdoor movies.

DOG PARK

Dog parks can be either stand-alone facilities or designated portions of larger parks. These sites provide off-leash areas for dogs. An off-leash area should be at least one acre in size; be fenced with a double-gated entry; have nearby parking; include amenities such as dog waste bag stations (Mutt Mitts), water, benches, and trash cans; and may include special features, such as shade structures. The site should be safe, and noise impacts on neighbors should be considered. Additional site considerations may include separate spaces for small/timid dogs and site rotation capability to allow for seasonal impacts and grass restoration. It is preferable that dog parks be fenced; however, fencing may not be feasible at all sites, due to site constraints.



TRAILS

MULTI-USE TRAILS

Multi-use trails are designed for use by pedestrians, bicyclists, skateboarders, wheelchairs, and other non-motorized vehicle users to link amenities within Salem's parks. These trails are hard-surfaced to accommodate bicycles and provide accessibility for people with disabilities. Multi-use trails should be a minimum of eight feet in width to allow users to pass easily. Concrete is the preferred material for multi-use trails.

PEDESTRIAN TRAILS

Pedestrian trails are generally found within neighborhood parks and as secondary trails within larger parks. They are designed for a range of users but may not allow for multi-directional flow or passing, depending on design width. These trails should be hard-surfaced, and are less than eight feet in width. Pedestrian trails form the primary accessible path network in most neighborhood parks. Concrete is the preferred material for pedestrian trails.

SOFT SURFACE TRAILS

Soft surface trails are generally found within neighborhood parks and natural areas. These trails are composed of soft surface materials, such as soil, crushed rock, hog fuel, and wood chips. Most soft surfaces do not provide accessibility for people with disabilities but are preferable for some recreation activities, such as running and hiking.

SPORT FIELDS

BASEBALL (80/90')

Baseball fields should have a backstop and dugouts and may have a grass infield. Outfield and baseline dimensions vary according to intended age group and league. Fields may be constructed with movable pitcher's mound to accommodate multiple field dimensions. An outfield fence is desirable, but not required.

SOFTBALL (60/70')

Softball fields should have a backstop and a skinned infield, as well as dugout or player benches. Outfield and baseline dimensions vary with intended use. An outfield fence is desirable but not required. The fields must be level without holes or mounds.

BALLFIELD COMPLEX

A ballfield complex is made up of 3-12 fields and provides for tournament use where multiple fields of the same type are required. A single ballfield complex may be comprised of more than one field type, but there should be an adequate number of each field type to accommodate the identified needs. Ballfield complexes allow for efficient maintenance, league and tournament operation, and play. Lighted, synthetic turf fields are another important feature in a successful ball field complex. Synthetic turf is particularly important in the Pacific Northwest, where wet weather can reduce season length. Lights allow extended season use during shorter winter days.

SOCCKER

Soccer fields can vary in dimension according to the intended age group. Several youth fields can be overlaid on a full-size adult field. Portable goals may be used. Fields must be level without holes or mounds. Often, soccer fields are used for other sports, such as rugby, lacrosse, football, or ultimate Frisbee.

FOOTBALL

Football fields are generally 160 feet by 360 feet and include goal posts. Fields should be level and without holes or mounds. Often, football and soccer fields overlay.

OUTDOOR ATHLETIC FACILITIES

BASKETBALL COURT

Outdoor basketball courts may be half or full court, but should include regulation hoops and court lines. The playing area should be paved with asphalt or concrete. Courts should have a smooth playing surface without major cracks or irregularities.

TENNIS COURT

Tennis courts should be constructed to USTA standards and have adequate fencing, a net, and color-coated "plexi-pave" surface. No major cracks or surface irregularities should exist. Lights may be provided to extend hours of play.

MULTI-USE COURT

Outdoor multi-use courts provide variability in the type of activity played. Typically these are L-shaped courts with a full basketball court and an overlapping tennis court. These courts can also be two half-courts, which can accommodate a greater number of users. Multi-use courts should provide a smooth, hard surface without major cracks or surface irregularities.

OPEN TURF/PRACTICE SPORTS FIELD

Open turf fields are large, informal turf areas that accommodate a variety of activities. These areas are not scheduled and are available for playing catch, informal games of soccer, Frisbee, and many other drop-in activities. Fields should be level without holes or mounds. Open turf fields may include backstops or goals to provide a practice-grade sports field. Practice sports fields do not generally include benches, bleachers, or other amenities associated with a fully developed field and are not reservable.

SKATE PARK

Skate parks vary in size, style, and complexity. Skate parks must have a concrete or other hard surface and may include half pipes, quarter pipes, bowls, ramps, rails, and street elements. A skate park may also contain other features designed for tricks, such as stairs, trick boxes, and pyramids. Smaller stand-alone skate facilities, such as skate rails, may also be included in parks. A large skate park can be a regional draw and requires support facilities, including restrooms and parking. A skate park can be a stand-alone facility or may be embedded within another park classification.

DISC GOLF COURSE

Disc golf courses consist of a series of numbered posts to designate tee locations and chain-link cages set at variable intervals to serve as "holes." Signage should accompany each hole. Depending on the size and complexity, disc golf courses can cover large areas and provide a substantial draw beyond the immediate community. Courses may be located in community parks, urban parks, linear parks, and in some cases natural areas.

HORSESHOE/BOCCE/PETANQUE COURT

Horseshoe courts consist of sand boxes with a metal stake serving as a target. Courts come in pairs and in many cases several pairs are located together for group play. Bocce and petanque can utilize a formal hard surface court or a smooth, flat area of gravel or lawn for a casual game.

BMX/MOUNTAIN BIKE TRAIL

BMX and/or mountain bike trails provide a location for individuals to ride bikes off-road. They generally consist of a dirt track with various obstacles and jumps.

TRACK

Running tracks are often provided in conjunction with football fields and feature a paved surface with one or more lanes of travel.

AQUATICS FACILITIES

SPLASH FOUNTAIN

Splash fountains generally include a concrete pad, sloped to one or several drains, with multiple spray features that can be activated by users or set on timers. Splash fountains can be a significant draw for children and families throughout the community. They are also popular because they provide the city with a less expensive alternative to more traditional aquatic facilities, such as pools. Sites must be carefully selected to avoid causing conflict with other park uses and with adjacent neighbors. Splash fountain operation and maintenance costs can be significant and should be taken into consideration during planning. Splash fountains should be restricted to larger park classifications with appropriate support facilities.



POOL

Pools vary in size and depth according to intended age group and use. They may be located indoors or outdoors, and may be designed for recreational or competitive use. Recreational pools may include water features designed for use by different age groups, such as slides or spray elements.

INDOOR FACILITIES

SENIOR CENTER

Senior centers are facilities that provide social services for seniors in addition to providing opportunities for recreation, educational, and cultural activities. These facilities vary in size and may contain offices, meeting rooms, and spaces for small-scale community gatherings.

COMMUNITY CENTER

Community centers are facilities that provide a focus for recreational, educational, social and cultural activities within a community. Community centers may vary greatly in size depending on amenities included and may contain gymnasiums, indoor tracks, fitness areas, pools, meeting room, office space, and other amenities designed for community use.

GYMNASIUM

Gymnasiums provide for indoor recreation such as volleyball and basketball. Gymnasium dimensions vary according to intended use. The playing surface should consist of resilient flooring materials.

RECREATION PROGRAMS

Recreation programs are provided to Salem residents by the City of Salem, by non-profit and for-profit providers, and by others. This section describes some of the recreation programs offered by the City of Salem. Some programs offered by other providers are presented in Appendix D.

CITY OF SALEM

The City of Salem currently provides recreational programming through the Parks and Transportation Services Division (PTSD) and Water Resources Division of the Public Works Department. The City of Salem provides recreation programs that reach a diversity of residents. Most activities are during the summer or are senior-health-related. For residents with limited incomes, the City waives or reduces program fees. Hundreds of low-income residents participate in this fee waiver program annually. Table 3.10 shows the City of Salem programs' historic and current participation levels. Recreation program areas are described below.

AQUATICS

The City of Salem currently does not offer an aquatics program. The two public pools are owned by the Salem-Keizer School District. The City scheduled and operated the facilities for many years. The Aquatics program was the City's largest recreation program area, but has not been offered since August 2009. Aquatics programs included swim classes, recreation swim, lap/fitness swim, drop-in water polo, and lifeguard certification.

SPORTS AND NEIGHBORHOOD PROGRAMS

Sports and neighborhood programs provide a recreational program focused on summer sports camps, including soccer, basketball, and tennis, and a Summer Parks program offering arts, crafts, sports, and special events. Recreation volunteers are generally used for event coordination, such as the COUNTRY Kids Relays. The relays occur annually, with an average of 48 schools participating in the one-day event. Prior to 2009, Sports and Neighborhood Programs also included youth sports leagues (spring and fall soccer, flag football, and winter basketball), a number of contract classes including karate, dance and drama, outdoor programs (winter sports and canoe/kayak), and a much larger recreation volunteer program for coaching of youth sports leagues.

SOFTBALL PROGRAMS

Salem's softball programs serve adults in four team divisions. There are two softball seasons: spring/summer and fall. Most league games are played at the Wallace Marine Park softball complex. The softball complex also hosts regional and national tournaments, which generate revenue and attract visitors who contribute to the local economy. The softball program had both single game and double header leagues through fall 2008, which complicated scheduling between the two league types. In spring 2009, the program transitioned to a double header league only. This resulted in less teams in play, but an increase in total participants because the double header teams utilize more players. The softball league program is popular and often has a wait list for teams to join.

TABLE 3.10: CITY OF SALEM RECREATION PROGRAM PARTICIPATION

| Program | Grades/Ages Served | 2007/2008 Season Participants ^a | 2011/2012 Season Participants |
|---|-------------------------|--|--|
| Aquatics^b | | | |
| Lifeguard Certification (Ellis) | Ages 15–20 | 100 | Program not offered |
| Olinger Pool | All ages | 69,500 | Program not offered |
| Walker Pool | All ages | 15,500 | Program not offered |
| Subtotal | | 85,100 | - 0 - |
| Sports & Neighborhood | | | |
| All Comer Track & Field | Age 13 and under | 500 | Program not offered |
| COUNTRY Kids Relays | Grades 1–5 | 3,500 | 3,200 |
| Dance & Drama ^e | Age 3–Grade 8 | 199 | Program not offered |
| Fall Youth Soccer ^{cd} | Grades K–8 | 1,113 | Program not offered |
| Flag Football ^d | Grades 2–8 | 119 | Program not offered |
| Karate ^e | All ages | 373 | Program not offered |
| Outdoor Programs ^e | Age 11–17, Adults | 26 | Program not offered |
| Recreation Volunteers | All ages | 350 | 150 |
| Spring Soccer ^{cd} | Grades K–8 | 1,169 | Program not offered |
| Summer Parks Programs | Ages 5–12 | 1,584 | 1,367 |
| Summer Sport Camps | All ages | 738 | 284 |
| Winter Youth Basketball ^d | Grades K–8 | 517 | Program not offered |
| Subtotal | | 10,188 | 5,001 |
| Softball ^h | Adults | 2,730 (182 Teams) | 2,826 (157 Teams) |
| Parks Volunteers | All ages | Not available 41,010 Hrs (19.72 FTE) | 1,550 ⁱ 60,472 Hrs (29.07 FTE) |
| Enrichment Academy ^f | Grades 6–9 | 4,826 | Program not offered ^f |
| Public Events ^g | All Ages | 269 | 318 |
| Salem Senior Center - Annual participants - Volunteers | Age 50+ | 156,875 540 | 212,400 (700 daily) 563 (84,450 hrs) |
| Youth Environmental ^h - In-School Presentations - After-School Presentations | Grades K–5 Ages 6–12 | 15,322 66 | 14,920 Program not offered |
| Total | | 275,647 | 223,263 |

^a 2007/2008 or last season program was offered.

^b Includes participation in City Swim Club and Swim America.

^c A parent/tot program is also provided.

^d Youth sports league

^e Contract program

^f Previously the POWER program managed by Recreation staff, now managed by SKEF.

^g Public Events are conducted by a variety of groups using City facilities

^h Previously managed under Sports & Neighborhood programs, now managed by the Water Resources Division of Public Works

ⁱ Volunteer numbers are an estimate. Some individuals volunteer multiple times per year.

^j Had both single game and double header leagues through Fall 2008. Leagues transitioned to double header only in spring 2009.

PARKS VOLUNTEER PROGRAMS

The City of Salem has a thriving parks volunteer program. One full-time volunteer coordinator manages volunteers in Salem parks. Parks volunteer activities include planting trees, shrubs, and flowers; patrolling trails and open space at Minto-Brown Island Park; painting picnic tables and fire hydrants; and restoring wetlands. While demographic data on volunteers is unavailable, evidence indicates the diversity of opportunities attracts equally diverse groups of Salem residents. These include neighborhood associations, businesses, Boy Scouts, Girl Scouts, watershed councils, university students, senior residents, school children, and church groups.



PUBLIC EVENTS

Although the City of Salem is not a major provider of special events, City of Salem streets and parks are used for both public and private events such as block parties, weddings, parades, political rallies, and festivals. During 2011, the City permitted more than 300 events in parks and other public areas of the city, including drum circles, dragon boat races, concerts, and outdoor movies at Riverfront Park.

CENTER 50+

Center 50+, previously called Salem Senior Center, opened a new facility in 2008, carrying on a 30-year tradition of offering a wide range of programs and services to Salem's residents more than 50 years of age. It is one of the strongest senior programs in Oregon and received National Accreditation in 2006. Center 50+ was the first in the state to receive this honor and joined approximately 150 other centers recognized nationwide. To be recognized as a community resource and maintain Accreditation, the Center must provide programming in the following areas: nutrition, fitness, health and wellness, lifelong learning, caregiver support and Alzheimer's services, information and referral, cognitive support, hobby exploration, recreation, and opportunities for growth and socialization. The center transitioned from being reactive to Senior issues and offering passive programming to supporting active participation and a proactive programming model. Utilizing a peer-driven model and patron leadership, the Center remains fluid and able to respond to the ever-changing needs and interests of Salem's aging citizens. A large volunteer workforce supports every program and operation at the Center. The Center offers drop in activities (informally tracked), classes requiring registration, and opportunities for use by outside groups.

YOUTH ENVIRONMENTAL EDUCATION PROGRAM

Since September 2009, the youth environmental education program has been coordinated by the Water Resources Section of the Public Works Department. These programs include both in-school classes and presentations at Salem's elementary schools on topics such as native wildlife and habitats. Guided hikes in parks are also offered to school groups.

SALEM PUBLIC LIBRARY

Salem Public Library offers a variety of programs. Children's story time, youth and adult reading groups, travel programs, an author's series, and discussion groups attract residents from across the city. Musical performances and numerous Spanish-language programs are offered. Library cards are free to Salem residents. Non-residents pay an annual fee.

OTHER PROGRAMS AND PROVIDERS AT CITY SITES

Several non-profit organizations offer recreation programs at City-owned sites. These include both recreational and cultural activities for all ages as well as numerous volunteer opportunities.

A. C. GILBERT'S DISCOVERY VILLAGE

A. C. Gilbert's Discovery Village, located at Riverfront Park, is an interactive children's museum operated by a non-profit organization of the same name. It offers summer camps, workshops, field trips, and classes. Admission fees are charged, although children under age three are free. Admission is discounted for low-income residents.

BUSH HOUSE MUSEUM AND BUSH BARN ART CENTER

Programs at the Bush House Museum and Bush Barn Art Center are provided through the Salem Art Association. Volunteers from the non-profit groups Friends of Bush Gardens and Lord and Schryver Conservancy provide tours and maintain the grounds. Bush House Museum is open year-round and welcomes residents and tourists to exhibits, tours, and special events.

Bush Barn Art Center offers art classes for children, youth and adults at the center and provides in-school art programs for children and youth. Classes held at the center are fee-based. The Art Center hosts numerous events and fund-raisers throughout the year. Bush's Pasture Park and the Bush Barn Art Center are also home to the annual Salem Art Fair and Festival. The Salem Art Association utilizes many volunteers for its events, programs, and classes. The Bush House Museum and Bush Barn Art Center together serve approximately 118,000 Salem residents and visitors each year.

DEEPWOOD ESTATE

The nonprofit group Friends of Deepwood offers tours of the historic Queen Anne style home and hosts numerous special events throughout the year. The Deepwood Gardeners and Lord and Schryver Conservancy lead tours of the gardens and assist in planning for and maintaining the landscape of Deepwood. It is a popular venue for weddings. Tours run year round, and fees are charged for membership, programs and classes. The grounds are open from dawn to dusk at no charge. Approximately 11,000 visitors and Salem residents participate in Deepwood Estate activities each year. Deepwood has the only residential garden designed by Lord and Schryver in the country that is open to the public.

PIONEER CEMETERY

The nonprofit group Friends of Pioneer Cemetery was organized to help maintain and restore Pioneer Cemetery. The organization provides educational programs and historic tours of the site and works cooperatively with the City to maintain it.

LORD AND SCHRYVER CONSERVANCY

Lord and Schryver Conservancy is a nonprofit group focused on identifying, restoring, and preserving the design legacy of the Salem landscape architecture firm of Lord and Schryver founded in 1929. The conservancy has been instrumental in restoring the gardens at Bush House and Deepwood Estate. Other City parks designed or influenced by Lord and Schryver include Marion Square, Pringle, Highland, and Englewood Parks. Lord and Schryver also designed Willson Park, a state park in the Capitol Mall.

OPERATIONS AND MAINTENANCE

In 2009, the Parks and Recreation Department was combined with the Transportation Services Division to form the Parks and Transportation Services Division within the Public Works Department. The Parks Operations and Planning section is responsible for park planning, operations, and maintenance of Salem's parks, street trees, and street landscape areas.

Within the Parks Operations and Planning Section, there are four operational areas: park planning and project management, park maintenance, support services, and the volunteer program. In order to facilitate maintenance, the park system is divided into two maintenance districts. District One is comprised of south Salem, while District Two manages north and West Salem. Each maintenance district has a supervisor who manages the work of maintenance staff, and coordinates projects. The support services section, managed by the Urban Forester, oversees the Urban Forestry program, street and park tree care, and irrigation systems.

Parks maintenance staff maintains the City's developed and undeveloped parks; landscape areas; street right of ways including medians, street trees, natural areas; and other public spaces, such as the Civic Center. Park staff coordinate maintenance responsibilities with the Salem-Keizer School District to improve efficiency and share responsibilities, particularly for parks located adjacent to a school site. In addition to 28 full-time employees, the Parks Operations Section hires seasonal park employees between April and October when park usage is at its peak. A summary of landscape maintenance acreage is provided in Table 3.11.

In addition to paid staff positions, Parks Operations has been successful in developing a robust supplemental labor program, which includes a multitude of court-ordered community service workers, state and county inmate work crews, and workers from various job training programs. During fiscal year 2010/2011, park laborers performed more than 125,000 hours of supplemental labor in city parks, the equivalent to 60 full-time employees.

City Parks staff has also been very successful in continuously increasing the amount of volunteer labor each year, with 59,000 hours of volunteer labor provided during fiscal year 2010/2011; the equivalent of 28 full-time employees. The use of both supplemental and volunteer labor has increased each year since 2001. However, Parks Operations staffing has reached its capacity to support supplemental and volunteer labor.



In 2003, Parks Operations developed the *Sensitive Area Management Handbook*. This is a comprehensive document that includes a survey and catalogue of all sensitive areas throughout the Salem park system. Best Management Practice (BMPs) were created based on these sensitive areas. Sensitive areas include wetlands and riparian areas, groves of Oregon White Oaks, steep slopes, areas with native plants, and other areas that have unique natural or cultural significance. Maintenance staff follow guidelines for acceptable practices in or adjacent

to sensitive areas, using the best management practices outlined in the *Sensitive Area Management Handbook*. Guidelines include restrictions on mowing, vegetation removal, and pesticide and fertilizer applications. This document was the catalyst for developing an Integrated Pest Management (IPM) Plan, which was adopted city wide.

TABLE 3.11: PARK LAND ACRES MAINTAINED

| Land Classification | | Developed Park Sites | Undeveloped Park Sites | Acres of Developed Area | Acres of Undeveloped Area | Total Acres |
|--|---------------------------------|----------------------|------------------------|-------------------------|---------------------------|-----------------|
| Parks | Neighborhood Park | 35 | 16 | 172.61 | 72.20 | 244.81 |
| | Community Park | 6 | 2 | 133.62 | 53.65 | 187.27 |
| | Urban Park | 6 | 1 | 295.38 | 134.92 | 430.30 |
| | Linear Park/ Connector Trail | 6 | 0 | 23.08 | 0.00 | 23.08 |
| | Special Use Facility | 4 | 0 | 15.83 | 0.00 | 15.83 |
| | Historical Area | 5 | 0 | 22.60 | 0.00 | 22.60 |
| | Natural Area | 2 | 7 | 908.86 | 94.90 | 1,003.76 |
| | Subtotal | 64 | 28 | 1,571.98 | 355.67 | 1,927.65 |
| Other | Street Landscape | | | 64.00 | - | 64.00 |
| | Additional Landscape Areas | | | 20.31 | - | 20.31 |
| | Subtotal | | | 84.31 | - | 84.31 |
| Total | | | | 1,656.29 | 355.67 | 2,011.96 |
| Acres Maintained per full-time equivalent (FTE)^a | | | | 59.2 | 12.7 | 71.9 |

^aAn FTE of 28 was used for the estimate.

CHAPTER 4 NEEDS ASSESSMENT

The needs assessment provides the information necessary to make informed decisions on how many parks, facilities, and programs to provide in Salem now and in the future. The community needs identified will be used as a basis for determining recommendations for system-wide improvements, including acquiring or developing new park sites, improving existing parks, and partnering with other service providers.

The provision of parks and facilities will also be influenced by funding options, land availability, potential partnerships, and other opportunities and constraints.

PARK NEEDS

This section documents the preferences of Salem residents and assesses level of service (LOS) by total park land acreage, developed park land acreage, and geographic access and distribution of park sites.

The 1999 Master Plan mapped potential multi-function park sites (e.g., urban park, community park, and neighborhood park all at one location). It also included a policy that a community park or urban park may serve as a neighborhood park for the surrounding neighborhood if it provides the standard amenities included in a neighborhood park. To account for this, two acres have been deducted from each community or urban park that meets a neighborhood park definition and have been counted toward the neighborhood park level of service. This approach will prevent duplication of services in neighborhoods that are already served by a community or urban park, but may not have a neighborhood park, and will allow the City to focus neighborhood park needs in areas that are not served by any park type. It is anticipated that all future community and urban parks will include neighborhood park facilities, thereby reducing the quantity of park sites needed.

METHODOLOGY

There are multiple ways to calculate park land level of service for cities. In general, communities establish the ideal number of park acres for their city based on the community's values and goals and the availability of park land.

PARK ACREAGE ANALYSIS

A common measure used to assess park land level of service is park acreage per thousand residents. This is a way of assessing the provision of park land over time, and a means for comparing a community's park land level of service to other similar communities. Level of service standards have been established for neighborhood, community, and urban park, which provide the majority of the standard park amenities within the park system.

PARK ACCESS ANALYSIS

The park access analysis examines whether residential areas within the Salem planning area are within a reasonable travel distance of neighborhood, community, and urban parks. These three park types have the most commonly used amenities and provide both city-wide and local recreation benefits. Service areas for these parks are defined for each classification based on the intended use of the park. Typically, service areas are not defined for special use, historical areas, and natural areas due to the variability of amenities and function of these types of parks within the community. These park classes are generally opportunity acquisitions and are difficult to anticipate.

NEIGHBORHOOD PARKS

PARK ACREAGE ANALYSIS

Salem's neighborhood parks are distributed throughout the city. The current level of service for all neighborhood park land is 1.74 acres per 1,000 residents, including the acreage transfer from community and urban parks. The 1999 Plan LOS standard was 2.5 acres per 1,000 residents.



PARK ACCESS ANALYSIS

The Neighborhood Park Service Areas map (Map 2) depicts a half-mile service area for developed and undeveloped park sites. The service area is based on access to the parks by pedestrians and bicyclists using streets and sidewalks. Major arterials and higher capacity roads are considered barriers to park access. The half-mile service area of the community and urban parks is also shown, where these parks serve as neighborhood parks for adjacent residents by providing the minimum amenities of a neighborhood park.

NEIGHBORHOOD PARK NEEDS

- As shown on Map 2, many areas within the city are not served by a neighborhood park. The 2.5 acres per 1,000 LOS from the 1999 Plan equates to a current need of 23 additional park sites. However, the neighborhood parks service area map does not show an equivalent number of needed park sites.
- Salem should reduce the neighborhood park standard to a LOS of 2.25 acres per 1,000 residents. At this LOS, 77 acres are needed to meet the existing park land demand, equal to 15 neighborhood park sites, which would fill in most of the service area gaps shown on Map 2, Neighborhood Park Service Areas.
- Salem should continue to use the service area radius as a guide for locating new neighborhood parks; however, the LOS standard will be the primary criteria.
- Salem should prioritize the repair or addition of ADA accessible pathways in existing parks. See Appendix B for Design Analysis.
- Salem should prioritize retrofit of existing sites lacking minimum resources, such as active recreation resources, picnic areas, and playgrounds.

- The City should consider reinstating and expanding the contract outdoor education programs previously offered.
- Salem could consider expanding outdoor and environmental education offerings with partners and other providers. Some ideas to consider are guided nature walks, bird watching, paddling tours, fishing, night sky observation, and possibly camping night in the park.

INCREASING DIVERSITY

Increasing diversity is another key planning issue discussed in the SCORP. Census data and minority population projections indicate that minority populations, particularly Hispanic and Asian/Pacific Islander, are increasing at a faster rate than other ethnic groups within the state. The Population Research Center at Portland State University projects that the three largest minority groups will make up more than 20 percent of Oregon's population by 2020. The Hispanic population alone is already greater than 20 percent in Salem. It is important to consider these trends when planning for future recreation needs of the community. Historically, minority groups have been less actively involved in recreation program offerings and also may have a different set of primary interests. It is important to note that while the use levels and priorities of these groups may have a slightly different focus, the amenities and programs recommended will serve the needs of the entire community.

EXISTING/PAST PROGRAMS

Sports and Neighborhood Programs

Spring and fall youth soccer leagues were offered prior to 2009. Soccer is popular among both Hispanic adults and youth.

Public Events

The City has recently coordinated park rental for a number of concerts hosted by Hispanic organizations serving thousands of people. Salem also works with Pacific Island groups for community concerts, festivals, and softball tournaments.

COMMUNITY PROFILE

While Salem's ethnic composition is predominantly white, 21 percent identify themselves as another ethnicity including Black or African American, American Indian/Alaska Native, Native Hawaiian/Pacific Islander, or Asian, which is higher than the state average. Additionally, more than 20 percent of Salem residents identified themselves as Latino or Hispanic, and nearly 15 percent of Salem's population speak Spanish in the home. Both statistics are substantially higher than state levels.

PUBLIC INVOLVEMENT

The Master Plan public involvement process included efforts to get input on parks and recreation services from Spanish-speaking community members. This included presentations at meetings and a Spanish-language youth and adult questionnaire. Table 4.3 presents findings from the Community Questionnaire on current recreation participation patterns for Hispanic adults in Salem. Activities that this population group participates in more or less than the general population are highlighted.

Results from the Community Questionnaire and Survey also indicate that people with disabilities, families and people with low incomes could be better served by recreation services. The City should continue to address how it can improve services for these groups by expanding programs where appropriate and targeting public information campaigns to these groups.

TABLE 4.3: CURRENT ADULT HISPANIC RECREATION PARTICIPATION*

| Activity | Activity (Continued) |
|-----------------------------|-------------------------------|
| 1. Walking | 14. Swimming |
| 2. Soccer | 15. Basketball |
| 3. Bicycling | 16. Fishing |
| 4. Playground | 17. Community events/concerts |
| 5. Bird watching/feeding | 18. Skateboarding |
| 6. Dog walking | 19. Other |
| 7. Baseball | 20. Tennis |
| 8. Exercising | 21. Golf |
| 9. Environmental activities | 22. Camping |
| 10. Jogging | 23. Canoe |
| 11. Picnicking | 24. Lacrosse |
| 12. Gardening | 25. Volunteering |
| 13. Softball | 26. Cultural events (attend) |

Source: Community Questionnaire

*Darker shaded rows represent activities Hispanic respondents participate in more than the general adult population. Lighter shaded rows represent activities Hispanic respondents participate in less often than the general adult population.

INCREASING DIVERSITY NEEDS

- Census figures indicate a substantial and growing Hispanic population. Programs and outreach should be established now to provide for this community now and in the future.
- Soccer is a very popular activity among Hispanic adults and youth. Salem should explore the feasibility of reinstating the youth fall and spring soccer programs.
- Salem should continue to provide targeted media campaigns using appropriate language and communication channels to reach specific groups.
- Salem should explore development of a multi-lingual website and continue to partner with community-based organizations to aid distribution of recreation program information to specific communities and to improve minority participation rates.
- Salem should continue to work with and seek new community partners and sponsors to assist with youth sports league enrollment fee scholarships.

PHYSICAL ACTIVITY CRISIS

The last planning area focus within the SCORP is the overall physical activity crisis. In addition to the focus on youth and aging populations, the need for the entire community

to maintain health and combat obesity is identified. Continuing to acquire and develop parks in Salem that offer a diverse array of amenities provides opportunities for physical activity and exercise. Public outreach and promotion of adult sports leagues can also aid in bolstering activity levels and participation.

EXISTING/PAST PROGRAMS

Aquatics

Historically, the aquatics program was the largest program provided by the City of Salem. The aquatics program was cut due to budgetary constraints in 2009, and the cooperative use agreement with the School District, which governs pool use and management, has expired.

Sports and Neighborhood Programs

Current recreation opportunities offered under the Sports and Neighborhood program focus on summer sports camps, summer parks programs, and the COUNTRY Kids relays. The Sports and Neighborhood programs were more extensive prior to the City reorganization in 2009. Canceled programs include youth sports leagues (spring and fall soccer, flag football, and winter basketball), contract programs (karate, dance, outdoor programs) and All-Comer track and field. The canceled programs provided after-school recreation opportunities for children throughout the community.

Softball

Salem currently has a successful adult softball program offering spring/summer and fall leagues. The program is in high demand, and often has a wait list.

PUBLIC INVOLVEMENT

The need for aquatics programs in Salem was expressed in all aspects of the public involvement process. Over half of the residents who responded to the Community Survey (58.2 percent) indicated the need for additional aquatics programming. Nearly three-fourths (73 percent) of respondents indicated that more swimming pools were needed in Salem. Community Questionnaire results indicate that swimming is the fourth most popular activity among youth and the fifth most popular activity among adults. Residents who completed the Spanish Language Questionnaire reported that they would like to participate in swimming more than they currently do. Residents who participated in the intercept events ranked aquatics facilities in the top two most-needed recreation facilities and in the top two most-needed recreation programs.

Salem residents indicated the need for before- and after-school programs throughout many of the public involvement activities. Over half (54.4 percent) of Salem residents who responded to the Survey indicated the need for more before- and after-school programs. Survey respondents indicated that Salem youths, especially middle school and high school youths, were under-served by current recreation services. In addition, 31.6 percent of survey respondents felt that adults are under-served by recreation programs available in Salem.

The Community Questionnaire was used to identify the current recreation participation patterns for adults and youth in Salem. Youth recreation findings are presented in Table 4.4. Adult recreation participation findings are presented in Table 4.5.

TABLE 4.4: CURRENT YOUTH RECREATION PARTICIPATION

| Activity |
|-----------------------------|
| 1. Exercising/aerobics |
| 2. Jogging/running |
| 3. Walking |
| 4. Swimming (pool) |
| 5. Basketball |
| 6. Dog walking |
| 7. Bicycling |
| 8. Soccer |
| 9. Volunteering |
| 10. Playground (visit/play) |
| 11. Skateboarding |
| 12. Baseball |
| 13. Tennis |

Source: Community Questionnaire

TABLE 4.5: CURRENT ADULT RECREATION PARTICIPATION

| Activity | Activity (Continued) |
|-----------------------------|-------------------------------|
| 1. Exercising/aerobics | 14. Environmental activities |
| 2. Walking | 15. Baseball |
| 3. Jogging/running | 16. Tennis |
| 4. Dog walking | 17. Softball |
| 5. Swimming (pool) | 18. Other |
| 6. Bicycling | 19. Community events/concerts |
| 7. Volunteering | 20. Golf |
| 8. Gardening | 21. Picnicking |
| 9. Basketball | 22. Fishing |
| 10. Playground (visit/play) | 23. Camping (tent/RV/yurt) |
| 11. Soccer | 24. Cultural events (attend) |
| 12. Bird watching/feeding | 25. Lacrosse |
| 13. Skateboarding | 26. Canoe/kayaking |

Source: Community Questionnaire

PHYSICAL ACTIVITY CRISIS NEEDS

- Salem should evaluate options for reinstating the aquatics program and expanding it to meet the recreation needs of all residents. Program offerings could include translated classes, additional classes for older adults and people with disabilities, or competitive swimming and aquatic sports, in addition to traditional classes and open swims. A new aquatics facility or facilities are needed in order to reinstate and expand programming.
- The City of Salem should consider expanding recreation programs for adults to comply with residents' desire to provide recreation services to all ages.
- Past programming provided many opportunities for Salem youths to participate in after-school programs. The City should evaluate past program offerings and strategize priorities for reinstating those that can be self-sustaining and cover program costs. Partnerships with other providers, grants, and sponsorships could also be considered to share program costs. Programs could include health and wellness education to combat the growing trend of childhood obesity.
- If a new ballfield complex were developed, softball league and tournament offerings could be expanded.

OTHER PROGRAM AREAS

PUBLIC EVENT NEEDS

- Salem should continue to work with a variety of groups to host small and large scale events in City parks, streets, and open spaces.
- Salem should work to reestablish the cooperative use agreement with the School District to allow scheduled use of school facilities by the public during off hours.



PLANNING, OPERATIONS, AND MAINTENANCE NEEDS

This section discusses Salem’s parks planning and parks operations needs, addressing all operations tasks and the needs for personnel to operate the parks system at three different service levels. Estimated costs and potential funding sources to address these needs are discussed in Chapter 7, Implementation.



PARKS PLANNING

Historically, the City staffed a Parks Planning Section with a Parks Planning Manager, a Project Manager, two Landscape Architects, and a Landscape Designer. Over several years, as the City’s budget resources tightened, the entire parks planning staff was eliminated. The current Parks Operations and Planning Manager is the only remaining Landscape Architect on staff.

The Parks and Transportation Services Division currently relies on the Parks Operations and Planning Manager, the Parks and Transportation Services Manager, and an Administrative Analyst to perform the parks planning functions. There are no full-time planning staff dedicated to parks planning within the Division. Despite a lack of parks planning resources, Division staff has completed numerous site-specific master plans and secured grant funding for park improvements.

PARKS OPERATIONS AND MAINTENANCE

The Parks Operations Section is the largest work unit in the Parks and Transportation Services Division. The full-time employees are supported by seasonal employees, work experience staff, community service workers, inmate laborers, and community volunteers. The maintenance and operation of the City’s parks entirely depend on the coordinated and integrated efforts of these resources. General parks maintenance is funded through the City’s General Fund and Cultural and Tourism Fund (Transient Occupancy Tax). Right-of-way landscape maintenance is funded primarily with State Highway Funds.

Full-time, professional parks staff members are valuable because they have broad knowledge, training, certifications, and licenses; are customer-service-oriented; and have “ownership” of the City’s parks system assets. Many have special knowledge in horticulture, urban forestry, sports fields maintenance, structural repair, water feature operation, pesticide/fertilizer application, irrigation, ADA compliance, playground equipment safety inspection, and heavy equipment operation.

INMATE LABOR RESOURCES

Parks Operations currently utilizes state and county inmate labor crews. These crews are comprised of up to ten inmates, a Corrections Officer (guard), and a City Parks Maintenance Operator.

OPERATIONS AND MAINTENANCE SERVICE LEVELS

Three operations and maintenance service levels are discussed below to illustrate a range of maintenance options regarding available funding and future funding needs.

- **Current service level:** Represents the current state of operations and maintenance funding and staffing. The current service level is below the minimum necessary to provide complete routine maintenance for all park facilities and preventative maintenance to protect and extend the life of park infrastructure. The current level of service provides minimal planning support.
- **Adequate Service level :** Represents an increase over the current service level, addresses all essential operations tasks, and restores positions lost over the past several years. Additional positions include four Parks Maintenance Operators, one Project Leader, and eight seasonal positions. The adequate service level includes maintaining parks at standard industry levels, similar to 2007 maintenance levels. This would greatly increase the frequency of mowing, routine park maintenance site visits, and minor repairs and replacements. This would also improve the customer service image in Salem parks.
- **Desirable service level:** Builds on the adequate service level by providing additional specialized staff and work crews to address deferred maintenance and modernization of existing parks. The desirable service level would fully reinstate the park planning and security/compliance staff needed.

PLANNING, OPERATIONS AND MAINTENANCE STAFF NEEDS

Table 4.6 lists the quantity and type of positions that are needed to attain an adequate or a desirable service level. Staff positions critical to restoring services to an adequate service level are described below:

- **Project Leader:** This position is responsible for directing the work of maintenance crews, performing site assessments for park projects and resources needed, and assigning staff and resources to special projects. Project Leaders also oversee the work of specific parks functions, such as the inmate work crew program and the weekend program. Project Leader reports directly to the Parks Operations Supervisor.
- **Parks Planner/Landscape Architect:** Replacing lost planning staff positions would restore in-house planning and design capabilities to Parks Operations and Maintenance. Restoring these positions would relieve the Parks Superintendent and Administrative Analyst to focus on developing acquisition strategies, writing grant proposals, and completing other tasks and would expedite progress on a number of anticipated planning projects.
- **Parks Technician (Water Features):** This position would be responsible for operating, testing, and maintaining the City's decorative fountains and splash fountains. This is a full-time responsibility during the warm weather months. At other times, the technician would assist in irrigation system maintenance.

- **Parks Maintenance Operator:** The Parks maintenance program constitutes the largest need for personnel and resources. Tasks performed by this staff include: mowing, fertilizing, trimming, weeding, trash removal, restroom cleaning, leaf removal, walkway/trail maintenance, minor facility repairs, sports field maintenance, and heavy brush removal. These needs are met through a combination of professional staff members, inmate laborers, community service workers, work-study students, and community volunteers.
- **Park Ranger/Security:** Creating a park ranger program would improve enforcement of ordinances and provide a customer service and security presence in the parks. Parks facilities experience a significant amount of vandalism and graffiti damage, and patrons often ignore leash ordinances. Transient and homeless activities are an additional security issue, particularly in natural areas and remote sites. Police monitor these activities, but police presence in the parks system is limited except during large events. Currently, most security is provided through the Minto-Brown Island Volunteer Park Patrol and full-time Parks staff.
- **Inmate Labor Crews:** Fund additional inmate labor crews to provide labor-intensive maintenance in parks and rights-of-way as opportunities arise.

TABLE 4.6: PARKS OPERATIONS CURRENT AND FUTURE PERSONNEL BY SERVICE LEVEL (FY2012-13 COST-OF-PAY)

| FTE Staff Resource | Current Service Level | Adequate Service Level | Desirable Service Level |
|--|-----------------------|------------------------|-------------------------|
| Parks Superintendent | 1 | 1 | 1 |
| Urban Forester | 1 | 1 | 1 |
| Parks Operations Supervisor | 2 | 2 | 3 |
| Project Leader | 2 | 3 | 4 |
| Administrative Analyst/Program Coordinator | 2 | 2 | 3 |
| Parks Planner | 0 | 1 | 2 |
| Landscape Architect | 0 | 0 | 1 |
| Parks Technician (Water Features) | 0 | 1 | 1 |
| Parks Technician (Irrigation System) | 2 | 2 | 3 |
| Parks Technician (Tree Assessment) | 1 | 1 | 2 |
| Parks Technician (Horticulture) | 1 | 1 | 1 |
| Parks Technician (General Repair) | 0 | 0 | 2 |
| Parks Maintenance Operator | 12 | 16 | 24 |
| Tree Trimmer | 4 | 4 | 8 |
| Park Ranger | 0 | 2 | 4 |
| Total FTE Staff | 28 | 37 | 60 |
| Total New Positions Compared to Current | - | +9 | +32 |

CHAPTER 5 MASTER PLAN POLICIES

GOALS AND POLICIES

The City has established four primary goals, each with a number of supporting policies, to guide the planning, development, and operation of the parks system.

GOAL 1: Provide efficient park services by acquiring, developing, and maintaining a system that fairly serves the park needs of all residents.

- 1.1 The City shall provide equitable park services to all city residents.
- 1.2 Parks shall be equitably distributed. Locations shall be determined geographically and within the context of allowed development densities.
- 1.3 Parks may be developed in phases, with improvements prioritized based on the individual park master plan and available funding.
- 1.4 Community and urban parks may fulfill neighborhood park service area needs for residents adjacent to and within walking distance of these parks.
- 1.5 The City shall strive to work with other governmental entities within the community to provide the best park and recreation facilities practicable.
- 1.6 A site with unique features or natural assets shall be preferred for acquisition over other acceptable sites when those assets do not preclude the basic recreational uses of the park classification.
- 1.7 The following site selection criteria shall be used to evaluate and select new park and recreation sites:
 - a. Central location within service area;
 - b. Good neighborhood access, two or more access points are preferred;
 - c. Location near complementary public facilities;
 - d. Population distribution within the service area;
 - e. Available sites;
 - f. Land acquisition costs;
 - g. Location of other park and recreation facilities in adjoining service areas;
 - h. Unique features, historical or natural assets;

i. Access barrier assessment.

The City may acquire land through donations as long as it meets the above criteria.

- 1.8 Parks and open space shall be included, along with all other city infrastructure, in planning and growth management for new development.
- 1.9 The City tree canopy goals shall be considered in park planning and master planning.
- 1.10 Trees and tree groves shall be preserved and protected during park development, to the extent possible.
- 1.11 The goals and priorities of the Community Forestry Strategic Plan (if adopted) will be considered along with passive and active recreation needs as individual site master plans are developed.

GOAL 2: Provide high-quality recreational programs and facilities throughout the community that provide fun, educational, accessible, and safe environments for people of all ages, abilities, backgrounds, and income levels.

- 2.1 The following classifications are adopted as the park and recreation facilities to be managed by the City:
 - a. Neighborhood Park
 - b. Community Park
 - c. Urban Park
 - d. Linear Park/Connector Trail
 - e. Special Use Facility
 - f. Historic Area
 - g. Natural Area
- 2.2 Parks shall comply with the park classification design guidelines described in Appendix B, Park Design Guidelines.
- 2.3 Facilities and services shall be provided within the park classifications as described in Table C-1, Park and Recreation Amenities by Classification.
- 2.4 Predevelopment Guidelines have been established to outline procedures for minimal improvements at undeveloped park sites and to allow interim use of these parks prior to preparation of a site master plan or full park development.
- 2.5 The City shall strive to develop a Site Assessment and Interim Management Plan within one year of new park acquisition and to complete predevelopment at new parks within two years of site acquisition.

- 2.6 Private entities may predevelop park land exacted during land use procedures to meet service area requirements, in compliance with the Predevelopment Guidelines.
- 2.7 Park Capital Improvement Projects (CIP) are prioritized in the CPSMP, adopted by City Council and updated as needed.
- 2.8 Site-specific park improvements shall be made in accordance with the individual park master plan, created with public input and with the approval of both the Park and Recreation Advisory Board and City Council.
- 2.9 Acquisition and integration of natural areas for conservation and preservation shall be promoted as part of the park system.
- 2.10 Park and recreation facilities shall be developed using best design and construction practices to support sustainable practices, maintenance efficiencies, safety, and public use.
- 2.11 Parks and recreation facilities shall be developed and managed in a manner that is consistent with other adopted public infrastructure and land use plans.
- 2.12 The City shall encourage water conservation in the park system through use of sustainable practices.
- 2.13 The City shall integrate green building technology and sustainable development practices in park design, maintenance, and operations where feasible.
- 2.14 Prior to any development of the site, the City shall delineate sensitive natural resources within a natural area, in compliance with the *Sensitive Areas Management Handbook*.
- 2.15 Neighborhood parks shall be designed to minimize impacts to adjacent properties.
- 2.16 The city shall develop a process to guide facility naming and selection and placement of art, statuary, and memorials in parks.

GOAL 3: Provide a citywide park system that can be accessed by a variety of transportation modes.

- 3.1 Access barriers to existing parks and open spaces shall be evaluated and prioritized for removal or mitigation to provide equitable service to all residents of the community.
- 3.2 Greenways or similar uninterrupted linkages may be included in park acreage if they improve access, overcome barriers, or extend the service area.

- 3.3 Natural areas and public open space are community assets that should be utilized, when possible, to the highest and best use for the recreational benefit of the public. Public access should be developed, when possible, as part of a linear, natural, or greenway system when the affected area is in public ownership or encumbered by an easement. Park and trail location, construction, or use shall not endanger or jeopardize threatened or endangered plant or animal species.
- 3.4 Park access shall be provided utilizing public right-of-way corridors, publicly owned land, access easements, and other means as necessary.
- 3.5 Pedestrian and bicycle access shall be considered the primary transportation modes for neighborhood parks. For facilities with larger service areas, public transit and automobiles should also provide access. New facilities should be located near transit, when possible, to minimize traffic impacts and to provide equitable access by all city residents.
- 3.6 Create a citywide, multi-modal trail system that ties into existing transportation corridors, serves a variety of users, is accessible, it easy to navigate, and connects parks, schools, and other community facilities.
- 3.7 The City shall comply with the Americans with Disabilities Act (ADA) Standards for Accessible Design, in development of new facilities and renovation of existing facilities.

GOAL 4: Develop cost-effective and efficient methods of acquiring, developing, operating, and maintaining park facilities to support the city's existing and future needs.

- 4.1 The City shall provide a system of improvements to meet the needs of the current and future population with the park acreage planning goal of seven acres per 1,000 residents: 2.25 acres of neighborhood, 2.25 acres of community and 2.5 acres of urban park land. Acreage standards for linear parks/trails, special use facilities, historic sites, and natural areas are not established.
- 4.2 Park System Development Charges (PSDCs) shall fund growth-related park facility acquisition and development identified in the CPSMP. Facility deficiencies, rehabilitation, and renovation that are not growth-related shall be funded through a variety of sources allocated through the City's General Fund, grants, private donations, and other taxes or fees. Park service areas with partial buildout may be funded through a combination of PSDC and non-PSDC sources.
- 4.3 The City is responsible for meeting the community's park, open space, and recreation facility needs. Priorities shall be established to meet the greatest demand for the least public cost. Cost/benefit analysis techniques shall be applied to inform decisions.
- 4.4 Potential park sites may be acquired in advance of development when any of the following conditions exist:

- a. The proposed site acquisition meets a specific requirement of the CPSMP;
 - b. An opportunity purchase arising out of a joint acquisition by two or more public departments or agencies will provide multiple community benefits; or
 - c. The purchase takes advantage of other economic and/or timing opportunities.
- 4.5 The City may accept land donations when the parcel being donated meets one of the following criteria:
- a. It fulfills the need for a neighborhood, community or urban park, and is develop-able;
 - b. It can be converted and the proceeds retained for other park purposes; or
 - c. It will preserve or protect a natural area, wetland, or riparian corridor.

Stormwater treatment facilities shall not qualify as natural areas.

- 4.6 Development of park improvements in growth areas may proceed when build-out of the park's service area exceeds 50 percent of projected density, and as funding becomes available.
- 4.7 Park development will be prioritized based on percent build-out of service area and population density, with equitable geographic distribution throughout the city, and as funding becomes available.
- 4.8 Sites that serve multiple purposes, such as parks and stormwater detention areas shall be managed through comprehensive design to maximize recreational use while addressing multiple uses. Costs for improvements shall be apportioned based on area occupied by each use.
- 4.9 Park SDCs may be used to purchase and develop additional land to meet the acreage needs identified for a neighborhood park service area.
- 4.10 The City may seek to fulfill unmet recreation needs through cooperative agreements with private, public, and non-profit organizations that supplement the recreation facilities and services in the community.
- 4.11 The City may encourage opportunities for private programs, volunteers, and other appropriate methods to supplement and extend the City's resources in developing and maintaining the park and recreation system, provided that their use does not preclude other uses or users.
- 4.12 The City shall provide adequate operation and maintenance of the City's park system to the extent feasible.



CHAPTER 6 RECOMMENDATIONS

This chapter summarizes recommendations for parks, trails, and recreation facilities and programs. These recommendations are based on the combined results of the existing facilities inventory, needs assessment, and public input from numerous sources, and they are intended to serve Salem’s needs through 2035. Several overarching themes recurred frequently during the planning process. They include easy access to parks, equitable geographic distribution of parks and recreation facilities, and improvement of existing undeveloped sites. Non-capital recommendations for operations and maintenance are addressed as well.

PARKS

The proposed park system focuses primarily on neighborhood, community, and urban parks, which have an established level of service. Needs for these parks have been identified by service area gaps (neighborhood parks), level of service acreage needs, active recreation needs, and geographic distribution assessment.

TABLE 6.1: MAP KEY

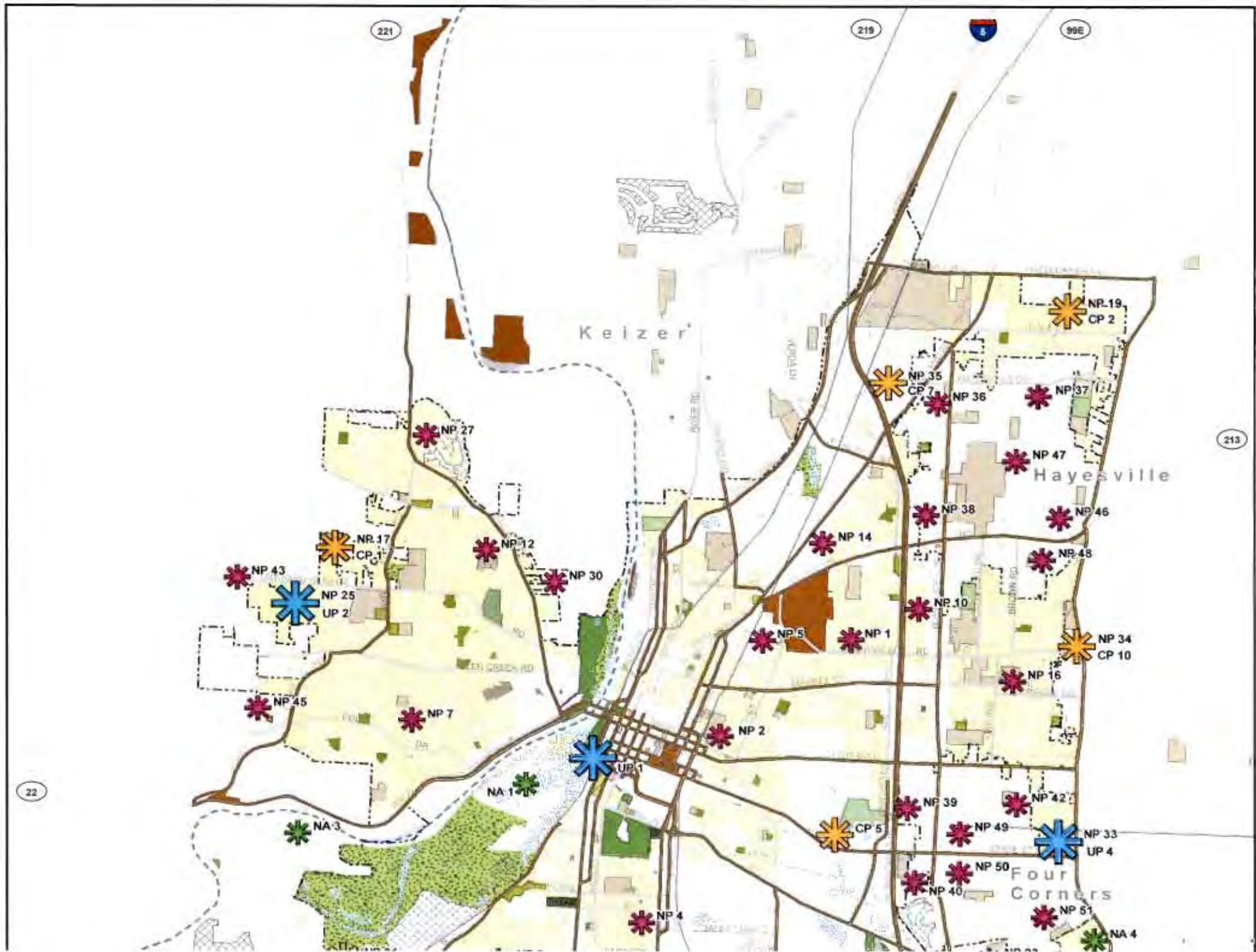
| Code | Park Classification |
|-------|-------------------------------|
| NP | Neighborhood Park |
| CP | Community Park |
| UP | Urban Park |
| NA | Natural Area |
| LP/CT | Linear Park / Connector Trail |

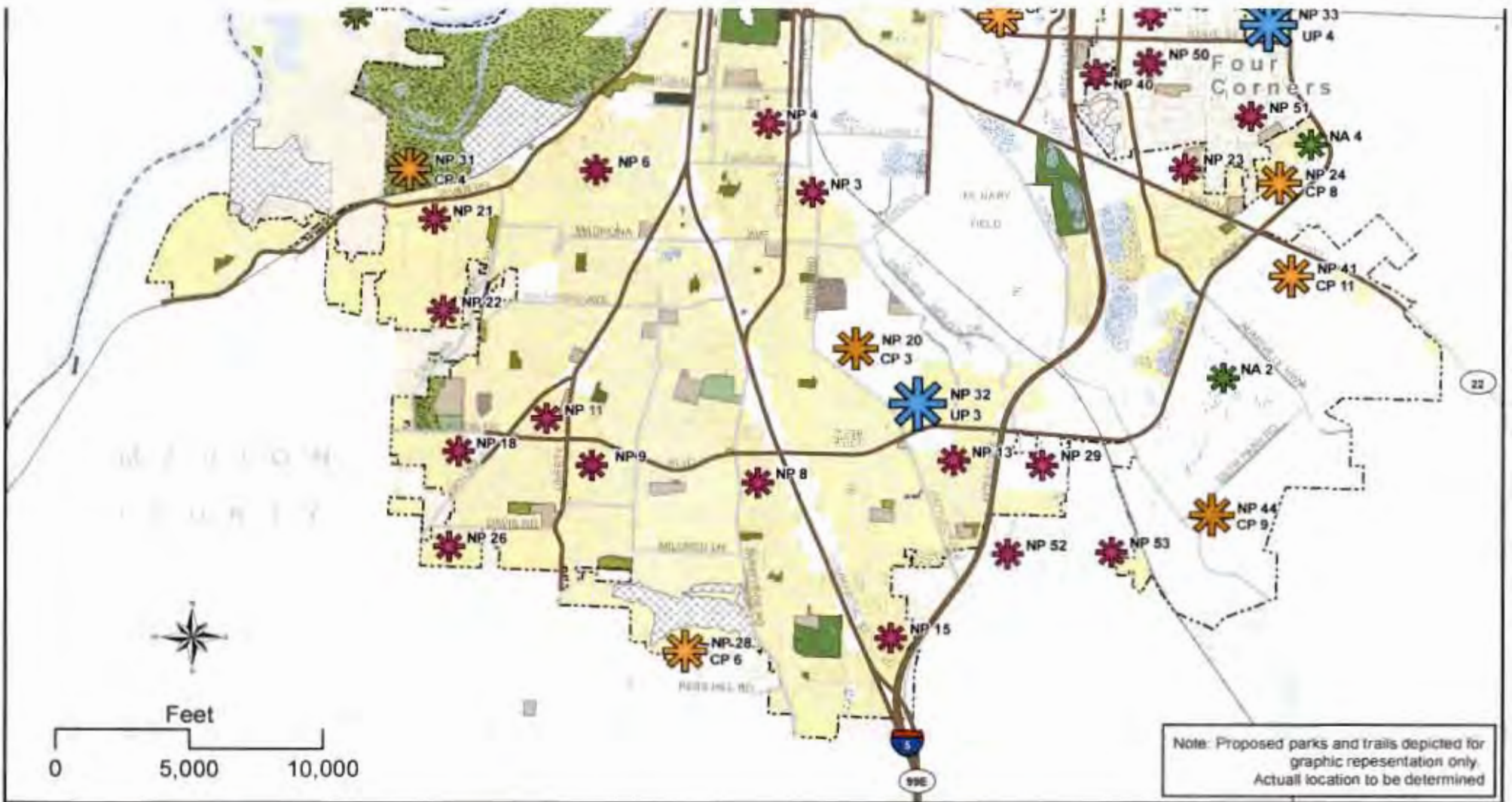
PROPOSED PARKS

The proposed park system is depicted on two maps: Proposed Park System (Map 3) and Proposed Trail System (Map 4). The maps includes existing parks and other city features, and include proposed facilities in the current city limits as well as within the Urban Growth Boundary. Natural areas, historic areas, and special use facilities are generally opportunity acquisitions or donations. Several known future natural area sites are included. Potential linear park and connector trail sites have been identified and correlate with shared-use path recommendations in the Bicycle and Pedestrian elements of the *Transportation System Plan* and potential trails identified in the *1999 Comprehensive Park System Master Plan*.

The proposed park system will expand Salem’s existing park assets by identifying areas throughout the city that are currently under-served or experiencing growth. Proposed parks are numbered in Table 6.2 and correspond to locations shown on Maps 3 and 4.

Locations are mapped to show generally where a park or trail may be located; however,





January, 2013

Map 3: Proposed Park System

Salem Public Works Department

- | | | |
|---|---|--|
|  Neighborhood Park |  Golf Course |  Proposed Natural Area |
|  Community Park |  School |  Proposed Neighborhood Park |
|  Urban Park |  Urban Growth Bnd |  Proposed Community Park |
|  Linear Park/Connector Trail |  Salem City Limits |  Proposed Urban Park |
|  Special Use Facility |  County Line | |
|  Historical Area |  Residential Zone | |
|  Natural Area |  Wetlands | |
|  Other Parks |  Barriers | |



221

219

996

Keizer

Hayesville

Four Corners

213

22

CT18

CT8

CT50

CT48

CT17

CT49

CT7

CT19

CT6

CT47

CT5

CT14

CT15

CT4

LP1

LP2

LP3

CT21

CT3

CT13

CT2

CT22

CT23

CT31

CT27

CT41

CT25

CT32

CT30

CT10

CT11

CT24

CT26

CT27

CT41

CT3

CT1

CT12

CT29

CT24

CT34

CT9

CT26

CT26

CT43

CT28

CT43



CITY OF *Salem*
AT YOUR SERVICE

VIGIL AGRIMIS
DESIGN PROFESSIONALS

January, 2013

Map 4: Proposed Trail System

Salem Public Works Department

- | | | |
|-----------------------------|----------------------------------|--|
| Neighborhood Park | Golf Course | Existing Trails |
| Community Park | School | Proposed Shared-Use Path ¹ |
| Urban Park | Urban Growth Boundary | Proposed Path Improvements In Parks ¹ |
| Linear Park/Connector Trail | Salem City Limits | Potential Off-Street Trails ² |
| Special Use Facility | County Line | Potential Future Regional Trail Connections |
| Historical Area | Residential Zone | |
| Natural Area | Wetlands | |
| Other Parks | Existing Bike Route ¹ | |
| | Proposed Bike Route ¹ | |

*Further study needed.
 1 - Includes projects identified in the Salem Transportation System Plan, Bicycle and Pedestrian Elements.
 2 - Conceptual alignment derived from 1999 CPSMP. May include Linear Parks, Connectors Trails and/or Shared-Use Paths.

TABLE 6.2: PARK IMPROVEMENT RECOMMENDATIONS—PROPOSED FACILITIES

| PARK NUMBER | PARK NAME | TOTAL ACRES |
|--|--|---------------|
| NEIGHBORHOOD PARK (NP) | | |
| NP 1 | East Fairgrounds Area | 5.00 |
| NP 2 | North Salem High School Area | 5.00 |
| NP 3 | Pringle Road Area | 5.00 |
| NP 4 | Gilmore Field Area | 2.00 |
| NP 5 | West Fairgrounds Area | 5.00 |
| NP 6 | Candalaria Reservoir | 5.00 |
| NP 7 | Meyers School Area | 5.00 |
| NP 8 | Barnes Road Area | 5.00 |
| NP 9 | Holden Lane Reservoir Site | 1.41 |
| NP 10 | Fisher/Beverly Road Area | 5.00 |
| NP 11 | Kuebler/Liberty Triangle | 5.00 |
| NP 12 | River Bend Road Area | 5.00 |
| NP 13 | Boone Road Area | 5.00 |
| NP 14 | N. Fairgrounds Area | 5.00 |
| NP 15 | Robins Lane | 5.00 |
| NP 16 | Swegle School Area | 5.00 |
| NP 17 | Grice Hill (Expansion) ^A | 2.00 |
| NP 18 | W. Skyline Road Area | 5.00 |
| NP 19 | Hazel Green Site ^A | 2.00 |
| NP 20 | Fairview Area ^B | 2.00 |
| NP 21 | S. River Road Area | 5.00 |
| NP 22 | Croisan Mt. Area | 5.00 |
| NP 23 | Houck School Area | 5.00 |
| NP 24 | Miller School Area ^B | 2.00 |
| NP 25 | West Doaks Ferry Area ^A | 2.00 |
| NP 26-65 | Additional Needed Acreage | 241.69 |
| TOTAL | | 345.10 |
| COMMUNITY PARK (CP) | | |
| CP 1 | Grice Hill (Expansion) | 28.00 |
| CP 2 | Hazel Green Site | 33.00 |
| CP 3 | Fairview Area | 33.00 |
| CP 4 | Brown Island Road Area | 33.00 |
| CP 5 | Geer Park (Expansion) | 15.00 |
| CP 6 | South Creekside Area | 33.00 |
| CP 7-12 | Additional Needed Acreage | 265.60 |
| TOTAL | | 440.60 |
| URBAN PARK (UP) | | |
| UP 1 | South Riverfront / Boise | 6.80 |
| UP 2 | West Doaks Ferry Area | 48.00 |
| UP 3-6 | Additional Needed Acreage | 264.70 |
| TOTAL | | 319.50 |
| LINEAR PARK (LP) / CONNECTOR TRAIL (CT) | | |
| LP 1 | Minto-Brown Island Path/Bridge ^C | - |
| LP 2 | Pringle Creek Path ^C | - |
| LP 3 | Bush/Pringle Trail Connector ^C | - |
| LP 4 | Skyline/Croisan Trail ^D | - |
| CT 1 | Chemeketa Cross-Campus Path | - |
| CT 2 | Maple Ave Ne/Salem Industrial Drive NE Connector | - |
| CT 3 | Airway Drive SE/25th Street SE | - |
| CT 4 | Union Street Bridge Path Extension - East | - |
| CT 5 | Union Street Bridge Path Extension - West | - |
| CT 6 | Union Street Bridge to Musgrave (Edgewater) | - |
| CT 7 | Wallace Road NW Path | - |

TABLE 6.2: PARK IMPROVEMENT RECOMMENDATIONS—PROPOSED FACILITIES
 (CONTINUED)

| PARK NUMBER | PARK NAME | TOTAL ACRES |
|--------------------------|--|-----------------|
| CT 8 | Westhaven Ave NW/Harritt Drive NW | - |
| CT 9 | Dean Street NE/Scepter Ct Connector | - |
| CT 10 | Fairgrounds Path | - |
| CT 11 | Fairgrounds Path/Evergreen Ave. Connector | - |
| CT 12 | Hawthorne Ave NE/Fisher Road NE Connector | - |
| CT 13 | Salem Parkway NE | - |
| CT 14 | River Road S/Railroad Corridor path | - |
| CT 15 | Rural Ave SE/Hoyt Connector | - |
| CT 16 | Miller Elementary/Bill Riegel Park Connector | - |
| CT 17 | BPA Corridor Trail - South | - |
| CT 18 | BPA Corridor Trail - North ^a | - |
| CT 19 | Donkey Trail | - |
| CT 20 | Marine Drive NW Path | - |
| CT 21 | Willamette University Cross-Campus Path | - |
| CT 22 | 12th Street Promenade Extension | - |
| CT 23 | 12th Street Promenade/ 14th St NE connector | - |
| CT 24 | Byram St. NE Connector | - |
| CT 25 | Claggett Creek Greenway Trail ^c | - |
| CT 26 | Geer Line Trail - East | - |
| CT 27 | Geer Line Trail - West ^c | - |
| CT 28 | Kuebler Blvd/Cordon Road | - |
| CT 29 | Livingston Park/Fisher Rd NE Connector ^a | - |
| CT 30 | Livingston Park/Fisher Road connector ^a | - |
| CT 31 | Mill Creek Path (downtown) | - |
| CT 32 | Northgate Ave NE/ Wooddale Ave NE Connector ^a | - |
| CT 33 | Riverfront Path ^c | - |
| CT 34 | Weathers St NE/45th Ave Connector | - |
| CT 35 | Cunningham Lane Park Connector ^a | - |
| CT 36 | Felton Street S/Winola Ave S Connector | - |
| CT 37 | Marietta Street SE Connector | - |
| CT 38 | Cascades Gateway Park/SE Salem Connector ^c | - |
| CT 39 | Future path along unnamed street #3 | - |
| CT 40 | Future path along unnamed street #4 | - |
| CT 41 | Interstate 5 Path | - |
| CT 42 | Landon St SE/Tanglewood Way Connector | - |
| CT 43 | Mary Eyre Elementary Connector | - |
| CT 44 | Mill Creek Path (Southeast) | - |
| CT 45 | Mistymorning Ave/Genesis St SE connector | - |
| CT 46 | Textrum Street SE/Crowley Ave | - |
| CT 47 | Audobon Trail | - |
| CT 48 | Crestbrook Drive NW/Dalke Ridge Dr Connector | - |
| CT 49 | Patterson Street NW Trail | - |
| CT 50 | Chandler Park Path | - |
| TOTAL | | - |
| NATURAL AREA (NA) | | |
| NA 1 | Boise Island | 310.00 |
| NA 2 | Mill Creek Restoration Site | 100.00 |
| NA 3 | Eola Bend County Park | 75.67 |
| NA 4 | MacLeay/Cordon | 17.00 |
| TOTAL | | 502.67 |
| TOTAL PARKS | | 1,607.87 |

^a Acreage apportioned from community or urban park site
^b Acreage included in Boise Island Natural Area site.
^c Path crosses or connects to an existing park.

feasible park sites may not be available within the area shown. The actual location will be determined based on a combination of factors, including land availability and cost. Park site selection and development will proceed as neighborhoods develop. Recreation facilities included in specific parks will be based on the park classification design guidelines, community input, and city-wide recreation needs at the time of development. The proposed park list represents a combination of current and future needs; however, acquisition and development will be based on land acquisition opportunities and available funding, and not necessarily on the order represented by the list.

The additional need acreage noted in Table 6.2 for neighborhood, community, and urban parks represents the balance of park land needed to meet level of service standards and population forecasts for the planning period. A portion of these potential park sites have been identified on Map 3. The balance have not yet been identified, to allow for flexibility as the city develops and opportunity acquisitions arise.

EXISTING PARKS

In addition to acquisition and development of new park sites, this plan recommends improvements, renovations, and upgrades to existing parks and facilities. Table 6.3 defines eight park improvement actions. Existing facility improvement projects address a variety of park needs from playground equipment replacement, to path and accessibility upgrades, and ballfield renovation. Table 6.4 provides a comprehensive list of needs by park, including improvement action and a brief description of the proposed improvements. There are a significant number of undeveloped park properties in Salem. This plan recommends development of these parks, with emphasis on neighborhood parks to meet the needs of local residents, and community and urban parks to address the larger recreation facility needs.

TABLE 6.3: IMPROVEMENT ACTIONS

| Action | Improvement Description |
|--------------------------------|--|
| No Action | No significant renovations are necessary for this site at this time. |
| Minor renovation | Minor improvements or maintenance upgrades to existing facilities, up to a quarter of full site development. |
| Major renovation | More extensive improvements and upgrades to existing facilities, up to half of full site development. |
| Major facility | Adds a more expensive facility in addition to the base park development cost, such as skate park or synthetic turf field. |
| Park Land Acquisition | All work necessary to select, appraise, and acquire new park land to meet future needs of Salem residents. |
| Predevelopment | Administration, site assessment, and public outreach to develop and implement an interim use plan. |
| Master Planning | Administration, site assessment, and public outreach to develop and adopt a site master plan. |
| Park Design/Development | Administration, environmental assessment and permitting, public outreach, design, and construction of new park facilities. |

TABLE 6.4: PARK IMPROVEMENT RECOMMENDATIONS—EXISTING FACILITIES

| PARK NAME | IMPROVEMENTS AND DEVELOPMENT | | | | | | | DESCRIPTION OF PROPOSED IMPROVEMENTS | |
|--------------------------------|------------------------------|------------------|------------------|----------------|-----------------------|-----------------|-----------------|---|--|
| | NO ACTION | MINOR RENOVATION | MAJOR RENOVATION | MAJOR FACILITY | PARK LAND ACQUISITION | PRE DEVELOPMENT | MASTER PLANNING | | PARK DESIGN/ DEVELOPMENT |
| NEIGHBORHOOD PARK (NP) | | | | | | | | | |
| Aldrich Park | | | X | | | | X | Playground, shelter rehab, concrete wals & plaza, irrigation & turf renovation | |
| Brush College Park | | X | | | | | | Walks, shelter rehab, parking lot improvements, irrigation & turf, playground | |
| Bryan Johnston Park | | X | | | | | | Minor walk improvements | |
| Clark Creek Park | | | X | | | | X | Full renovation. Shared use path through park. | |
| College Heights Park | | | X | | | | X | Needs master plan and full redevelopment. Needs water and irrigation. | |
| Eastgate Basin Park | | | X | | | | X | Walks, playground, picnic, turf & irrigation | |
| Englewood School Park | | X | | | | | X | Playground, walks, picnic, turf & irrigation | |
| Fairmount Park | | X | | | | | | Forest trail network, turf & irrigation. Shared use path through park. | |
| Ficrest Park | | X | | | | | X | Minor additional work needed. Shared use path through park. | |
| Gracemont Park | | | | | | | X | X | Playground, walks, parking, turf & irrigation. Shared use path through park. |
| Grant School Park | | | X | | | | X | Playground, shelter reconstruct, turf & irrigation, walks & plazas | |
| Harry & Grace Thorp Park | X | | | | | | | | |
| Highland Park | | | X | | | | X | Playground, tennis rehab, turf & irrigation, | |
| Highland School Park | | X | | | | | | General park upgrades. | |
| Hillyview Park | | X | | | | | X | Play equipment, accessible path, lighting, turf & irrigation | |
| Hoodview Park | X | | | | | | | Fully designed, construction 2012. | |
| Hoover School Park | | X | | | | | | Tennis courts, walks, irrigation & turf | |
| Lee Park | | | X | | | | | Walks, turf and irrigation, picnic facilities | |
| Livingston Park | | | X | | | | X | Courts, walks, play equipment, turf & irrigation. Shared use path through park. | |
| McKinley School Park | | X | | | | | | Picnic, walk, turf & irrigation. | |
| McRae Park | | | X | | | | X | Play equipment, walks, court, turf & irrigation | |
| Morningside Park | | | X | | | | X | | |
| Nelson Park | | X | | | | | | | |
| Northgate Park | | X | | | | X | | | |
| Rees Park | | X | | | | | | | |
| Richmond School Park | | X | | | | | | | |
| Royal Oaks Park | | | X | | | | X | Needs play equipment and ballfield revamp. | |
| South Village Park | | X | | | | | X | Shared use path through park. | |
| Sumpter School Park | | X | | | | | X | | |
| Sunnyslope Park | | X | | | | | X | | |
| Weathers Street Park | X | | | | | | | | |
| Wendy Kroger Park | | X | | | | | | Add trails, BMX track in meadow. | |
| West Bennett Park | X | | | | | | | | |
| West Salem Park | | | X | | | | X | Remove restroom and pad, add ADA chemical toilet. Add sidewalks, accessible route, playground, turf & irrigation upgrades | |
| West Salem H.S. Park | | X | | | | | | Shared use path through park. | |
| Bailey Ridge Property | | | | | | X | X | X | Needs master plan, design and development. |
| Bill Riegel Park | | | | | | X | | X | Master plan and CD's completed 2007, 70% design |
| Brown Road Property | | | | | | X | X | X | Needs park master plan |
| Chapman Hill School Park | | | | | | | | X | Needs design and development. Shared use path through park. |
| Eagles View Property | | | | | | X | X | X | Needs master plan, design and development. |
| Ellen Lane Property | | | | | | X | X | X | Needs master plan, design and development. |
| Eola Ridge Property | | | | | | X | | X | Master Plan completed in 2012. |
| Fisher Road Property | | | | | | X | X | X | Needs master plan, design and development. |
| Hammond School Park | | | | | | | | X | Needs design and development. |
| Hilfiker Property | | | | | | X | X | X | Needs master plan, design and development. |
| Mountain View Reservoir | | | | | | | | X | Needs design and development. |
| Robert & Susie Lee School Park | | | | | | X | X | X | Needs master plan, design and development. |
| Sather Property | | | | | | X | X | X | Needs master plan, design and development. |
| Secor Park | | | | | | X | X | X | Needs master plan, design and development. |

TABLE 6.4: PARK IMPROVEMENT RECOMMENDATIONS—EXISTING FACILITIES
(CONTINUED)

| PARK NAME | IMPROVEMENTS AND DEVELOPMENT | | | | | | | | DESCRIPTION OF PROPOSED IMPROVEMENTS |
|--|------------------------------|------------------|------------------|----------------|-----------------------|-----------------|-----------------|--------------------------|---|
| | NO ACTION | MINOR RENOVATION | MAJOR RENOVATION | MAJOR FACILITY | PARK LAND ACQUISITION | PRE DEVELOPMENT | MASTER PLANNING | PARK DESIGN/ DEVELOPMENT | |
| Sunnyside Mildred Garden | | | X | | | X | X | X | Needs master plan, design and development. |
| Wiltsey Road Property | | | | | | X | X | X | Needs master plan, design and development. |
| COMMUNITY PARK (CP) | | | | | | | | | |
| Geer Park | | | | 1 | | | | X | Phase 2 Development. |
| McKay Park | | | | 2 | | | X | X | Full site redevelopment, turf soccer fields. Shared use path through park. |
| Orchard Heights Park | | | X | | | | X | X | Shared use path through park. |
| River Road Park | X | | | | | | | | |
| Sprague School Park | | | | | | | X | X | 2003 Master Plan. |
| Woodmansee Park | | | X | 2 | | | X | | Approx 3/4 site development. Shared use path through park. |
| Grice Hill Property | | | | 4 | | X | X | X | Acquire additional acreage from school district. Ballfield complex. |
| Stephens-Yoshikai School Park | | | | | | X | X | X | Site is undeveloped with a baseball field. Shared use path through park. |
| URBAN PARK (UP) | | | | | | | | | |
| Bush's Pasture Park | | X | | | | | | | Replace playground, restroom, shelter, trails, parking lot. Shared use path through park. |
| Cascades Gateway Park | | | X | | | | X | X | 2003 Master Plan, major redevelopment, large areas remain undeveloped. |
| Marion Square Park | | X | | | | | | | |
| Pringle Park | | X | | | | | | | |
| Riverfront Park | | | X | | | | X | | Final phase development, north portion of site. Restroom, playground. |
| Wallace Marine Park | | | X | | | | X | X | Parking lots, trails, field renovations, covered basketball under bridges. |
| Battle Creek Property | | | | | | X | X | X | Needs master plan, design and development. |
| LINEAR PARK (LP) / CONNECTOR TRAIL (CT) | | | | | | | | | |
| Croisan Trail | | X | | | | | | | Natural area trail improvements - soft surface. |
| Edgewater Parkway | | X | | | | | | | |
| Mill Race Beautification | | X | | | | | | | |
| Pringle Creek Trail | | X | | | | | | | |
| Union Street Railroad Bridge | X | | | | | | | | |
| Woodscape Linear Park | X | | | | | | | | |
| SPECIAL USE FACILITY (SU) | | | | | | | | | |
| AC Gilbert Discovery Village | X | | | | | | | | |
| Civic Center/Library | | X | | | | | | | |
| Mill Race Park | X | | | | | | | | |
| Center 50+ (Senior Center) | X | | | | | | | | |
| HISTORICAL AREA (HA) | | | | | | | | | |
| Bush House | X | | | | | | | | |
| Deepwood Estate | | X | | | | | | | |
| Jason Lee Historical Marker | X | | | | | | | | |
| Pioneer Cemetery | | X | | | | | | | Trail lighting and irrigation upgrades, interpretive kiosk. |
| Waldo Park | X | | | | | | | | |
| NATURAL AREA (NA) | | | | | | | | | |
| Minto-Brown Island Park | | X | | | | | X | | |
| Straub Nature Park | X | | | | | | | | |
| Carson Springs | X | | | | | | | | |
| Chandler Nature Park | | | | | | | | X | |
| Claggett Creek Natural Area | | | | 1 | | | X | X | Reservoir, trails, bridge. |
| Cunningham Lane | | | | | | | | X | Steep forested site. Trail development, Croisan access. |
| Eola Boosters Tract | X | | | | | | | | |
| Glen Creek Property | X | | | | | | | | |
| Mouth of Mill Creek | X | | | | | | | | |
| Skyline Natural Area | | | | | | | X | X | 2003 Master Plan. Trails, possible trailhead and parking. |
| Wallace Natural Area | | | | | | | X | X | Update Master Plan. Trails, site furnishings. |

RECREATION FACILITIES

The planning process has revealed a substantial need for active recreation facilities in Salem. In particular, the needs are focused on larger facilities, such as softball and soccer fields, that serve the entire community, occupy larger parcels of land and are often expensive to develop and maintain. Some of these needs can be met when the undeveloped community and urban parks are developed.

PARK AMENITIES

- Continue to provide picnic facilities as standard facilities in most park classifications to meet community needs.
- Provide shelters as a standard facility in community and urban parks, and provide larger, reservable picnic facilities to meet the growing needs of the community.
- Focus park development on amenities that serve minority needs including, group picnic facilities, playgrounds, trails, and sport fields, particularly for soccer.
- Continue to provide playgrounds as standard facilities in most park classifications to meet community needs.
- Explore development of nature play areas to meet a portion of playground needs, and provide innovative play opportunities within the community.
- Continue to replace and upgrade existing playground equipment to meet safety and accessibility requirements.
- Continue to maintain existing trees and add new trees to all park classifications, as appropriate.
- Develop four dog parks and provide an additional five to meet growth needs through the year 2035.

TRAILS

- Continue to include trails as standard facilities in most park classifications. Trail type shall be determined by park classification design guidelines and community needs.
- Develop a portion of future trails in natural areas to meet accessibility standards.
- Prioritize acquisition and development of regional trail projects.
- Develop linear parks and connector trails in compliance with the Bicycle and Pedestrian components of the *Transportation System Plan*.

SPORT FIELDS

- Develop four new baseball fields within the next ten years, and an additional six by the year 2035.
- Develop four new softball fields within the next ten years, and an additional eight by the year 2035.

- Develop three new soccer fields within the next ten years, and an additional 12 by the year 2035.
- Develop at least one additional softball field complex.
- Explore fundraising options to provide half of all future ballfields with lighting and synthetic turf.



OUTDOOR ATHLETIC FACILITIES

- Develop seven new basketball full courts and three basketball half-courts in undeveloped neighborhood parks. Continue to include basketball as an optional facility in future neighborhood and community park development to meet growth needs.
- Develop three tennis courts in undeveloped neighborhood parks. Continue to include tennis as an optional facility in future neighborhood and community park development to meet growth needs.
- Develop two new skate parks to meet current community needs, and two more by 2035. Include skate spots in some neighborhood parks to provide small-scale, local skateboarding options.
- Develop one new disc golf course to meet community needs and two additional courses by 2035. Include practice holes in some neighborhood parks to provide practice opportunities, and distribute facilities throughout the community.

AQUATIC FACILITIES

- Provide one new splash fountain to meet current needs and an additional six more to meet growth needs through 2035.
- Explore public support and funding options to plan and develop one or more aquatic centers and four pools to serve the aquatic recreation needs of the community. These could be stand-alone facilities, be included in a community center, or be part of a larger park.

INDOOR FACILITIES

- Explore public support and funding options to plan and develop one or more community centers to serve the indoor recreation needs of the community. This could be a stand-alone facility or part of a larger park.
- Develop on new senior center by 2035 to meet the needs of a growing senior population.



RECREATION PROGRAM

Recreation program offerings have been reduced over the past five years, resulting in substantial holes in programming that should be met to fulfill the recreation needs of all Salem residents. Many of the recommendations focus on reinstatement of past programs, as well as expanding program offerings and outreach to target groups within the community including the elderly, young, and Hispanic populations.

AGING POPULATION RECOMMENDATIONS

- Expand Park Volunteer outreach to older adults and the Hispanic community.
- Develop programs for older adults, such as senior walking clubs, to engage older adults in physical activity.
- Acquire Volunteer Management Software to track and coordinate volunteers.

YOUTH OUTDOORS RECOMMENDATIONS

- Develop partnerships to expand outdoor education programs.
- Expand outdoor and environmental education offerings with partners and other providers.

INCREASING DIVERSITY RECOMMENDATIONS

- Develop programs and target outreach to minority communities.
- Reinstatement of the youth fall and spring soccer programs.
- Create targeted media campaigns using appropriate language and communication channels to reach specific groups.
- Develop a multi-lingual website and partner with community-based organizations to aid distribution of recreation program information.
- Recruit community partners and sponsors to assist with youth sports league enrollment fee scholarships.

PHYSICAL ACTIVITY CRISIS RECOMMENDATIONS

- If the aquatics cooperative use agreement with the Salem-Keizer School District is renewed, or a new aquatics facility is developed, the City should reinstate and expand aquatics program offerings.
- Reinstatement of youth sports leagues.
- Reinstatement and expansion of contract program offerings.
- Expansion of existing programs to offer a greater array of options across all age groups and throughout the year.

OTHER PROGRAM RECOMMENDATIONS

- Develop an on-line registration system to facilitate recreation program enrollment.

- Work with other providers to expand cultural and community events and concerts, especially events that appeal to youth and those opportunities that celebrate diverse cultural groups.
- New and reinstated recreation programs should consider cost recovery and be self-sustaining.

NON-CAPITAL PROJECTS

PLANNING

- Develop a *Strategic Plan for Parks and Recreation* to guide the implementation of this *Comprehensive Park System Master Plan*. The strategic plan should provide benchmarks for attaining master plan goals and be updated annually.
- Update the Sensitive Area Management Handbook, and prepare Sensitive Area Assessments for any existing parks that have yet to be evaluated. Develop a protocol that includes Sensitive Area Assessment at the time of acquisition for future park sites.
- Update the *Sensitive Area Management Handbook* to include survey and assessment of all tree species, in addition to species already identified (Oregon white oak and Douglas fir).
- Revise the *Salem Area Comprehensive Plan* and the *Salem Revised Code* to reflect new Parks and Recreation policies identified in this plan.
- Update the System Development Charge Methodology to reflect new Parks and Recreation policies and park acreage level of service rates identified in this plan.

OTHER PROJECTS

- Implement and maintain an updated Cooperative-Use Agreement and a Facilities Maintenance Agreement with the Salem-Keizer School District that addresses cooperative scheduling, use, and maintenance of facilities for the benefit of the community.
- Coordinate with the Salem-Keizer School District to explore revision of property lines and consolidate parcels so that ownership and use of adjacent and shared-use facilities is more accurately represented.

CHAPTER 7 IMPLEMENTATION

This chapter identifies a strategy to implement and fund the improvements recommended in this Plan. As the economy, population, development, and other factors evolve and change, the plan will need to be reevaluated, updated, and modified to keep pace with current community needs. Capital Project Lists and Cost Estimates were developed to reflect Salem's park needs through 2035. These projects are organized based on prioritization criteria developed to guide future decision making. Non-Capital costs to maintain the park system and available and potential funding sources are also discussed.

CAPITAL PROJECTS

COST ASSUMPTIONS

The primary development actions are defined in Chapter 6 and were used to generate the cost estimates. The cost parameters were developed based on recent Parks Division expenditures for acquisition, design, and development and other data.

These costs should be considered to be preliminary budget-level estimates only. Actual project costs will be established for each site as part of the development process. The City may acquire and develop parks in areas that are in the process of development and may include land zoned for single-family, multi-family, or commercial use.

PRIORITIES

To meet current and future park needs for neighborhood, community, and urban parks, a list of general priorities was established. These priorities will provide guidance for park development activities over the course of the plan.

- Develop undeveloped park sites
- Maintain, renovate, and upgrade existing facilities
- Acquire and develop new park sites to meet current and future needs
- Develop parks to meet recreation facility needs
- Distribute parks and facilities equitably throughout the city

The 1999 CPSMP focused heavily on neighborhood park acquisition and development. Neighborhood parks continue to be important. Community and urban park acquisition and development are also important to meet substantial recreation facility needs.

The complete Capital Project List is extensive and far exceeds current available funding sources. It is located in Appendix E. Tier 1 projects, targeted for completion within ten years, have been selected and are presented in Tables 7.1 and 7.2. Table 7.1 identifies potential new park sites to meet current and future needs. Table 7.2 addresses renovations and upgrades to existing facilities. Cost estimates are based on the improvement actions needed and cost assumptions listed above.

Tier 1 projects have been selected based on the above prioritization criteria. Final project selection and development will be determined by City Council with input from City staff. Capital project cost estimates are based on 2012 dollars, and are for planning purposes. Future project cost estimates will need to be adjusted with market conditions.

TABLE 7.1: TIER 1 PROJECTS—PROPOSED PARKS^a

| PROPOSED PARKS | | |
|---|--------------------|-----------------------|
| Park | Park Number | Estimated Cost |
| Neighborhood Parks | | |
| East Fairgrounds Area | NP-1 | \$1,530,500 |
| Candalaria Reservoir | NP-6 | \$910,000 |
| Holden Lane Reservoir | NP-9 | \$317,650 |
| Grice Hill (Expansion) | NP-17 | \$415,000 |
| Fairview Area | NP-20 | \$663,200 |
| Houck School Area | NP-23 | \$1,530,500 |
| Community Parks | | |
| Grice Hill (Expansion) | CP-1 | \$5,780,000 |
| Fairview Area | CP-3 | \$9,700,300 |
| Geer Community Park (Expansion) | CP-5 | \$3,635,000 |
| Urban Parks | | |
| South Riverfront/Boise | UP-1 | \$2,185,880 |
| Linear Parks | | |
| Minto-Brown Island Path/Bridge ^b | LP-1 | \$2,000,000 |
| Natural Areas | | |
| Boise Island | NA-1 | \$1,500,000 |
| Proposed Park Total^a | | \$30,168,030 |

^a See Appendix E for more detail on projects and cost estimates.

^b Project in design development, cost estimate only includes unfunded portion of construction estimate.

TABLE 7.2: TIER 1 PROJECTS—EXISTING PARKS

| EXISTING PARKS | |
|-------------------------------|---------------------|
| Park | Estimated Cost |
| Neighborhood Parks | |
| Bailey Ridge Property | \$990,850 |
| Bill Riegel Park | \$637,500 |
| Brown Road Property | \$746,650 |
| Brush College Park | \$378,600 |
| College Heights Park | \$301,000 |
| Eagles View Property | \$914,950 |
| Eastgate Basin Park | \$625,000 |
| Ellen Lane Property | \$976,000 |
| Eola Ridge Property | \$967,500 |
| Fisher Road Property | \$885,250 |
| Hilfiker Property | \$910,000 |
| Hillview Park | \$170,600 |
| Hoover Park | \$160,000 |
| Lee Park | \$185,000 |
| Livingston Park | \$410,000 |
| Morningside Park | \$384,200 |
| Nelson Park | \$416,000 |
| Richmond School Park | \$62,800 |
| Royal Oaks Park | \$473,000 |
| Sather Property | \$898,450 |
| Secor Park | \$1,525,450 |
| Sunnyside Mildred | \$719,550 |
| Wiltsey Road Property | \$636,100 |
| Community Parks | |
| Geer Community Park - Phase 2 | \$3,923,900 |
| McKay Park | \$4,179,000 |
| Grice Hill Property - Phase 1 | \$5,323,050 |
| Stephens-Yoshikai School Park | \$2,814,500 |
| Urban Parks | |
| Battle Creek Property | \$9,662,950 |
| Linear Parks | |
| Croisan Trail | \$252,000 |
| Natural Areas | |
| Minto-Brown Island Park | \$2,698,100 |
| Claggett Creek Natural Area | \$1,494,000 |
| Skyline Natural Area | \$1,510,400 |
| Existing Park Total* | \$46,232,350 |

* See Appendix E for more detail on projects and cost estimates.

SUMMARY

Table 7.3 summarizes the capital park costs by improvement action for the Tier 1 projects.

TABLE 7.3: PARK COSTS BY IMPROVEMENT AND DEVELOPMENT ACTION

| Action | Existing Facilities | Proposed Facilities | Total |
|-------------------------|---------------------|---------------------|---------------------|
| Minor Renovation | \$2,014,000 | - 0 - | \$2,014,000 |
| Major Renovation | \$4,258,100 | - 0 - | \$4,258,100 |
| Major Facility | \$4,000,000 | \$2,000,000 | \$6,000,000 |
| Park Land Acquisition | - 0 - | \$7,328,380 | \$7,328,380 |
| Predevelopment | \$1,480,300 | \$1,032,100 | \$2,512,400 |
| Master Planning | \$775,000 | \$450,000 | \$1,225,000 |
| Park Design/Development | \$33,704,950 | \$19,357,550 | \$53,062,500 |
| Total | \$46,232,350 | \$30,168,030 | \$76,400,380 |

OPERATIONS AND MAINTENANCE

The City of Salem Public Works Department and the Parks Operations Section have reduced budgets over the past several years. The Parks Section is operating under tight financial restrictions. To improve current maintenance levels and provide appropriate maintenance for future park developments, staff levels and the operations and maintenance budget will need to increase.

TOTAL PARKS OPERATIONS AND MAINTENANCE FUNDING NEEDS

Table 7.4 summarizes the staff needs identified in Chapter 6 and includes materials, services, capital outlay, and deferred maintenance needs. It provides a complete estimate of what the total needs would be to operate the parks system for the various service levels.

TABLE 7.4: TOTAL PARKS SYSTEM ANNUAL OPERATING NEEDS
(IN 2012 DOLLARS, ROUNDED TO NEAREST 1000)

| Description | Current (FY2012-13) | Adequate Service Level | | Desirable Service Level | |
|-----------------------------------|------------------------|------------------------|--------------------|-------------------------|---------------------|
| | | Additional | Total | Additional | Total |
| Personnel Services ^a | \$3,493,000 | + \$1,004,950 | \$4,497,950 | + 3,014,650 | \$6,507,650 |
| Materials & Services ^b | \$1,810,960 | +543,040 (+30%) | \$2,354,000 | + 1,811,040 (+100%) | \$3,622,000 |
| Capital Outlay ^c | -0- | + 345,000 | \$345,000 | + 980,000 | \$980,000 |
| Deferred Maintenance ^d | \$60,000 | + 140,000 | \$200,000 | + 340,000 | \$400,000 |
| Transfers ^e | \$156,000 | + 50,000 | \$206,000 | + 100,000 | \$256,000 |
| Total | \$5,519,960 | + \$2,082,990 | \$7,602,950 | + 6,245,690 | \$11,765,650 |

^a As detailed in Appendix C, Table C-2.

^b Materials, supplies, professional services contracts, utilities, fleet rental, small tools, software, etc.

^c Purchase of new vehicles and major equipment and upgrades to support facilities.

^d Funding to repair and renovate existing parks amenities either by contractor or in-house personnel.

^e Funds paid to other City Departments for services rendered to support Parks Operations, such as human resources, legal, payroll, dispatch services, etc.

The City would need approximately \$2.1 million additional annual funding for Parks Operations in order to operate at an adequate service level. An additional \$6.2 million would be needed annually to operate at a desirable service level. The key addition would be to fund a major deferred maintenance reduction program. That program would repair and renovate existing parks amenities such as shelters, restrooms, playground equipment, sports courts, lighting, drainage, sidewalks, irrigation systems, parking lots, and other parks components. Another key addition would be purchasing needed vehicles and equipment to support the additional personnel and maintenance activities.

Operations and maintenance budgets are currently funded through the City of Salem General Fund and the Tourism Fund (Transient Occupancy Tax). Potential funding sources for non-capital expenses are limited. Some options include a local option levy or a parks services fee that could supplement current sources and provide a self-sustaining source of maintenance funding for existing and future investments.

The City will need to pursue options to increase operations and maintenance funding to maintain the current park system. New park development will also require that new funding sources are available to appropriately maintain new investments.

MAINTENANCE OF NEW PARKS

Operations and maintenance costs can also be defined as cost per acre to maintain each type of park land. In addition to the basic maintenance and funding needs identified to improve maintenance of the existing system, maintenance cost estimates are necessary to plan for increasing maintenance costs as the park system grows.

Maintenance costs vary by park classification for a number of reasons. All park land requires some level of maintenance and regular staff site visits to manage safety, trash collection, and vandalism. Neighborhood parks provide passive recreation opportunities and serve smaller groups of people. Regular mowing, trash collection, and safety patrol are the minimum maintenance activities necessary. Community and urban parks include facilities that require more intensive maintenance, such as ballfields, splash fountains, and reservable facilities. They are usually busier and draw larger crowds, which increases facility wear and the need for maintenance.

Table 7.5 provides the estimated average cost per acre to maintain each park classification. Neighborhood, community, and urban parks make up the majority of the park system, and are also the focus of the majority of the acquisition and development projects recommended in this plan. If the operations and maintenance budget is increased to an adequate or desirable service level, the frequency of some maintenance activities, such as mowing, will increase, resulting in an increased maintenance cost per acre. As new parks are developed, maintenance costs will increase. Salem will need to include these costs in budget planning prior to project development.

TABLE 7.5: PARKS MAINTENANCE COST PER ACRE PER SERVICE LEVEL

| Park Classification | Current Cost/Acre |
|-----------------------------|--------------------------|
| Neighborhood Park | \$4,550 |
| Community Park | \$4,950 |
| Urban Park | \$8,450 |
| Linear Park/Connector Trail | \$5,100 |
| Special Use Facility | \$6,000 |
| Historical Area | \$6,250 |
| Natural Area | \$300 |
| Undeveloped Parks | \$600 |

FINANCING STRATEGY

There are numerous funding sources available to address both capital and non-capital funding needs for parks and recreation facilities, programs, and land acquisition. The Trust for Public Land prepared a report evaluating the City of Salem Park System and potential funding sources. Detailed descriptions of the potential funding sources and their revenue generating capacity can be found in their document *Funding Sources for Parks, Trails, and Greenspace in Salem*. This section discusses Salem’s existing funding sources, as well as some of the more viable potential sources evaluated during plan development.

Salem has a small number of existing funding sources for capital projects. These sources are listed in Table 7.6 along with projected revenue for the next ten years. The table also includes the current System Development Charge fund balance. The Tier 1 capital project list exceeds the projected revenue from SDCs, grants, and donations alone. One or several of the potential funding sources listed below should be considered to provide the capital funding needed to accomplish the identified projects. Non-capital funding needs are discussed in the previous Operations and Maintenance section.

TABLE 7.6: CAPITAL FUNDING SOURCES—10-YEAR ESTIMATE

| Funding Source | Amount |
|--|---------------------|
| Park System Development Charges (Balance as of July 1, 2012) | \$4,442,698 |
| General Fund | - 0 - |
| System Development Charges ^a | \$1,800,000 |
| Grants | \$350,000 |
| Donations | \$50,000 |
| Cultural and Tourism Fund (TOT) | - 0 - |
| Annual Revenue | \$2,200,000 |
| 10-Year Revenue Estimate | \$26,442,698 |
| Potential Funding Source | |
| General Obligation Bond #1 | \$50,000,000 |
| 10-Year Revenue Total | \$76,442,698 |

^a SDC estimate based on 10-year average (02/03 to 11/12) = \$1,759,145

Funding levels from existing sources (SDCs, grants, and donations) can fluctuate substantially from year to year. The ten-year revenue estimates are based on recent historic funding levels and represent a conservative estimate of fund generation potential. Changes in the economic climate, construction activity, population growth, and other factors will affect these estimates. The Tier 1 project list will be reviewed and revised as necessary to keep pace with these changes. A detailed funding strategy will be developed as part of the SDC methodology update, following adoption of the Comprehensive Park System Master Plan Update. The addition of a general obligation bond, local option levy, and/or parks services fee could provide a constant stream of income to fund the substantial projects needed and to provide a match for other funding sources.

EXISTING FUNDING SOURCES

GENERAL FUND

Salem's general fund is the primary source of operations and maintenance funding for the Parks Section. General Fund allocations include Transient Occupancy Tax (TOT) and gas tax funds dedicated to right-of-way maintenance and maintenance of regional tourism facilities at Bush's Pasture, Riverfront, and Wallace Marine parks. With the ongoing economic downturn, the General Fund balance has continued to decline, resulting in City-wide budget cuts, including cuts to parks operations funding. If economic conditions improve, general fund allocations to parks operations may increase. The general fund is not used to fund capital improvements or to match SDCs or grants.

SALEM PARK IMPROVEMENT FUND (SPIF)

The Salem Park Improvement Fund is a grant program available to neighborhood associations. A small allocation is made from the General Fund for SPIF projects each year. Neighborhood associations must submit a park improvement project proposal and provide 50 percent matching funds to be eligible for SPIF. The program has been active for five years. General Fund allocations vary with each budget cycle. Ongoing funding for this project is uncertain.

SYSTEM DEVELOPMENT CHARGES

Salem currently charges a System Development Charge (SDC) on new residential development to fund growth-related park acquisition and development. The SDC methodology was revised in 1999, shortly after the Comprehensive Park System Master Plan was adopted. That methodology was a significant improvement over past practices and was based on the LOS standard of eight acres per 1,000, but it failed to accurately represent acquisition and development costs at that time. Since that time, SDC rates have been revised based on market trends but have failed to keep pace with rapid growth in the real estate market during the last decade.

Salem's SDC rates are fairly modest when compared to other cities in the region, as shown in Table 7.7. Many local communities also impose a commercial development SDC based on number of parking spaces or number of employees. Employee numbers are estimated based on number of square feet per employee and standardized by business type.

Salem may want to consider imposing a commercial SDC during the upcoming methodology update. Implementing a commercial system development charge does not increase the total revenue generated but apportions a small share of growth-related park development costs to new commercial development, to cover park use by non-resident employees, resulting in a lower residential SDC.

TABLE 7.7: SYSTEM DEVELOPMENT CHARGES, COMPARABLE OREGON CITIES

| City | Single Family | Multi Family | Manufact. Home | Accessory Dwelling Unit | Group Housing ^a | Motel/Hotel | Commercial ^b |
|----------------------------|----------------|----------------|----------------|-------------------------|----------------------------|-------------|-------------------------|
| Keizer | \$1,630 | \$1,591 | - | - | \$705 | - | - |
| Willamalane ^c | \$2,499 | \$1,839 | - | - | - | - | - |
| Medford | \$3,433 | \$2,533 | \$2,273 | \$1,716 | \$2,533 | - | \$85 |
| Salem | \$3,745 | \$2,449 | \$2,737 | - | - | - | - |
| Hillsboro | \$3,910 | - | - | - | - | - | \$741 |
| Eugene | \$4,679 | \$2,960 | - | \$3,793 | - | \$3,421 | \$337-2,286 |
| Corvallis | \$4,993 | \$3,701 | - | - | \$1,958 ^d | - | - |
| Bend | \$5,050 | \$4,712 | - | - | - | \$2,030 | - |
| Tualatin Hills (Beaverton) | \$5,299 | \$3,963 | - | - | - | - | \$137 |
| Tigard | \$5,696 | \$4,552 | \$3,451 | - | - | - | \$394 |
| Gresham ^e | \$3,837-9,039 | - | - | - | - | - | \$43-189 |
| Portland ^e | \$7,752-8,086 | \$5,081-5,201 | \$7,219-7,871 | \$4,224-4,557 | - | - | \$49-1076 |
| West Linn | \$9,245 | \$6,537 | - | - | - | - | - |
| Lake Oswego | \$11,089 | \$6,167 | - | - | - | - | \$713 |

^a Includes assisted living and dormitories.

^b Per employee or per Thousand Gross Square Feet (TCSP) depending on business type.

^c Rates were reduced by \$1,000 per unit from April - December 2012 to spur economic growth, up to 40 units receiving the discount.

^d Rate per occupant.

^e Rates vary by area within the city.

GRANTS

Other than SDCs, grants provide the primary source of capital funding for Salem. Salem has been fairly successful at acquiring grants from a number of agencies, including Oregon Park and Recreation Department, Housing and Urban Development Community Block Grants, Land and Water Conservation Fund, and Bonneville Power Administration. Grant funds have been used to provide the non-growth-related portion of funding for new park acquisition and development. There are many grant sources. Salem should continue to pursue grants from a variety of sources to help fund park development.

PROGRAM/USER FEES

The Trust for Public Land Feasibility Study noted that Salem's park and recreation user fees per capita are fairly low when compared to other communities within the state. Historically, fees were generated through three sources: recreation fees, aquatics fees, and reservation fees. The aquatic fees are no longer available due to changes in School District pool management and cancellation of City aquatics programs. Program user fees are used to fund non-capital costs and are incorporated into the operations and maintenance budget to cover the cost of recreation staff, ballfield maintenance, mowing, garbage removal, clean up, and other tasks associated with these uses. Program fees should be evaluated and adjusted if possible to generate greater revenue and cover the cost of supporting and maintaining these programs.

DONATIONS

Donations have been used to supplement other funds for parks capital construction projects. These additional revenues can be used to match grants and to make up the difference in project funding gaps. Salem should continue to pursue donations to provide funding for capital projects, operations, and maintenance.

VOLUNTEERS

Volunteers are used extensively in Salem parks to assist in operations, maintenance, park upgrades, and capital improvements. They make a significant and tangible contribution to the overall park system. Salem Parks should continue to aggressively promote volunteer programs and should take advantage of other volunteer opportunities as they may arise.

POTENTIAL FUNDING SOURCES

SURPLUS LAND SALE

The City has a number of parcels that have limited development potential. Sale of these parcels could generate revenue to aid in acquisition of more suitable land to better serve the needs of residents. There are also a number of parcels that were acquired adjacent to school sites, in compliance with *Salem Area Comprehensive Plan* guidelines, that should be evaluated for property line adjustment, land swap, or trade with the School District. In some cases, use and ownership between the School District and the Parks Section do not correlate; in other cases, the available parcel is undesirable for parks development or is being used by the School District.

CAPITAL BOND

The 1999 Comprehensive Park System Master Plan recommendations included referral of a general obligation bond measure to voters to fund priority one and two projects. The

bond was put before Salem voters in 2002, without success. Without the bond approval, Salem continues to lack a steady stream of revenue for capital improvements and needed renovations. Several phone surveys have indicated that there continues to be support within the community for a bond measure to fund parks. It could provide significant revenue to fund needed capital improvements to the park system and to match funds for grants and system development charges. A bond measure also could form the basis for a complete parks funding package. It is recommended that a parks bond be considered within the next five years or as economic conditions improve.

LOCAL OPTION LEVY

A local option levy is a tax based on assessed property value that could be used to generate significant revenue for the parks system. Salem parks were funded by this method prior to 1990. A levy must be approved in an election. The levy period is dependent on whether the funds are intended for capital or operations and maintenance projects. An operations levy assesses additional property taxes for a period of five years, after which time it would need to be renewed through voter approval. Revenue from an operations levy could be used to directly supplement parks operations and maintenance funding.

PARKS SERVICES FEE

A Parks Services Fee or Tax is one revenue option that may be considered for funding Salem's park system. Several local jurisdictions have adopted this approach. This could be implemented as a line-item fee added to the monthly utility bill. The fee level would be established based on an estimate of the revenue generation desired. Revenues from this type of fee could be used to supplement operations and maintenance funding, which has been severely cut in recent years, to provide funding for Capital improvements, or to fund a combination of both. The City Council has the authority to impose either method, without a vote of Salem's electorate. A Parks Services Fee could be combined with a bond or levy to provide a complete funding package.

ADVERTISING AND NAMING RIGHTS

The city should investigate the possibility of generating much needed revenues through selling advertising at appropriate park facilities. This may include sports fields and parks. Selling of naming rights for certain significant park facilities should also be investigated. Other communities have been very successful in selling naming rights for ballfield complexes, arenas, and recreation centers.



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APPENDIX A

EXISTING FACILITY INVENTORY

TABLE A-1: CITY OF SALEM PARK AND RECREATION FACILITY INVENTORY

| | TOTAL ACRES | UNDEVELOPED PARK PROPERTY | DEVELOPED PARK PROPERTY | PROVIDES NEIGHBORHOOD PARK SERVICE AREA ¹ | PARK AMENITIES | | | | | | | | | | TRAILS (MILES) ¹¹ | | | | |
|---|--|---------------------------|-------------------------|--|----------------|--------------------------------|-------------|----------|-----------|-----------------|------------------|--------------------|----------|------------------------------|------------------------------|------------------|--------------------|--------------------|--|
| | | | | | PICNIC AREA | GROUP PICNIC AREA (RESERVABLE) | PLAY GROUND | SHELTER | PARKING | REST ROOM | COMMUNITY GARDEN | AMPHITHEATER/STAGE | DOG PARK | SENSITIVE AREA ¹² | MULTI-USE TRAIL | RECREATION TRAIL | SOFT SURFACE TRAIL | 90' BASEBALL FIELD | |
| NEIGHBORHOOD PARK (NP) | | | | | | | | | | | | | | | | | | | |
| Developed | Aldrich Park | 1.98 | 0.00 | 1.98 | | 1 | 1 | 1 | | | | | | NO | | 0.23 | | | |
| | Brush College Park | 8.84 | 0.00 | 8.84 | | 1 | 1 | 1 | YES | | | | | YES | * | 0.27 | | | |
| | Bryan Johnston Park | 14.60 | 0.00 | 14.60 | | 1 | 1 | | YES | | | | | NDC | 0.58 | 0.15 | 0.28 | | |
| | Clark Creek Park | 6.83 | 0.00 | 6.83 | | 1 | 1 | | YES | | | | | YES | | 0.50 | | | |
| | College Heights Park | 3.45 | 0.00 | 3.45 | | | 1 | | | | | | | YES | * | 0.21 | | | |
| | Eastgate Basin Park | 7.50 | 0.00 | 7.50 | | 1 | 1 | | YES | | | | | YES | | 0.20 | | | |
| | Englewood Park | 6.99 | 0.00 | 6.99 | | 1 | 1 | | | | 1 | | | YES | * | 0.44 | | | |
| | Fairmount Park | 16.97 | 0.00 | 16.97 | | 1 | 1 | 1 | | | | | | YES | * | 0.35 | | | |
| | Fircrest Park | 5.34 | 0.00 | 5.34 | | 1 | 1 | | | | | | | YES | | 0.38 | | | |
| | Gracemont Park ¹ | 0.34 | 0.00 | 0.34 | | 1 | 1 | | | | | | | YES | * | | | | |
| | Grant School Park ¹² | 0.93 | 0.00 | 0.93 | | | | 1 | | | | | | NO | | 0.24 | | | |
| | Harry & Grace Thorp Park | 0.99 | 0.00 | 0.99 | | 1 | 1 | | | | | | | NO | * | * | * | | |
| | Highland Park | 1.61 | 0.00 | 1.61 | | 1 | 1 | | | 1 ¹³ | | 1 | | NO | * | 0.25 | | | |
| | Highland School Park ¹⁴ | 3.27 | 0.00 | 3.27 | | 1 | 1 | | | | | | | YES | | 0.49 | | | |
| | Hillview Park | 3.64 | 0.00 | 3.64 | | 1 | 1 | 1 | YES | | | | | YES | | 0.38 | | | |
| | Hoodview Park (Kale Road) | 4.85 | 0.00 | 4.85 | | 1 | 1 | | | | | 1 | | NO | 0.10 | 0.30 | | | |
| | Hoover Park | 4.00 | 0.00 | 4.00 | | 1 | 1 | 1 | YES | | | 1 | | NO | | 0.20 | | | |
| | Lee Park | 2.09 | 0.00 | 2.09 | | 1 | 1 | | | | | | | YES | | 0.22 | | | |
| | Livingston Park | 2.84 | 0.00 | 2.84 | | 1 | 1 | | YES | | | | | YES | | 0.30 | | | |
| | McKinley School Park ¹⁵ | 1.15 | 0.00 | 1.15 | | 1 | 1 | | | | | | | NO | | 0.26 | | | |
| | McRae Park | 2.30 | 0.00 | 2.30 | | 1 | 1 | | | | | | | NO | | 0.37 | | | |
| | Morningside Park | 4.49 | 0.00 | 4.49 | | 1 | 1 | | | | | | | YES | | 0.57 | * | | |
| | Nelson Park | 10.40 | 0.00 | 10.40 | | 1 | 1 | 1 | YES | | | | | YES | | 0.90 | | | |
| | Northgate Park | 7.43 | 0.00 | 7.43 | | 1 | 1 | | YES | 1 ¹⁶ | 1 | 1 | | YES | 0.27 | 0.16 | 0.11 | | |
| | Ross Park | 1.25 | 0.00 | 1.25 | | 1 | 1 | | | | | | | YES | * | | | | |
| | Richmond School Park ¹⁷ | 1.57 | 0.00 | 1.57 | | | 1 | | | | | | | YES | | 0.13 | * | | |
| | Royal Oaks Park | 5.60 | 0.00 | 5.60 | | 1 | 1 | | | | | | | YES | | 0.43 | | | |
| | South Village Park | 1.12 | 0.00 | 1.12 | | 1 | 1 | | | | | | | YES | | | * | | |
| | Sumpter School Park ¹⁸ | 4.18 | 0.00 | 4.18 | | 1 | 1 | | YES | | | | | YES | | 0.33 | 0.19 | | |
| | Sunnyside Park | 5.52 | 0.00 | 5.52 | | 1 | 1 | | | | | | | YES | | 0.16 | * | | |
| | Weather's Street Park | 4.90 | 0.00 | 4.90 | | 1 | 1 | 1 | | | | | | NDC | | 0.38 | | | |
| | Wendy Kroger Park | 7.00 | 0.00 | 7.00 | | 1 | 1 | | | 1 ¹⁹ | 1 | | | YES | | 0.32 | 0.17 | | |
| | Witt Bennett Park | 4.43 | 0.00 | 4.43 | | 1 | 1 | | | | | | | YES | 0.24 | 0.12 | * | | |
| | West Salem Park | 1.60 | 0.00 | 1.60 | | 1 | 1 | | | | 1 | | | YES | * | | | | |
| West Salem High School Park ²⁰ | 6.95 | 0.00 | 6.95 | | 1 | 1 | 1 | | | 1 | | | NDC | 0.36 | | 0.15 | | | |
| Developed NP Subtotal | 166.85 | 0.00 | 166.85 | | 32 | 0 | 34 | 8 | 10 | 3 | 2 | 5 | 0 | | 1.55 | 7.85 | 2.17 | 0 | |
| Undeveloped | Bailey Ridge Property ²¹ | 3.45 | 5.49 | 0.00 | | | | | | | | | | NDC | | | | | |
| | Bill Riegel Park ²² | 3.50 | 3.50 | 0.00 | | 1 | 1 | | | | | | | YES | * | 0.15 | | | |
| | Brown Road Property ²³ | 4.01 | 4.01 | 0.00 | | | | | | | 1 | | | NO | | | | | |
| | Chapman Hill School Park ²⁴ | 6.00 | 2.60 | 3.40 | | | | | | | | | | YES | | 0.21 | | | |
| | Eagles View Property | 5.03 | 5.03 | 0.00 | | | | | | | | | | NDC | | | | | |
| | Ellen Lane Property ²⁵ | 5.40 | 5.40 | 0.00 | | 1 | | | | | | 1 | | NDC | | | 0.31 | | |
| | Eola Ridge Property ²⁶ | 5.50 | 5.50 | 0.00 | | 1 | | | | | | | | YES | | 0.23 | | | |
| | Fisher Road Property ²⁷ | 4.85 | 4.85 | 0.00 | | | | | | | | | | YES | | | | | |
| | Hammond School Park ²⁸ | 0.98 | 0.88 | 0.10 | | | | | | | | 1 | | NDC | | | | | |
| | Huffman Property ²⁹ | 5.00 | 5.00 | 0.00 | | 1 | | | | | | | | NDC | | | 0.17 | | |
| | Mountain View Reservoir Property ³⁰ | 6.40 | 6.40 | 0.00 | | | | | | | | | | NDC | | | | | |
| | Robert & Susie Lee School Park | 3.79 | 3.79 | 0.00 | | | | | | | | | | NDC | * | 0.21 | | | |
| | Sather Property | 4.93 | 4.93 | 0.00 | | | | | | | | | | NDC | | | | | |
| | Secor Park ³¹ | 8.73 | 8.73 | 0.00 | | 1 | | | | | | | | YES | * | 0.69 | | | |
| | Sunnyside Mildred Garden | 5.01 | 2.75 | 2.26 | | | | | | | | 1 | | NO | | | | | |
| Wiltsey Road Property | 3.34 | 3.34 | 0.00 | | | | | | | | | | NDC | | | | | | |
| Undeveloped NP Subtotal | 77.96 | 72.20 | 5.76 | | 5 | 0 | 1 | 0 | 0 | 0 | 4 | 0 | 0 | | 0.00 | 0.21 | 1.85 | 0 | |
| Neighborhood Park (NP) Total | 244.81 | 72.20 | 172.61 | | 37 | 0 | 35 | 8 | 10 | 3 | 6 | 5 | 0 | | 1.55 | 8.06 | 4.02 | 0 | |

City of Salem
Comprehensive Park System Master Plan Update

| ATHLETIC FIELDS | | | | | | OTHER ATHLETIC FACILITIES | | | | | | | | | | AQUATIC FACILITIES | | INDOOR FACILITIES | | OTHER FACILITY NOTES | |
|-----------------------|---------------------------------|------------------------------|----------------|--------------|---------------|---------------------------|--------------------------------|--------------|-----------------|-------------------|---------------------------|-----------|------------------|-----------|-------|--------------------|------|-------------------|-----------|----------------------|---|
| 80/90' BASEBALL FIELD | 60/70' SOFTBALL/ BASEBALL FIELD | 60' SOFTBALL/ BASEBALL FIELD | FOOTBALL FIELD | SOCCER FIELD | BACKSTOP ONLY | BASKETBALL FULL COURT | BASKETBALL - HALF COURT/ HOOPS | TENNIS COURT | MULTI-USE COURT | OPEN TURF FIELD # | SKATE PARK # = Skate Roll | DISC GOLF | HORSESHOE COURTS | BMX TRACK | TRACK | SPLASH FOUNTAIN | POOL | COMMUNITY CENTER | GYMNASIUM | | |
| | | | | | 1 | 2 | | | | 1 | | | | | | | | | | | Small shelter - not reservable |
| | | | | | | | | | | 1 | | | YES | | | | | | | | Small shelter - not reservable |
| | | | | | | | 1 | | | 1 | | | | | | | | | | | Reservoir |
| | | | | | | 2 | 1 | | 1 | 1 | | | | | | | | | | | |
| | | | | | | | | | | 1 | | | | | | | | | | | |
| | | | | | 1 | | | | | 1 | | | | | | | | | | | Historic soccer field without goals. Cricket pitch |
| | | | | | | 1 | | | | 1 | | | | | | | 1 | | | | |
| | | | | | 1 | | | | | 1 | | | | | | 1 | | | | | Reservoir |
| | | | | | 1 | | | | 1 | 1 | | | | | | | | | | | |
| | | | | | 1 | | | | | 1 | | | | | | | | | | | Small shelter - not reservable. No public access during school hours |
| | | | | | | | 1 | | | 1 | | | | | | | | | | | |
| | | | | | 1 | | 2 | | 2 | 1 | | | | | | | | | | | Concert Stage, Lighted Tennis Court, practice field |
| | | | | | 1 | | 2 | | | 1 | | | | | | | | | | | Practice field |
| | | | | | | | | | | 1 | | | YES | | | | | | | | Small shelter - not reservable |
| | | | | | | | 1 | | | 1 | | | | | | | | | | | Bern surrounding basketball court creates amphitheater, power source provided. |
| | | | | | 1 | | | 2 | | 1 | | | | | | | | | | | Small shelter - not reservable, Stage, Tennis Courts also striped for Pickle Ball |
| | | | | | 1 | 1 | | | | 1 | | | | | | | | | | | |
| | | | | | 1 | 2 | | | | 1 | | | | | | | | | | | |
| | | | | | | | | | 1 | 1 | | | | | | | | | | | No park use. |
| | | | | | | 1 | | | | 1 | | | YES | | | | | | | | |
| | | | | | 1 | 2 | | | 1 | 1 | | | YES | | | | | | | | |
| | | | | | | 1 | 1 | 1 | | 1 | | | | | | | | | | | Small shelter - not reservable |
| | | | | 1 | | 2 | | | | 1 | | | | | | | 1 | | | | Concert Stage, Additional soccer field without goals |
| | | | | | | 1 | | | | 1 | | | | | | | | | | | |
| | | | | | | | | | | 1 | | | | | | | | | | | Restricted access, fenced, no park use. |
| | | | | | | | | | 1 | 1 | | | YES | | | | | | | | |
| | | | | | | | | | | 1 | | | YES | | | | | | | | |
| | | | | | 2 | | | 1 | | 1 | | | | | | | | | | | Park on school district land. Total park size 4.18 ac. |
| | | | | | 1 | | | | 1 | 1 | | | | | | | | | | | Basketball and tennis courts overlap |
| | | | | | | | | | 1 | 1 | 1 (SR) | | | | 1 | | | | | | Small shelter - not reservable |
| | | | | | | 1 | | | 1 | 1 | | | | | | | | | | | Wetland |
| | | | | | | | 1 | | | 1 | | | | | | | | | | | |
| | | | | | | | | | | 1 | | | | | | | | | | | 1 |
| | | | | | | 1 | 2 | | | 1 | | | | | | | | | | | Concert Stage |
| | | | | | | | | | | 1 | | | | | | | | | | | Park restroom on school property, relocate to another site. |
| 0 | 0 | 0 | 0 | 0 | 1 | 15 | 15 | 10 | 6 | 8 | 34 | 0 | 0 | 6 | 1 | 0 | 5 | 0 | 0 | 0 | |
| | | | | | | | | | | 1 | | | | | | | | | | | Bench, Mutt Mitt, trash can, vegetative buffer with irrigation |
| | | | | | 1 | | | | | | | | | | | | | | | | Significant grade change, school facilities, no park use. |
| | | | | | | | | | | | | | | | | | | | | | Citizen maintained, Mutt Mitt, soft trail. |
| | | | | | | | | | | | | | | | | | | | | | Mutt Mitt, trash can. |
| | | | | | 1 | | | | | | | | | | | | | | | | Mutt Mitt, soft trail, trash can. |
| | | | | | | | | | | | | | | | | | | | | | |
| | | | | | | | | | | | | | | | | | | | | | Trash cans, bridges. |
| 0 | 0 | 0 | 0 | 0 | 2 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| 0 | 0 | 0 | 0 | 1 | 17 | 19 | 10 | 6 | 8 | 35 | 0 | 0 | 6 | 1 | 0 | 5 | 0 | 0 | 0 | 0 | |

TABLE A-1: COS PARK AND RECREATION FACILITY INVENTORY (CONTINUED)

| | TOTAL ACRES | UNDEVELOPED PARK PROPERTY | DEVELOPED PARK PROPERTY | PROVIDES NEIGHBORHOOD PARK SERVICE AREA ^a | PARK AMENITIES | | | | | | | | | TRAILS (MILES) | | | | | | |
|--|--|---------------------------|-------------------------|--|----------------|--------------------------------|-------------|-----------|-----------|-----------|------------------|--------------------|----------|-----------------------------|-----------------|------------------|--------------------|--------------------|-------------|----------|
| | | | | | PICNIC AREA | GROUP PICNIC AREA (RESERVABLE) | PLAY GROUND | SHELTER | PARKING | REST ROOM | COMMUNITY GARDEN | AMPHITHEATER/STAGE | DOG PARK | SENSITIVE AREA ^c | MULTI-USE TRAIL | PEDESTRIAN TRAIL | SOFT SURFACE TRAIL | 90' BASEBALL FIELD | | |
| COMMUNITY PARK (CP) | | | | | | | | | | | | | | | | | | | | |
| Developed | Geer Park | 44.38 | 21.38 | 23.00 | U | 1 | | | | YES | 2 | | | | NDC | 0.83 | | 0.46 | 1 | |
| | McKay Park | 18.40 | 0.00 | 18.40 | D | 1 | | 1 | | YES | 1 | | | | YES | 0.29 | | 0.58 | | |
| | Orchard Heights Park | 30.61 | 14.40 | 16.21 | D | 1 | | 1 | | YES | 2 | 1 | | 1 | YES | | 0.56 | 0.59 | | |
| | River Road Park | 17.45 | 0.00 | 17.45 | D | 1 | 1 | 1 | 1 | YES | 1 | | | | YES | 1.08 | 0.14 | | | |
| | Sprague School Park ^{F,C} | 11.28 | 0.00 | 11.28 | - | | | | | | | | | | YES | | | | | |
| | Woodmansee Park | 28.98 | 0.00 | 28.98 | D | 1 | 1 | 1 | 1 | YES | 1 | | | | YES | 0.51 | | 1.15 | | |
| Developed CP Subtotal | | 151.10 | 35.78 | 115.32 | | 5 | 2 | 4 | 2 | 5 | 7 | 1 | 0 | 1 | | 2.71 | 0.70 | 2.78 | 1 | |
| Undeveloped | Grice Hill Property | 19.17 | 19.17 | 0.00 | U | | | | | | | | | | NDC | | | | | |
| | Stephens-Yoshikai School Park ^{F,C} | 17.00 | 13.10 | 3.90 | U | | | | | | | | | | NDC | | | | 1 | |
| Undeveloped CP Subtotal | | 36.17 | 32.27 | 3.90 | | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | 0.00 | 0.00 | 0.00 | 1 | |
| Community Park (CP) Total | | 187.27 | 68.05 | 119.22 | | 5 | 2 | 4 | 2 | 5 | 7 | 1 | 0 | 1 | | 2.71 | 0.70 | 2.78 | 2 | |
| Urban Park (UP) | | | | | | | | | | | | | | | | | | | | |
| Developed | Bush's Pasture Park | 90.50 | 0.00 | 90.50 | D | 2 | 1 | 3 | | YES | 3 | | 1 | YES | 1.36 | 1.05 | 1.71 | | | |
| | Cascades Gateway Park | 101.27 | 0.00 | 101.27 | D | 1 | 3 | 1 | 1 | YES | 1 | | | | YES | | * | 1.48 | | |
| | Marion Square Park ^F | 3.20 | 0.00 | 3.20 | - | 1 | | 1 | | | 1 | | | | YES | | 0.52 | | | |
| | Bringle Park ^F | 4.40 | 0.00 | 4.40 | - | 1 | | | | YES | | | | | YES | | 0.52 | | | |
| | Riverfront Park ^F | 22.28 | 0.00 | 22.28 | D | 1 | 3 | 1 | 1 | YES | 1 | | 1 | | YES | 1.82 | | | | |
| | Wallace Marine Park | 93.76 | 20.03 | 73.73 | D | 3 | | 2 | | YES | 4 | | | | YES | 0.24 | 0.38 | 1.78 | | |
| Developed UP Subtotal | | 315.41 | 20.03 | 295.38 | | 9 | 7 | 8 | 2 | 5 | 10 | 0 | 2 | 0 | | 3.42 | 2.47 | 4.97 | 0 | |
| Undeveloped | Battle Creek Property | 57.23 | 57.23 | 0.00 | U | | | | | | | | | | NDC | | | | | |
| | Undeveloped UP Subtotal | 57.23 | 57.23 | 0.00 | | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | 0.00 | 0.00 | 0.00 | 0 | |
| Urban Park (UP) Total | | 372.64 | 77.26 | 295.38 | | 9 | 7 | 8 | 2 | 5 | 10 | 0 | 2 | 0 | | 3.42 | 2.47 | 4.97 | 0 | |
| LINEAR PARK (LP) / CONNECTOR TRAIL (CT) | | | | | | | | | | | | | | | | | | | | |
| Developed | Croisan Trail (LP/CT) | 6.30 | 0.00 | 6.30 | | | | | | | | | | | NDC | 0.64 | | | | |
| | Edgewater Parkway (CT) | 6.26 | 0.00 | 6.26 | | | | | | | | | | | NDC | 0.84 | | | | |
| | Mill Race Beautification (LP) | 3.97 | 0.00 | 3.97 | | | | | | | | | | | YES | 0.57 | * | | | |
| | Pringle Creek Trail (LP) | 1.33 | 0.00 | 1.33 | | | | | | | | | | | YES | 0.40 | | | | |
| | Union Street Railroad Bridge (LP/CT) | 3.53 | 0.00 | 3.53 | | | | | | | | | | | NDC | 0.49 | | | | |
| | Woodscape Linear Park (LP) | 1.69 | 0.00 | 1.69 | | 1 | | | | | | | | | NDC | 0.13 | | | | |
| Linear Park (LP) / Connector Trail (CT) Total | | 23.08 | 0.00 | 23.08 | | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | 3.07 | 0.00 | 0.00 | 0 | |
| SPECIAL USE FACILITY (SU) | | | | | | | | | | | | | | | | | | | | |
| Developed | AC Gilbert Discovery Village | 2.35 | 0.00 | 2.35 | | | | 1 | | | | | | | - | | | | | |
| | Civic Center / Library | 11.04 | 0.00 | 11.04 | | | | | | YES | | | | | YES | | 1.19 | | | |
| | Mill Race Park | 0.16 | 0.00 | 0.16 | | | | | | | | | | | YES | | * | | | |
| | Center 50+ (Senior Center) | 2.28 | 0.00 | 2.28 | | | | | | YES | | | | | NDC | | 0.19 | | | |
| | Special Use Facility (SU) Total | | 15.83 | 0.00 | 15.83 | | 0 | 0 | 1 | 0 | 2 | 0 | 0 | 0 | 0 | | 0.00 | 1.38 | 0.00 | 0 |
| HISTORICAL AREA (HA) | | | | | | | | | | | | | | | | | | | | |
| Developed | Bush House & Historic Grounds ¹ | - | - | - | | | | | | | | | | | - | | | | | |
| | Deepwood Estate | 5.55 | 0.00 | 5.55 | | | | | | YES | 1 | | | | YES | | 0.56 | 0.45 | | |
| | Jason Lee Historical Marker | 0.04 | 0.00 | 0.04 | | | | | | | | | | | NDC | | | | | |
| | Pioneer Cemetery | 17.00 | 0.00 | 17.00 | | | | | | | | | | | NDC | | | | | |
| | Waldo Park | 0.01 | 0.00 | 0.01 | | | | | | | | | | | YES | | | | | |
| Historical Area (HA) Total | | 22.60 | 0.00 | 22.60 | | 0 | 0 | 0 | 0 | 1 | 1 | 0 | 0 | 0 | | 0.00 | 0.56 | 0.45 | 0 | |
| NATURAL AREA (NA) | | | | | | | | | | | | | | | | | | | | |
| Developed | Minto-Brown Island Park | 898.86 | 244.81 | 654.05 | | 1 | 1 | 1 | 1 | YES | 3 | | | 1 | YES | 9.12 | | 9.09 | | |
| | Straub Nature Park | 10.00 | 0.00 | 10.00 | | | | | | | | | | | YES | | | 0.27 | | |
| | Developed NA Subtotal | | 908.86 | 244.81 | 664.05 | | 1 | 1 | 1 | 1 | 1 | 3 | 0 | 0 | 1 | | 9.12 | 0.00 | 9.36 | 0 |
| Undeveloped | Carson Springs | 0.32 | 0.32 | 0.00 | | | | | | | | | | | YES | | | * | | |
| | Chandler Nature Park | 7.88 | 7.88 | 0.00 | | | | | | | | | | | YES | | | | | |
| | Claggett Creek Natural Area | 41.87 | 41.87 | 0.00 | | | | | | | | | | | NDC | | | | | |
| | Cunningham Lane ² | 4.63 | 4.63 | 0.00 | | | | | | | | | | | YES | | | | | |
| | Eola Boaters Tract ³ | 7.00 | 7.00 | 0.00 | | | | | | | | | | | NDC | | | | | |
| | Glen Creek Property ⁴ | 1.50 | 1.50 | 0.00 | | | | | | | | | | | YES | | | * | | |
| | Mouth of Mill Creek | 1.44 | 1.44 | 0.00 | | | | | | | | | | | YES | | | | | |
| | Skyline Natural Area ⁵ | 35.26 | 35.26 | 0.00 | | | | | | | | | | | YES | | | | | |
| Wallace Natural Area ⁶ | 57.66 | 57.66 | 0.00 | | | | | | | | | | | YES | | | | | | |
| Undeveloped NA Subtotal | | 152.56 | 152.56 | 0.00 | | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | 0.00 | 0.00 | 0.00 | 0 | |
| Natural Area (NA) Total | | 1,061.42 | 397.37 | 664.05 | | 1 | 1 | 1 | 1 | 1 | 3 | 0 | 0 | 1 | | 9.12 | 0.00 | 9.36 | 0 | |
| TOTAL PARKS | | 1,927.65 | 614.88 | 1,312.77 | | 53 | 10 | 49 | 13 | 24 | 24 | 7 | 7 | 2 | | 19.87 | 13.17 | 21.58 | 2 | |

City of Salem
Comprehensive Park System Master Plan Update

| ATHLETIC FIELDS | | | | | | | OTHER ATHLETIC FACILITIES | | | | | | | AQUATIC FACILITIES | | INDOOR FACILITIES | | OTHER FACILITY NOTES | | | |
|-----------------------|--------------------------------|-----------------------------|----------------|--------------|---------------|-----------------------|-----------------------------|--------------|-----------------|------------------------------|--------------------------------------|-----------|------------------|--------------------|-------|-------------------|------|----------------------|------------------|-----------|--|
| 80/90' BASEBALL FIELD | 60/70' SOFTBALL BASEBALL FIELD | 60' SOFTBALL BASEBALL FIELD | FOOTBALL FIELD | SOCCER FIELD | BACKSTOP ONLY | BASKETBALL FULL COURT | BASKETBALL HALF COURT/HOOPS | TENNIS COURT | MULTI-USE COURT | OPEN TURF FIELD ^E | SKATE PARK ^W = Skate Roll | DISC GOLF | HORSESHOE COURTS | BMX TRACK | TRACK | SPLASH FOUNTAIN | POOL | | COMMUNITY CENTER | GYMNASIUM | |
| 1 | | | | 2 | | | | | | 1 | | | | | | | | | | | Maintenance Building |
| | | | | 2 | | 1 | 1 | | | 1 | | | | | | | | | | | Chemical Toilet. Includes 0.8 ac of school property ballfield |
| 1 | | | | | 1 | 1 | | 4 | 1 | 1 | | | | | | | | | | | Chemical Toilet year round, Lighted Tennis Courts |
| | | | | 2 | | 1 | 1 | 2 | | 1 | | | | | | 1 | | | | | Lighted Tennis Court |
| | | | | | | | | | | | | | | | | | | | | | School contributes additional 7.94 acres to complete ball fields. Access drive included in acreage |
| | | | | 1 | | 1 | | 2 | 1 | | | | | | | | | | | | |
| 2 | 0 | 0 | 0 | 7 | 1 | 4 | 2 | 8 | 2 | 4 | 0 | 1 | 0 | 0 | | 1 | 0 | 0 | 0 | | |
| | | | | | | | | | | | | | | | | | | | | | |
| | | | | | | | | | | 1 | | | | | | | | | | | Little League Maintained Field. Between two schools, no access. |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| 2 | 0 | 0 | 0 | 7 | 1 | 4 | 2 | 8 | 2 | 5 | 0 | 1 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | | |
| | | | | | | | | | | | | | | | | | | | | | |
| 1 | | | | | | | | 4 | | 2 | | | YES | | | | | | | | Bush House, Greenhouse, Derby Track, Lighted TC |
| | | | | | 1 | | | | | 1 | | 1 | YES | | | | | | | | Fishing lake, manual boat launch, docks |
| | | | | | | 1 | | | | 1 | 1 | | | | | | | | | | |
| | | | | | | | | | | 1 | | | | | | | | | | | Community Hall, Kitchen, Meeting Room |
| | | | | | | | | | | 3 | | | | | | 1 | | | | | Carousel, Pavilion, Amphitheater, Eco Earth, McCall Statue, A.C. Gilbert's Discovery Village, manual boat launch, dock |
| 5 | | | | 4 | | | | | | 1 | | | | | | | | | | | Concession Stand, 2 Chem Toilets, 2 Indoor Restrooms, Maintenance Building, Boat Dock, Boat launch. |
| 0 | 6 | 0 | 0 | 4 | 1 | 1 | 0 | 4 | 0 | 9 | 1 | 1 | 2 | 0 | 0 | 1 | 0 | 0 | 0 | | |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| 0 | 6 | 0 | 0 | 4 | 1 | 1 | 0 | 4 | 0 | 9 | 1 | 1 | 2 | 0 | 0 | 1 | 0 | 0 | 0 | | |
| | | | | | | | | | | | | | | | | | | | | | |
| | | | | | | | | | | 1 | | | | | | | | | | | Benches |
| | | | | | | | | | | | | | | | | | | | | | Benches |
| | | | | | | | | | | | | | | | | | | | | | Benches |
| | | | | | | | | | | | | | | | | | | | | | Provides access to Wes Bennet Park from underserved neighborhoods. |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | |
| | | | | | | | | | | | | | | | | | | | | | |
| | | | | | | | | | | | | | | | | | | | | | 5 historical buildings, major wooden play structure |
| | | | | | | | | | | | | | | | | | | | | | Public meeting space. |
| | | | | | | | | | | | | | | | | | | | | | |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | Public meeting space, Bioswales in parking lot |
| | | | | | | | | | | | | | | | | | | | | | |
| | | | | | | | | | | | | | | | | | | | | | House |
| | | | | | | | | | | 1 | | | | | | | | | | | House, Greenhouse |
| | | | | | | | | | | | | | | | | | | | | | |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | | |
| | | | | | | | | | | | | | | | | | | | | | |
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| | | | | | | | | | | | | | | | | | | | | | |
| | | | | | | | | | | | | | | | | | | | | | |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | Natural area and parking lot. |
| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | Willamette River riparian area |
| 2 | 6 | 0 | 0 | 12 | 19 | 24 | 12 | 18 | 10 | 52 | 1 | 2 | 8 | 1 | 0 | 7 | 0 | 0 | 0 | | |

TABLE A-1: COS PARK AND RECREATION FACILITY INVENTORY (CONTINUED)

| | TOTAL ACRES | UNDEVELOPED PARK PROPERTY | DEVELOPED PARK PROPERTY | PROVIDES NEIGHBORHOOD PARK SERVICE AREA ¹ | PARK AMENITIES | | | | | | | | TRAILS (MILES) ² | | | | |
|------------------------------------|----------------------------|-----------------------------|-------------------------|--|----------------|--------------------------------|-------------|---------|---------|-----------|------------------|--------------------|-----------------------------|-----------------------------|-----------------|------------------|--------------------|
| | | | | | PICNIC AREA | GROUP PICNIC AREA (RESERVABLE) | PLAY GROUND | SHELTER | PARKING | REST ROOM | COMMUNITY GARDEN | AMPHITHEATER/STAGE | DOG PARK | SENSITIVE AREA ³ | MULTI-USE TRAIL | PEDESTRIAN TRAIL | SOFT SURFACE TRAIL |
| STREET LANDSCAPE | | | | | | | | | | | | | | | | | |
| South | Crossan Creek Scenic Way | 0.68 | - | 0.68 | | | | | | | | | | | | | |
| | 12th & Commercial | 1.71 | - | 1.71 | | | | | | | | | | | | | |
| | 12th Street | 0.08 | - | 0.08 | | | | | | | | | | | | | |
| | Commercial Street Closures | 0.13 | - | 0.13 | | | | | | | | | | | | | |
| | East/West Corridor | 0.52 | - | 0.52 | | | | | | | | | | | | | |
| | Fairview Industrial | 1.67 | - | 1.67 | | | | | | | | | | | | | |
| | Joseph Street | 0.14 | - | 0.14 | | | | | | | | | | | | | |
| | Kuebler Blvd. Landscaping | 18.67 | - | 18.67 | | | | | | | | | | | | | |
| | Liberty & Commercial | 0.31 | - | 0.31 | | | | | | | | | | | | | |
| | Liberty Rd | 0.29 | - | 0.29 | | | | | | 1 | | | | | | | |
| | Mission Street | 4.96 | - | 4.96 | | | | | | | | | | | | | |
| | Sunnyside Road | 0.03 | - | 0.03 | | | | | | | | | | | | | |
| | North | Bill Frey Rd Landscape Area | 5.92 | - | 5.92 | | | | | | | | | | | | |
| Capitol St. / Fairgrounds Island | | 0.60 | - | 0.60 | | | | | | | | | | | | | |
| Cherry Avenue | | 0.01 | - | 0.01 | | | | | | | | | | | | | |
| Downtown Alleyways | | 0.03 | - | 0.03 | | | | | | | | | | | | | |
| Edgewater Parkway | | 6.36 | - | 6.36 | | | | | | | | | | | | | |
| Front Street Parkway | | 3.30 | - | 3.30 | | | | | | | | | | | | | |
| Hyalinth Street NE | | 0.93 | - | 0.93 | | | | | | | | | | | | | |
| Kingwood Ave | | 0.02 | - | 0.02 | | | | | | | | | | | | | |
| Kingwood Dr /Montrose Island | | 0.10 | - | 0.10 | | | | | | | | | | | | | |
| Liberty / Commercial Couplet N | | 2.81 | - | 2.81 | | | | | | | | | | | | | |
| Portland Road | | 1.50 | - | 1.50 | | | | | | | | | | | | | |
| Portland Triangle | | 0.67 | - | 0.67 | | | | | | | | | | | | | |
| Pringle Parkway | | 2.27 | - | 2.27 | | | | | | | | | | | | | |
| River Road Island / Broadway | | 0.12 | - | 0.12 | | | | | | | | | | | | | |
| Salem Parkway NE | | 3.19 | - | 3.19 | | | | | | | | | | | | | |
| Spruce Street (Maple/Spruce rd-de) | | 0.08 | - | 0.08 | | | | | | | | | | | | | |
| State Street Landscape Area | | 0.95 | - | 0.95 | | | | | | | | | | | | | |
| Sunnyview Drive | | 0.42 | - | 0.42 | | | | | | | | | | | | | |
| Union Street NE | | 0.89 | - | 0.89 | | | | | | | | | | | | | |
| Wallace Rd NW | | 4.17 | - | 4.17 | | | | | | | | | | | | | |
| Water Street | 0.50 | - | 0.50 | | | | | | | | | | | | | | |
| 12th Street Promenade | 0.37 | - | 0.37 | | | | | | | | | | | | | | |
| 13th Street / Chemeketa NE Island | 0.08 | - | 0.08 | | | | | | | | | | | | | | |
| 14th Street / Court Street NE | 0.04 | - | 0.04 | | | | | | | | | | | | | | |
| Landscape Areas | Cottage Street Parking | 0.01 | - | 0.01 | | | | | | | | | | | | | |
| | Downs Hill Tower Landscape | 0.42 | - | 0.42 | | | | | | | | | | | | | |
| | Hawthorne Street Plantings | 0.21 | - | 0.21 | | | | | | | | | | | | | |
| | Kingwood Tower Landscape | 0.10 | - | 0.10 | | | | | | | | | | | | | |
| | Liberty Square | 0.05 | - | 0.05 | | | | | | | | | | | | | |
| | Marion Parkade | 0.05 | - | 0.05 | | | | | | | | | | | | | |
| | Shops | 19.07 | - | 19.07 | | | | | | | | | | | | | |
| | State Street Parking Lot | 0.36 | - | 0.36 | | | | | | | | | | | | | |
| Total Street Landscapes | 64.33 | 0.00 | 64.33 | | | | | | | | | | | | | | |
| TOTAL ALL SALEM PARKS | 2,011.96 | 614.88 | 1,397.08 | | 53 | 10 | 49 | 13 | 24 | 24 | 8 | 7 | 2 | 19.87 | 13.17 | 21.58 | 2 |

¹ Acreage transferred in Table 4.1, Summary of Total Park Acres by Development Status and Level of Service. U = Undeveloped, D = Developed

² Seasonal Chemical toilets.

³ As Defined in the Sensitive Areas Management Handbook, Salem Parks Operations Division, 2002. NDC = No Data Collected

⁴ Trail lengths less than 0.10 miles not quantified. Asterisk denotes present on site.

⁵ Open turf areas other than improved fields not normally scheduled for athletic play. Provide practice sports fields or community drop-in play.

⁶ Park reclassified since 1999 plan.

⁷ Site with property access/ownership conflict requiring resolution (generally School District)

⁸ Site with existing or funded Predevelopment elements.

⁹ Acreage included under Bush's Pasture Park

TABLE A-2: SALEM-KEIZER SCHOOL DISTRICT RECREATION FACILITY INVENTORY

| | TOTAL ACRES | PARK AMENITIES | | | | | | | | TRAILS | | #ATHLETIC FIELDS | | | | |
|-------------------------------------|--------------|----------------|------------|----------|----------|-----------|------------------|--------------------|----------|-----------------|------------------|--------------------|-----------------------|---------------------------------|------------------------------|----------------|
| | | PICNIC AREA | PLAYGROUND | SHELTER | PARKING | BEST ROOM | COMMUNITY GARDEN | AMPHITHEATER/STAGE | DOG PARK | MULTI-USE TRAIL | PEDESTRIAN TRAIL | 90' BASEBALL FIELD | 80/90' BASEBALL FIELD | 60/70' SOFTBALL/ BASEBALL FIELD | 60' SOFTBALL/ BASEBALL FIELD | FOOTBALL FIELD |
| PUBLIC SCHOOLS | | | | | | | | | | | | | | | | |
| ELEMENTARY SCHOOLS | | | | | | | | | | | | | | | | |
| Auburn Elem. | 2.9 | | 1 | | | | | | | * | | | | | | |
| Battle Creek Elem. (Under develop.) | 9.7 | | 1 | | | | | | | | | | | | | |
| Brush College Elem. | 5.5 | | 1 | | | | | | | * | | | | | | |
| Bush Elem. (Park) | 4.6 | | 1 | | | | | | | | * | | | | | |
| Castalana Elem. | 4.7 | | 1 | | | | | | | | * | | | | | |
| Chapman Hill Elem. (Park) | 8.0 | | 1 | | | | | | | * | | | | | | |
| Cesar Chavez Elem. | 13.8 | | 1 | | | | | | | | | | | | | |
| Englewood Elem (Park) | 2.0 | | 1 | | | | | | | | | | | | | |
| Eyre Elem. | 4.1 | | 1 | | | | | | | | * | | | | | |
| Four Corners Elem. | 5.8 | | 1 | | | | | | | * | | | | | | |
| Grant Elem. (Park) | 2.7 | | 1 | | | | | | | | | | | | | |
| Hallman Elem. | 5.9 | | 1 | | | | | | | | * | | | | | |
| Hammond Elem. (Park) | 9.1 | | 1 | | | | | | | | * | | | | | |
| Harritt Elem. | 11.9 | | 1 | | | | | | | * | | | | | | |
| Hayesville Elem. | 5.8 | | 1 | | | | | | | * | | | | | 2 | |
| Highland Elem. | 2.2 | | 1 | | | | | | | | | | | | | |
| Hoover Elem. (Park) | 8.1 | | 1 | | | | | | | * | | | | | | |
| Kolapuyo Elem. (New) | 14.6 | | 1 | | | | | | | | | | | | | |
| Lamb Elem. | 2.7 | | 1 | | | | | | | | * | | | | | |
| Lee Elem./Park | 10.6 | | 1 | | | | | | | | * | | | | | |
| Liberty Elem. | 6.0 | | 1 | | | | | | | | * | | | | | |
| McKinley Elem. (Park) | 2.6 | | 1 | | | | | | | * | | | | | | |
| Middle Grove | 2.5 | | 1 | | | | | | | | | | | | | |
| Miller Elem. | 9.8 | | 1 | | | | | | | | * | | | | | |
| Morningside Elem. (Park) | 8.4 | | 1 | | | | | | | | | | | | | |
| Myers Elem. | 6.0 | | 1 | | | | | | | | | | | | | |
| Pringle Elem. | 9.4 | | 1 | | | | | | | * | | | | | 1 | |
| Richmond Elem. (Park) | 2.4 | | 1 | | | | | | | | * | | | | | |
| Salem Heights Elem. | 7.7 | | 1 | | | | | | | | | | | | | |
| Schirle Elem. | 9.4 | | 1 | | | | | | | | * | | | | | |
| Scott Elem. | 4.1 | | 1 | | | | | | | * | | | | | | |
| Sunster Elem (Park) | 12.9 | | 1 | | | | | | | * | | | | | 3 | |
| Swagle Elem. | 2.2 | | 1 | | | | | | | * | | | | | | |
| Washington Elem. | 2.9 | | 1 | | | | | | | | | | | | 2 | |
| Wright Elem. | 3.6 | | 1 | | | | | | | | | | | | | |
| Yoshikai Elem. | 14.0 | | 1 | | | | | | | * | | | | | | |
| Elementary School Subtotal | 238.9 | 0 | 36 | 0 | 0 | 0 | 0 | 0 | 0 | 11 | 13 | 0 | 0 | 0 | 6 | 0 |
| MIDDLE SCHOOLS | | | | | | | | | | | | | | | | |
| Crossler Middle (Park) | 15.7 | | | | | | | | | * | | | | | 4 | 1 |
| Houck Middle | 18.2 | | | | | | | | | * | | | | | 3 | 1 |
| Judson Middle (Woodmansee Park) | 19.3 | | | | | | | | | * | | | | | 6 | 1 |
| Leslie Middle | 30.2 | | | | | | | | | * | | | | | 4 | 1 |
| Parrish Middle | 5.7 | | | | | | | | | | | | | | 1 | |
| Stephens Middle | 33.0 | | | | | | | | | * | | 1 | | | 4 | 1 |
| Straub Middle (New) | 32.4 | | | | | | | | | | | | | | | 1 |
| Waldo Middle | 5.9 | | | | | | | | | * | * | 1 | | | 1 | 1 |
| Walker Middle | 5.4 | | | | | | | | | * | | | | | 5 | 1 |
| Middle School Subtotal | 165.7 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 5 | 2 | 2 | 0 | 0 | 28 | 8 |
| HIGH SCHOOLS | | | | | | | | | | | | | | | | |
| McKay High (Park) | 46.0 | | | | | | | | | | * | | 2 | | 2 | 1 |
| North Salem High | 21.8 | | | | | | | | | | | | | | 2 | 1 |
| Berrick Field (used by North High) | 5.9 | | | | | | | | | | | 1 | | | | |
| South Salem High | 5.6 | | | | | | | | | | | 1 | | | 2 | 1 |
| Gilmore Field (used by South High) | 12.7 | | | | | | | | | | | 2 | | | | |
| Soraque High (Park) | 44.7 | | | | | | | | | | | 2 | | | 2 | 1 |
| West Salem High (Park) | 54.9 | | | | | | | | | * | | 2 | | | 2 | 1 |
| High School Subtotal | 191.8 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2 | 10 | 0 | 0 | 10 | 5 |
| TOTAL SCHOOLS | 596.4 | 0 | 36 | 0 | 0 | 0 | 0 | 0 | 0 | 16 | 17 | 12 | 0 | 0 | 46 | 13 |

* Elementary School fields are 3/4-size and unsuited for adult play.
 † Elementary School basketball courts are covered unless otherwise noted.
 ‡ Open turf areas other than improved fields not normally scheduled for athletic play. Serve as school play areas or community drop-in play.

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| SOCCER FIELD ^a | BACKSTOP ONLY | OTHER ATHLETIC FACILITIES | | | | | | | | AQUATIC FACILITIES | | INDOOR FACILITIES | | OTHER FACILITY NOTES | |
|---------------------------|---------------|------------------------------------|--|--------------|-----------------|------------------------------|-----------|------------------|-----------|--------------------|-----------------|-------------------|------------------|----------------------|---|
| | | BASKETBALL FULL COURT ^b | BASKETBALL HALF COURT/HOOPS ^a | TENNIS COURT | MULTI-USE COURT | OPEN TURF FIELD ^c | DISC GOLF | HORSESHOE COURTS | BMX TRACK | TRACK | SPLASH FOUNTAIN | POOL | COMMUNITY CENTER | | GYMNASIUM |
| | 2 | 2 | 2 | | | 1 | | | | | | | | 1 | Basketball HC is outside. |
| 1 | | 1 | | | | | | | | | | | | | |
| | 2 | 2 | | | | 2 | | | | | | | | 1 | |
| | 1 | 2 | | | | 1 | | | | | | | | 1 | |
| | 1 | 2 | 2 | | | 1 | | | | | | | | 1 | Basketball HC is outside. |
| | 2 | 4 | | | | 2 | | | | | | | | 1 | |
| 1 | | 1 | | | | | | | | | | | | | |
| | 2 | 2 | | | | 1 | | | | | | | | 1 | |
| | 2 | 2 | | | | 1 | | | | | | | | 1 | |
| | 3 | 2 | 1 | | | 2 | | | | | | | | 1 | Basketball FC is outside |
| | | 2 | | | | | | | | | | | | 1 | |
| | | 2 | | | | 1 | | | | | | | | 1 | |
| 1 | 2 | 2 | | | | 1 | | | | | | | | 1 | |
| 1 | 1 | 2 | | | | 1 | | | | | | | | 1 | |
| | 1 | 2 | | | | 2 | | | 1 | | | | | 1 | |
| 1 | 1 | 2 | | | | 1 | | | | | | | | 1 | |
| | 1 | 2 | | | | 1 | | | | | | | | 1 | |
| 1 | | 1 | | | | | | | | | | | | | |
| | 1 | 2 | | | | 2 | | | 1 | | | | | 1 | |
| | 1 | 2 | | | | 2 | | | 1 | | | | | 1 | |
| | 1 | 2 | | | | 1 | | | | | | | | 1 | |
| | 1 | 1 | 1 | | | 1 | | | 1 | | | | | 1 | Basketball HC is outside. |
| 1 | 2 | 2 | | | | 1 | | | | | | | | 1 | |
| 1 | 1 | 2 | | | | 1 | | | 1 | | | | | 1 | Basketball 1 FC is outside |
| | 2 | 3 | | | | 2 | | | 1 | | | | | 1 | |
| | 1 | 3 | | | | 1 | | | | | | | | 1 | |
| | | 2 | | | | 1 | | | | | | | | 1 | |
| 1 | | 1 | 2 | | | 2 | | | 1 | | | | | 1 | |
| 1 | 2 | 2 | | | | 2 | | | | | | | | 1 | |
| 2 | 2 | 2 | | | | | | | | | | | | 1 | |
| 1 | | 4 | | | | 1 | | | | | | | | 1 | |
| 1 | 3 | 2 | | | | 1 | | | | | | | | 1 | |
| | | 2 | | | | 1 | | | 1 | | | | | 1 | |
| | 2 | 3 | | | | 1 | | | 1 | | | | | 1 | |
| | 3 | 2 | | | | 2 | | | | | | | | 1 | |
| 14 | 42 | 73 | 7 | 0 | 0 | 40 | 0 | 0 | 0 | 8 | 0 | 0 | 0 | 13 | |
| | | | 2 | | | | | | | | | | | 2 | |
| 1 | | | 2 | | | | | | | | | | | 2 | |
| | | 2 | 2 | | | | | | | | | | | 2 | |
| | | | 2 | | | | | | | | | | | 3 | |
| | | | 2 | | | 1 | | | | | | | | 2 | |
| 1 | | | 2 | | | | | | | | | | | 2 | |
| | 1 | 2 | | | | | | | | | | | | 2 | |
| 1 | 2 | 2 | | | | | | | | | | | | 2 | |
| | 2 | 2 | | | | | | | | | | 1 | | 2 | Walker Pool is inoperable |
| 3 | 5 | 8 | 12 | 0 | 0 | 1 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 17 | |
| | 2 | | | 3 | 1 | | | | | 1 | | | | 2 | TC - Poor Condition. Baseball fields on city property, school maintained. |
| 1 | 2 | | | 5 | 1 | | | | | 1 | | 1 | | 2 | TC - Poor Condition, Olinger Pool. |
| | | | | | | | | | | | | | | | Additional 90' practice field, overlaps with outfield of varsity field. |
| | 1 | | | | 1 | | | | | 1 | | | | 2 | Synthetic Field |
| 2 | | | | | | | | | | | | | | | |
| 2 | 2 | | | 4 | 1 | | | | | 1 | | | | 2 | TC - Poor Condition / Synth Field |
| 2 | 2 | | | 4 | 1 | | | | | 1 | | | | 2 | Synthetic Field |
| 7 | 9 | 0 | 0 | 16 | 5 | 0 | 0 | 0 | 0 | 5 | 0 | 1 | 0 | 10 | |
| 24 | 56 | 81 | 19 | 16 | 5 | 41 | 0 | 0 | 0 | 14 | 0 | 2 | 0 | 60 | |

TABLE A-3: OTHER PROVIDERS RECREATION FACILITY INVENTORY

| | TOTAL ACRES | PARK AMENITIES | | | | | | | TRAILS | | ATHLETIC FIELDS | | | | | |
|---|--------------|----------------|------------|----------|----------|-----------|------------------|--------------------|----------|-----------------|------------------|--------------------|-----------------------|---------------------------------|------------------------------|----------------|
| | | PICNIC AREA | PLAYGROUND | SHELTER | PARKING | REST ROOM | COMMUNITY GARDEN | AMPHITHEATER/STAGE | DOG PARK | MULTI-USE TRAIL | PEDESTRIAN TRAIL | 90' BASEBALL FIELD | 80/90' BASEBALL FIELD | 60/70' SOFTBALL/ BASEBALL FIELD | 60' SOFTBALL/ BASEBALL FIELD | FOOTBALL FIELD |
| OTHER PROVIDERS | | | | | | | | | | | | | | | | |
| A.C. Gilbert's Discovery Village | | | 1 | | | | | 1 | | | | | | | | |
| Boys & Girls Club (Knudson) | | | | | | | | | | | | | | | | |
| Cambridge Pool | | 1 | | | | | | | | | | | | | | |
| Creekside Country Club | | | | | | | | | | | | | | | | |
| Courthouse Athletic Club | | | | | | | | | | | | | | | | |
| Eola Swim Club | | | | | | | | | | | | | | | | |
| Hillendale Pool Association | | | | | | | | | | | | | | | | |
| The Hoop | | | | | | | | | | | | | | | | |
| Illipe Hills Country Club | | | | | | | | | | | | | | | | |
| Jan Bee Swimming Pool | | | | | | | | | | | | | | | | |
| Kroc Center | | | 1 | | | | | | | | | | | | | |
| Madrona Swim Club | | | | | | | | | | | | | | | | |
| Salem Tennis and Swim Club | | | | | | | | | | | | | | | | |
| YMCA | | | | | | | | | | | | | | | | |
| Marion County - Auburn Park | 4.4 | 1 | 1 | | YES | | | | * | * | | | | | | |
| Marion County - Denny Park | 1.6 | | | | | | | | | | | | | | | |
| Marion County - Parkdale Park | 6.2 | 1 | | | YES | | | | | | | | | | | |
| Marion County - Santana Park | 4.1 | 1 | 1 | | | | | | * | | | | | | | |
| Marion Co. - Eola Bend Natural Area | 75.7 | 1 | | | | | | | | * | | | | | | |
| Oregon State Capital State Park (Wilson Park) | 36.8 | 1 | | | | | | | * | * | | | | | | |
| Oregon State Fairgrounds | 170.7 | | | | | | | | * | * | | | | | | |
| Oregon State Hospital | | 1 | | | | | | | * | * | | | | | | |
| Polk County - Eola Heights County Park | 1.7 | 1 | 1 | | | | | | | | | | | | | |
| Windsor Pool (Englewood) | | | | | | | | | | | | | | | | |
| Cascade Futbol Club (Soccer Complex) | | | | | | | | | | | | | | | | |
| Holland Youth Park | | | | | | | | | | | 1 | | 2 | | | |
| Other Provider Subtotal | 291.1 | 8 | 5 | 0 | 2 | 0 | 0 | 1 | 0 | 5 | 5 | 1 | 0 | 2 | 0 | 0 |
| COLLEGES / UNIVERSITIES | | | | | | | | | | | | | | | | |
| Corban College | | | | | | | | | | * | | 1 | | | | 1 |
| Chemeketa Community College | | | | | | | | | | * | | 1 | | | | |
| Willamette University | | | | | | | | | | * | | 1 | | | 1 | 1 |
| College and University Subtotal | 0.0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 3 | 0 | 3 | 0 | 0 | 2 | 1 |
| TOTAL OTHER PROVIDERS | 291.1 | 8 | 5 | 0 | 2 | 0 | 0 | 1 | 0 | 8 | 5 | 4 | 0 | 2 | 1 | 1 |

* Includes full court, half court or just hoops and hand surfaces.

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| SOCCER FIELD | BACKSTOP ONLY | OTHER ATHLETIC FACILITIES | | | | | | | | | | AQUATIC FACILITIES | | INDOOR FACILITIES | | Members Only (M) or Pay to Play (P) | OTHER FACILITY NOTES | | | |
|--------------|---------------|---------------------------|--------------|-----------------|-------------------|------------------------|-----------|------------------|-----------|-------|-----------------|--------------------|------------------|-------------------|---|-------------------------------------|----------------------|---|-----------------------------------|-----------------|
| | | BASKETBALL HOOPS/COURT* | TENNIS COURT | MULTI-USE COURT | OPEN TURF FIELD # | SKATE PARK#-Skate Rail | DISC GOLF | HORSESHOE COURTS | BMX TRACK | TRACK | SPLASH FOUNTAIN | POOL | COMMUNITY CENTER | GYMNASIUM | | | | | | |
| | | | | | | | | | | | | | | | | | P | | | |
| | | | | | | | | | | | | | | | | 1 | - | | | |
| | | | | | | | | | | | | | | | 1 | | M | | | |
| | | | | | | | | | | | | | | | 1 | | M | Golf Course | | |
| | | | 6 | | | | | | | | | | | | 9 | 5 | M | Indoor: 6 tennis, 13 racquetball, lap pools | | |
| | | | | | | | | | | | | | | | 1 | | M | | | |
| | | | | | | | | | | | | | | | 1 | | M | | | |
| | | 6 | | | | | | | | | | | | | | 1 | P | | | |
| | | | 3 | | | | | | | | | | | | 1 | | M | 2 indoor tennis, golf course | | |
| | | | | | | | | | | | | | | | 1 | | M | | | |
| | | 2 | | | | | | | | | | | | | 2 | 1 | 1 | P | Indoor | |
| | | | | | | | | | | | | | | | 1 | | M | | | |
| | | | 11 | | | | | | | | | | | | 1 | | M | 5 indoor tennis | | |
| | | 2 | | | | | | | | | | | | | 2 | 1 | M,P | Indoor | | |
| 2 | | | | | | | | | | | | | | | | | | - | | |
| | | | | | | | | | | | | | | | | | | - | Undeveloped | |
| | 1 | 2 | 1 | | 1 | | | | 2 | | | | | | | | | | Minimal development | |
| | | | | | 1 | | | | | | | | | | | | | | - | |
| | | | | | 2 | | | | | | | | | | | | | | Gardens, plaza, fountain, benches | |
| | | | 2 | | 1 | | | | 2 | | | | | | | | | | R Restricted access | |
| | | | | | 1 | | | | | | | | | | | | | | - | |
| | | | | | | | | | | | | | | | | | | | Minimal development | |
| | | | | | | | | | | | | | | | 1 | | | | - | |
| 10 | | | | | | | | | | | | | | | | | | | M Outside UGB | |
| | | | | | | | | | | | | | | | | | | | M Outside UGB | |
| 12 | 1 | 12 | 23 | 0 | 7 | 0 | 2 | 2 | 0 | 0 | 0 | 22 | 1 | 9 | | | | | | |
| | | | | | | | | | | | | | | | | | | | | |
| 3 | | 1 | | | | | | 1 | | | | | | | | | | | 1 | Outside UGB |
| | | 1 | 6 | 1 | | | | | | | | | | | | | | | 1 | |
| 2 | | 1 | 6 | 1 | | | | | | | | 1 | | | | | | | 1 | Multi Court Gym |
| 5 | 0 | 3 | 12 | 2 | 0 | 0 | 1 | 0 | 0 | 2 | 0 | 1 | 0 | 3 | | | | | | |
| 17 | 1 | 15 | 35 | 2 | 7 | 0 | 3 | 2 | 0 | 2 | 0 | 23 | 1 | 12 | | | | | | |

APPENDIX B

PARK CLASSIFICATION DESIGN GUIDELINES

PARK CLASSIFICATIONS

RECREATION FACILITY DISTRIBUTION AND DESIGN GUIDELINES

PARK DESIGN GUIDELINES AND ANALYSIS

Design guidelines have been developed for each park classification in Salem to provide direction regarding the types of amenities and facilities that should be provided in parks, as well as other supporting facilities that may be considered. The guidelines for each park type in Salem, its definition, parks of that classification, and considerations about size and access are included in this section. This section also includes information about resources to provide or avoid:

- The “Standard Facilities” heading identifies the basic resources that should be provided in parks of that classification.
- The “Optional Facilities” heading identifies resources that are also appropriate within parks of that classification if there is space, funding, or community interest.
- The “Not Appropriate for Park Classification” heading identifies resources that are not compatible with the function of a park’s classification.

In this section, each of Salem’s urban, community, and neighborhood parks are analyzed to determine whether the park site meets the requirements specified in the design guidelines. Linear parks, special use facilities, historical areas, and natural areas are not analyzed as these park types can vary considerably; however, guidelines for these park classifications have been developed for reference.

TABLE B-1: NEIGHBORHOOD PARK EVALUATION (CONTINUED)

NEIGHBORHOOD PARKS

BENEFITS

- Provides access to basic recreation opportunities for nearby residents of all ages
- Contributes to neighborhood identity
- Provides green space within neighborhoods
- Provides a space for family and small group gatherings
- Within biking and walking distances of users.

SIZE AND ACCESS

- 2-10 acres average
- Street frontage
- Half-mile service area



STANDARD FACILITIES

- Picnic Area
- Site furnishings (trash receptacles, bike rack, Mutt Mitt, etc.)
- Playground or play features
- Internal pedestrian trails, a portion of which must be ADA-compliant perimeter paths or sidewalks
- Open turf area (minimum 50 feet x 50 feet)
- Trees
- On-street parking
- Park identification sign
- Security lighting
- At least one active recreation resource (see “Optional Facilities”)

OPTIONAL FACILITIES

- Practice sports fields (baseball, soccer, softball, or other athletic field)
- Sports courts (basketball, tennis, multi-use court)
- Other small-scale active recreation resources (skate spot, horseshoe pits, bocce court, shuffleboard lane, disc golf hole)
- Community garden
- Multi-use trails
- Soft-surface trails

- Shelter, shade structure, or gazebo
- Lighting
- Seasonal chemical toilet

NOT APPROPRIATE FOR PARK CLASSIFICATION

- Dog parks
- Parking
- BMX/mountain bike trails
- Aquatic facilities (splash fountains or pools)
- Destination facilities or resources with community-wide draw
- Memorials (except for memorial trees or benches)
- Floral plantings (annuals, perennials, display gardens)
- Reservable facilities



DESIGN ANALYSIS: NEIGHBORHOOD PARKS

The design guidelines established above were used to evaluate the existing parks. Table B-1 presents an evaluation of each neighborhood park based on the park design guidelines. The following parameters were evaluated:

- Does the park meet the size guidelines? If yes, the table cell is shaded;
- Does the park have all standard resources as identified? If yes, the table cell is shaded. If the minimum resources are partially provided, the cell has a diagonal slash;
- Does the park have any additional resources? If yes, the cell is shaded;
- Are there conflicting resources at the park? An "X" indicates that there are conflicting resources; and
- The "Missing Standard Facilities" column identifies which resources are not present on the site, and the "Additional Resources" column lists any special features available at the site.

TABLE B-1: NEIGHBORHOOD PARK EVALUATION

| Neighborhood Parks | Acres | Meets Size Guideline | Standard Facilities | Optional Facilities | Not Appropriate | Missing Standard Facilities | Optional Facilities/ Not Appropriate for Class |
|--------------------------|-------|----------------------|---------------------|---------------------|-----------------|--|---|
| Aldrich Park | 2.3 | | | | | | Shelter, basketball |
| Brush College Park | 8.8 | | / | | | Poor ADA pathway, open turf area | Shelter, parking, horseshoes |
| Bryan Johnston Park | 14.6 | | | | | | Parking, basketball |
| Clark Creek Park | 6.8 | | | | | | Parking, basketball |
| College Heights Park | 3.5 | | / | | | Picnic area, active recreation | |
| Eastgate Basin Park | 7.1 | | / | | | Active recreation | Parking |
| Englewood Park | 7 | | | | X | | Basketball. <i>Splash Fountain</i> |
| Fairmount Park | 17 | | | | X | | Restroom. <i>Splash Fountain</i> |
| Fircrest Park | 4.9 | | | | | | Multi-use court |
| Gracemont Park | 0.3 | | / | | | Open turf area, active recreation | |
| Grant School Park | 1.6 | | / | | | Picnic area, playground, active recreation | Shelter |
| Harry & Grace Thorp Park | 1.3 | | | | | | Basketball court |
| Highland Park | 1.6 | | | | | | Restroom, stage, tennis |
| Highland School Park | 3.3 | | | | | | Basketball |
| Hillview Park | 6.6 | | / | | | Poor ADA pathway | Parking, shelter, horseshoes, basketball |
| Hoodview Park | 4.9 | | | | | | Amphitheater, basketball |
| Hoover Park | 8.0 | | / | | | Poor ADA pathway | Shelter, parking, tennis, stage |
| Lee Park | 2.1 | | / | | | Poor ADA pathway | Basketball |
| Livingston Park | 2.8 | | / | | | Poor ADA pathway | Basketball |
| McKinley School Park | 2.0 | | | | | | Multi-use court |

| Neighborhood Parks | Acres | Meets Size Guideline | Standard Facilities | Optional Facilities | Not Appropriate | Missing Standard Facilities | Optional Facilities/ Not Appropriate for Class |
|-----------------------------|-------|----------------------|---------------------|---------------------|-----------------|--------------------------------|--|
| McRae Park | 2.3 | | | | | | Basketball, horseshoes |
| Morningside Park | 4.5 | | / | | | Poor ADA pathway | Basketball, horseshoes |
| Nelson Park | 10.4 | | / | | | Poor ADA pathway | Shelter, parking, basketball, tennis |
| Northgate Park | 7.4 | | | | | | Parking, restroom, stage, basketball. <i>Splash Fountain</i> |
| Rees Park | 1.3 | | | | | | Basketball |
| Richmond School Park | 1.9 | | / | | | Picnic area, active recreation | |
| Royal Oaks Park | 5.6 | | | | | | Multi-use court, horseshoes |
| South Village Park | 1.1 | | | | | | Multi-use court, horseshoes |
| Sumpter School Park | 4.2 | | | | | | Multi-use trail, parking, tennis |
| Sunnyslope Park | 5.5 | | | | | | Multi-use court |
| Weathers Street Park | 4.9 | | | | | | Shelter, skate rail, parking, basketball |
| Wendy Kroger Park | 7.0 | | | | | | Restroom, BMX area, ball wall |
| Wes Bennett Park | 4.4 | | | | X | | Basketball. <i>Splash fountain</i> |
| West Salem Park | 1.6 | | | | X | | Restrooms, stage. <i>Splash fountain</i> |
| West Salem High School Park | 7.0 | | | | | | Restrooms |

COMMUNITY PARKS

BENEFITS

- Provides a variety of accessible recreation opportunities for all age groups
- Provides environmental education opportunities
- Serves recreation needs of families
- Provides opportunities for social and cultural activities and a positive community identity for the surrounding area

SIZE AND ACCESS

- 20-50 acres
- Access from an arterial street
- Bus and transit access

STANDARD FACILITIES

- Playground or play features
- Picnic tables and benches
- Reservable group picnic area with shelter
- ADA-compliant internal pathway system, including looped walking path
- Multi-use and pedestrian trails
- At least two practice or game sports fields (baseball, cricket, rugby, soccer, softball, multi-purpose)
- Basketball and/or tennis court
- Restrooms
- Off-street parking
- Open turf area
- Trees
- Park identification sign
- Site furnishings (trash receptacles, bike rack, etc.)

OPTIONAL FACILITIES

- Other active recreation resources (BMX/Mountain bike trail, croquet court, disc golf course, fitness stations, handball court, horseshoe pit, skateboard park, shuffleboard lanes, volleyball court, etc.)
- Splash fountain
- Swimming pool

- Community garden
- Off-leash dog area
- Model airplane or car facilities
- Dock (fishing or boat)
- Concessions
- Stage/amphitheater
- Upgraded utility service to support special events
- Natural areas
- Memorials
- Lighting
- Shrub beds
- Maintenance facilities



NOT APPROPRIATE FOR PARK CLASSIFICATION

- Major regional-scale facilities (arboretum, botanical garden, zoo, aquatic center)
- Boat launch
- Floral plantings, except at entry signs

DESIGN ANALYSIS: COMMUNITY PARKS

The design guidelines for community parks include the resources standard to neighborhood parks as well as additional resources to provide a concentration of activities and draw people from a larger distance. The size guideline for this type of park is 20 to 50 acres in size. Table B-2 presents an evaluation of each of the community parks.

TABLE B-2: COMMUNITY PARK EVALUATION

| Community Parks | Acres | Meets Size Guideline | Standard Facilities | Optional Facilities | Not Appropriate | Missing Standard Facilities | Optional Facilities/ Not appropriate for class |
|----------------------|-------|----------------------|---------------------|---------------------|-----------------|---|---|
| Geer Community Park | 44.4 | | | | | Playground, shelter, basketball or tennis court | Multi-use trail |
| McKay Park | 18.4 | | | | | Shelter, play equipment needs ADA upgrade | Ball wall, exercise stations, soft trail |
| Orchard Heights Park | 30.6 | | | | | Poor ADA pathway, shelter | Community garden, dog park, lighted tennis courts |
| River Road Park | 17.5 | | | | | | Splash fountain, lighted tennis courts |
| Sprague School Park | 11.3 | | | | | Sports field | |
| Woodmansee Park | 29.0 | | | | | Open turf area | Disc golf |

URBAN PARKS

BENEFITS

- Provides a variety of accessible recreation opportunities for all age groups
- Provides environmental education opportunities
- Serves recreation needs of families
- Provides regional opportunities for community social and cultural activities
- Provides positive community identity

SIZE AND ACCESS

- Size varies, regional draw
- Access from an arterial street
- Bus and transit access

STANDARD FACILITIES

- Regional-scale facilities or resources with regional draw
- ADA-compliant internal pathway system, including looped walking path
- Restrooms
- Infrastructure to support large community events
- Playground or play features
- Picnic tables and benches
- Reservable group picnic area/shelter
- Park identification sign
- Site furnishings (trash receptacles, bike rack, etc.)
- Off-street parking
- Multi-use trails
- Pedestrian trails

OPTIONAL FACILITIES

- Game sports fields—complexes or stadiums (baseball, cricket, rugby, soccer, softball, multi-purpose)
- Specialized active recreation facilities (indoor tennis center, climbing wall, ice rink)
- Sports courts (basketball, tennis, volleyball)
- Other active recreation resources (BMX course or facility, croquet court, disc golf course, fitness stations, handball court, horseshoe pit, shuffleboard lanes, skateboard park, etc.)

- Commercial ventures or features
- Concessions
- Large-scale splash fountain
- Water park or swimming pool complex
- Community center
- Interpretive center
- Botanical garden or arboretum
- Other facilities or resources with community-wide draw
- Community garden
- Off-leash dog area
- Model airplane or car facilities
- Fishing lake
- Stage/amphitheater
- Upgraded utility service to support special events
- Natural areas
- Memorials, memorial trees
- Lighting
- Shrub beds
- Floral plantings
- Maintenance facilities

NOT APPROPRIATE FOR PARK CLASSIFICATION

- No conflicting resources identified



DESIGN ANALYSIS: URBAN PARKS

The design guidelines for urban parks call for regional-scale facilities or resources with a regional draw. Table B-3 presents an evaluation of each of the large urban parks.

TABLE B-3: URBAN PARK EVALUATION

| Urban Parks | Acres | Standard Facilities | Optional Facilities | Not Appropriate | Missing Standard Facilities | Optional Facilities/ Not Appropriate for class |
|-----------------------|-------|---------------------|---------------------|-----------------|-----------------------------|--|
| Bush's Pasture Park | 90.5 | | | | | Bush House, greenhouse, derby track, softball field, tennis courts, multi-use and soft trail, open turf area |
| Cascades Gateway Park | 101.3 | | | | | Fishing lake, disc golf |
| Marion Square Park | 3.2 | | | | | Skate park |
| Pringle Park | 4.4 | | | | Playground | Community building |
| Riverfront Park | 22.3 | | | | | Carousel, pavilion, stage, amphitheater |
| Wallace Marine Park | 73.7 | | | | | Concession stand, soccer and softball field complex |

OTHER PARK CLASSIFICATIONS

As noted previously, special use facilities, natural areas, historical areas, connector trails, and linear parks are not analyzed for compliance with design guidelines since these park types can vary considerably. The following are design guidelines developed for each classification for reference in the event an opportunity arises to develop one of these park types.

LINEAR PARKS AND CONNECTOR TRAILS

BENEFITS

- Connect parks and other community destinations
- Provide both recreation and transportation functions
- Encourages active transportation with the health benefits of walking and biking

SIZE AND ACCESS

- Size is dependent on corridor length

STANDARD FACILITIES

- Park identification sign
- Site furnishings (trash receptacles, bike rack, etc.)
- Pedestrian and multi-use trails
- Bicycle parking

OPTIONAL FACILITIES

- Group picnic area or shelter
- Restrooms
- Off-street parking
- Trailhead or entry
- Picnic areas
- Playground
- Natural areas
- Soft surface trails
- BMX/mountain bike trails,
- Exercise course
- Disc golf
- Memorials, trees, or benches
- Lighting

- Trees
- Shrub beds
- Interpretive signage

NOT APPROPRIATE FOR PARK CLASSIFICATION

- Any resource that conflicts with the trail use (dog parks, sport fields, sport courts, skate parks)

SPECIAL USE FACILITIES

BENEFITS

- Provides accessible, specialized recreation opportunities for all age groups
- Provides environmental/historical education opportunities
- Serves recreation needs of targeted user groups
- Provides the ability to host large regional or national-scale special events, such as tournaments

SIZE AND ACCESS

- Size is dependent on the special use and can vary from very small to many acres

STANDARD FACILITIES

- Designated special use and necessary support facilities
- Park identification sign
- Security lighting
- Bicycle parking

OPTIONAL FACILITIES

- Picnic area
- Playground or play features
- Site furnishings (trash receptacles, bike rack, etc.)
- Restroom
- Off-street parking
- Open turf field
- Interactive water feature
- Sports courts (basketball court, tennis court, volleyball court)
- Concessions or vendor space



- Commercial lease space (restaurant, bookstore, coffee shop, etc.)
- Natural areas
- Memorials
- Lighting
- Shrub beds
- Maintenance facilities
- Any resource or use that supports the primary special use

NOT APPROPRIATE FOR PARK CLASSIFICATION

- Any resource that conflicts with the designated special use

HISTORICAL AREAS

BENEFITS

- Preserve cultural and historical facilities
- Provides cultural/historical education opportunities
- Can provide places for passive recreation, such as walking, bird watching, and observing nature

SIZE AND ACCESS

- Size is dependent on the historical site

STANDARD FACILITIES

- Park identification sign
- Site furnishings (trash receptacles, bike rack, etc.)
- ADA-compliant internal pathway system, including looped walking path

OPTIONAL FACILITIES

- Group picnic area or shelter
- Playground
- Parking
- Restroom
- Natural areas
- Memorials
- Interpretive signage
- Lighting
- Shrub beds

- Maintenance facilities
- Any resource or use that supports the historic feature

NOT APPROPRIATE FOR PARK CLASSIFICATION

- Any facility that directly conflicts with the historic preservation of the site

NATURAL AREAS

BENEFITS

- Provides opportunities for experiencing nature close to home
- Protects valuable natural resources and wildlife
- Contributes to the environmental health of the community, including improved water and air quality

SIZE AND ACCESS

- Size should be based on natural resource needs and priorities

STANDARD FACILITIES

- Natural areas
- Park identification sign
- Interpretive signage
- Site furnishings (trash receptacles, bike rack, etc.)

OPTIONAL FACILITIES

- Picnic area
- Playground
- Parking
- Restrooms
- Pedestrian, multi-use, or soft surface trail system
- Trailhead or entry
- Viewpoints or viewing blinds
- Interpretive center, educational facilities, or classrooms (indoor or outdoor)
- Shelter, shade structure, or gazebo
- Amenities provided should be limited to the numbers and types of visitors the area can accommodate while retaining its resource value and natural character



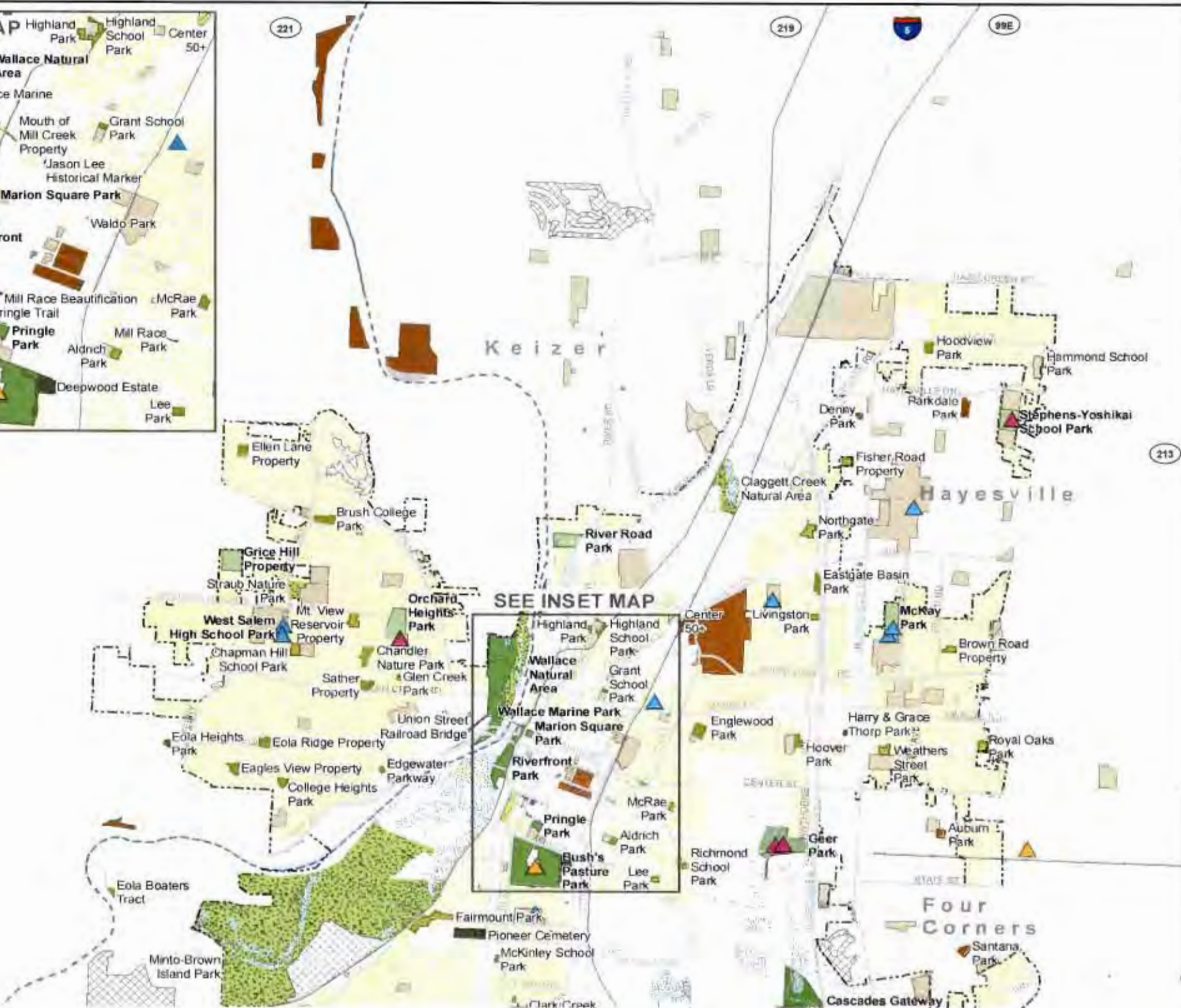
NOT APPROPRIATE FOR PARK CLASSIFICATION

- Turf areas
- Ornamental plantings
- Active use facilities (sports fields, paved courts, etc.)

INSET MAP



22



SEE INSET MAP

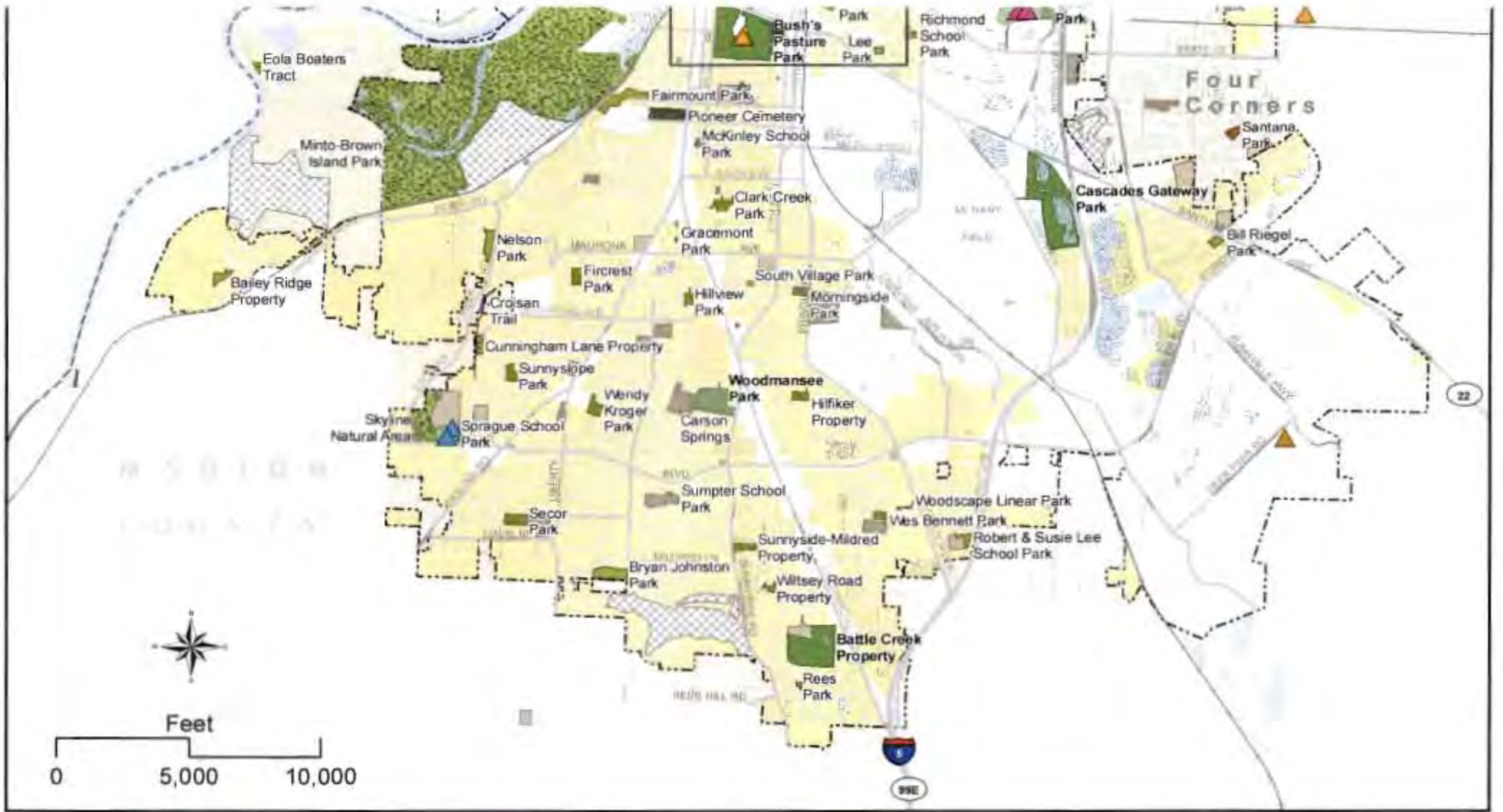
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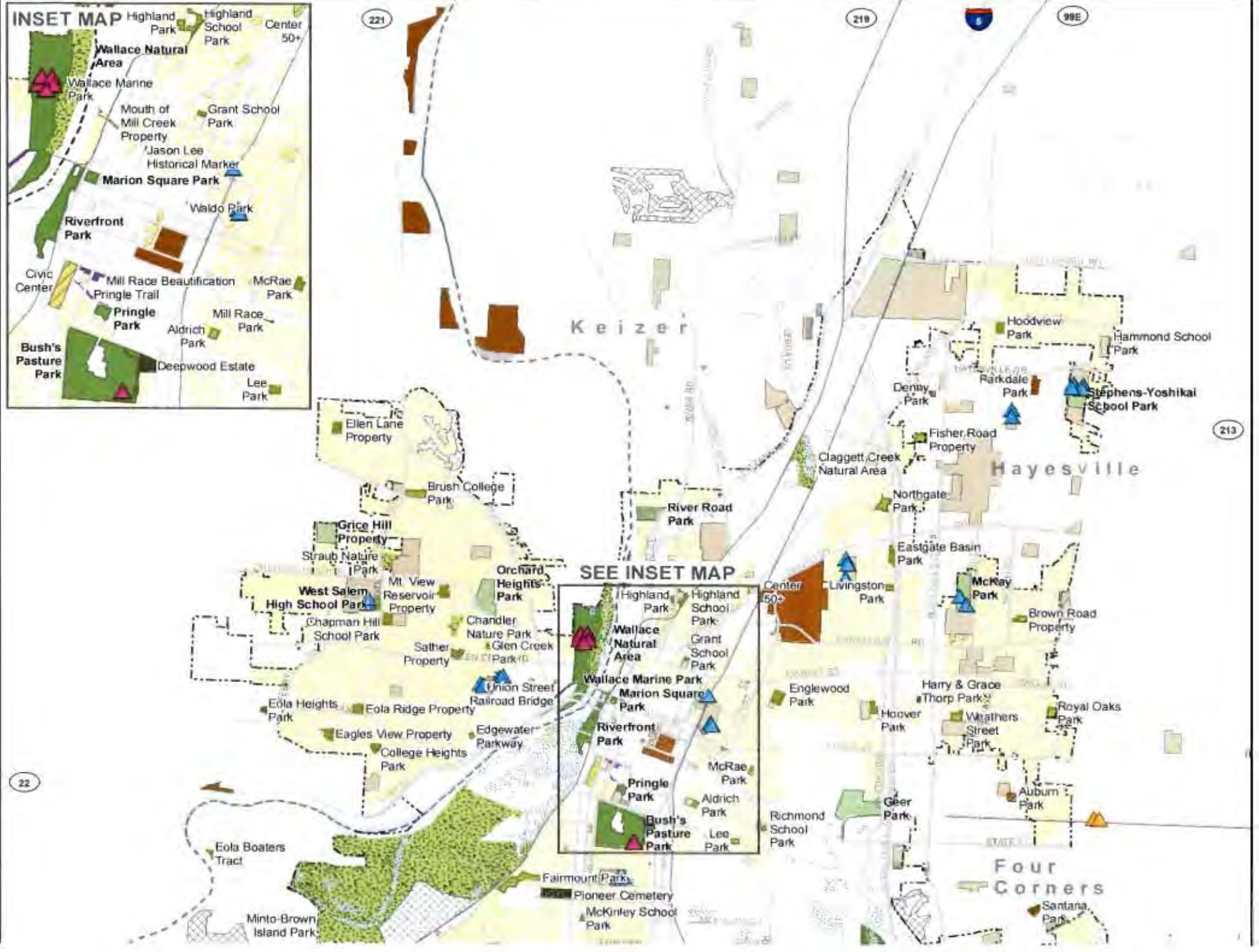


January, 2013

Map B-1: Recreation Facilities Baseball

Salem Public Works Department

- | | | |
|---|---|---|
|  Neighborhood Park |  Golf Course |  80/90 Baseball Facilities |
|  Community Park |  School |  Park Facilities |
|  Urban Park |  Urban Growth Boundary |  School Facilities |
|  Linear Park/Connector Trail |  Salem City Limits |  Other Providers |
|  Special Use Facility |  County Line | |
|  Historical Area |  Residential Zone | |
|  Natural Area |  Wetlands | |
|  Other Parks | | |





January, 2013

Map B-2: Recreation Facilities Softball

Salem Public Works Department

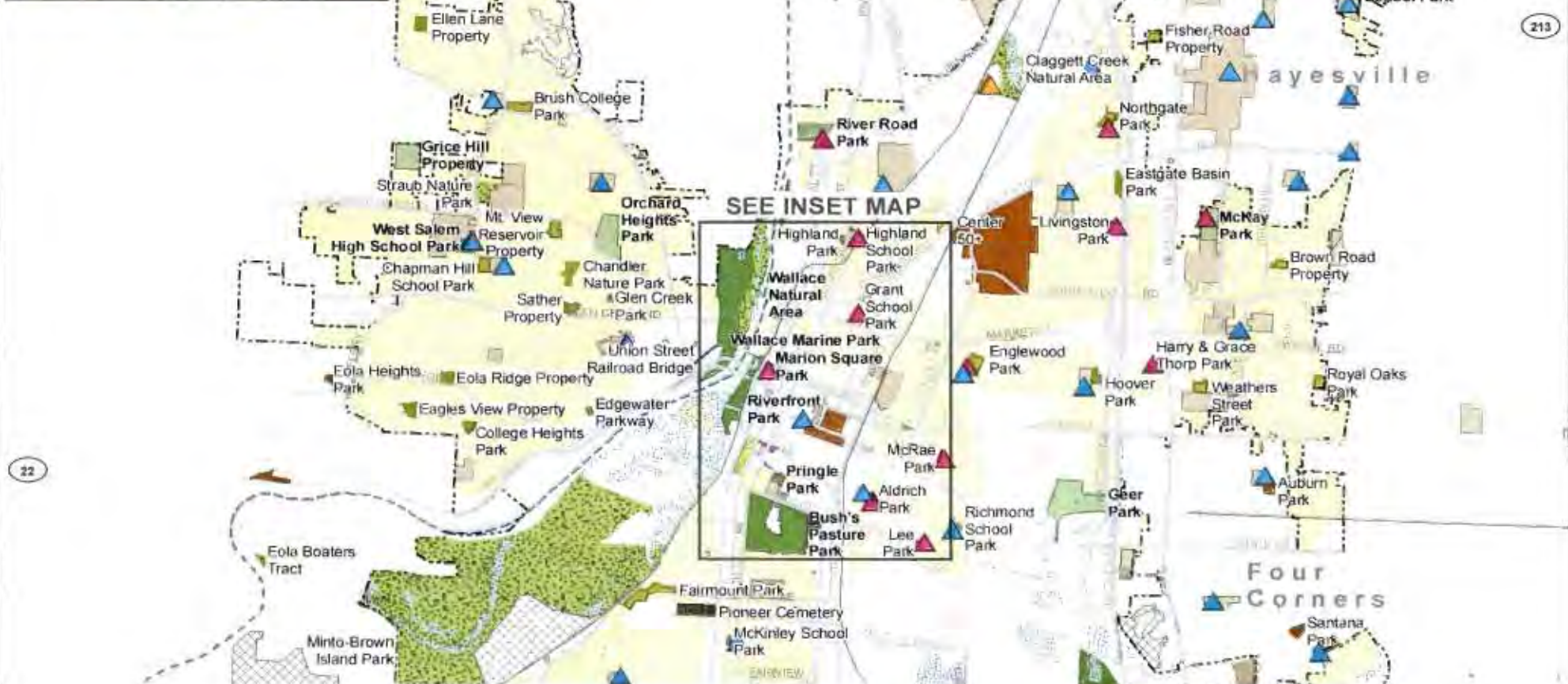
- | | | |
|---|---|---|
|  Neighborhood Park |  Golf Course |  60/70 Softball Facilities |
|  Community Park |  School |  Park Facilities |
|  Urban Park |  Urban Growth Boundary |  School Facilities |
|  Linear Park/Connector Trail |  Salem City Limits |  Other Providers |
|  Special Use Facility |  County Line | |
|  Historical Area |  Residential Zone | |
|  Natural Area |  Wetlands | |
|  Other Parks | | |



January, 2013

Map B-3: Recreation Facilities Soccer

Salem Public Works Department





January, 2013

Map B-4: Recreation Facilities Basketball

Salem Public Works Department

- | | | |
|-----------------------------|-----------------------|-----------------------|
| Neighborhood Park | Golf Course | Basketball Hoop/Court |
| Community Park | School | Park Facilities |
| Urban Park | Urban Growth Boundary | School Facilities |
| Linear Park/Connector Trail | Salem City Limits | Other Providers |
| Special Use Facility | County Line | |
| Historical Area | Residential Zone | |
| Natural Area | Wetlands | |
| Other Parks | | |

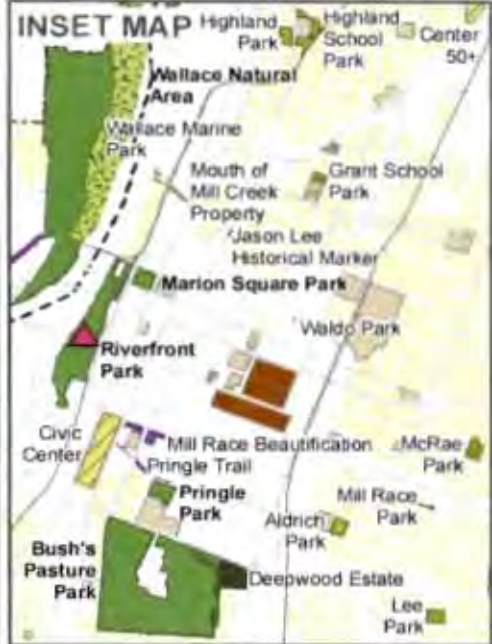


January, 2013

**Map B-5: Recreation
 Facilities Tennis**

Salem Public Works Department

- | | | |
|---|---|---|
|  Neighborhood Park |  Golf Course | Tennis Courts |
|  Community Park |  School |  Park Facilities |
|  Urban Park |  Urban Growth Boundary |  School Facilities |
|  Linear Park/Connector Trail |  Salem City Limits |  Other Providers |
|  Special Use Facility |  County Line | |
|  Historical Area |  Residential Zone | |
|  Natural Area |  Wetlands | |
|  Other Parks | | |





January, 2013

Map B-6: Recreation Facilities Splash Fountain

Salem Public Works Department

- | | | |
|---|---|---|
|  Neighborhood Park |  Golf Course |  Splash Fountains Park Facilities |
|  Community Park |  School |  School Facilities |
|  Urban Park |  Urban Growth Boundary |  Other Providers |
|  Linear Park/Connector Trail |  Salem City Limits | |
|  Special Use Facility |  County Line | |
|  Historical Area |  Residential Zone | |
|  Natural Area |  Wetlands | |
|  Other Parks | | |

APPENDIX C

PARK AND RECREATION AMENITIES BY CLASSIFICATION

TABLE C-1: PARK AND RECREATION AMENITIES BY CLASSIFICATION

| Park Classification | Park Amenities | | | | | | | | | | Trails | | | Athletic Facilities | | | | | | | | | | Aquatic | | Other Facilities | | | | | | Park and Recreation Support Services | | | | | | | | | | | | |
|----------------------|----------------|------------------|----------------|-----------------------------|---------|----------------|------------------|----------------------|----------|-----------------|------------------|--------------------|---------------------------|-------------------------|----------------|-----------------------------|--------------|------------------------------------|-----------------------------------|----------------|----------------|----------------------------------|--|-----------------|-----------------|------------------|----------------|-------------|-----------|-------------|----------------|--------------------------------------|-------------------|----------------------|-------------------|-------------------|-------------------|-----------------|-----------------------|---------------------------|---|---|---|---|
| | Picnic Area | Site Furnishings | Playground | Group Picnic Area / Shelter | Parking | Restroom | Community Garden | Amphitheater / Stage | Dog Park | Multi-Use Trail | Pedestrian Trail | Soft Surface Trail | BMX / Mountain Bike Trail | Baseball/Softball Field | Soccer Field | Basketball/ Multi-Use Court | Tennis Court | Other Athletic Fields ^a | Open Turf / Practice Sports Field | Skate Park | Disc Golf | Bocce/ Petanque/Horseshoe Courts | Flexible Field Activities ^b | Exercise Course | Splash Fountain | Swimming Pool | Aquatic Center | Boat Launch | Arboretum | Concessions | Sports Complex | Community Center | Recreation Center | Interpretive Element | Overnight Camping | Security Lighting | Activity Lighting | Bicycle Parking | Reservable Facilities | Organized Sporting Events | Special Events (eg. Concerts, Fairs) ^c | | | |
| Neighborhood Park | S | S | S | O | N | O ^d | O | N | N | O | S | O | N | O ^e | O ^f | O | O | O | S | O ^g | O ^h | O | O | O | N | N | N | N | N | N | N | N | N | N | N | N | N | S | N | S | N | N | O | |
| Community Park | S | S | S | S ^h | S | S | O | O | O | S | S | O | O | O | O | S | O | O | S | O | O | O | O | O | O | O | N | N | N | O | O | O | O | O | O | O | N | S | O | S | S | S | S | S |
| Urban Park | S | S | S | S ^h | S | S | O | O | O | S | S | O | O | O | O | O | O | S | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | S | O | S | S | S | S | S | |
| Linear Park | O | S | O | O | O | O | O | N | N | S | S | O | O | N | N | N | N | N | N | N | O | O | O | O | N | N | N | N | N | N | N | N | N | N | N | O | N | S | O | O | O | O | | |
| Connector Trail | O | S | O | O | O | O | O | N | N | S | S | O | O | N | N | N | N | N | N | N | O | N | O | O | N | N | N | N | N | N | N | N | N | N | N | N | O | N | S | O | O | O | | |
| Special Use Facility | O | O | O | O ^h | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | O | S | O | S | O | O | S | | | |
| Historic Area | O | S | O | O ^h | O | O | N | O | N | O | S | O | N | N | N | N | N | N | N | N | N | N | N | N | N | N | N | N | O | O | N | O | N | O | N | O | N | S | O | N | S | | | |
| Natural Area | O | O | O ⁱ | O | O | O | N | O ^j | N | O | O | O | N | N | N | N | N | N | N | N | O ^k | N | N | N | N | N | N | N | O | N | N | N | N | N | O | O | O | N | S | O | N | N | | |

KEY
 S Standard Facility
 O Optional Facility
 N Not Appropriate for Facility Type

^a Croquet, lacrosse, rugby, football, etc.
^b Volleyball, Lawn Bowling, Croquet, etc.
^c Permit required.
^d Site considerations for access, climate, water placement, no permanent structures.
^e Amenity placement restricted to sites with adequate adjacent off-street parking.
^f Small (3000) hole with up to three stumps.
^g Practice golf (96) with up to two holes.
^h Reservable.
ⁱ Site must have current master plan delineating sensitive areas to be protected and preserved. Amenity placement restricted to area of site outside sensitive area boundary.

APPENDIX D

OTHER PROVIDERS

OTHER RECREATION PROVIDERS WITHIN THE COMMUNITY

Several other jurisdictions, non-profits, and private entities provide additional recreation opportunities within the planning area. A detailed list is provided in Appendix A, Table A-2: School District Facility Inventory and Table A-3: Other Providers Facility Inventory. The following section discusses some facilities supplied by other providers. Recreation facilities provided by area colleges (Chemeketa Community College, and Corban and Willamette Universities) are briefly mentioned and included in the inventory of other providers' facilities, but these facilities are generally unavailable for public use.

SALEM-KEIZER SCHOOL DISTRICT

The Salem-Keizer School District is the public school organization serving both Salem and Keizer and the unincorporated area outside both Salem and Keizer boundaries. The City has a cooperative use agreement with the School District. The agreement allows use of certain school facilities after-hours. In addition, the city schedules use of some school facilities, such as gymnasiums and sports fields.

The Salem-Keizer School District offers some middle school and high school sports programs.

A number of clubs also are available to students. Boy Scouts, Girl Scouts, 4-H and Camp Fire all offer programs in Salem. Some faith-based organizations also provide youth recreation opportunities.

MARION AND POLK COUNTIES

Marion County has four park sites in the Salem UGB. Denny, Parkdale, Santana, and Auburn parks serve residential neighborhoods east of the Salem city limits. In addition, Marion County provides one natural area, Eola Bend, adjacent to and west of Minto-Brown Island Park.

Polk County provides one neighborhood park within the Salem UGB. Eola Heights County Park is located in West Salem, west of Doaks Ferry Road.

These parks will be incorporated into the City of Salem park system in the future as these areas of the UGB are annexed to the city.

STATE

The State of Oregon owns four developed open space properties within the Salem UGB. These properties include Willson Park, the Capitol Grounds, the State Fairgrounds, and state hospital properties. Willson Park and the Capitol Grounds are easily accessible and open to the public. The state fairgrounds have limited public access. The state hospital has two disc golf courses and two tennis courts on its grounds. Most of the property is open space and trails, serving a passive recreation function. Self-guided tours of Oregon's State Capitol Grounds are available, and tours of the building can be scheduled by educators and visitors.

AREA COLLEGES AND UNIVERSITIES

Three area colleges and universities maintain recreation facilities in the Salem area: Corban

University, Chemeketa Community College and Willamette University. Corban and Willamette Universities both contain some public space but on a controlled and limited basis. Chemeketa Community College is more accessible to the public. All of these schools have a number of athletic fields and recreation facilities.

KROC CENTER

The Salvation Army Ray & Joan Kroc Corps Community Center serves the Salem-Keizer communities with a wide variety of indoor recreation opportunities for children, adults, seniors, and families. The Kroc center caters to low-income populations, but is open to all community residents. The full-service center includes classrooms, a day care center, gymnasiums, swimming pools, climbing wall, fitness rooms, and gathering spaces. The Kroc Center offers after-school programs and classes in aerobics, dance, and fitness. It also hosts leagues in basketball, volleyball, and other sports. Fees for use of the center and for classes vary.

YMCA, YWCA, BOYS & GIRLS CLUB

The YMCA, YWCA, and Boys & Girls Club facilities offer a wide range of programs and services. All have facilities of their own that provide indoor, year-round activity and program spaces. These facilities do not have significant outdoor spaces.

BOYS & GIRLS CLUB OF SALEM AND MARION AND POLK COUNTIES

The Boys and Girls Club offers low-cost programs and activities geared toward youth and children. Their programs include sports leagues (basketball, volleyball, and football) as well as family programs such as health services and parenting classes. The Boys and Girls Club has five locations, including one that serves teens.

YMCA

The Family YMCA of Marion and Polk Counties serves residents of all ages and offers programs in health and fitness, aquatics, and sports. The YMCA also focuses on programs for children and families, and offers programs on community development. Membership fees vary. The YMCA is a major provider of after-school programs in Salem.

YWCA

The mission of the Salem YWCA is to eliminate racism and empower women. In addition to many women-centered programs for health, parenting, and family support, the Center offers programs for youth and children, such as DaVinci Girls held in conjunction with the A. C. Gilbert's Discovery Village. Most programs and classes are free or low-cost.

AUDUBON SOCIETY

The Salem Audubon Society provides the seven-acre Audubon Nature Reserve in West Salem. Open to the public, this Oregon white oak woodland features walking trails, outdoor education features, and parking.

OTHER PRIVATE AND NON-PROFIT FACILITY PROVIDERS

There are a variety of private and non-profit recreation programs and facilities offered in the Salem area. These facilities are normally available through membership or a user fee, and provide indoor and/or outdoor recreational facilities.

The Courthouse Athletic Clubs have multiple facilities around the community providing gymnasiums, pools, a tennis center, and recreation programming. The Hoop is another indoor recreation facility, and has multiple basketball courts and related programming. The Salem Tennis and Swim Club has both indoor and outdoor tennis courts and a pool. The Illahe Hills Country Club has indoor and outdoor tennis courts, a pool, and a golf course. Creekside Country Club has an outdoor pool and golf course. Located just outside Salem, the Cascade Futbol Club Soccer Complex provides multiple soccer fields. Also just outside of the planning area are Holland Youth Park, which features a youth baseball field complex, and Salem Indoor Soccer, which features an indoor soccer field and an outdoor soccer play area.

Numerous sports groups and leagues in Salem provide a wide variety of recreation opportunities for all ages of Salem residents. These include cycling clubs, soccer and softball leagues, and other recreational groups

FAITH COMMUNITY PROVIDERS

As in most cities, the faith community provides churches and schools to serve its members. There are several religious schools and related facilities in Salem. Two of the larger secondary religious schools, Salem Academy and Blanchet Catholic School, have gymnasiums and fields that support their athletic programs. Most of the churches in Salem also have meeting or activity rooms, and many have gymnasiums. Some churches have outdoor field space.

RECREATION PROGRAMS PROVIDED BY NON-PROFITS

Many other non-profit agencies provide a variety of recreation programs for Salem area residents. Some of the major providers include:

ENRICHMENT ACADEMY

The Enrichment Academy (EA) is designed to enhance the lives of Salem-Keizer youth by increasing positive academic and social behaviors. After-school activities in the EA Program are offered in all 11 Salem-Keizer middle schools, seven elementary schools, and two high schools. EA Program activities include field trips, community service projects, and academic, athletic, and arts activities. The program is coordinated through the Salem-Keizer Education Foundation (SKEF).

SALEM CHILD DEVELOPMENT CENTER

The Salem Child Development Center operates a daycare center and conducts before- and after-school care at 17 area schools for children grades K-5. Activities include field trips, swimming, and gymnastics classes. Fees are charged for daycare and before- and after-school care.

SOUTH SALEM SENIOR CENTER

The South Salem Senior Center is located in South Salem. They provide a wide array of educational, recreational, social, and cultural activities to individuals 50 years of age and older. The center has a nominal annual membership fee and currently serves more than 1,100 members. The center offers three to five different activities each day. The center depends on membership fees and fund-raising events to operate. The Center does not have

any paid staff. The group is governed by a Board of Directors and members have voting privileges. The meal-site at the Center is operated by Northwest Senior and Disability Services through the Older American Act Funds.

STRAUB ENVIRONMENTAL LEARNING CENTER

The Straub Environmental Learning Center is operated through the non-profit Friends of Straub Environmental Learning Center. The center offers classes for all ages, a speaker's series, summer camp, and numerous opportunities for volunteering. The center is located at North High School in a building owned by the Salem-Keizer School District. This building also includes science classrooms and a meeting room.

OTHER PRIVATE AND NON-PROFIT PROGRAM PROVIDERS

Other recreation programs available to Salem residents include diverse course offerings by Chemeketa Community College and numerous events at the State Fairgrounds and Salem Conference Center.

At Willamette University, the Hallie Ford Museum holds a continuing series of art exhibits and hosts speakers throughout the year. Young Musicians and Artists, a summer camp for children grades 4 through high school, includes classes in music, theater, and visual arts.

Salem has several venues that provide opportunities to attend or participate in theater productions. The Historic Elsinore Theater provides musical and theater performances, a film series, family-oriented programming, and daytime programs to accommodate local school field trips. The Pentacle Theater, Willamette University, Chemeketa Community College, and Theater Outreach offer plays and musicals throughout the year, relying on volunteers to provide staffing for their programs and events.

APPENDIX E

CAPITAL PROJECT LIST

| PARK NUMBER | PARK NAME | TOTAL ACRES | MINOR RENOVATION | MAJOR RENOVATION | MAJOR FACILITY | PARK LAND ACQUISITION | PRE DEVELOPMENT | MASTER PLANNING | PARK DESIGN/ DEVELOPMENT | COST ESTIMATE |
|-------------------------------|-------------------------------------|---------------|------------------|------------------|----------------|-----------------------|-----------------|-----------------|--------------------------|----------------------|
| NEIGHBORHOOD PARK (NP) | | | | | | | | | | |
| NP 1 | East Fairgrounds Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 2 | North Salem High School Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 3 | Pringle Road Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 4 | Gilmore Field Area | 2.00 | | | | X | X | X | X | \$663,200 |
| NP 5 | West Fairgrounds Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 6 | Candalaria Reservoir | 5.00 | | | | | X | X | X | \$910,000 |
| NP 7 | Meyers School Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 8 | Barnes Road Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 9 | Holden Lane Reservoir | 1.41 | | | | | X | X | X | \$317,650 |
| NP 10 | Fisher/Beverly Road Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 11 | Kuebler/Liberty Triangle | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 12 | River Bend Road Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 13 | Boone Road Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 14 | N. Fairgrounds Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 15 | Robins Lane | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 16 | Swegle School Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 17 | Grice Hill (Expansion) ^a | 2.00 | | | | | X | X | X | \$415,000 |
| NP 18 | W. Skyline Road Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 19 | Hazel Green Site ^a | 2.00 | | | | X | X | X | X | \$663,200 |
| NP 20 | Fairview Area ^a | 2.00 | | | | X | X | X | X | \$663,200 |
| NP 21 | S. River Road Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 22 | Croisan Mt. Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 23 | Houck School Area | 5.00 | | | | X | X | X | X | \$1,530,500 |
| NP 24 | Miller School Area ^a | 2.00 | | | | X | X | X | X | \$663,200 |
| NP 25 | West Doaks Ferry Area ^a | 2.00 | | | | X | X | X | X | \$663,200 |
| NP 26-65 | Additional Needed Acreage | 241.69 | | | | X | X | X | X | \$73,272,579 |
| TOTAL | | 345.10 | | | | | | | | \$104,249,729 |
| COMMUNITY PARK (CP) | | | | | | | | | | |
| CP 1 | Grice Hill (Expansion) | 28.00 | | | 2 | | X | X | X | \$5,780,000 |
| CP 2 | Hazel Green Site | 33.00 | | | | X | X | X | X | \$9,700,300 |
| CP 3 | Fairview Area | 33.00 | | | | X | X | X | X | \$9,700,300 |

TABLE E-1: PARK IMPROVEMENT COSTS—PROPOSED FACILITIES

| | | | | | | | | | | |
|--|------|--|---------------|--|---|---|---|---|---|----------------------|
| CP | 4 | Brown Island Road Area | 33.00 | | | X | X | X | X | \$9,700,300 |
| CP | 5 | Geer Park (Expansion) | 15.00 | | 2 | | X | X | X | \$3,635,000 |
| CP | 6 | South Creekside Area | 33.00 | | | X | X | X | X | \$9,700,300 |
| CP | 7-12 | Additional Needed Acreage | 265.70 | | 6 | X | X | X | X | \$80,773,870 |
| TOTAL | | | 440.70 | | | | | | | \$128,990,070 |
| URBAN PARK (UP) | | | | | | | | | | |
| UP | 1 | South Riverfront/Boise | 6.80 | | | X | X | X | X | \$2,185,880 |
| UP | 2 | West Doaks Ferry Area | 48.00 | | | X | X | X | X | \$14,036,800 |
| UP | 3-6 | Additional Needed Acreage | 264.70 | | 5 | X | X | X | X | \$79,904,770 |
| TOTAL | | | 319.50 | | | | | | | \$96,127,450 |
| LINEAR PARK (LP) / CONNECTOR TRAIL (CT) * | | | | | | | | | | |
| LP | 1 | Minto-Brown Island Path/Bridge ^c | - | | | | | | X | \$2,000,000 |
| LP | 2 | Pringle Creek Path | - | | | | | | X | \$165,000 |
| LP | 3 | Bush/Pringle Trail Connector | - | | | X | | X | X | TBD |
| LP | 4 | Skyline/Croisan Trail | - | | | | | X | X | TBD |
| CT | 1 | Chemeketa Cross Campus Path | - | | | | | | | \$170,000 |
| CT | 2 | Maple Ave Ne/Salem Industrial Drive NE Con | - | | | | | X | X | \$63,000 |
| CT | 3 | Airway Drive SE/25th Street SE | - | | | | | X | X | \$703,000 |
| CT | 4 | Union Street Bridge Path Extension - East | - | | | X | | X | X | \$1,574,000 |
| CT | 5 | Union Street Bridge Path Extension - West | - | | | X | | X | X | \$113,000 |
| CT | 6 | Union Street Bridge to Musgrave (Edgewater) | - | | | X | | X | X | \$50,000 |
| CT | 7 | Wallace Road NW Path | - | | | X | | X | X | TBD |
| CT | 8 | Westhaven Ave NW/Harritt Drive NW | - | | | | | X | X | \$42,000 |
| CT | 9 | Dean Street NE/ Scepter Ct Connector | - | | | X | | X | X | \$48,000 |
| CT | 10 | Fairgrounds Path | - | | | X | | X | X | \$869,000 |
| CT | 11 | Fairgrounds Path /Evergreen Ave. Connector | - | | | X | | X | X | \$37,000 |
| CT | 12 | Hawthorne Ave NE/Fisher Road NE Connector | - | | | X | | X | X | \$2,453,000 |
| CT | 13 | Salem Parkway NE | - | | | | | X | X | \$623,000 |
| CT | 14 | River Road S/Railroad Corridor path | - | | | | | X | X | \$1,222,000 |
| CT | 15 | Rural Ave SE/Hoyt Connector | - | | | | | X | X | \$144,000 |
| CT | 16 | Miller Elementary/Bill Riegel Park Connector | - | | | X | | X | X | \$1,973,000 |
| CT | 17 | BPA Corridor Trail - South | - | | | | | X | X | \$414,000 |
| CT | 18 | BPA Corridor Trail - North | - | | | | | X | X | \$1,861,000 |
| CT | 19 | Donkey Trail | - | | | | | X | X | \$53,000 |
| CT | 20 | Marine Drive NW Path | - | | | X | | X | X | TBD |
| CT | 21 | Willamette University Cross-Campus Path | - | | | X | | X | X | \$356,000 |
| CT | 22 | 12th Street Promenade Extension | - | | | | | X | X | \$199,000 |
| CT | 23 | 12th Street Promenade/ 14th St NE connector | - | | | | | X | X | \$38,000 |
| CT | 24 | Byram St. NE Connector | - | | | | | X | X | \$42,000 |

TABLE E-1: PARK IMPROVEMENT COSTS—PROPOSED FACILITIES (CONTINUED)

| PARK NUMBER | PARK NAME | TOTAL ACRES | MINOR RENOVATION | MAJOR RENOVATION | MAJOR FACILITY | PARK LAND ACQUISITION | PRE DEVELOPMENT | MASTER PLANNING | PARK DESIGN/ DEVELOPMENT | COST ESTIMATE |
|--------------------|--|------------------|------------------|------------------|------------------|-----------------------|-----------------|------------------------------|--------------------------|----------------------|
| CT 25 | Claggett Creek Greenway Trail | - | | | | | | X | X | TBD |
| CT 26 | Geer Line Trail - East | - | | | | X | | X | X | \$998,000 |
| CT 27 | Geer Line Trail - West | - | | | | X | | X | X | \$2,154,000 |
| CT 28 | Kuebler Blvd/Cordon Road | - | | | | X | | X | X | TBD |
| CT 29 | Livingston Park/Fisher Rd NE Connector | - | | | | X | | X | X | \$2,266,000 |
| CT 30 | Liviginston Park/Fishter Road connector | - | | | | | | X | X | \$29,000 |
| CT 31 | Mill Creek Path (downtown) | - | | | | | | X | X | \$1,072,000 |
| CT 32 | Northgate Ave NE/Wooddale Ave NE Connect | - | | | | | | X | X | \$40,000 |
| CT 33 | Riverfront Path | - | | | | | | X | X | TBD |
| CT 34 | Weathers St NE/45th Ave Connector | - | | | | | | X | X | \$430,000 |
| CT 35 | Cunningham Lane Park Connector | - | | | | | | X | X | \$62,000 |
| CT 36 | Felton Street S/Winola Ave S Connector | - | | | | | | X | X | \$87,000 |
| CT 37 | Marietta Street SE Connector | - | | | | | | X | X | \$68,000 |
| CT 38 | Cascades Gateway Park/SE Salem Connector | - | | | | | | X | X | \$1,962,000 |
| CT 39 | Future Path along Unnamed Street #3 | - | | | | | | X | X | \$142,000 |
| CT 40 | Future Path along Unnamed Street #4. | - | | | | | | X | X | \$480,000 |
| CT 41 | Interstate 5 Path | - | | | | X | | X | X | \$3,369,000 |
| CT 42 | Landan St SE/Tanglewood Way Connector | - | | | | X | | X | X | \$2,070,000 |
| CT 43 | Mary Eyre Elementary Connector | - | | | | | | X | X | \$87,000 |
| CT 44 | Mill Creek Path (Southeast) | - | | | | | | X | X | \$2,162,000 |
| CT 45 | Mistymorning Ave/Genesis St SE connector | - | | | | | | X | X | \$75,000 |
| CT 46 | Textrum Street SE/Crowley Ave | - | | | | | | X | X | \$162,000 |
| CT 47 | Audobon Trail | - | | | | | | X | X | \$244,000 |
| CT 48 | Crestbrook Drive NW/Dalke Ridge Dr Connect | - | | | | | | X | X | \$64,000 |
| CT 49 | Patterson Street NW Trail | - | | | | | | X | X | \$120,000 |
| CT 50 | Chandler Park Path | - | | | | | | X | X | \$272,000 |
| TOTAL | | - | | | | | | | | \$33,627,000 |
| TOTAL PARKS | | 1,105.30 | | | | | | | | \$362,994,249 |
| | | UNIT COST | \$40,000 | \$80,000 | \$500,000 | \$124,100 | \$10,000 | Per Class⁰ | \$155,000 | TOTAL |
| | | | Acre | Acre | Each | Acre | Acre | Class⁰ | Acre⁰ | |

| NATURAL AREA (NA) | | | | | | | | | | | |
|----------------------------|---|-----------------------------|---------------|---------------|----------------|--------------|--------------|------------------------|----------------------------|---|--------------------|
| NA | 1 | Boise Island | 310.00 | | | | X | | X | X | \$1,500,000 |
| NA | 2 | Mill Creek Restoration Site | 100.00 | | | | | | X | X | \$500,000 |
| NA | 3 | Eola Bend County Park | 75.67 | | | | | | X | X | \$500,000 |
| NA | 4 | MacLeay/Cordon | 17.00 | | | | | | X | X | \$765,000 |
| TOTAL | | | 502.67 | | | | | | | | \$3,265,000 |
| TOTAL NATURAL AREAS | | | 502.67 | | | | | | | | \$3,265,000 |
| | | UNIT COST | \$10,000 Acre | \$20,000 Acre | \$500,000 Each | \$5,000 Acre | \$5,000 Acre | Per Class ^D | \$40,000 Acre ^D | | TOTAL |

- ^A Acreage apportioned from community or city park site
- ^B Connector Trail projects and costs sourced from Pedestrian System Element of the Salem Transportation Plan, Tables 8-5, 8-6 and 8-7.
- ^C Project in design development, cost estimate only includes unfunded portion of construction estimate.

| ^D Design Costs per park classification: | Master Plan | Design/Develop | GRAND TOTAL | \$366,259,249 |
|--|-------------|----------------|-------------|---------------|
| Neighborhood Park | \$25,000 | \$60,000 | | |
| Community Park | \$50,000 | \$110,000 | | |
| Urban Park | \$70,000 | \$150,000 | | |
| Natural Area (under 100 acres) | \$25,000 | \$75,000 | | |
| Natural Area - Large | \$80,000 | \$170,000 | | |
| Linear Park | \$25,000 | \$60,000 | | |

TABLE E-2: PARK IMPROVEMENT COSTS—EXISTING FACILITIES

| PARK NAME | TOTAL ACRES | UNDEV ACRES | IMPROVEMENTS AND DEVELOPMENT | | | | | | | COST ESTIMATE | |
|-------------------------------|-------------|-------------|------------------------------|------------------|------------------|----------------|-----------------------|-----------------|-----------------|---------------|--------------------------|
| | | | NO ACTION | MINOR RENOVATION | MAJOR RENOVATION | MAJOR FACILITY | PARK LAND ACQUISITION | PRE DEVELOPMENT | MASTER PLANNING | | PARK DESIGN/ DEVELOPMENT |
| NEIGHBORHOOD PARK (NP) | | | | | | | | | | | |
| Aldrich Park | 1.98 | | | | X | | | | X | | \$320,000 |
| Brush College Park | 8.84 | | | X | | | | | X | | \$378,600 |
| Bryan Johnston Park | 14.60 | | | X | | | | | | | \$40,000 |
| Clark Creek Park | 6.83 | | | | X | | | | X | | \$685,400 |
| College Heights Park | 3.45 | | | | X | | | | X | | \$301,000 |
| Eastgate Basin Park | 7.50 | | | | X | | | | X | | \$625,000 |
| Englewood Park | 6.99 | | | X | | | | | X | | \$304,600 |
| Fairmount Park | 16.97 | | | X | | | | | | | \$886,800 |
| Fircrest Park | 5.24 | | | X | | | | | X | | \$360,600 |
| Gracemont Park | 0.34 | | | | | | | | X | X | \$220,000 |
| Grant School Park | 0.93 | | | | X | | | | X | | \$250,000 |
| Harry & Grace Thorp Park | 0.99 | | X | | | | | | | | - |
| Highland Park | 1.61 | | | | X | | | | X | | \$285,000 |
| Highland School Park | 3.27 | | | X | | | | | | | \$130,800 |
| Hillview Park | 3.64 | | | X | | | | | X | | \$170,600 |
| Hoodview Park | 4.85 | | X | | | | | | | | - |
| Hoover Park | 4.00 | | | X | | | | | | | \$160,000 |
| Lee Park | 2.09 | | | | X | | | | | | \$185,000 |
| Livingston Park | 2.84 | | | | X | | | | X | | \$410,000 |
| McKinley School Park | 1.15 | | | X | | | | | | | \$46,000 |
| McRae Park | 2.30 | | | | X | | | | X | | \$320,000 |
| Morningside Park | 4.49 | | | | X | | | | X | | \$384,200 |
| Nelson Park | 10.40 | | | X | | | | | | | \$416,000 |
| Northgate Park | 7.43 | | | X | | | | | X | | \$322,200 |
| Rees Park | 1.25 | | | X | | | | | | | \$50,000 |
| Richmond School Park | 1.57 | | | X | | | | | | | \$62,800 |
| Royal Oaks Park | 5.60 | | | | X | | | | X | | \$473,000 |
| South Village Park | 1.12 | | | X | | | | | X | | \$111,800 |
| Sumpter School Park | 4.18 | | | X | | | | | X | | \$192,200 |
| Sunnyslope Park | 5.52 | | | X | | | | | X | | \$245,800 |
| Weathers Street Park | 4.90 | | X | | | | | | | | - |
| Wendy Kroger Park | 7.00 | | | X | | | | | | | \$280,000 |
| Wes Bennett Park | 4.43 | | X | | | | | | | | - |
| West Salem Park | 1.60 | | | | X | | | | X | | \$360,000 |

| | | | | | | | | | | |
|--|--------|-------|---|---|---|---|---|---|---|-------------|
| West Salem H.S. Park | 6.95 | | | X | | | | | | \$370,000 |
| Bailey Ridge Property | 5.49 | 5.49 | | | | | X | X | X | \$990,850 |
| Bill Riegel Park | 3.50 | 3.50 | | | | | X | | X | \$637,500 |
| Brown Road Property | 4.01 | 4.01 | | | | | X | X | X | \$746,650 |
| Chapman Hill School Park | 6.00 | 2.60 | | | | | | | X | \$608,000 |
| Eagles View Property | 5.03 | 5.03 | | | | | X | X | X | \$914,950 |
| Ellen Lane Property | 5.40 | 5.40 | | | | | X | X | X | \$976,000 |
| Eola Ridge Property | 5.50 | 5.50 | | | | | X | | X | \$967,500 |
| Fisher Road Property | 4.85 | 4.85 | | | | | X | X | X | \$885,250 |
| Hammond School Park | 0.98 | 0.88 | | | | | | | X | \$196,400 |
| Hilfiker Property | 5.00 | 5.00 | | | | | X | X | X | \$910,000 |
| Mountain View Reservoir | 6.40 | 6.40 | | | | | | | X | \$1,052,000 |
| Robert & Susie Lee School Park | 3.79 | 3.79 | | | | | X | X | X | \$710,350 |
| Sather Property | 4.93 | 4.93 | | | | | X | X | X | \$898,450 |
| Secor Park | 8.73 | 8.73 | | | | | X | X | X | \$1,525,450 |
| Sunnyside Mildred | 5.01 | 2.75 | | X | | | X | X | X | \$719,550 |
| Wiltsey Road Property | 3.34 | 3.34 | | | | | X | X | X | \$636,100 |
| COMMUNITY PARK (CP) | | | | | | | | | | |
| Geer Park | 44.38 | 21.38 | | | | 1 | | | X | \$3,923,900 |
| McKay Park | 18.40 | | | | | 2 | | X | X | \$4,179,000 |
| Orchard Heights Park | 30.61 | 14.40 | | X | | | | X | X | \$4,268,000 |
| River Road Park | 17.45 | | X | | | | | | | - |
| Sprague School Park | 11.28 | | | | | | | X | X | \$1,908,400 |
| Woodmansee Park | 28.98 | | | X | | 2 | | X | | \$6,139,000 |
| Grice Hill Property | 19.17 | 19.17 | | | | 4 | | X | X | \$5,323,050 |
| Stephens-Yoshikai School Park | 17.00 | 13.10 | | | | | | X | X | \$2,814,500 |
| URBAN PARK (UP) | | | | | | | | | | |
| Bush's Pasture Park | 90.50 | | | X | | | | | | \$4,379,000 |
| Cascades Gateway Park | 101.27 | | | | X | | | X | X | \$7,500,000 |
| Marion Square Park | 3.20 | | | X | | | | | | \$128,000 |
| Pringle Park | 4.40 | | | X | | | | | | \$325,000 |
| Riverfront Park | 22.28 | | | | X | | | X | | \$1,852,400 |
| Wallace Marine Park | 93.76 | 20.03 | | | X | | | X | X | \$9,223,050 |
| Battle Creek Property | 57.23 | 57.23 | | | | | | X | X | \$9,662,950 |
| LINEAR PARK (LP) / CONNECTOR TRAIL (CT) | | | | | | | | | | |
| Croisan Trail | 6.30 | | | X | | | | | | \$252,000 |
| Edgewater Parkway | 6.26 | | | X | | | | | | \$250,400 |
| Mill Race Beautification | 3.97 | | | X | | | | | | \$272,500 |
| Pringle Creek Trail | 1.33 | | | X | | | | | | \$53,200 |
| Union Street Railroad Bridge | 3.53 | | X | | | | | | | - |
| Woodscape Linear Park | 1.69 | | X | | | | | | | - |

| PARK NAME | TOTAL ACRES | UNDEV ACRES | IMPROVEMENTS AND DEVELOPMENT | | | | | | | | COST ESTIMATE |
|----------------------------------|-------------|------------------|------------------------------|------------------|------------------|-------------------|-----------------------|------------------|-----------------|--------------------------|-------------------------------|
| | | | NO ACTION | MINOR RENOVATION | MAJOR RENOVATION | MAJOR FACILITY | PARK LAND ACQUISITION | PRE DEVELOPMENT | MASTER PLANNING | PARK DESIGN/ DEVELOPMENT | |
| SPECIAL USE FACILITY (SU) | | | | | | | | | | | |
| AC Gilbert Discovery Village | 2.35 | | X | | | | | | | | - |
| Civic Center / Library | 11.04 | | | X | | | | | | | \$250,000 |
| Mill Race Park | 0.16 | | X | | | | | | | | - |
| Center 50+ (Senior Center) | 2.28 | | X | | | | | | | | - |
| HISTORICAL AREA (HA) | | | | | | | | | | | |
| Bush House | - | | X | | | | | | | | - |
| Deepwood Estate | 5.55 | | | X | | | | | | | \$250,000 |
| Jason Lee Historical Marker | 0.04 | | X | | | | | | | | - |
| Pioneer Cemetery | 17.00 | | | X | | | | | | | \$300,000 |
| Waldo Park | 0.01 | | X | | | | | | | | - |
| | | UNIT COST | - | \$40,000 Acre | \$80,000 Acre | \$500,000 Each | \$124,100 Acre | \$10,000 Acre | Per Class* | \$155,000 Acre* | \$85,976,750 TOTAL |
| NATURAL AREA (NA) | | | | | | | | | | | |
| Minto-Brown Island Park | 898.86 | 244.81 | | X | | | | | X | X | \$2,698,100 |
| Straub Nature Park | 10.00 | 0.00 | X | | | | | | | | - |
| Carson Springs | 0.32 | 0.32 | X | | | | | | | | - |
| Chandler Nature Park | 7.88 | 7.88 | | | | | | | | X | \$390,200 |
| Claggett Creek Natural Area | 41.87 | 22.35 | | | | 1 | | | X | X | \$1,494,000 |
| Cunningham Lane | 4.63 | 4.63 | | | | | | | | X | \$260,200 |
| Eola Boaters Tract | 2.00 | 2.00 | X | | | | | | | | - |
| Glen Creek Property | 1.50 | 1.50 | X | | | | | | | | - |
| Mouth of Mill Creek | 1.44 | 1.44 | X | | | | | | | | - |
| Skyline Natural Area | 35.26 | 35.26 | | | | | | | X | X | \$1,510,400 |
| Wallace Natural Area | 57.66 | 57.66 | | | | | | | X | X | \$2,406,400 |
| | | UNIT COST | - | \$10,000 Acre | \$20,000 Acre | \$500,000 Each | \$5,000 Acre | \$5,000 Acre | Per Class* | \$40,000 Acre | \$8,759,300 TOTAL |

TABLE E-2: PARK IMPROVEMENT COSTS—EXISTING FACILITIES (CONTINUED)

GRAND TOTAL \$94,736,050

* Design Costs per park classification:

| | Master Plan | Design/ Develop |
|--------------------------------|-------------|--------------------|
| Neighborhood Park | \$25,000 | \$60,000 |
| Community Park | \$50,000 | \$110,000 |
| Urban Park | \$70,000 | \$150,000 |
| Natural Area (under 100 acres) | \$25,000 | \$75,000 |
| Natural Area (Large) | \$80,000 | \$170,000 |
| Linear Park | \$25,000 | \$60,000 |

APPENDIX F

PREDEVELOPMENT GUIDELINES

PREDEVELOPMENT GUIDELINES FOR INTERIM USE

Predevelopment allows minimal development to provide an opportunity for public enjoyment of an undeveloped park site prior to site master planning or design. Predevelopment may be particularly helpful when funding for full park development is unlikely to be available for some time. The first step in the predevelopment process is to develop an Interim Use Plan. This document does not need to be lengthy and may be developed by City staff. It is not intended to replace the need for a full site master plan or construction documents when full development funding becomes available, but is simply meant to guide placement of a few amenities, with consideration for public input and sensitive areas within the site. An Interim Use Plan should comply with the City's Parks Operations *Sensitive Area Management Handbook (SAMH)*. The SAMH defines a range of sensitive area types that should be identified, mapped, and managed within the park system. In addition, it identifies high-impact facilities and best management practices to help manage and limit impacts from those facilities on sensitive areas. To the extent practical, park amenities should be sited in locations most likely to coordinate with, rather than be replaced by, future development.

The predevelopment process includes creating a short list of tasks and is streamlined in keeping with the limited scope and budget of a predevelopment project. Initially, the site should be assessed using the tools within the SAMH to identify any potential sensitive areas. Staff will then prepare a preliminary concept plan with potential site amenities. Upon completion of the concept plan, a public meeting will be held with interested members of the community to gain input and prioritize the potential site amenities. Staff will then draft an Interim Use Plan that summarizes the sensitive area site assessment, public input, concept plan, facility prioritization, development costs, management, and maintenance needs. The draft will be available for public comment and presented to the Salem Parks and Recreation Advisory Board for approval.

Predevelopment should be efficient and economical both with materials and ongoing maintenance. Some park amenities have greater maintenance requirements than others. Pet waste stations and garbage receptacles require regular site visits, usually weekly. Playground elements require weekly inspection to ensure public safety. The condition and usability of the open grass field is dependent on the regularity with which it is mowed. Local neighborhood groups and volunteers may be able to support the additional requirements of some amenities to offset maintenance costs in exchange for their inclusion at predevelopment.

PREDEVELOPMENT PARK AMENITIES

Facilities that may be implemented during predevelopment of a park through an approved Interim Use Plan have been broken into three categories: Standard, Optional, and Not Appropriate.

- Standard amenities may include public access and soft surface trails, picnic tables, benches, bike rack, signage, trash can, pet waste station (Mutt Mitt), clearing, grading, seeding, and an open play field.

- Optional amenities may include paved trails, basketball half-court, trees, habitat or riparian restoration, invasive species management, small playground structure or free-standing playground elements (swings), shelter, water service with quick coupler, minimal irrigation, drinking fountain, and lighting.
- Facilities not appropriate for predevelopment include formal ballfields, complete irrigation system, any activity requiring environmental permitting, and other amenities that significantly increase maintenance costs.

Volunteer labor and donated materials may be used to fulfill some or all of the desired park elements. Donated materials must be commercial grade and comply with City codes and standards.

DEVELOPER-PROVIDED PREDEVELOPMENT

Developers may have the option to apply the predevelopment guidelines on park parcels exacted within their development, under the following conditions:

- 1) The builder or contractor must follow the predevelopment guidelines outlined above;
- 2) The builder must execute a developer agreement;
- 3) Park design must be coordinated with City Staff to ensure that it fulfills the intention of the CPSMP;
- 4) Design work must be performed by registered design professionals, and construction activities must be performed by licensed contractors; and
- 5) Predevelopment must comply with current Park Classification Design Standards defined in the *Comprehensive Park System Master Plan* and must utilize Parks Section-approved products and materials.

APPENDIX G

PARKS OPERATIONS PERSONNEL NEEDS

Table G-1 presents the cost implications of the proposed staff increases necessary to improve maintenance service levels to adequate or desirable. The costs shown for each position are Full Time Equivalent (FTE), including the annual incremental costs associated with hiring and sustaining that new position on an on-going basis.

TABLE G-1: PARKS OPERATIONS CURRENT AND FUTURE PERSONNEL BY SERVICE LEVEL (FY2012-13 COST-OF-PAY)

| Staff Resource (FTE) | Current Service Level | Adequate Service Level | Additional Annual Cost | Desirable Service Level | Additional Annual Cost |
|--|-----------------------|------------------------|------------------------|-------------------------|------------------------|
| Parks Superintendent | 1 | 1 | - | 1 | - |
| Urban Forester | 1 | 1 | - | 1 | - |
| Parks Operations Supervisor | 2 | 2 | - | 3 | \$105,000 |
| Project Leader | 2 | 3 | \$85,600 | 4 | \$171,200 |
| Administrative Analyst | 2 | 2 | - | 3 | \$89,000 |
| Parks Planner | 0 | 1 | \$109,350 | 2 | \$218,700 |
| Landscape Architect | 0 | 0 | - | 1 | \$109,350 |
| Parks Technician (Water Features) | 0 | 1 | \$73,600 | 1 | \$73,600 |
| Parks Technician (Irrigation System) | 2 | 2 | - | 3 | \$73,600 |
| Parks Technician (Tree Assessment) | 1 | 1 | - | 2 | \$73,600 |
| Parks Technician (Horticulture) | 1 | 1 | - | 1 | - |
| Parks Technician (General Repair) | 0 | 0 | - | 2 | \$147,200 |
| Parks Maintenance Operator | 12 | 16 | \$294,400 | 24 | \$883,200 |
| Tree Trimmer | 4 | 4 | - | 8 | \$303,200 |
| Park Ranger | 0 | 2 | \$150,000 | 4 | \$300,000 |
| Total FTE Staff | 28 | 37 | | 60 | |
| Total New Positions Compared to Current | - | +9 | \$712,950 | +32 | \$2,547,650 |
| Total FTE Personnel Services Costs | \$2,386,000 | \$3,098,950 | +30% | \$5,043,000 | +107% |

Table G-2 provides a list of the total financial needs for all staffing types necessary to operate and maintain the parks system.

TABLE G-2: PARKS OPERATIONS AND PLANNING TOTAL PERSONNEL NEEDS

| Personnel Type | Current Service Level | Adequate Service Level | Additional Annual Cost | Desirable Service Level | Additional Annual Cost |
|-----------------------|-----------------------|------------------------|------------------------|-------------------------|------------------------|
| Permanent (FTE) | \$2,386,000 | \$3,098,950 | \$712,950 | \$4,933,650 | \$2,547,650 |
| Seasonal ^a | \$680,000 | \$849,000 | \$169,000 | \$1,019,000 | \$339,000 |
| Overtime/Misc. | \$68,000 | \$72,000 | \$4,000 | \$77,000 | \$9,000 |
| Inmate Labor | \$359,000 | \$478,000 | \$119,000 | \$478,000 | \$119,000 |
| Total | \$3,493,000 | \$4,497,950 | \$1,004,950 | \$6,507,650 | \$3,014,650 |

^a Assumptions for seasonal labor are a 25-percent increase in funding for an adequate service level and a 50-percent increase for a desirable service level