



# Oregon

Theodore R. Kulongoski, Governor

Department of Land Conservation and Development

635 Capitol Street, Suite 150

Salem, OR 97301-2540

(503) 373-0050

Fax (503) 378-5518

[www.lcd.state.or.us](http://www.lcd.state.or.us)



## NOTICE OF ADOPTED AMENDMENT

05/26/2009

TO: Subscribers to Notice of Adopted Plan  
or Land Use Regulation Amendments

FROM: Plan Amendment Program Specialist

SUBJECT: Deschutes County Plan Amendment  
DLCD File Number 002-09

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. A Copy of the adopted plan amendment is available for review at the DLCDD office in Salem and the local government office.

Appeal Procedures\*

DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: Monday, June 08, 2009

This amendment was submitted to DLCDD for review prior to adoption. Pursuant to ORS 197.830(2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

**\*NOTE:** THE APPEAL DEADLINE IS BASED UPON THE DATE THE DECISION WAS MAILED BY LOCAL GOVERNMENT. A DECISION MAY HAVE BEEN MAILED TO YOU ON A DIFFERENT DATE THAT IT WAS MAILED TO DLCDD. AS A RESULT, YOUR APPEAL DEADLINE MAY BE EARLIER THAN THE ABOVE DATE SPECIFIED.

Cc: Peter Gutowsky, Deschutes County  
Doug White, DLCDD Community Services Specialist

<paa> YA

# Notice of Adoption



THIS FORM **MUST BE MAILED** TO DLCD  
**WITHIN 5 WORKING DAYS AFTER THE FINAL DECISION**  
 PER ORS 197.610, OAR CHAPTER 660 - DIVISION 18

Jurisdiction: **Deschutes County**

Local file number: **PA 09-1**

Date of Adoption: **May 13, 2009**

Date Mailed: **May 15, 2009**

Was a Notice of Proposed Amendment (Form 1) mailed to DLCD? Date: **1/6/2009**

Comprehensive Plan Text Amendment

Comprehensive Plan Map Amendment

Land Use Regulation Amendment

Zoning Map Amendment

New Land Use Regulation

Other:

Summarize the adopted amendment. Do not use technical terms. Do not write "See Attached".

**Proposal amends the Urbanization Chapter of the Deschutes County Comprehensive Plan, recognizing a twenty-year population forecast for the City of La Pine (2009-2029).**

Does the Adoption differ from proposal? Please select one  
Not significantly. Typos were identified and corrected.

Plan Map Changed from:

to:

Zone Map Changed from:

to:

Location:

Acres Involved:

Specify Density: Previous:

New:

Applicable statewide planning goals:

<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>	<b>7</b>	<b>8</b>	<b>9</b>	<b>10</b>	<b>11</b>	<b>12</b>	<b>13</b>	<b>14</b>	<b>15</b>	<b>16</b>	<b>17</b>	<b>18</b>	<b>19</b>
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Was an Exception Adopted?  YES  NO

Did DLCD receive a Notice of Proposed Amendment...

45-days prior to first evidentiary hearing?

Yes  No

If no, do the statewide planning goals apply?

Yes  No

If no, did Emergency Circumstances require immediate adoption?

Yes  No

---

DLCD file No. See First Page

Please list all affected State or Federal Agencies, Local Governments or Special Districts:

**Deschutes County, City of La Pine, Oregon Department of Land Conservation and Development**

---

Local Contact: **Peter Gutowsky**

Phone: (541) 385-1709 Extension:

Address: **117 NW Lafayette**

Fax Number: **541-385-1764**

City: **Bend**

Zip: **97701**

E-mail Address:

**peterg@co.deschutes.or.us**

---

## ADOPTION SUBMITTAL REQUIREMENTS

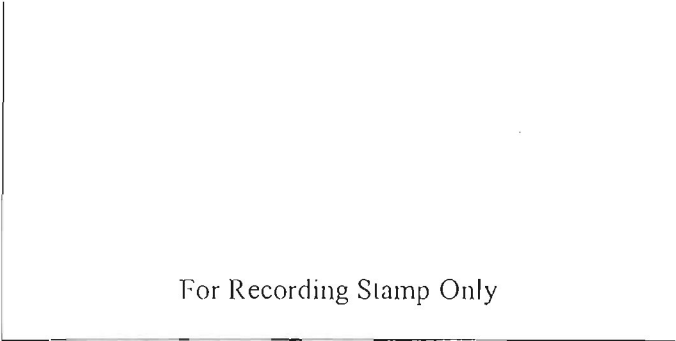
This form must be mailed to DLCD within 5 working days after the final decision

per ORS 197.610, OAR Chapter 660 - Division 18.

1. Send this Form and TWO Complete Copies (documents and maps) of the Adopted Amendment to:

**ATTENTION: PLAN AMENDMENT SPECIALIST  
DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT  
635 CAPITOL STREET NE, SUITE 150  
SALEM, OREGON 97301-2540**

2. Electronic Submittals: At least **one** hard copy must be sent by mail or in person, or by emailing **[larry.french@state.or.us](mailto:larry.french@state.or.us)**.
3. Please Note: Adopted materials must be sent to DLCD not later than **FIVE (5) working days** following the date of the final decision on the amendment.
4. Submittal of this Notice of Adoption must include the text of the amendment plus adopted findings and supplementary information.
5. The deadline to appeal will not be extended if you submit this notice of adoption within five working days of the final decision. Appeals to LUBA may be filed within **twenty-one (21) days** of the date, the Notice of Adoption is sent to DLCD.
6. In addition to sending the Notice of Adoption to DLCD, you must notify persons who participated in the local hearing and requested notice of the final decision.
7. **Need More Copies?** You can now access these forms online at **<http://www.lcd.state.or.us/>**. Please print on **8-1/2x11 green paper only**. You may also call the DLCD Office at (503) 373-0050; or Fax your request to: (503) 378-5518; or Email your request to **[larry.french@state.or.us](mailto:larry.french@state.or.us)** - **Attention: Plan Amendment Specialist**.



BEFORE THE BOARD OF COUNTY COMMISSIONERS OF DESCHUTES COUNTY, OREGON

An Ordinance Amending Deschutes County Code \*  
Title 23, the Deschutes County Comprehensive Plan, \*  
Adopting a Coordinated Population Forecast for the \*  
City of La Pine. \*  
ORDINANCE NO. 2009-006

WHEREAS, pursuant to ORS 195.036, Deschutes County, acting as the coordinating body under ORS 195.025, is required to establish and to maintain a population forecast for the County, including the cities of Bend, La Pine, Redmond, and Sisters; and

WHEREAS, the City of La Pine incorporated on November 7, 2006, after the County adoption of the last coordinated population forecast; and

WHEREAS, the County coordinated with the City of La Pine and the Oregon Department of Land Conservation and Development, to develop a new population forecast for the City for the years 2009 to 2029; and

WHEREAS, the Deschutes County Planning Commission held a public hearing on March 12, 2009 on the proposed City of La Pine population forecast and forwarded a recommendation to the Board of County Commissioners ("Board") to adopt the proposed population forecast; and

WHEREAS, the Board held a public hearing on April 22, 2009 on the proposed City of La Pine population forecast; and

WHEREAS, the Board finds it in the public interest to adopt the coordinated City of La Pine 2009 to 2029 population forecast ; now, therefore,

THE BOARD OF COUNTY COMMISSIONERS OF DESCHUTES COUNTY, OREGON, ORDAINS as follows:

Section 1. AMENDMENT. DCC 23.16.020, Population, is amended to read as described in Exhibit "A," attached hereto and by this reference incorporated herein, with new language underlined and language to be deleted in ~~strikethrough~~.


Section 2. AMENDMENT. DCC 23.24.010, Rural Development, is amended to read as described in Exhibit "B," attached hereto and by this reference incorporated herein, with new language underlined and language to be deleted in ~~strikethrough~~.

Section 3. AMENDMENT. DCC 23.48.010, Urbanization, is amended to read as described in Exhibit "C," attached hereto and by this reference incorporated herein, with new language underlined and language to be deleted in ~~strikethrough~~.

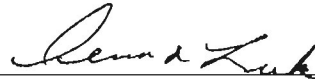
Section 4. FINDINGS. The Board adopts as its findings Exhibit "D," attached and incorporated by reference herein.

Dated this 13<sup>th</sup> of May, 2009

BOARD OF COUNTY COMMISSIONERS  
OF DESCHUTES COUNTY, OREGON



TAMMY BANEY, Chair

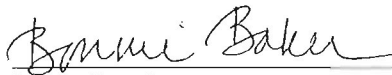


DENNIS R. LUKE, Vice Chair



ALAN UNGER, Commissioner

ATTEST:



Recording Secretary

Date of 1<sup>st</sup> Reading: 22<sup>nd</sup> day of April, 2009.

Date of 2<sup>nd</sup> Reading: 13<sup>th</sup> day of May, 2009.

Record of Adoption Vote

Commissioner	Yes	No	Abstained	Excused
Tammy Baney	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Dennis R. Luke	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Alan Unger	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Effective date: 12<sup>th</sup> day of August, 2009.

ATTEST:



Recording Secretary

EXHIBIT "A"

23.16.020. Population.

The population of the County has increased significantly since the adoption of the comprehensive plan in 1979.

Population Growth in Deschutes County: 1980 to 2000			
Sources	1980	1990	2000
Population Research Center - July 1 estimates	62,500	75,600	116,600
Census Bureau - April 1 census counts	62,142	74,958	115,367

ORS 195.025(1) requires the counties to coordinate local plans and population forecasts. In 1996, Bend, Redmond, Sisters and the County reviewed the most recent population forecasts from the Portland State University Center for Population Research and Census, the Department of Transportation, Woods and Poole, the Bonneville Power Administration and the State Department of Administrative Services Office of Economic Analysis. After review of these projections, the cities and Deschutes County agreed on the coordinated population forecast adopted by the County in 1998 by Ordinance 98-084

The results of the 2000 decennial census and subsequent population estimates prepared by the Population Research Center (PRC) at Portland State University revealed the respective populations of the County and the incorporated cities were growing faster than contemplated under the 1998 coordinated forecast. The cities and the County engaged in a coordination process between 2002 and 2004 that culminated with the County adopting a revised population forecast that projected population for the cities and the County to the year 2025. The following table displays the 2004 coordinated population forecast for Deschutes County and the urban growth boundaries of the cities of Bend, Redmond, and Sisters from 2000 to 2025:

2000-2025 Coordinated Population Forecast					
Year	Bend UGB	Redmond UGB	Sisters UGB	Unincorporated County	Total County
2000	52,800	15,505	975	47,320	116,600
2005	69,004	19,249	1,768	53,032	143,053
2010	81,242	23,897	2,306	59,127	166,572
2015	91,158	29,667	2,694	65,924	189,443
2020	100,646	36,831	3,166	73,502	214,145
2025	109,389	45,724	3,747	81,951	240,811

The process through which the County and the cities coordinated to develop the 2000-2025 coordinated forecast is outlined in the report titled "Deschutes County Coordinated Population Forecast 2000-2025: Findings in Support of Forecast" dated July 2004. This report provides the findings in support of the adopted forecast. The Deschutes County Year 2000 Comprehensive Plan (1979) included a population forecast from 1980 to 2000 that was incorporated in several chapters. In 1998, the County adopted a coordinated population forecast under ORS 195.036. The following table displays all three forecasts for comparison:

EXHIBIT "A"

<b>Deschutes County Population Forecasts from 1979, 1998, and 2004</b>			
<b>Year</b>	<b>1979 forecast</b>	<b>1998 forecast</b>	<b>2004 forecast</b>
1980	53,400	-	-
1985	66,600	-	-
1990	82,900	74,958	-
1995	103,400	94,100	-
2000	128,200	113,231	116,600
2005	-	132,239	143,053
2010	-	151,431	166,572
2015	-	167,911	189,443
2020	-	182,353	214,145
2025	-	-	240,811

The fourth city in Deschutes County is the City of La Pine. Incorporated on November 7, 2006, the City of La Pine's 2006 population estimate of 1,590 was certified by Portland State University, Population and Research Center on December 15, 2007. As of January 1, 2009, La Pine is coordinating with the Oregon Department of Land Conservation and Development to develop its first comprehensive plan. As a result of La Pine incorporation, Deschutes County updated its Coordinated Population Forecast with Ordinance 2009-006. The purpose of this modification was to adopt a conservative twenty-year population forecast for the City of La Pine that can be used by city officials and the Oregon Department of Land Conservation and Development to estimate future land need and an urban growth boundary. The following table displays the coordinated population forecast for Deschutes County, the urban growth boundaries of the cities of Bend, Redmond, and Sisters, and the city of La Pine from 2000 to 2025:

<b>2000-2025 Coordinated Population Forecast</b>						
<b>Year</b>	<b>Bend UGB</b>	<b>Redmond UGB</b>	<b>Sisters UGB</b>	<b>La Pine UGB</b>	<b>Unincorporated County</b>	<b>Total County</b>
2000	52,800	15,505	975	-	47,320	116,600
2005	69,004	19,249	1,768	-	53,032	143,053
2010	81,242	23,897	2,306	1,697	57,430	166,572
2015	91,158	29,667	2,694	1,892	64,032	189,443
2020	100,646	36,831	3,166	2,110	71,392	214,145
2025	109,389	45,724	3,747	2,352	79,599	240,811

In the fall of 1998, the Oregon Water Resources Department acknowledged that virtually all groundwater in the Deschutes River basin discharges to the rivers of the basin. The Water Resources Department may place restrictions on the consumptive use of groundwater to protect the free flowing nature of the Deschutes River, instream water rights and existing water rights. These restrictions may affect the use of groundwater resources for future development and consequently affect the future growth and allocation of population in the County and the four urban jurisdictions.

| (Ord. 2009-006 §1, 2009; Ord. 2003-078 §1, 2003; Ord. 2003-001 §1, 2003; Ord. 2000-017 §1, 2000; Ord. 98-084 §1, 1998; PL-20, 1979)



## EXHIBIT "B"

### 23.24.010. Rural development.

The primary duty of this comprehensive plan is to guide growth and development in the rural areas of Deschutes County. The Urbanization chapter discusses urban area growth, but the primary plans for the County's major communities are the three urban area plans. The Deschutes County Comprehensive Plan is focused upon the changes that will be taking place outside the urban growth boundaries. This chapter is meant to tie together the various more specific chapters that deal with resource and growth management so that an integrated plan for the development of the County may be obtained.

Being the fastest growing County in Oregon has meant many changes for Deschutes County. Some of the changes, such as improved social, cultural and economic opportunities, are seen as beneficial. Others, such as traffic congestion, loss of scenic views, and rising taxes to pay for public services, are changes most people would like to do without.

The public process for developing the Deschutes County Year 2000 Comprehensive Plan (1979) occurred during a time of rapid population growth in the County. The County's population was growing at around 6.3 percent a year. The population of unincorporated Deschutes County was estimated at 49,700. Population growth was expected to occur at a rate of 4.5 percent per year through the year 2000. In 1979, the County population forecast for the year 2000 was 128,200. The 2000 Census count for the County's population was 115,367, with 48,898 people residing in unincorporated areas of the County. By 2003, the County's estimated population was 130,500. If population growth occurs as forecasted, 32,279 ~~34,631~~ new residents will reside in rural areas by 2025.

Much of the development that has occurred locally has been the standard parcelization of land into small (less than 10 acres) lots. This dispersed pattern is often the most costly to serve; the most wasteful of energy, land and resources; the least esthetic; and the most destructive to rural character. Planned Developments, such as Indian Ford Planned Development, often provide a more efficient and beneficial manner in which to serve the public demand for rural recreational or residential experience. Destination resorts, such as Black Butte Ranch and dude ranches, have been found locally to be economically and socially desirable land uses, when located and developed consistent with the capabilities of the land and the abilities of various public and private agencies to serve that area.

Recreational subdivision was originally seen as a benefit to the County as the non-resident landowners would be contributing to the County tax base. This probably resulted in areas like La Pine subsidizing other portions of the County. Now the recreation subdivisions are filling up with retirees and younger people seeking less expensive building lots. The result is a call for more services in areas far from existing service facilities and in subdivisions where roads and other improvements were meant only for seasonal and limited use. As demand continues to grow, to provide adequate service levels it will be necessary for other areas to subsidize the recreational areas for many years. Studies by Oregon State University indicate that Deschutes County is likely faced with such a situation presently.

The County has witnessed losses of agricultural, forest and other resource lands, as well as seen the expense and esthetic losses created by urban sprawl. Studies such as "The Costs of Sprawl" have emphasized the greater efficiencies that can be obtained by a more condensed and planned development pattern. When these factors were combined with State requirements to contain development in urban areas, there was no question to the Overall CAC that the updated comprehensive plan would have to address the issue of containing urban sprawl and protecting the rural character of the County.

The predominant rural land uses in the County are open spaces, pasture and limited crop production, livestock production, natural resource utilization and wildlife cover. There is also residential use and some commercial and industrial activity in the rural service centers. Unfortunately, the unrestrictive zoning permitted in the rural service centers has allowed incompatible adjacent land uses and not resulted in

EXHIBIT "B"

providing the needed services for the surrounding rural areas. In the case of Deschutes Junction this result is combined with another factor in that Bend's urban sprawl is augmented by development at the junction.

Interestingly, the residents of the rural service centers, except for La Pine, have expressed concern that higher levels of development in their locales would be incompatible with the existing rural nature of the area. They agree that there is a need for limited and controlled growth, but that the rural character of the community must be maintained.

To guide development into appropriate patterns the following goals have been prepared.

(Ord. 2009-006 §2, 2009; Ord. 2004-012 § 3, 2004; Ord. 2002-005 § 1, 2002; Ord. 2000-017 § 1, 2000; Ord. 92-051, 1992; PL-20, 1979)

EXHIBIT "C"

**23.48.010. Urbanization.**

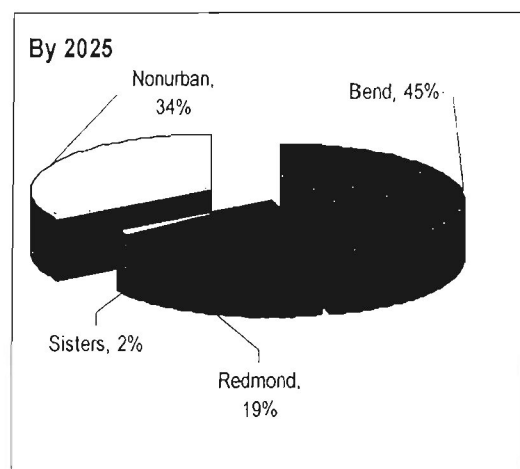
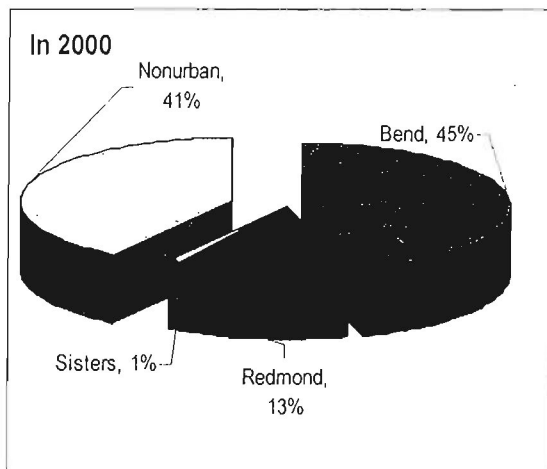
A major emphasis in Oregon's land use planning is locating the majority of new development in urban areas. The rural areas are primarily to be protected for natural resource utilization. Between the urban areas (incorporated cities) and the rural areas lies what is referred to as the urbanizing area. Usually under the jurisdiction of the County, this is the area where the future population will be located and where the city's services must be extended.

In Deschutes County the ~~three~~ incorporated cities of Bend, Redmond and Sisters have been given the authority, by the County, to prepare plans for their respective urban areas. These plans are coordinated with the County's planning effort and will eventually be adopted as part of the County's comprehensive plan. In addition to a plan each city also prepares an urban area zoning ordinance and a cooperative agreement for mutually administering the urbanizing area.

All three incorporated cities were growing at rapid rates by the time the Deschutes County Year 2000 Comprehensive Plan was adopted in 1979. At that time, the County estimated Bend's urban area contained a population of 33,000 people, Redmond's was approximately 7,500, and Sisters' approximately 900. All of the cities were expected to continue their growth to the year 2000. The 2000 Census results for Bend, Redmond, and Sisters were 52,029, 13,481, and 959, respectively. In 2000, 58 percent of the County's population lived in urban areas.

The fourth city in Deschutes County is the City of La Pine. Incorporated on November 7, 2006, the City of La Pine's 2006 population estimate of 1,590 was certified by Portland State University, Population and Research Center on December 15, 2007. As of January 1, 2009, La Pine is coordinating with the Oregon Department of Land Conservation and Development to develop its first comprehensive plan, which when acknowledged, will officially recognize an urban growth boundary.

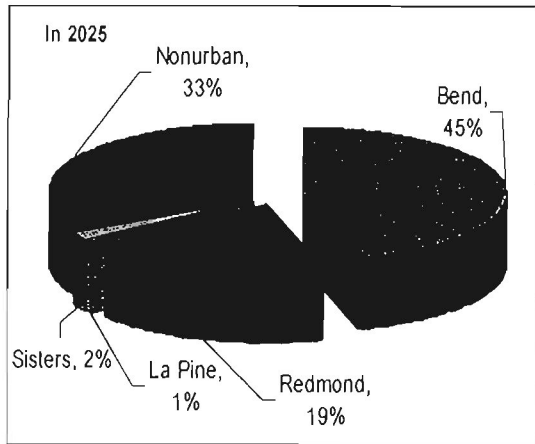
The Deschutes County Coordinated Population Forecast, adopted in August 2004 estimated that ~~By~~ by the year 2025, the County's population ~~is forecasted to~~ will reach 240,811 people. This 2004 forecast ~~includes~~ estimated 109,389 people in Bend, 45,724 people in Redmond, and 3,747 people in Sisters, and 81,951 in non-urban, unincorporated areas. If population growth occurs as forecasted in 2004, 66 percent of the County's population will reside in urban areas by 2025.



As a result of the La Pine incorporation, Deschutes County updated its Coordinated Population Forecast with Ordinance 2009-006. The purpose of this modification was to adopt a conservative twenty-year population forecast for the City of La Pine that can be used by city officials and the Oregon Department of

EXHIBIT "C"

Land Conservation and Development to estimate future land need and an urban growth boundary. Deschutes County's 2004 Coordinated Population Forecast applied a conservative 2.2% annual average growth rate to estimate the county's unincorporated population from 2000 to 2025. This method applied the growth rate as a compounding rate throughout the entire forecast. Recognizing that incorporation occurred on November 7, 2006, it is reasonable to apply a 2.2% annual average growth rate to La Pine's estimated population, starting in July 1, 2007, the first time Portland State University's Population Research Center officially certified the City of La Pine in an Annual Population Report. By extending the growth rate to the Year 2025, La Pine's population will be 2,352. The non-urban unincorporated population decreases by 2,352 from its original projection of 81,951 to 79,599. Extending the growth rate to the Year 2029 results in a twenty year population estimate of 2,566 for La Pine.



Such growth will undoubtedly create severe problems for the provision of public services and adequate amounts of residential, commercial and industrial lands. Other problems are the protection of important aesthetic values, needed improvements in appearance and function of existing developments, safety and aesthetic problems, as well as energy and service costs, created by strip development; and problems with coordination and cooperation between the various agencies serving the public in urban areas, a problem which already exists.

Some opportunities also exist. Cities in Deschutes County are located in one of the most beautiful and livable environments in the State. All of the communities have within their authority the power to guide their community's growth for the public's benefit. Cooperation and mutual effort between the cities, special districts and the County could mean urban environments that not only function efficiently but are attractive and desirable places to live.

The purposes of DCC 23.48 are to provide the link between the urban and rural areas, and to provide some basic parameters within which the urban areas of Deschutes County shall develop, although the specific urban area plan for each community shall be the prevailing document for guiding growth in its respective area. These policies will permit the County to review each urban area plan against common criteria and assure consistency County-wide.

(Ord. 2009-006 §3, 2009; Ord. 2004-012 §4, 2004; Ord. 2002-005 §1, 2002; Ord. 2000-017 §1, 2000; Ord. 92-051, 1992; PL-20, 1979)

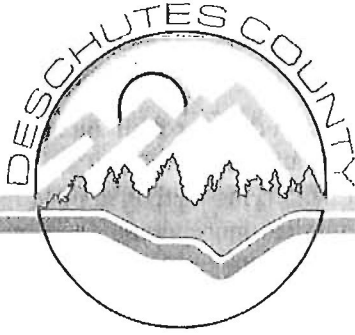


EXHIBIT "D"

## Community Development Department

Planning Division Building Safety Division Environmental Health Division

117 NW Lafayette Avenue Bend Oregon 97701-1925  
(541)388-6575 FAX (541)385-1764  
<http://www.co.deschutes.or.us/cdd/>

### STAFF REPORT

**TO:** Deschutes County Board of Commissioners  
**FROM:** Peter Gutowsky, Principal Planner  
**CC:** Nick Lelack, Planning Director  
**DATE:** April 15, 2009  
**SUBJECT:** Comprehensive Plan Amendment / La Pine Population Forecast / Public Hearing  
**MEETING:** April 22, 2009

---

The Deschutes County Board of Commissioners held a public hearing on April 22, 2009 starting at 10:00 a.m. at the Deschutes Service Center to consider legislative plan amendments to Deschutes County Code (DCC) Chapters 23.16.020, 23.24.010, and 23.48.010.<sup>1</sup>

#### **ISSUE:**

Initiated by County staff, Plan Amendment 09-1 (PA 09-1) encompassed in Ordinance 2009-006 amends urbanization related chapters of the Deschutes County Comprehensive Plan. It recognizes a twenty-year population forecast for the City of La Pine (2009-2029) and adjusts Deschutes County's rural population forecast.

#### **RECOMMENDATION:**

Adopt Ordinance No. 2009-006, Exhibits A, B, C, and D.

#### **BACKGROUND:**

The City of La Pine, which incorporated in 2006 continues to use the Deschutes County Comprehensive Plan and implementing zoning ordinances. City leaders are currently administering an Oregon Department of Land Conservation and Development (DLCD) grant to establish their first comprehensive plan. When it is finally adopted, La Pine's Comprehensive Plan will establish an Urban Growth Boundary (UGB) and designate land within it for urbanized uses. The plan will also provide policy language to guide urban development of those lands, including at a later date, subsequent zoning maps and development codes consistent its policy directives. Beyond land use, La Pine's Comprehensive Plan will attempt to determine the City's future needs for roads, parks, water, sewer services, and other critical public facilities.

---

<sup>1</sup> A public notice, announcing the April 22, 2009 Planning Commission hearing was published in the *Bulletin* on Sunday, April 5.

Estimating population growth is one of the lynchpins of Statewide Planning Goal 14, Urbanization. It is a tool that city planners use to determine buildable lands inventories, housing and employment opportunities, future land need, and ultimately a UGB.<sup>2</sup> Oregon counties are required to adopt coordinated population projections for each city within their jurisdiction.<sup>3</sup> Deschutes County's Coordinated Population Forecast was adopted into its comprehensive plan in Fall 2004.

## **FINDINGS:**

1. **Deschutes County Coordinated Population Forecast** - Deschutes County adopted its Coordinated Population Forecast (Forecast) in August 2004.<sup>4</sup> As documented in the Forecast, Tables 12, 13, and 14, it forecasted 81,951 residents in 2025 within the unincorporated area of Deschutes County.<sup>5</sup> The average annual growth rates for the unincorporated county were calculated for the periods of 1980 to 1998 and 2000 to 2002. From 1980 to 1998, the population of the unincorporated county grew at an average annual rate of 2.5%. From 2000 to 2002, the population of the unincorporated county grew at an average annual rate of 2.2%.

Deschutes County found using a 2.2% average annual growth rate forecast was more conservative than other forecasts, like those produced by Oregon Economic Analysis (OEA). The OEA's average annual growth rate for the entire county from 2000 (116,600) to 2025 (209,919) was 2.4%. The reason why it is slightly higher than the County's 2.2% average annual growth rate is because it took into account projected growth rates of Bend, Redmond, and Sisters, as well as the unincorporated area of Deschutes County.

2. **La Pine Incorporation** - Incorporated on November 7, 2006, the City of La Pine's 2006 population estimate of 1,590 was certified by Portland State University, Population and Research Center.<sup>6</sup>
3. **Interagency Coordination** - The City of La Pine is coordinating with the DLCD to develop its first comprehensive plan, which when acknowledged, will officially recognize a UGB. As a result of La Pine's comprehensive planning process, Deschutes County is updating its Coordinated Population Forecast. The purpose of this modification is to adopt a conservative twenty-year population forecast for the City of La Pine that can be used by local officials and the DLCD to estimate future land need and a UGB.
4. **Rural Population Forecast** - Deschutes County's 2004 Coordinated Population Forecast applied a conservative 2.2% annual average growth rate to estimate the county's unincorporated population from 2000 to 2025. This method applied the growth rate as a compounding rate throughout the entire forecast.
5. **Applicability to City of La Pine** - Deschutes County finds using a 2.2% average annual growth rate forecast for La Pine, similar to its unincorporated area is the most

---

<sup>2</sup> <http://egov.oregon.gov/LCD/docs/goals/goal14.pdf>

<sup>3</sup> [http://arcweb.sos.state.or.us/rules/OARS\\_600/OAR\\_660/660\\_024.html](http://arcweb.sos.state.or.us/rules/OARS_600/OAR_660/660_024.html) See OAR 660-024-0030.

<sup>4</sup> Ordinance No. 2004-012. <http://www.deschutes.org/index.cfm?objectId=516E27CD-15C5-B8F6-0843E318D5104FAF>

<sup>5</sup> Ibid. Page 14.

<sup>6</sup> <http://www.pdx.edu/prc/>

.conservative methodology to use for the City's twenty year population projection. It is reasonable to assume that the City of La Pine, as a relatively young municipality, will grow at rates below those of the established cities of Bend, Redmond, and Sisters.

6. **La Pine 2009-2029 Methodology** – The following table documents a 2.2% average annual growth rate for the City of La Pine.

YEAR	POPULATION	AVG. ANNUAL GROWTH RATE
Incorporation Nov. 7, 2006 <sup>7</sup>	1,585	
2007	<b>1,590</b>	
2008	1,625	
2009	1,661	
<b>2010</b>	1,697	
2011	1,735	
2012	1,773	2.20
2013	1,812	
2014	1,852	
<b>2015</b>	1,892	
2016	1,934	
2017	1,977	2.20
2018	2,020	
2019	2,064	
<b>2020</b>	2,110	
2021	2,156	
2022	2,204	2.20
2023	2,252	
2024	2,302	
<b>2025</b>	2,352	
2026	2,404	
2027	2,457	2.20
2028	2,511	
<b>2029</b>	<b>2,566</b>	

7. **City of La Pine 2025 Population Forecast** - By extending the 2.2% growth rate to Year 2025, La Pine's population will be 2,352.
8. **City of La Pine 2029 Population Forecast** - Extending the 2.2% growth rate to Year 2029 results in a twenty year population estimate of 2,566 for the City of La Pine.
9. **Deschutes County 2025 Population Forecast Adjustment** - Deschutes County's 2025 unincorporated population forecast decreases by 2,352 from its original projection of 81,951 to 79,598.
10. **County Planning Commission Recommendation** – The County Planning Commission held a public hearing on March 12, deliberated, and unanimously recommended that the Board adopt PA 09-1.

<sup>7</sup> See note 6 above. Table 4

11. **DLCD Coordination** - Mark Radabaugh, DLCD Central Oregon Regional Representative supports Deschutes County findings. He submitted an email on March 2, 2009, stating the following:

*Thanks for the opportunity to review the County's supplemental findings for its new La Pine population forecast. The added language provides an explanation of the County's reasoning and fact-finding which produced the new city forecast, and this would appear to meet the intent of the regulatory requirements under OAR 660-024-0030(2) which we cited in our February 25, 2009 comment letter.*

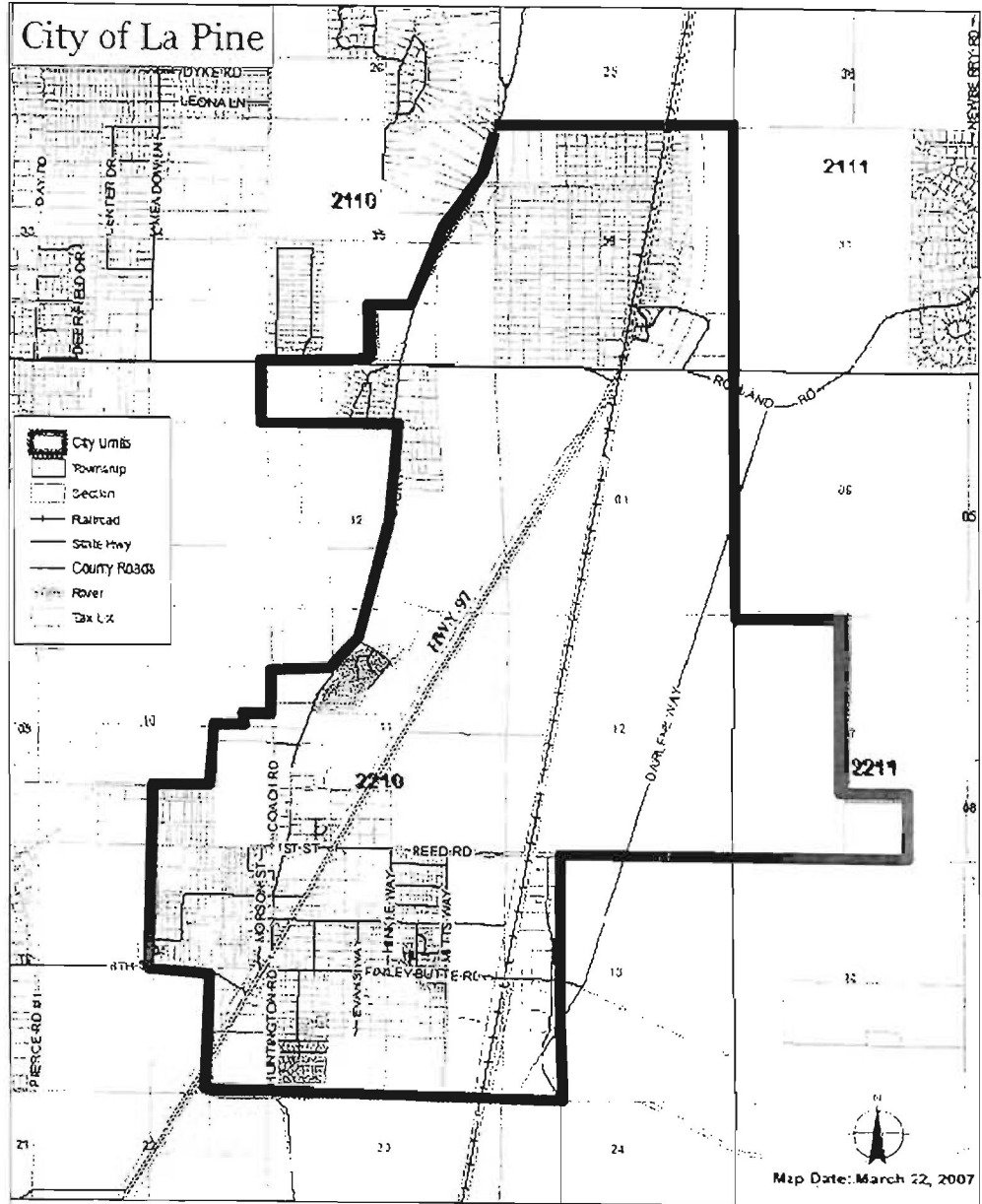
11. **Plan amendment summary** - The following table summarizes Ordinance 2009-006, Exhibits A, B, and C.

EXHIBIT	DESCHUTES COUNTY CODE	SUMMARY
A	DCC 23.16.020	Amends DCC 23.16.020 by correcting a typo, describing La Pine incorporation and updating the Coordinated Population Forecast to include La Pine's 2025 population estimate.
B	DCC 23.24.010	Amends DCC 23.24.010 by updating a 2025 rural population statistic.
C	DCC 23.48.010	Amends DCC 23.48.010 by describing La Pine incorporation and updating the Coordinated Population Forecast to include La Pine's 2029 population estimate.



# La Pine 20 Year Population Forecast

Board of County  
Commission  
Public Hearing



The information on this map was derived from digital databases on Deschutes County's GIS. Data was taken in the creation of this map, but it is provided "as is". Deschutes County cannot accept any responsibility for errors, omissions, or positional inaccuracy in the digital data of the underlying data. There are no warranties, expressed or implied, including the accuracy, completeness, timeliness, or fitness for a particular purpose, whatsoever for this product. However, notification of any errors will be appreciated.



Copyright © 2007 by Deschutes County, Oregon.  
All Rights Reserved. Printed in the United States of America.

## Processes for La Pine Population Forecast

City leaders currently administering an Oregon Department of Land Conservation and Development grant to establish their first comprehensive plan



Upon adoption, La Pine Comprehensive Plan will establish a UGB and designate land within it for urbanized uses

Estimating population growth is one of the lynchpins of Statewide Planning Goal 14, Urbanization

Tool planners use to determine buildable lands inventories, housing and employment opportunities, future land need, and ultimately a UGB

Oregon counties are required to adopt coordinated population projections for each city within their jurisdiction

Deschutes County's Coordinated Population Forecast was adopted into its comprehensive plan in Fall 2004

YEAR	POPULATION	AVG. ANNUAL GROWTH RATE
<b>Incorporation Nov. 7, 2006 <sup>4</sup></b>	1,585	
2007	1,590	
2008	1,625	
 2009 	1,661	
<b>2010</b>	1,697	
2011	1,735	
2012	1,773	2.20
2013	1,812	
2014	1,852	
<b>2015</b>	1,892	
2016	1,934	
2017	1,977	2.20
2018	2,020	
2019	2,064	
<b>2020</b>	2,110	
2021	2,156	
2022	2,204	2.20
2023	2,252	
2024	2,302	
<b>2025</b>	2,352	
2026	2,404	
2027	2,457	2.20
2028	2,511	
<b>2029</b>	<b>2,566</b>	

# Coordinated Population Forecast

## Original Deschutes County 2000-2025 Coordinated Population Forecast

Year	Bend UGB	Redmond UGB	Sisters UGB	Unincorporated County	Total County
2000	52,800	15,505	975	47,320	116,600
2005	69,004	19,249	1,768	53,032	143,053
2010	81,242	23,897	2,306	59,127	166,572
2015	91,158	29,667	2,694	65,924	189,443
2020	100,646	36,831	3,166	73,502	214,145
2025	109,389	45,724	3,747	81,951	240,811

## Updated Deschutes County 2000-2025 Coordinated Population Forecast

Year	Bend UGB	Redmond UGB	Sisters UGB	La Pine UGB	Unincorporated County	Total County
2000	52,800	15,505	975	N/A	47,320	116,600
2005	69,004	19,249	1,768	N/A	53,032	143,053
2010	81,155	23,897	2,306	1,697	57,430	166,572
2015	91,158	29,667	2,694	1,692	64,032	189,443
2020	100,646	36,831	3,166	2,110	71,392	214,145
2025	109,389	45,724	3,747	2,352	79,599	240,811

# La Pine Population Forecast



## Findings



- 2.2% average annual growth rate used in 2004 Coordinated Population Forecast for rural county, applied to La Pine
- 2.2% average annual growth rate more conservative than other forecasts, like those produced by Oregon Economic Analysis
- Reasonable to assume that La Pine, as young municipality, will grow at rates below those of the established cities of Bend, Redmond, and Sisters
- Estimates a 2029 population of 2,566 for City of La Pine

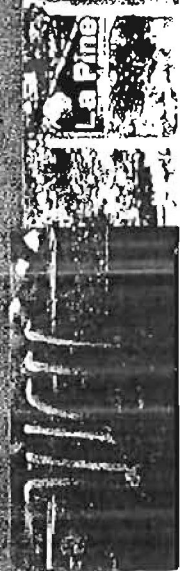
# Plan Amendment Summary

EXHIBIT	DESCHUTES COUNTY CODE	SUMMARY
<b>A</b>	<b>DCC 23.16.020</b>	Amends DCC 23.16.020 by correcting a typo, describing La Pine incorporation and updating the Coordinated Population Forecast to include La Pine's 2025 population estimate.
<b>B</b>	<b>DCC 23.24.010</b>	Amends DCC 23.24.010 by updating a 2025 rural population statistic.
<b>C</b>	<b>DCC 23.48.010</b>	Amends DCC 23.48.010 by describing La Pine incorporation and updating the Coordinated Population Forecast to include La Pine's 2029 population estimate.

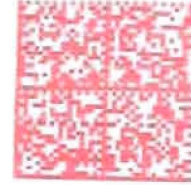
# La Pine Population Forecast Recommendation

Deschutes County Planning Commission recommended  
adoption of PA-2009-001

- Staff recommending adoption of Ordinance 2009-006,  
Exhibits A, B, C, and D



Since 1999  
Incorporated 2006



neopost®

049J82051549  
**\$01.56<sup>0</sup>**  
05/18/2009  
Mailed From 97701  
**US POSTAGE**

*Deschutes County Community Development Department*

117 NW LAFAYETTE AVENUE  
BEND, OREGON 97701-1925  
(541) 388-6575

ATTENTION: PLAN AMENDMENT SPECIALIST  
DEPARTMENT OF LAND CONSERVATION & DEVELOPMENT  
635 CAPITOL STREET NE, SUITE **150**  
SALEM, OREGON 97301-2540