



**Oregon**  
Theodore R. Kulongoski, Governor

Department of Land Conservation and Development  
635 Capitol Street, Suite 150  
Salem, OR 97301-2540  
(503) 373-0050  
Fax (503) 378-5518  
www.lcd.state.or.us



NOTICE OF ADOPTED AMENDMENT

2/12/2010

TO: Subscribers to Notice of Adopted Plan  
or Land Use Regulation Amendments

FROM: Plan Amendment Program Specialist

SUBJECT: City of Springfield Plan Amendment  
DLCD File Number 009-08

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. A Copy of the adopted plan amendment is available for review at the DLCD office in Salem and the local government office.

Appeal Procedures\*

DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: Monday, March 01, 2010

This amendment was submitted to DLCD for review prior to adoption pursuant to ORS 197.830(2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

\*NOTE: The Acknowledgment or Appeal Deadline is based upon the date the decision was mailed by local government. A decision may have been mailed to you on a different date than it was mailed to DLCD. As a result, your appeal deadline may be earlier than the above date specified. NO LUBA Notification to the jurisdiction of an appeal by the deadline. this Plan Amendment is acknowledged.

Cc: Gregory Mott, City of Springfield  
Gloria Gardiner, DLCD Urban Planning Specialist  
Ed Moore, DLCD Regional Representative  
Andy Limbird, City of Springfield

<paa> YA/



FORM **2**

**DLCD**

# Notice of Adoption

This Form 2 must be mailed to DLCD within **5-Working Days after the Final Ordinance is signed** by the public Official Designated by the jurisdiction and all other requirements of ORS 197.615 and OAR 660-018-000

In person  electronic  mailed

**DATE STAMP**

**DEPT OF**

**FEB 09 2010**

**LAND CONSERVATION AND DEVELOPMENT**  
Public Use Only

Jurisdiction: **City of Springfield**

Local file number: **LRP2008-00016**

Date of Adoption: **2/1/2010**

Date Mailed: **2/5/2010**

Was a Notice of Proposed Amendment (Form 1) mailed to DLCD?  Yes  No Date: 12/2/2008

Comprehensive Plan Text Amendment

Comprehensive Plan Map Amendment

Land Use Regulation Amendment

Zoning Map Amendment

New Land Use Regulation

Other: **Amendment to Functional Plan**

Summarize the adopted amendment. Do not use technical terms. Do not write "See Attached".

The City of Springfield unilaterally adopted amendments to the *Public Facilities and Services Plan*, a functional plan of the adopted *Metro Plan*. The plan amendments update and revise the lists and maps of significant stormwater projects planned within the current City limits. In accordance with Section 5.1-140.F of the Springfield Development Code, and Chapter IV, Policy 5.e of the *Metro Plan*, a Type II Metro Plan amendment within the city limits shall be the sole responsibility of the home city.

Does the Adoption differ from proposal? Yes, Please explain below:

The City initiated this action in November, 2008. The adopted ordinance removes all projects that are located outside the Springfield city limits from the amended lists and maps due to lengthy delays in co-adoption by Lane County. Eighth reading and deliberation is scheduled before the Lane County Board of Commissioners on August 18, 2010. Upon co-adoption by Lane County, the single jurisdiction ordinance will be superseded. In the interim, the ordinance is adopted as a sole jurisdiction action.

Plan Map Changed from:

to:

Zone Map Changed from:

to:

Location:

Acres Involved:

Specify Density: Previous: **N/A**

New: **N/A**

Applicable statewide planning goals:

<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>	<b>7</b>	<b>8</b>	<b>9</b>	<b>10</b>	<b>11</b>	<b>12</b>	<b>13</b>	<b>14</b>	<b>15</b>	<b>16</b>	<b>17</b>	<b>18</b>	<b>19</b>
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Was an Exception Adopted?  YES  NO

Did DLCD receive a Notice of Proposed Amendment...

45-days prior to first evidentiary hearing?

Yes  No

If no, do the statewide planning goals apply?

Yes  No

If no, did Emergency Circumstances require immediate adoption?

Yes  No

**DLCD file No.** 009-08 (17262) [15981]

Please list all affected State or Federal Agencies, Local Governments or Special Districts:

Lane County

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Local Contact: **Andy Limbird**

Phone: (541) 726-3784 Extension:

Address: **225 Fifth Street**

Fax Number: **541-726-3689**

City: **Springfield**

Zip: **97477-**

E-mail Address: **alimbird@ci.springfield.or.us**

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### **ADOPTION SUBMITTAL REQUIREMENTS**

**This Form 2 must be received by DLCD no later than 5 days after the ordinance has been signed by the public official designated by the jurisdiction to sign the approved ordinance(s)**  
per ORS [197.615](#) and OAR Chapter 660, Division 18

1. This Form 2 must be submitted by local jurisdictions only (not by applicant).
2. When submitting, please print this **Form 2** on light **green paper** if available.
3. **Send this Form 2 and One (1) Complete Paper Copy and One (1) Electronic Digital CD (documents and maps) of the Adopted Amendment to the address in number 6:**
4. **Electronic Submittals: Form 2 – Notice of Adoption will not be accepted via email or any electronic or digital format at this time.**
5. The Adopted Materials must include the final decision signed by the official designated by the jurisdiction. The Final Decision must include approved signed ordinance(s), finding(s), exhibit(s), and any map(s).
6. **DLCD Notice of Adoption must be submitted in One (1) Complete Paper Copy and One (1) Electronic Digital CD via United States Postal Service, Common Carrier or Hand Carried to the DLCD Salem Office and stamped with the incoming date stamp.** (for submittal instructions, also see # 5)] MAIL the PAPER COPY and CD of the Adopted Amendment to:

**ATTENTION: PLAN AMENDMENT SPECIALIST  
DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT  
635 CAPITOL STREET NE, SUITE 150  
SALEM, OREGON 97301-2540**

7. Submittal of this Notice of Adoption must include the signed ordinance(s), finding(s), exhibit(s) and any other supplementary information (see [ORS 197.615](#) ).
8. Deadline to appeals to LUBA is calculated **twenty-one (21) days** from the receipt (postmark date) of adoption (see [ORS 197.830 to 197.845](#) ).
9. In addition to sending the Form 2 - Notice of Adoption to DLCD, please notify persons who participated in the local hearing and requested notice of the final decision at the same time the adoption packet is mailed to DLCD (see [ORS 197.615](#) ).
10. **Need More Copies?** You can now access these forms online at <http://www.lcd.state.or.us/>. You may also call the DLCD Office at (503) 373-0050; or Fax your request to: (503) 378-5518.

Updated December 22, 2009

ORDINANCE NO. 6251

**AN ORDINANCE AMENDING THE EUGENE-SPRINGFIELD METROPOLITAN AREA GENERAL PLAN (METRO PLAN) CONSISTENT WITH POLICY G.3 IN CHAPTER III, SECTION G. PUBLIC FACILITIES AND SERVICES ELEMENT; AMENDING TABLE 6, TABLE 18, TABLE 19, MAP 3 AND MAP 8 OF THE PUBLIC FACILITIES AND SERVICES PLAN (PFSP) TO UPDATE THE PROJECT LISTS AND MAPPED LOCATION OF THESE FACILITIES; AND ADOPTING A SEVERABILITY CLAUSE.**

WHEREAS, Chapter IV of the *Eugene-Springfield Metropolitan Area General Plan (Metro Plan)* sets forth procedures for amendment of the *Metro Plan*, and by extension, amendment of refinement and functional plans that supplement the *Metro Plan*, which for Springfield are implemented by the provisions of Chapter 5, Section 5.14-100 through 5.14-155 of the Springfield Development Code; and

WHEREAS, the *Metro Plan* identifies the *Eugene-Springfield Metropolitan Area Public Facilities and Services Plan (Public Facilities and Services Plan)* as a refinement plan which forms the basis for the *Public Facilities and Services Element* of the *Metro Plan* and guides the provision of public facilities and services in the metropolitan area; and

WHEREAS, the *Public Facilities and Services Plan* serves the goals, objectives and policies of the *Metro Plan* by addressing the provision of public facilities and services within the urban growth boundary (UGB), services to areas outside the UGB, locating and managing public facilities outside the UGB, and financing public facilities; and

WHEREAS, the current *Eugene-Springfield Metropolitan Area Public Facilities and Services Plan*, adopted in 2001 and amended in 2004, 2006 and in 2008, is in need of modification to update the significant stormwater management projects that have been completed, eliminated, or re-configured as detailed in the City's recently adopted *Stormwater Facility Master Plan*; and

WHEREAS, at the conclusion of a joint public hearing with the Lane County Planning Commission on June 30, 2009, the Springfield Planning Commission recommended the *Eugene-Springfield Metropolitan Area Public Facilities and Services Plan*, Table 6, Table 18, Table 19, Map 3 and Map 8 be amended to reflect completed, eliminated and modified stormwater management projects, and that these same amendments be adopted into the *Eugene-Springfield Metropolitan Area General Plan* consistent with Policy G.3, Chapter III, Section G *Public Facilities and Services Element* of the *Metro Plan*; and

WHEREAS, the City Manager has recommended that the proposed Table 6, Table 18, Table 19, Map 3 and Map 8 be further amended by removing therefrom any changes which affect projects outside of the City limits of the City of Springfield; and

WHEREAS, the City Manager has presented modified proposed Table 6, Table 18, Table 19, Map 3 and Map 8 which include only changes affecting projects within the City

limits of the City of Springfield, which tables and maps are attached hereto as Exhibits A, B, and C, and by this reference incorporated herein; and

**WHEREAS**, Chapter VI of the Public Facilities and Services Plan provides that amendments to the plan affecting only a single jurisdiction shall be Type II amendments and shall be considered by the Planning Commission of the initiating agency and by the governing board of the initiating agency; and

**WHEREAS**, the City Council conducted a public hearing on this amendment on January 19, 2010, and is now ready to take action based upon the above recommendations and evidence and testimony already in the record as well as the evidence and testimony presented at the public hearing; and

**WHEREAS**, substantial evidence exists within the record demonstrating that the proposal meets the requirements of the *Metro Plan*, Springfield Development Code, and applicable state and local law as described in findings attached as Exhibit C, and which are adopted in support of this Ordinance.

**NOW, THEREFORE**, the Common Council of the City of Springfield does ordain as follows:

**Section 1:** The *Eugene-Springfield Metropolitan Area Public Facilities and Services Plan (PFSP)* is modified and amended to insert the map and table changes or additions as set forth in Exhibit A, Exhibit B, and Exhibit C attached and incorporated herein which amendments are hereby adopted.

**Section 2:** The *Public Facilities and Services Element* (Section III-G) of the *Eugene-Springfield Metropolitan Area General Plan (Metro Plan)* is modified and amended consistent with Policy G.3 and as set forth in Exhibit A, Exhibit B, and Exhibit C attached and incorporated herein, which amendments are hereby adopted.

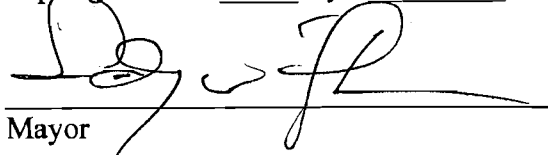
**Section 3:** The findings set forth in attached Exhibit D are adopted as findings in support of this Ordinance.

**Section 4:** If any section, subsection, sentence, clause, phrase or portion of this Ordinance is for any reason held invalid or unconstitutional by a court of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision and such holding shall not affect the validity of the remaining portions thereof.

**Section 5:** Notwithstanding the effective date of ordinances as provided by Section 2.110 of the Springfield Municipal Code 1997, this Ordinance shall become effective 30 days from the date of its passage by the City Council and approval by the Mayor, or upon the date of its acknowledgement as provided by ORS 197.625, whichever date is later.


Adopted by the Common Council of the City of Springfield this 1st day of February 2010 by a vote of 5 in favor and 1 against. (Simmons)

Approved by the Mayor of the City of Springfield this 1st day of February 2010



Mayor

ATTEST:

  
City Recorder

REVIEWED & APPROVED  
AS TO FORM

JOSEPH J LEAHY  
DATE: 2/1/10  
OFFICE OF CITY ATTORNEY

**Table 6**  
**City of Springfield Stormwater System Improvement Projects**  
 (Single Jurisdiction Amendments)

<b>Project Number</b>	<b>Project Name/Description</b>	<b>Stormwater Facility Master Plan Project Number</b>
	<i>Short-Term</i>	
100	Sports Way detention pond	n/a
101	Maple Island Slough Outfall	n/a
102	Deadmond Ferry Outfall	n/a
103	Aster Street system	
104	Jasper Slough Outfall	n/a
105	20 <sup>th</sup> Street Outfall	n/a
106	T Street detention pond	
107	Pierce Industrial Park drainage	
108	Mill Race Enhancements, including new intake	n/a
109	Jasper/Natron outfalls and associated pipe systems	n/a
110	Highway 126/I-105 drainage improvements	n/a
111-A	Cedar Creek: 69 <sup>th</sup> Street Channel improvements	n/a
111-B	Cedar Creek: 72 <sup>nd</sup> Street Channel Improvements	n/a
112-A	<b>Glenwood Channel &amp; Pipe Improvements (Inside Springfield City Limits)</b>	<b>1</b>
115	<b>Channel 6 Detention Pond, Channel &amp; Pipe Improvements</b>	<b>4</b>
116	<b>59<sup>th</sup> &amp; Aster and Daisy Street Parallel Pipe</b>	<b>5</b>
117-A	<b>Irving Slough Channel Improvements (Inside Springfield City Limits)</b>	<b>6</b>
119	<b>McKenzie Forest Products Mill Pond Water Quality Facility</b>	<b>12</b>
120	<b>Central Over-Under Channel &amp; Pipe Improvements</b>	<b>15</b>
121	<b>Island Park Water Quality Facility</b>	<b>16</b>
123	<b>Lower Mill Race Water Quality &amp; Riparian Enhancements</b>	<b>21</b>
	<i>Long-Term</i>	
200-A	Cedar Creek: Outfall/Detention at Lively Park/McKenzie River	n/a
200-B	Cedar Creek: Thurston Middle School Channel Improvements	n/a
200-C	Cedar Creek: 66 <sup>th</sup> Street Outfall	n/a
200-D	Cedar Creek: 75 <sup>th</sup> Street Outfall	n/a
200-E	Cedar Creek: Gossler Bank control project	n/a
200-F	Cedar Creek: Diversion System	n/a
200-G	Cedar Creek: East Thurston Road/Hwy 126 Outfall and Associated Piping	n/a

**Table 6 Continued**  
**City of Springfield Stormwater System Improvement Projects**  
 (Single Jurisdiction Amendments)

<b>Project Number</b>	<b>Project Name/Description</b>	<b>Stormwater Facility Master Plan Project Number</b>
201	Thurston Road Interceptor	n/a
202	Highway 126 and 87 <sup>th</sup> Interceptor and Outfall	n/a
203	South 79 <sup>th</sup> Street System	n/a
204	Rocky Point Drive System and Outfall	n/a
205	<del>Rosboro Detention Pond</del>	
206	Borden Outfall Upgrade	n/a
207	Ash Street Outfall	n/a
208	Manor Drive Outfall	n/a
209	16 <sup>th</sup> Street Outfall	n/a
210	Jasper Slough Improvements	n/a
211	Hayden Bridge Road Interceptor	n/a
<b>212</b>	<b>42<sup>nd</sup> &amp; McKenzie Hwy Pipe Improvements</b>	<b>24</b>
<b>213</b>	<b>I-105 Channel Improvements</b>	<b>26</b>
<b>215</b>	<b>Q Street Channel Riparian Enhancements</b>	<b>28</b>
<b>216</b>	<b>I-5 Open Channel Riparian Enhancements</b>	<b>29</b>
<b>217</b>	<b>Q Street Floodway East of 28<sup>th</sup> Water Quality</b>	<b>31</b>
<b>218</b>	<b>28<sup>th</sup> Street Main to North Water Quality Temperature TMDL</b>	<b>32</b>
<b>222</b>	<b>42<sup>nd</sup> Channel Improvements</b>	<b>42</b>



**Table 18**  
**City of Springfield**  
**Stormwater System Improvements, Estimated Costs, and Timing**  
 (Single Jurisdiction Amendments)

<b>Project Number</b>	<b>Project Name/Description</b>	<b>Stormwater Facility Master Plan Project Number</b>	<b>Cost (\$000)</b>	<b>Estimated Completion Year</b>
	<i>Short-Term</i>			
100	Sports Way Detention Pond		400	2008-2013
101	Maple Island Slough Outfall		1,500	2008-2013
102	Deadman Ferry Outfall		150	2008-2013
103	Aster Street System		500	2008-2013
104	Jasper Slough Outfall		210	2008-2013
105	20 <sup>th</sup> Street Outfall		350	2008-2013
106	T Street Detention Pond		150	2008-2013
107	Pierce Industrial Park Drainage		300	2008-2013
108	Mill Race Enhancements, including new intake	n/a	7,800	2008-2013
109	Jasper/Natron Outfalls and associated pipe systems		1,500	2008-2013
110	Hwy 126/I-105 Drainage Improvements	n/a	640	2008-2013
111-A	Cedar Creek: 69 <sup>th</sup> Street Channel improvements		500	2008-2013
111-B	Cedar Creek: 72 <sup>nd</sup> Street Channel Improvements		250	2008-2013
112-A	<b>Glenwood Channel &amp; Pipe Improvements (Inside Springfield City Limits)</b>	<b>1</b>	<b>2,000</b>	<b>2008-2013</b>
115	<b>Channel 6 Detention Pond, Channel &amp; Pipe Improvements</b>	<b>4</b>	<b>1,250</b>	<b>2008-2013</b>
116	<b>59<sup>th</sup> &amp; Aster and Daisy St Parallel Pipe</b>	<b>5</b>	<b>2,100</b>	<b>2008-2013</b>
117-A	<b>Irving Slough Channel Improvements (Inside Springfield City Limits)</b>	<b>6</b>	<b>2,150</b>	<b>2008-2013</b>
119	<b>McKenzie Forest Products Mill Pond Water Quality Facility</b>	<b>12</b>	<b>60</b>	<b>2008-2013</b>
120	<b>Central Over-Under Channel &amp; Pipe Improvements</b>	<b>15</b>	<b>2,500</b>	<b>2008-2013</b>
121	<b>Island Park Water Quality Facility</b>	<b>16</b>	<b>60</b>	<b>2008-2013</b>
123	<b>Lower Mill Race Water Quality &amp; Riparian Enhancements</b>	<b>21</b>	<b>60</b>	<b>2008-2013</b>
	<i>Long-Term</i>			
200-A	Cedar Creek: Outfall/Detention at Lively Park/McKenzie River		250	2005-2010
200-B	Cedar Creek: Thurston Middle School Channel Improvements		100	2005-2010
200-C	Cedar Creek: 66 <sup>th</sup> Street Outfall		450	2005-2010

**Table 18**  
**City of Springfield**  
**Stormwater System Improvements, Estimated Costs, and Timing (continued)**  
 (Single Jurisdiction Amendments)

<b>Project Number</b>	<b>Project Name/Description</b>	<b>Stormwater Facility Master Plan Project Number</b>	<b>Cost (\$000)</b>	<b>Estimated Completion Year</b>
200-D	Cedar Creek: 75 <sup>th</sup> Street Outfall		250	2005-2010
200-E	Cedar Creek: Gossler Bank control project		1,500	2005-2010
200-F	Cedar Creek: Diversion System	n/a	2,100	2010+
200-G	Cedar Creek: East Thurston Road/Hwy 126 Outfall and Associated Piping	n/a	350	2010+
201	Thurston Road Interceptor	n/a	570	2013-2018
202	Hwy 126 and 87 <sup>th</sup> Interceptor and Outfall	n/a	570	2010+
203	South 79 <sup>th</sup> Street System	n/a	1,425	2013-2018
204	Rocky Point Drive System and Outfall	n/a	420	2013-2018
205	<del>Resboro Detention Pond</del>		300	2013-2018
206	Borden Outfall Upgrade	n/a	140	2013-2018
207	Ash Street Outfall		150	2013-2018
208	Manor Drive Outfall		250	2013-2018
209	16 <sup>th</sup> Street Outfall		250	2013-2018
210	Jasper Slough Improvements	n/a	500	2013-2018
211	Hayden Bridge Road Interceptor	n/a	500	2013-2018
212	<b>42<sup>nd</sup> &amp; McKenzie Hwy Pipe Improvements</b>	<b>24</b>	<b>300</b>	<b>2013-2018</b>
213	<b>I-105 Channel Improvements</b>	<b>26</b>	<b>1,610</b>	<b>2013-2018</b>
215	<b>Q St Channel Riparian Enhancements</b>	<b>28</b>	<b>500</b>	<b>2013-2018</b>
216	<b>I-5 Open Channel Riparian Enhancements</b>	<b>29</b>	<b>500</b>	<b>2013-2018</b>
217	<b>Q St Floodway East of 28<sup>th</sup> Water Quality</b>	<b>31</b>	<b>200</b>	<b>2013-2018</b>
218	<b>28<sup>th</sup> St Main to North Water Quality Temperature TMDL</b>	<b>32</b>	<b>60</b>	<b>2013-2018</b>
222	<b>42<sup>nd</sup> Channel Improvements</b>	<b>42</b>	<b>200</b>	<b>2013-2018</b>

**Table 19  
Existing Financing Sources**

	User fees	Assessments	Development fees	Property tax	Grants/loans	Bonds	Short-term debt	Private finance
<b>Water</b>								
<b>EWEB</b>								
O&M	X							
Rehabilitation	X		X			X	X	
Expansion	X		X			X	X	X
<b>SUB</b>								
O&M	X							
Rehabilitation	X		X					
Expansion	X		X					X
<b>Rainbow</b>								
O&M	X							
Rehabilitation	X							
Expansion	X							X
<b>Wastewater</b>								
<b>City of Eugene</b>								
O&M	X							
Rehabilitation	X		X		X		X	
Expansion	X	X	X	X	X	X	X	X
<b>City of Springfield</b>								
O&M	X							
Rehabilitation	X		X				X	
Expansion	X	X	X	X	X	X	X	X
<b>MWMC</b>								
O&M	X							
Rehabilitation	X		X					
Expansion	X		X	X				
<b>Stormwater</b>								
<b>City of Eugene</b>								
O&M	X							
Rehabilitation	X		X				X	
Expansion	X		X					X
<b>City of Springfield</b>								
O&M	X							
Rehabilitation	X		X		X	X	X	
Expansion	X	X	X	X	X	X	X	X
<b>Lane County</b>								
O&M								
Rehabilitation					X			
Expansion					X			

**Map 3**

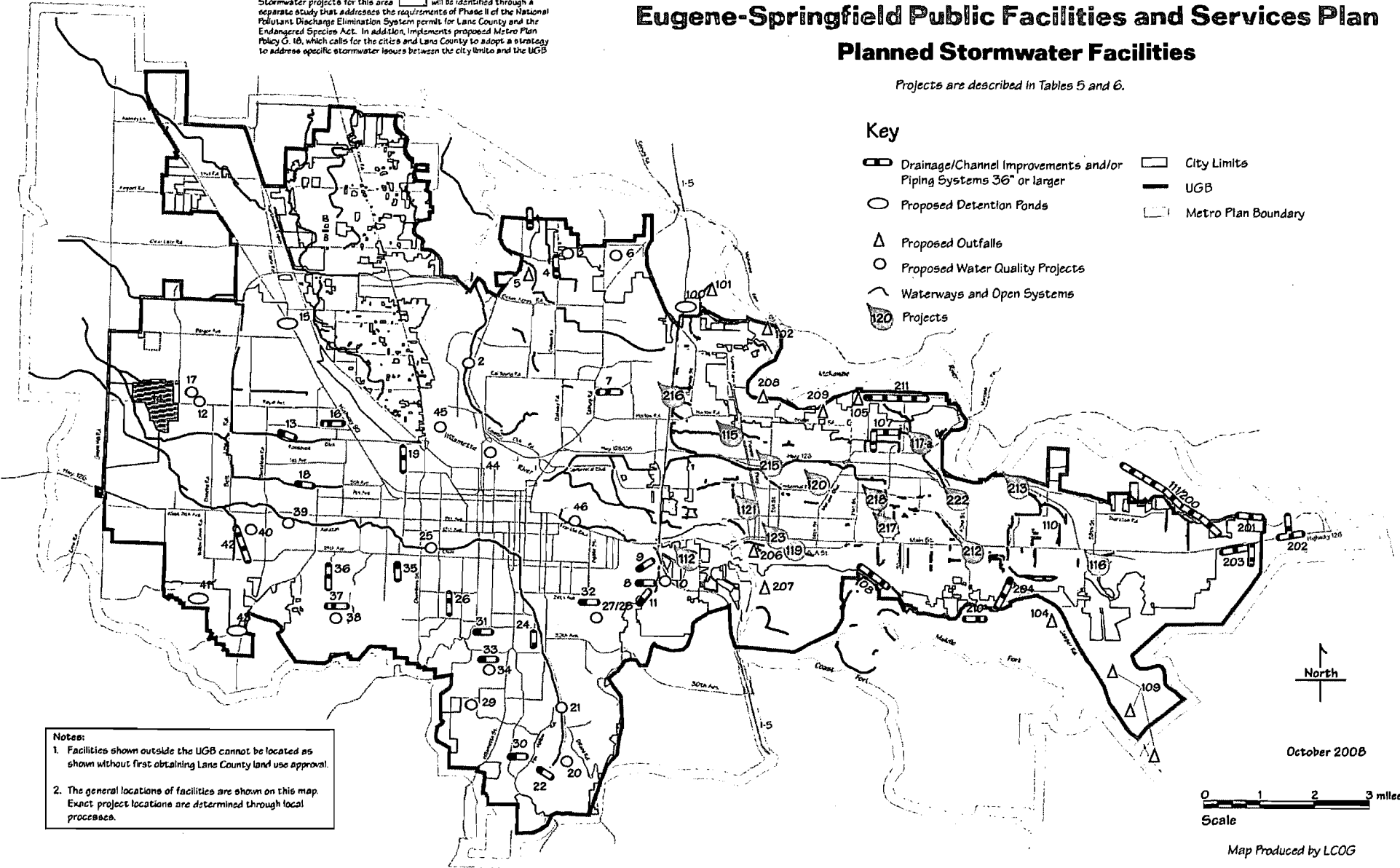
**Eugene-Springfield Public Facilities and Services Plan  
Planned Stormwater Facilities**

Projects are described in Tables 5 and 6.

Stormwater projects for this area will be identified through a separate study that addresses the requirements of Phase II of the National Pollutant Discharge Elimination System permit for Lane County and the Endangered Species Act. In addition, implements proposed Metro Plan Policy G. 10, which calls for the cities and Lane County to adopt a strategy to address specific stormwater issues between the city limits and the UGB.

**Key**

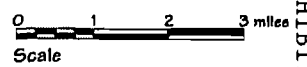
- Drainage/Channel Improvements and/or Piping Systems 36" or larger
- City Limits
- Proposed Detention Ponds
- UGB
- Proposed Outfalls
- Proposed Water Quality Projects
- Waterways and Open Systems
- Projects
- Metro Plan Boundary



**Notes:**  
 1. Facilities shown outside the UGB cannot be located as shown without first obtaining Lane County land use approval.  
 2. The general locations of facilities are shown on this map. Exact project locations are determined through local processes.



October 2008

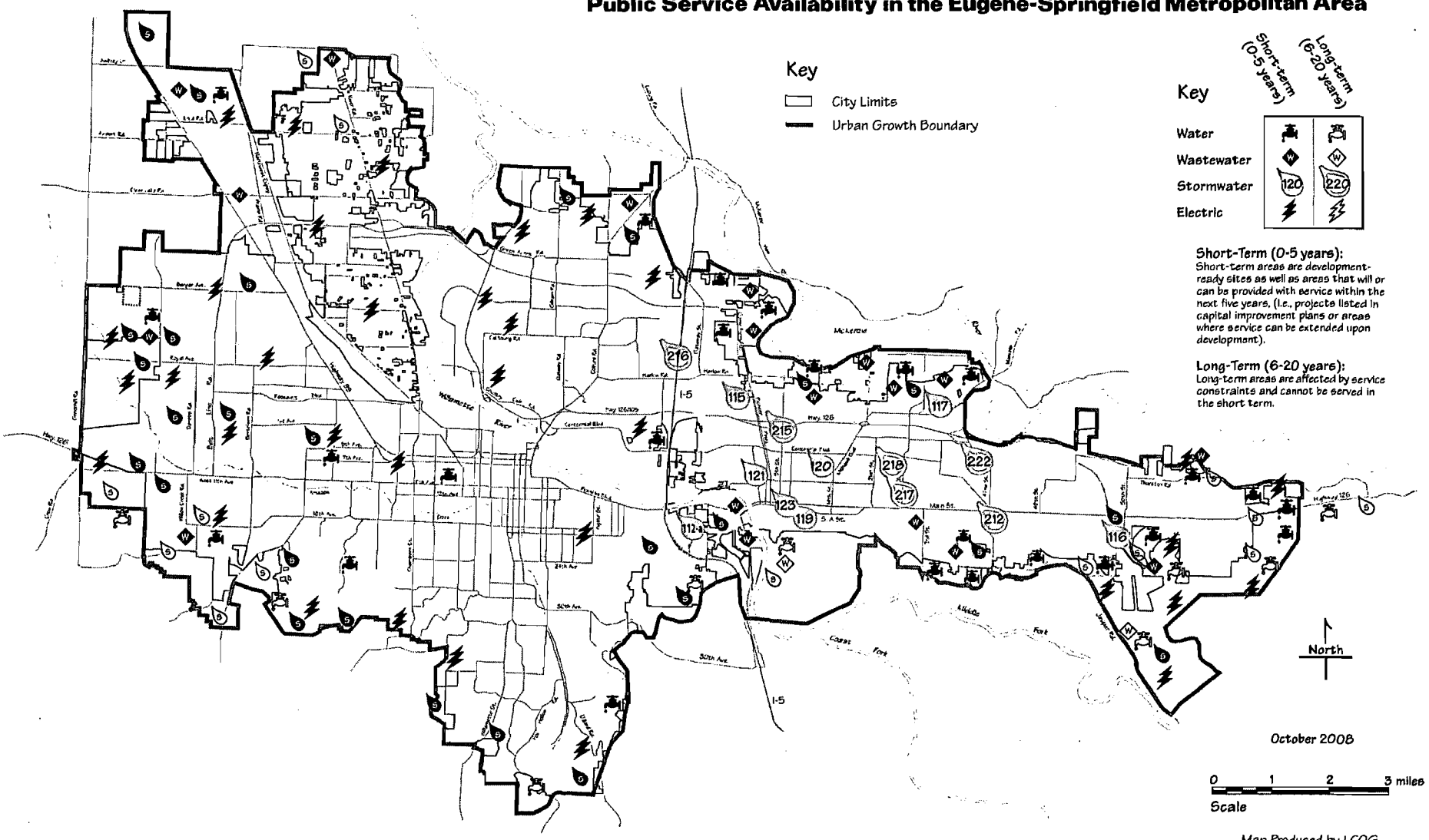


Map Produced by LCOG

EXHIBIT B

ORDINANCE NO. 6251

**Map 8**  
**Eugene-Springfield Public Facilities and Services Plan**  
**Public Service Availability in the Eugene-Springfield Metropolitan Area**



**Key**  
 □ City Limits  
 — Urban Growth Boundary

**Key**

	Short-term (0-5 years)	Long-term (6-20 years)
Water		
Wastewater		
Stormwater		
Electric		

**Short-Term (0-5 years):**  
 Short-term areas are development-ready sites as well as areas that will or can be provided with service within the next five years, (i.e. projects listed in capital improvement plans or areas where service can be extended upon development).

**Long-Term (6-20 years):**  
 Long-term areas are affected by service constraints and cannot be served in the short term.

Staff Report and Findings of Compliance with the Metro Plan and Statewide Goals and Administrative Rules

File LRP 2008-00016 Amendments to the *Metro Plan* and *Public Facilities and Services Plan*

**Applicant**

City of Springfield, Public Works Department

**Nature of the Application**

The applicant proposes to amend the *Eugene-Springfield Metropolitan Area General Plan (Metro Plan)* and the *Public Facilities and Services Plan (PFSP)* to: (1) add 15 significant projects to Table 6 and Table 18 of the *Public Facilities and Services Plan* including those with stormwater lines 36-inches in diameter or larger, detention basins, water quality facilities, or new outfalls; (2) delete three projects from Table 6 and Table 18 that have been re-configured; (3) modify Table 19 to reflect the current available funding sources for the stormwater projects; and, (4) update Map 3 and Map 8 in the *Public Facilities and Services Plan* to indicate the general location of the projects added to or removed from Table 6 and Table 18. The proposed amendments are consistent with the City of Springfield's recently-adopted *Stormwater Facility Master Plan*, which updates and improves upon previous master plans for the city's stormwater management system.

**Background**

*Metro Plan-PFSP-Local Facilities Plan Context*

Oregon state land use law (Goal 11, OAR 660-011) requires all cities with a population over 2,500 to develop and adopt a public facilities plan for the area within the city's urban growth boundary. The public facilities plan is a support document or documents to a comprehensive plan. Certain elements of the public facility plan also shall be adopted as part of the comprehensive plan; these elements include a list of public facility project titles (excluding the descriptions or specifications of those projects if so desired by the jurisdiction); a map or written description of the public facility projects' locations or service areas; and the policies or urban growth management agreement designating the provider of each public facility system (OAR 660-011-0045).

In 2001, the governing bodies of Eugene, Springfield and Lane County repealed the 1987 *Public Facilities and Services Plan* and replaced it with the *Eugene-Springfield Metropolitan Area Public Facilities and Services Plan*, December 2001 (subtitled: *A Refinement Plan of the Eugene-Springfield Metropolitan Area General Plan*). One of the results of this action is described in the PFSP as follows: "Chapter II of this plan recommends text amendments to the *Metro Plan* which are adopted as part of, and are incorporated into, the *Metro Plan*. The project lists and maps in Chapter II are also adopted as part of the *Metro Plan* but are physically located in this refinement plan. If there are any inconsistencies between this plan and the *Metro Plan*, the *Metro Plan* prevails" (Page 1, Introduction, PFSP).

This text confirms that the *Public Facilities and Services Plan* is a refinement plan of the *Metro Plan*; that both the PFSP and the *Metro Plan* "co-adopted" the project lists, maps and policies as required by OAR 660-011-0045; that the project lists and maps do not physically appear in the published *Metro*

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*Plan* but, instead, are to be found in the PFSP; and that amendment of the project list, maps or policies, require identical amendment to both documents if changes are made because they are co-adopted into both the *Metro Plan* and PFSP.

The City of Springfield adopted a new *Stormwater Facility Master Plan* in 2008. The *Stormwater Facility Master Plan* is intended to supplement - but not replace - the policies and provisions of the adopted *Public Facilities and Services Plan*. Therefore, all recommendations of the adopted *Stormwater Facility Master Plan* do not have to be incorporated into the PFSP. However, certain recommendations and 15 proposed and 3 reconfigured Capital Improvement Projects are considered significant by Oregon Administrative Rule 660-011-0045; these projects require amendments to the adopted PFSP.

On October 20, 2008, Springfield City Council initiated site-specific amendments to the adopted *Metro Plan* and PFSP to add, modify or remove various stormwater management system projects located within Springfield City limits, consistent with the recommendations contained in the recently completed *Stormwater Facility Master Plan*. The adopted *Stormwater Facility Master Plan* improves upon the existing master plans and supplements the PFSP by implementing Policy G.3 of the *Metro Plan*: "Use local facility master plans, refinement plans, and ordinances as the guide for detailed planning and project implementation".

The adopted *Stormwater Facility Master Plan* recommends the addition of 15 significant projects to the PFSP project list. These significant projects include those with pipes greater than 36-inches in diameter, detention basins, water quality facilities, or new outfalls. Three projects on the PFSP list have been reconfigured and should be removed from the PFSP tables and maps. All of these projects are part of the City's stormwater management system and are located within the City limits.

Notwithstanding the single jurisdiction service purpose of these new projects, the *Metro Plan* (Page V-4, Public facility projects: (c) Stormwater) requires *all* drainage/channel improvements and/or piping systems 36-inches or larger, proposed detention ponds, outfalls, water quality projects, and waterways and open systems to be identified in the project lists and maps. Because the *Metro Plan* "prevails" if there are any inconsistencies between the *Metro Plan* and the PFSP, the PFSP project lists and maps must show the significant projects.

#### Stormwater Facility Master Plan – 2008

The City's *Stormwater Facility Master Plan* is a citywide public infrastructure plan that evaluates existing and future demand on the stormwater management system within the current urban growth boundary (UGB) including some contiguous drainage areas outside the UGB, and makes recommendations for system improvements (capacity, water quality protection, and efficiency). The *Stormwater Facility Master Plan* was initiated by City Council to update and replace various stormwater master plans prepared nearly 30 years ago, and to assist in the implementation of recommendations prepared by URS Corp for updating and improving the City's stormwater management system.

The City's *Stormwater Facility Master Plan* is not a substitute for the stormwater systems planning that appears in Chapter III of the *Metro Plan* or throughout the PFSP; Oregon Administrative Rule 660-011-0010 identifies the constituent components of public facility plans including how these state requirements relate to other public facilities planning that may be prepared by cities and authorized service providers:

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*“(3) It is not the purpose of this division to cause duplication of or to supplant existing applicable facility plans and programs. Where all or part of an acknowledged comprehensive plan, facility master plan either of the local jurisdiction or appropriate special district, capital improvement program, regional functional plan, similar plan or any combination of such plans meets all or some of the requirements of this division, those plans, or programs may be incorporated by reference into the public facility plan required by this division. Only those referenced portions of such documents shall be considered to be a part of the public facility plan and shall be subject to the administrative procedures of this divisions and ORS Chapter 197.”*

This rule provision is intended to allow cities to adopt existing public facilities documents, rather than prepare new ones, where those documents satisfy the standards of OAR 660-011. This rule provision does not invalidate other elements of these local planning efforts that do not address provisions of the rule; it simply qualifies those elements of local planning documents that can be used to meet this rule and, in so doing, obligates such elements to the requirements of ORS 197 (goals compliance; post-acknowledgment plan amendment procedures). The City is not proposing to reference any elements of the *Stormwater Facility Master Plan* as provided in OAR 660-011-0010, but does contend that the development and application of the *Stormwater Facility Master Plan* is consistent with the following *Metro Plan* policy:

*“G.2 Use the planned facilities maps of the Public Facilities and Services Plan for water, wastewater, stormwater, and electrical projects in the metropolitan area. Use local facility master plans, refinement plans, and ordinances as the guide for detailed planning and project implementation.”* [Emphasis added]

The *Stormwater Facility Master Plan* recommends a variety of projects and programs to achieve the primary objective of the plan, which is “to provide a guiding document in order to plan for more comprehensive, efficient, and multi-objective management of the city’s stormwater resources”. The adopted *Stormwater Facility Master Plan* also describes proposed capital improvement projects (CIPs) for flood control and water quality, and recommends changes to existing stormwater standards and codes that will support the implementation of Springfield’s goals and policies related to stormwater management.

The following project recommendations need to be included in the lists and maps in the *Metro Plan* and PFSP:

**For inclusion in Table 6:**

Project #112-A – Glenwood Channel and Pipe Improvements (Inside Springfield City Limits)  
400 feet of pipe and 2,000 feet of open channel improvements for flood control in the Glenwood development and redevelopment areas. Water quality elements will be included with the new construction.

Project #115 – Channel 6 Detention Pond, Channel and Pipe Improvements  
A combination of detention pond, channel improvements and piping to serve the area north of the Eugene-Springfield Highway from 18<sup>th</sup> Street westerly to I-5.



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- Project #116 – 59<sup>th</sup> and Aster and Daisy Street Parallel Pipe  
Pipe improvements along Daisy Street from 48<sup>th</sup> Street to 59<sup>th</sup> and Aster Streets for flood control.
- Project #117-A – Irving Slough Channel Improvements (Inside Springfield City Limits)  
Open channel improvements along the Irving Slough from 42<sup>nd</sup> Street northwesterly to a discharge point along the McKenzie River.
- Project #119 – McKenzie Forest Products Mill Pond Water Quality Facility  
Develop a water quality facility on a City owned parcel north of the Booth-Kelly mill pond to serve the south Springfield industrial area along the Northern Pacific Railroad corridor.
- Project #120 – Central Over-Under Channel and Pipe Improvements  
Various pipe and channel improvements from Willamalane Park at 14<sup>th</sup> and G Streets to the confluence with the Q Street channel near Moffitt elementary school.
- Project #121 – Island Park Water Quality Facility  
Green pipe improvements and an offline water quality facility at Island Park to serve the existing discharge from the downtown commercial area.
- Project #123 – Lower Mill Race Water Quality and Riparian Enhancements  
Construct a daylight or diversion pretreatment structure, an offline water quality treatment facility (pond or wetland), and green pipe open channel improvements from the Booth Kelly site to the Willamette River.
- Project #212 – 42<sup>nd</sup> and McKenzie Highway Pipe Improvements  
Pipe improvements near 42<sup>nd</sup> and McKenzie Highway to control observed localized flooding problems.
- Project #213 – I-105 Channel Improvements  
Channel improvements north of I-105 near of 52<sup>nd</sup> Street for flood control.
- Project #215 – Q Street Channel Riparian Enhancements  
Channel enhancements along the channel from 28<sup>th</sup> Street to I-5 for water quality and shading to address temperature issues identified in the Willamette River TMDL.
- Project #216 – I-5 Open Channel Riparian Enhancements  
Channel enhancements along the channel from Gateway Mall to the Eugene Springfield Highway for water quality, bank stability and shading.
- Project #217 – Q Street Floodway East of 28<sup>th</sup> Water Quality  
Channel improvements for flood control and water quality along 30<sup>th</sup> and 28<sup>th</sup> Streets from north of Main Street to near Olympic Street.
- Project #218 – 28<sup>th</sup> Street Main to North Water Quality Temperature TMDL  
Pipe and outfall improvements along 28<sup>th</sup> Street for flood control and temperature reduction prior to discharge into the Q Street Floodway.

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Project #222 – 42<sup>nd</sup> Channel Improvements  
Water quality improvements at the northerly end of the 42<sup>nd</sup> Street pipe system prior to discharge into the Kaiser Slough.

**For deletion from Table 6:**

Project #103 – Aster Street System  
Included in Project # 116

Project #106 – T Street Detention Pond  
Included in Project #115

Project #205 – Rosboro Detention Pond  
Project pipe reduced to 24” diameter which is below PFSP criteria.

NOTE: Table 18 contains the same projects found in Table 6 proposed for inclusion or deletion; in addition, Table 18 provides cost estimates and completion year estimates for each project. Please refer to Attachments #4, #5, and #6.

**Metropolitan Area General Plan Amendment Criteria**

The proposed amendments are considered to be Type II *Metro Plan* amendments because they are site specific amendments to Plan project lists and maps. Type II *Metro Plan* amendments inside the city limits shall be approved by the Home City; Type II *Metro Plan* amendments between the city limits and the Plan Boundary shall be approved by the Home City and Lane County. All of the projects are located within the Springfield City limits; therefore, Lane County co-adoption of these amendments is not required.

The City has adopted *Metro Plan* amendment criteria in Section 5.14-135.C.1&2 of the Springfield Development Code (SDC). This section requires that the amendment is consistent with relevant statewide planning goals and that the amendment does not make the *Metro Plan* internally inconsistent. These criteria are addressed as follows:

- (a) ***The amendment must be consistent with the relevant statewide planning goals adopted by the Land Conservation and Development Commission;***

**Goal 1 – Citizen Involvement**

*To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process.*

The City has an acknowledged land use code that is intended to serve as the principal implementing ordinance for the *Metro Plan*. Chapter 5 of the SDC, *Metro Plan* Amendments - Public Hearings, prescribes the manner in which a Type II *Metro Plan* amendment must be noticed. Citizen involvement for a Type II *Metro Plan* amendment not related to an urban growth boundary amendment requires: Notice to interested parties; notice to properties and property owners within 300 feet of the proposal; published notice in a newspaper of general circulation; and notice to the Department of Land Conservation and Development (DLCD) at least 45 days before the initial evidentiary hearing (Planning Commission).

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Notice of the Planning Commission public hearing was mailed on June 19, 2009; notice was published in the Register-Guard on June 13, 2009. Notice of the initial Springfield City Council public hearing was mailed on June 19, 2009; notice was published in the Register-Guard on June 13, 2009. Notice of the reconvened Springfield City Council public hearing was mailed on September 3, 2009; notice of the reconvened public hearing was published in the Register-Guard on September 9, 2009. Notice of the first evidentiary hearing was provided to DLCD on December 2, 2008. Notice of the Springfield City Council public hearing for single jurisdiction adoption was published in the Register-Guard on January 14, 2010. City Council conducted a public hearing and gave first reading of the adopting Ordinance on January 19, 2010. No testimony was submitted at the public hearing meeting.

Requirements under Goal 1 are met by adherence to the citizen involvement processes required by the *Metro Plan* and implemented by the Springfield Development Code, Chapter 5 and Lane Code Sections 12.025 and 12.240.

**Goal 2 – Land Use Planning**

*To establish a land use planning process and policy framework as a basis for all decisions and actions related to use of land and to assure an adequate factual base for such decisions and actions.*

*All land-use plans and implementation ordinances shall be adopted by the governing body after public hearing and shall be reviewed and, as needed, revised on a periodic cycle to take into account changing public policies and circumstances, in accord with a schedule set forth in the plan. Opportunities shall be provided for review and comment by citizens and affected governmental units during preparation, review and revision of plans and implementation ordinances.*

*Implementation Measures – are the means used to carry out the plan. These are of two general types: (1) management implementation measures such as ordinances, regulations or project plans, and (2) site or area specific implementation measures such as permits and grants for construction, construction of public facilities or provision of services.*

The current version of the *Metro Plan* was last adopted in 2004 (Springfield Ordinance No. 6087; Eugene Ordinance No. 20319; and Lane County Ordinance No. 1197) after numerous public meetings, public workshops and joint hearings of the Springfield, Eugene and Lane County Planning Commissions and Elected Officials.

Subsequent to these *Metro Plan* adoption proceedings, Eugene, Springfield and Lane County considered amendments to Chapter III-G Public Facilities and Services Element and Chapter V Glossary of the *Metro Plan*. These amendments were reviewed at public meetings, public workshops and joint hearings of the Springfield, Eugene and Lane County Planning Commissions and Elected Officials, and adopted by all three jurisdictions in 2004.

The currently proposed amendments to the PFSP arise from recommendations of the city's *Stormwater Facility Master Plan*, which was adopted by the Springfield Common Council on October 20, 2008 after opportunity for public review and comment, and a public hearing process.

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The *Metro Plan* is the “land use” or comprehensive plan required by this goal; the Springfield Development Code and the Lane Code are the “implementation measures” required by this goal. Comprehensive plans, as defined by ORS 197.015(5), must be coordinated with affected governmental units. Coordination means that comments from affected governmental units are solicited and considered.

**Goal 3 – Agricultural Lands**

*To preserve and maintain agricultural lands.*

The changes do not affect *Metro Plan* or PFSP consistency with this goal and this goal does not apply within adopted, acknowledged urban growth boundaries. None of the proposed projects are intended to provide urban stormwater management service to properties outside the City limits or UGB (although management of drainage originating from and discharging to watercourses outside the UGB is considered). Instead, the projects were recommended in the *Stormwater Facility Master Plan* to meet the City of Springfield’s projected population and employment growth through the (2025) planning year.

**Goal 4 – Forest Lands**

*To conserve forest lands by maintaining the forest land base and to protect the state’s forest economy by making possible economically efficient forest practices that assure the continuous growing and harvesting of forest tree species as the leading use on forest land consistent with sound management of soil, air, water, and fish and wildlife resources and to provide for recreational opportunities and agriculture.*

The changes do not affect *Metro Plan* or PFSP consistency with this goal and this goal does not apply within adopted, acknowledged urban growth boundaries. None of the proposed projects are intended to extend urban stormwater management service to properties outside the City limits or UGB (although management of drainage originating from and discharging to watercourses outside the UGB is considered); the projects were recommended in the *Stormwater Facility Master Plan* to meet the city of Springfield’s projected population and employment growth within the existing City limits.

**Goal 5 – Open Spaces, Scenic and Historic Areas, and Natural Resources**

*To protect natural resources and conserve scenic and historic areas and open spaces.*

The City has finished all work required under Goal 5 during the most recent Periodic Review (completed in 2007). Ten of the proposed project additions and modifications are located within the City’s protected Goal 5 resource sites: five within or adjacent to riparian resource areas, and five within or adjacent to delineated wetland resource areas. One proposed project overlaps both types of natural resource areas (Irving Slough Channel Improvements). The proposed projects affecting or within riparian resource areas include: #112-A – Glenwood Channel and Pipe Improvements (Inside Springfield City Limits); #117-A – Irving Slough Channel Improvements (Inside Springfield City Limits); #121 – Island Park Water Quality Facility; #123 – Lower Mill Race Water Quality and Riparian Enhancements; and #213 – I-105 Open Channel Riparian Enhancements. The proposed projects affecting or within wetland natural resource areas include: #115 – Channel 6 Detention Pond, Channel and Pipe Improvements; #116 – 59<sup>th</sup> and Aster and Daisy Parallel Pipe; #117-A – Irving Slough Channel Improvements (Inside Springfield City Limits); #119 – McKenzie Forest Products Mill Pond Water Quality Facility; and #222 – 42<sup>nd</sup> Channel Improvements. The proposed project areas

are depicted on a Capital Improvement Plan map, which is attached to this staff report. The map depicts the City's mapped natural resource areas and shows where significant stormwater projects are located with respect to these resources. These proposed projects include improvements to existing outfalls and riparian enhancements to meet state and federal regulatory requirements. The City will obtain any necessary permits for each project from appropriate jurisdictions as required. The proposed projects were not designed nor intended to allow urban development to occur within a protected resource site; the presence of urban services does not invalidate Goal 5 inventories or protection measures even if the new urban service becomes available to any of these sites; and, these Goal 5 sites were identified and protected because they qualified under city or state laws, not because of a lack of available services. The changes do not adversely affect the City's acknowledged Goal 5 inventories, so this proposal does not create an inconsistency with the goal.

**Goal 6 – Air, Water and Land Resources Quality**

*To maintain and improve the quality of the air, water and land resources of the state.*

This goal is primarily concerned with compliance with federal and state environmental quality statutes, and how this compliance is achieved as development proceeds in relationship to air sheds, river basins and land resources.

The Federal Water Pollution Control Act, P.L. 92-500, as amended in 1977, became known as the Clean Water Act (33 U.S.C. 1251 et seq.). The goal of this Act was to eliminate the discharge of pollutants into the navigable waters. ORS 468B.035 requires the Oregon Environmental Quality Commission (EQC) to implement the Federal Water Pollution Control Act. The primary method of implementation of this Act is through the issuance of a National Pollutant Discharge Elimination System (NPDES) permit prior to the discharge of any wastes into the waters of the state (ORS 468B.050). Among the "pollutants" regulated by the EQC are temperature (OAR 340-041-0028) and toxic substances (OAR 340-041-0033).

Previously, the Plan was amended to ensure that the *Metro Plan* and the PFSP accurately reflect stormwater management system needs as imposed by Federal and State regulation. Additionally, the PFSP notes that:

“Existing policies and plans in the Eugene-Springfield area support water quality and quantity improvements through site planning for new construction, public education, use of natural systems, preservation of natural drainageways, and reduction of street-related runoff problems. To summarize, stormwater management policies developed through local plans:

- Establish and support stormwater administration and management programs that include natural resource protection;
- Protect significant natural resources to serve multiple objectives, including stormwater storage and conveyance;
- Use constructed wetlands, wetland enhancement, and waterways for stormwater treatment, storage and conveyance;
- Create and protect a connected natural stormwater system;
- Use a comprehensive wetlands mitigation program to guide planning future stormwater systems;

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- Create a comprehensive stormwater monitoring and maintenance program to serve multiple stormwater management objectives; and,
- Develop a plan for financing the stormwater management program.”

This amendment takes the next step in bringing the plan current by incorporating those significant facilities in Springfield which are required to adequately and efficiently convey stormwater to the receiving water bodies, while adhering to federal and state mandates for pre-treatment (wherever possible), temperature abatement, removal of sediment and suspended solids, and protection of water quality. The proposed amendment is intended to update the list of significant stormwater projects (Table 6 of the PFSP) to account for projects that have already been completed, and the recommendations for new or modified projects described in the City’s *Stormwater Facility Master Plan* adopted in October, 2008.

**Goal 7 – Areas Subject to Natural Disasters and Hazards**

*To protect people and property from natural hazards.*

The *Metro Plan* and the City’s Development Code are acknowledged to be in compliance with all applicable statewide land use goals, including Goal 7. Some of the proposed projects are located within mapped floodplain areas, but their presence does not have any adverse effect on existing policies or procedures adopted by the City of Springfield for application in floodplain areas. In accordance with Section 4.3-117 of the City’s Development Code, the maintenance, expansion, restoration or rehabilitation of natural and constructed waterways is contemplated (if not encouraged), provided there is mitigation of upstream flooding and original or improved design flow capacity is maintained. Furthermore, the proposed projects that are located in floodplain areas are intended to provide mitigation of flood events and, correspondingly, to protect life and property from damage due to flood impacts.

**Goal 8 – Recreational Needs**

*To satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for the siting of necessary recreational facilities including destination resorts.*

All of the proposed projects are intended to improve or expand current facilities, or to accommodate future growth in population and employment within the existing City limits. What is meant, but not stated in this general concept of “future growth in population and employment” is that it includes ancillary activities as well. The *Metro Plan* anticipates up to 32% of residential designation will be occupied by these ancillary activities: “In the aggregate, non-residential land uses consume approximately 32 percent of buildable residential land. These non-residential uses include churches, day care centers, parks, streets, schools, and neighborhood commercial” (Page III-A-4, *Metro Plan*). Determination of pipe sizes and capacity, and implementation of water quality protection “best management practices”, contemplates the presence of these land uses. Additionally, the Willamalane Park and Recreation Master Plan includes future park sites needed to keep pace with residential growth.

**Goal 9 – Economic Development**

*To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon’s citizens.*

The *Metro Plan* cites the provision of adequate public facilities and services as necessary for economic development. Objective 10, at page III-B-4 states: “Provide the necessary public

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facilities and services to allow economic development”. Policy B25, at Page III-B-6, states: “Pursue an aggressive annexation program and servicing of designated industrial lands in order to have a sufficient supply of ‘development ready’ land”. Policy B26, at page III-B-6, states: “In order to provide locational choice and to attract new campus industrial firms to the metropolitan area, Eugene and Springfield shall place as a high priority service extension, annexation, and proper zoning of all designated special light industrial sites”.

All of these policies are served by the proposed amendments to the *Metro Plan* and PFSP as these projects are intended to meet future demand generated by population and employment growth. Additionally, it is the provision of key urban services that typically determines suitability of land to be converted from rural to urban and to be annexed into the city limits: “Land within the UGB may be converted from urbanizable to urban only through annexation to a city when it is found that: a. A minimum level of key urban facilities and services can be provided to the area in an orderly and efficient manner; b. There will be a logical area and time within which to deliver urban services and facilities. Conversion of urbanizable land to urban shall also be consistent with the *Metro Plan*” (Page II-C-4, *Metro Plan*). Although the proposed project lists are exclusive to areas inside the City limits, the list can be amended from time to time as may be necessary to accommodate the extension of urban stormwater systems to newly annexed areas so that planned development may occur.

**Goal 10 – Housing**

*To provide for the housing needs of citizens of the state.* Goal 10 Planning Guideline 3 states that “[P]lans should provide for the appropriate type, location and phasing of public facilities and services sufficient to support housing development in areas presently developed or undergoing development or redevelopment.”

OAR 660–008–0010 requires that “[S]ufficient buildable land shall be designated on the comprehensive plan map to satisfy housing needs by type and density range as determined in the housing needs projection.” Goal 10 defines buildable lands as “...lands in urban and urbanizable areas that are suitable, available and necessary for residential use.” 660–008–0005(13), in part, defines land that is “suitable and available” as land “for which public facilities are planned or to which public facilities can be made available.”

Similar to Goal 9, adequate public facilities are necessary to accomplish the objectives of this goal and applicable administrative rules (OAR Chapter 660, Division 008). The purpose of the proposed amendments is to provide the capacity for future development of residential (population) and commercial and industrial (employment) use consistent with the comprehensive plan.

**Goal 11 – Public Facilities and Services**

*To plan and develop a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban and rural development.*

OAR Chapter 660, Division 011, implements Goal 11. OAR 660–011–0030(1) requires that the public facility plan list the proposed projects and identify the general location of the project on a map. The proposal will add 15 projects to Tables 6 and 18; delete 3 projects that have been reconfigured from these same tables; modify Table 19 to identify existing funding sources for the proposed projects; and show the location of all proposed projects on Maps 3 and 8.

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These tables and maps are adopted as part of the *Metro Plan*, but are located in, and are a part of the PFSP.

OAR 660–011–0035(1) requires that the public facility plan include a rough cost estimate for sewer public facility projects identified in the facility plan. In conformity with this requirement, Table 18 includes rough cost estimates for all 43 proposed stormwater projects. These costs are derived from the work performed during the preparation of previous stormwater master plans, and further refined by the recently adopted *Stormwater Facility Master Plan*.

OAR 660–011–0045 requires certain elements of the public facility plan to be adopted as part of the comprehensive plan. These elements include the list of public facility project titles (Table 6); the map or written description of the public facility projects locations or service areas (Maps 3 and 8); and policies or urban growth management agreements designating the provider of each public facility system. No policy amendments are proposed in this action. The notice of proposed amendment sent to DLCD, the notice of the hearing on these amendments, and the applicable criteria are consistent with the provisions for a land use decision and the post-acknowledgment procedures of ORS 197.610.

### **Goal 12 - Transportation**

*To provide and encourage a safe, convenient and economic transportation system.*

The transportation system plan is not dependent upon, or influenced by the stormwater management system plan. Land development cannot occur in the absence of infrastructure and that includes stormwater management and transportation; but neither the goals nor the OARs require a corollary analysis of each of these services when the city is proposing one or both of these plans for post-acknowledgment amendment. All of the proposed amendments are needed to upgrade (expand the capacity or water quality enhancement provisions of) existing facilities. In each case, the planned transportation facilities are: 1) already in place; 2) under construction; 3) in design; or, 4) planned. The changes do not affect *Metro Plan* or PFSP consistency with this goal.

### **Goal 13 – Energy Conservation**

*To conserve energy.*

*3. Land use planning should, to the maximum extent possible, seek to recycle and re-use vacant land and those uses which are not energy efficient.*

All of the projects are upgrades, enhancements, or expand the capacity of existing systems. Such a strategy maximizes the efficiency of the existing system (sunk cost) and provides for infill and redevelopment opportunities that couldn't go forward without these improvements. The changes do not affect *Metro Plan* or PFSP consistency with this goal.

### **Goal 14 – Urbanization**

*To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities.*

The amendments do not affect the existing City limits or UGB; they will allow capacity expansion of existing facilities to enable projected planned population and employment growth within the existing City limits. If these stormwater projects do not occur, projected population



and employment growth will need to be accommodated beyond the existing City limits. The proposed amendments will potentially delay when City limits adjustments must be taken and may reduce the acreage necessary to accommodate projected growth. The changes do not affect *Metro Plan* or PFSP consistency with this goal.

**Goal 15 – Willamette River Greenway**

*To protect, conserve, enhance and maintain the natural, scenic, historical, agricultural, economic and recreational qualities of lands along the Willamette River as the Willamette River Greenway.*

There are three projects located in close proximity to the Willamette River: Borden Outfall Upgrade, Island Park Water Quality Facility, and Lower Mill Race Water Quality and Riparian Enhancements. The presence of these facilities, and the necessary upgrades, will allow planned development of these areas to occur, but not at the exclusion of any other rules or standards that may be applicable to even permitted development. For example, development within the Greenway Boundary is permitted, but is subject to SDC 3.3-300 regardless of the presence or absence of infrastructure. The changes do not affect *Metro Plan* or PFSP consistency with this goal.

**Goal 16 Estuarine Resources, Goal 17 Coastal Shorelands, Goal 18 Beaches and Dunes, and Goal 19 Ocean Resources**

These goals do not apply to the Eugene-Springfield Metropolitan Area.

**(b) Adoption of the amendment must not make the Metro Plan internally inconsistent.**

The project lists and maps contained in the PFSP were adopted as part of the *Metro Plan* in 2004, 2006 and 2008. The project lists in the PFSP, in the form of tables, include significant stormwater projects with pipes 36-inches or larger, detention basins, water quality facilities, or new outfalls; the maps show the general location or service area of the projects. The proposed amendments include detention basins, water quality facilities, new outfalls, project descriptions, and changes to the maps to show the general location of each project. These same amendments are applied to the same project lists (Tables 6 and 18) and maps (Maps 3 and 8) in the PFSP that are specifically adopted as part of the *Metro Plan*. This action constitutes the ideal test of consistency. Therefore, the proposed changes, as presented, will not create internal inconsistencies within the *Metro Plan*.

In addition to the foregoing, the proposed amendments are consistent with the following *Metro Plan* policies:

“Extend the minimum level and full range of key urban facilities and services in an orderly and efficient manner consistent with the growth management policies in Chapter II – C, relevant policies in this chapter, and other *Metro Plan* policies” (Page III-G-4, Policy G.1).

“Use the planned facilities maps of the *Public Facilities and Services Plan* to guide the general location of water, wastewater, stormwater, and electrical projects in the metropolitan area. Use local facility master plans, refinement plans, and ordinances as the guide for detailed planning and project implementation” (Page III-G-4, Policy G.2). [Emphasis added]

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“Modifications and additions to or deletions from the project lists in the *Public Facilities and Services Plan* for water, wastewater, and stormwater public facility projects or significant changes to project location, from that described in the *Public Facilities and Services Plan* planned facilities Maps 1, 2 and 3, requires amending the *Public Facilities and Services Plan* and the *Metro Plan...*” (Page III-G-4, Policy G.3). [Emphasis added]

“Use annexation, provision of adequate public facilities and services, rezoning, redevelopment and infill to meet the 20-year projected housing demand.” (Page III-A-5, Policy A.4)

“Endeavor to provide key urban services and facilities required to maintain a five-year supply of serviced, buildable residential land.” (Page III-A-6, Policy A.7)

“Coordinate higher density residential development with the provision of adequate infrastructure and services, open space, and other urban amenities” (Page III-A-7, Policy A.12).

“Coordinate local residential land use and housing planning with other elements of this plan, including public facilities and services, and other local plans, to ensure consistency among policies” (Page III-A-13, Policy A.35).



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## Staff Report and Findings of Compliance with the Metro Plan and Statewide Goals and Administrative Rules

File LRP 2008-00016 Amendments to the *Metro Plan* and *Public Facilities and Services Plan*

### **Applicant**

City of Springfield, Public Works Department

### **Nature of the Application**

The applicant proposes to amend the *Eugene–Springfield Metropolitan Area General Plan (Metro Plan)* and the *Public Facilities and Services Plan (PFSP)* to: (1) add 15 significant projects to Table 6 and Table 18 of the *Public Facilities and Services Plan* including those with stormwater lines 36-inches in diameter or larger, detention basins, water quality facilities, or new outfalls; (2) delete three projects from Table 6 and Table 18 that have been re-configured; (3) modify Table 19 to reflect the current available funding sources for the stormwater projects; and, (4) update Map 3 and Map 8 in the *Public Facilities and Services Plan* to indicate the general location of the projects added to or removed from Table 6 and Table 18. The proposed amendments are consistent with the City of Springfield’s recently-adopted *Stormwater Facility Master Plan*, which updates and improves upon previous master plans for the city’s stormwater management system.

### **Background**

#### *Metro Plan-PFSP-Local Facilities Plan Context*

Oregon state land use law (Goal 11, OAR 660-011) requires all cities with a population over 2,500 to develop and adopt a public facilities plan for the area within the city’s urban growth boundary. The public facilities plan is a support document or documents to a comprehensive plan. Certain elements of the public facility plan also shall be adopted as part of the comprehensive plan; these elements include a list of public facility project titles (excluding the descriptions or specifications of those projects if so desired by the jurisdiction); a map or written description of the public facility projects’ locations or service areas; and the policies or urban growth management agreement designating the provider of each public facility system (OAR 660-011-0045).

In 2001, the governing bodies of Eugene, Springfield and Lane County repealed the 1987 *Public Facilities and Services Plan* and replaced it with the *Eugene-Springfield Metropolitan Area Public Facilities and Services Plan*, December 2001 (subtitled: *A Refinement Plan of the Eugene-Springfield Metropolitan Area General Plan*). One of the results of this action is described in the PFSP as follows: “Chapter II of this plan recommends text amendments to the *Metro Plan* which are adopted as part of, and are incorporated into, the *Metro Plan*. The project lists and maps in Chapter II are also adopted as part of the *Metro Plan* but are physically located in this refinement plan. If there are any inconsistencies between this plan and the *Metro Plan*, the *Metro Plan* prevails” (Page 1, Introduction, PFSP).

This text confirms that the *Public Facilities and Services Plan* is a refinement plan of the *Metro Plan*; that both the PFSP and the *Metro Plan* “co-adopted” the project lists, maps and policies as required by OAR 660-011-0045; that the project lists and maps do not physically appear in the published *Metro*

*Plan* but, instead, are to be found in the PFSP; and that amendment of the project list, maps or policies, require identical amendment to both documents if changes are made because they are co-adopted into both the *Metro Plan* and PFSP.

The City of Springfield adopted a new *Stormwater Facility Master Plan* in 2008. The *Stormwater Facility Master Plan* is intended to supplement - but not replace - the policies and provisions of the adopted *Public Facilities and Services Plan*. Therefore, all recommendations of the adopted *Stormwater Facility Master Plan* do not have to be incorporated into the PFSP. However, certain recommendations and 15 proposed and 3 reconfigured Capital Improvement Projects are considered significant by Oregon Administrative Rule 660-011-0045; these projects require amendments to the adopted PFSP.

On October 20, 2008, Springfield City Council initiated site-specific amendments to the adopted *Metro Plan* and PFSP to add, modify or remove various stormwater management system projects located within Springfield City limits, consistent with the recommendations contained in the recently completed *Stormwater Facility Master Plan*. The adopted *Stormwater Facility Master Plan* improves upon the existing master plans and supplements the PFSP by implementing Policy G.3 of the *Metro Plan*: “Use local facility master plans, refinement plans, and ordinances as the guide for detailed planning and project implementation”.

The adopted *Stormwater Facility Master Plan* recommends the addition of 15 significant projects to the PFSP project list. These significant projects include those with pipes greater than 36-inches in diameter, detention basins, water quality facilities, or new outfalls. Three projects on the PFSP list have been reconfigured and should be removed from the PFSP tables and maps. All of these projects are part of the City’s stormwater management system and are located within the City limits.

Notwithstanding the single jurisdiction service purpose of these new projects, the *Metro Plan* (Page V-4, Public facility projects: (c) Stormwater) requires *all* drainage/channel improvements and/or piping systems 36-inches or larger, proposed detention ponds, outfalls, water quality projects, and waterways and open systems to be identified in the project lists and maps. Because the *Metro Plan* “prevails” if there are any inconsistencies between the *Metro Plan* and the PFSP, the PFSP project lists and maps must show the significant projects.

#### Stormwater Facility Master Plan – 2008

The City’s *Stormwater Facility Master Plan* is a citywide public infrastructure plan that evaluates existing and future demand on the stormwater management system within the current urban growth boundary (UGB) including some contiguous drainage areas outside the UGB, and makes recommendations for system improvements (capacity, water quality protection, and efficiency). The *Stormwater Facility Master Plan* was initiated by City Council to update and replace various stormwater master plans prepared nearly 30 years ago, and to assist in the implementation of recommendations prepared by URS Corp for updating and improving the City’s stormwater management system.

The City’s *Stormwater Facility Master Plan* is not a substitute for the stormwater systems planning that appears in Chapter III of the *Metro Plan* or throughout the PFSP; Oregon Administrative Rule 660-011-0010 identifies the constituent components of public facility plans including how these state requirements relate to other public facilities planning that may be prepared by cities and authorized service providers:

*“(3) It is not the purpose of this division to cause duplication of or to supplant existing applicable facility plans and programs. Where all or part of an acknowledged comprehensive plan, facility master plan either of the local jurisdiction or appropriate special district, capital improvement program, regional functional plan, similar plan or any combination of such plans meets all or some of the requirements of this division, those plans, or programs may be incorporated by reference into the public facility plan required by this division. Only those referenced portions of such documents shall be considered to be a part of the public facility plan and shall be subject to the administrative procedures of this divisions and ORS Chapter 197.”*

This rule provision is intended to allow cities to adopt existing public facilities documents, rather than prepare new ones, where those documents satisfy the standards of OAR 660-011. This rule provision does not invalidate other elements of these local planning efforts that do not address provisions of the rule; it simply qualifies those elements of local planning documents that can be used to meet this rule and, in so doing, obligates such elements to the requirements of ORS 197 (goals compliance; post-acknowledgment plan amendment procedures). The City is not proposing to reference any elements of the *Stormwater Facility Master Plan* as provided in OAR 660-011-0010, but does contend that the development and application of the *Stormwater Facility Master Plan* is consistent with the following *Metro Plan* policy:

*“G.2 Use the planned facilities maps of the Public Facilities and Services Plan for water, wastewater, stormwater, and electrical projects in the metropolitan area. Use local facility master plans, refinement plans, and ordinances as the guide for detailed planning and project implementation.”* [Emphasis added]

The *Stormwater Facility Master Plan* recommends a variety of projects and programs to achieve the primary objective of the plan, which is “to provide a guiding document in order to plan for more comprehensive, efficient, and multi-objective management of the city’s stormwater resources”. The adopted *Stormwater Facility Master Plan* also describes proposed capital improvement projects (CIPs) for flood control and water quality, and recommends changes to existing stormwater standards and codes that will support the implementation of Springfield’s goals and policies related to stormwater management.

The following project recommendations need to be included in the lists and maps in the *Metro Plan* and PFSP:

**For inclusion in Table 6:**

Project #112-A – Glenwood Channel and Pipe Improvements (Inside Springfield City Limits)  
400 feet of pipe and 2,000 feet of open channel improvements for flood control in the Glenwood development and redevelopment areas. Water quality elements will be included with the new construction.

Project #115 – Channel 6 Detention Pond, Channel and Pipe Improvements  
A combination of detention pond, channel improvements and piping to serve the area north of the Eugene-Springfield Highway from 18<sup>th</sup> Street westerly to I-5.

- Project #116 – 59<sup>th</sup> and Aster and Daisy Street Parallel Pipe  
Pipe improvements along Daisy Street from 48<sup>th</sup> Street to 59<sup>th</sup> and Aster Streets for flood control.
- Project #117-A – Irving Slough Channel Improvements (Inside Springfield City Limits)  
Open channel improvements along the Irving Slough from 42<sup>nd</sup> Street northwesterly to a discharge point along the McKenzie River.
- Project #119 – McKenzie Forest Products Mill Pond Water Quality Facility  
Develop a water quality facility on a City owned parcel north of the Booth-Kelly mill pond to serve the south Springfield industrial area along the Northern Pacific Railroad corridor.
- Project #120 – Central Over-Under Channel and Pipe Improvements  
Various pipe and channel improvements from Willamalane Park at 14<sup>th</sup> and G Streets to the confluence with the Q Street channel near Moffitt elementary school.
- Project #121 – Island Park Water Quality Facility  
Green pipe improvements and an offline water quality facility at Island Park to serve the existing discharge from the downtown commercial area.
- Project #123 – Lower Mill Race Water Quality and Riparian Enhancements  
Construct a daylight or diversion pretreatment structure, an offline water quality treatment facility (pond or wetland), and green pipe open channel improvements from the Booth Kelly site to the Willamette River.
- Project #212 – 42<sup>nd</sup> and McKenzie Highway Pipe Improvements  
Pipe improvements near 42<sup>nd</sup> and McKenzie Highway to control observed localized flooding problems.
- Project #213 – I-105 Channel Improvements  
Channel improvements north of I-105 near of 52<sup>nd</sup> Street for flood control.
- Project #215 – Q Street Channel Riparian Enhancements  
Channel enhancements along the channel from 28<sup>th</sup> Street to I-5 for water quality and shading to address temperature issues identified in the Willamette River TMDL.
- Project #216 – I-5 Open Channel Riparian Enhancements  
Channel enhancements along the channel from Gateway Mall to the Eugene Springfield Highway for water quality, bank stability and shading.
- Project #217 – Q Street Floodway East of 28<sup>th</sup> Water Quality  
Channel improvements for flood control and water quality along 30<sup>th</sup> and 28<sup>th</sup> Streets from north of Main Street to near Olympic Street.
- Project #218 – 28<sup>th</sup> Street Main to North Water Quality Temperature TMDL  
Pipe and outfall improvements along 28<sup>th</sup> Street for flood control and temperature reduction prior to discharge into the Q Street Floodway.

Project #222 – 42<sup>nd</sup> Channel Improvements  
Water quality improvements at the northerly end of the 42<sup>nd</sup> Street pipe system prior to discharge into the Kaiser Slough.

**For deletion from Table 6:**

Project #103 – Aster Street System  
Included in Project # 116

Project #106 – T Street Detention Pond  
Included in Project #115

Project #205 – Rosboro Detention Pond  
Project pipe reduced to 24” diameter which is below PFSP criteria.

NOTE: Table 18 contains the same projects found in Table 6 proposed for inclusion or deletion; in addition, Table 18 provides cost estimates and completion year estimates for each project. Please refer to Attachments #4, #5, and #6.

**Metropolitan Area General Plan Amendment Criteria**

The proposed amendments are considered to be Type II *Metro Plan* amendments because they are site specific amendments to Plan project lists and maps. Type II *Metro Plan* amendments inside the city limits shall be approved by the Home City; Type II *Metro Plan* amendments between the city limits and the Plan Boundary shall be approved by the Home City and Lane County. All of the projects are located within the Springfield City limits; therefore, Lane County co-adoption of these amendments is not required.

The City has adopted *Metro Plan* amendment criteria in Section 5.14-135.C.1&2 of the Springfield Development Code (SDC). This section requires that the amendment is consistent with relevant statewide planning goals and that the amendment does not make the *Metro Plan* internally inconsistent. These criteria are addressed as follows:

- (a) ***The amendment must be consistent with the relevant statewide planning goals adopted by the Land Conservation and Development Commission;***

**Goal 1 – Citizen Involvement**

*To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process.*

The City has an acknowledged land use code that is intended to serve as the principal implementing ordinance for the *Metro Plan*. Chapter 5 of the SDC, *Metro Plan Amendments - Public Hearings*, prescribes the manner in which a Type II *Metro Plan* amendment must be noticed. Citizen involvement for a Type II *Metro Plan* amendment not related to an urban growth boundary amendment requires: Notice to interested parties; notice to properties and property owners within 300 feet of the proposal; published notice in a newspaper of general circulation; and notice to the Department of Land Conservation and Development (DLCD) at least 45 days before the initial evidentiary hearing (Planning Commission).



Notice of the Planning Commission public hearing was mailed on June 19, 2009; notice was published in the Register-Guard on June 13, 2009. Notice of the initial Springfield City Council public hearing was mailed on June 19, 2009; notice was published in the Register-Guard on June 13, 2009. Notice of the reconvened Springfield City Council public hearing was mailed on September 3, 2009; notice of the reconvened public hearing was published in the Register-Guard on September 9, 2009. Notice of the first evidentiary hearing was provided to DLCD on December 2, 2008. Notice of the Springfield City Council public hearing for single jurisdiction adoption was published in the Register-Guard on January 14, 2010. City Council conducted a public hearing and gave first reading of the adopting Ordinance on January 19, 2010. No testimony was submitted at the public hearing meeting.

Requirements under Goal 1 are met by adherence to the citizen involvement processes required by the *Metro Plan* and implemented by the Springfield Development Code, Chapter 5 and Lane Code Sections 12.025 and 12.240.

**Goal 2 – Land Use Planning**

*To establish a land use planning process and policy framework as a basis for all decisions and actions related to use of land and to assure an adequate factual base for such decisions and actions.*

*All land-use plans and implementation ordinances shall be adopted by the governing body after public hearing and shall be reviewed and, as needed, revised on a periodic cycle to take into account changing public policies and circumstances, in accord with a schedule set forth in the plan. Opportunities shall be provided for review and comment by citizens and affected governmental units during preparation, review and revision of plans and implementation ordinances.*

*Implementation Measures – are the means used to carry out the plan. These are of two general types: (1) management implementation measures such as ordinances, regulations or project plans, and (2) site or area specific implementation measures such as permits and grants for construction, construction of public facilities or provision of services.*

The current version of the *Metro Plan* was last adopted in 2004 (Springfield Ordinance No. 6087; Eugene Ordinance No. 20319; and Lane County Ordinance No. 1197) after numerous public meetings, public workshops and joint hearings of the Springfield, Eugene and Lane County Planning Commissions and Elected Officials.

Subsequent to these *Metro Plan* adoption proceedings, Eugene, Springfield and Lane County considered amendments to Chapter III-G Public Facilities and Services Element and Chapter V Glossary of the *Metro Plan*. These amendments were reviewed at public meetings, public workshops and joint hearings of the Springfield, Eugene and Lane County Planning Commissions and Elected Officials, and adopted by all three jurisdictions in 2004.

The currently proposed amendments to the PFSP arise from recommendations of the city's *Stormwater Facility Master Plan*, which was adopted by the Springfield Common Council on October 20, 2008 after opportunity for public review and comment, and a public hearing process.

The *Metro Plan* is the “land use” or comprehensive plan required by this goal; the Springfield Development Code and the Lane Code are the “implementation measures” required by this goal. Comprehensive plans, as defined by ORS 197.015(5), must be coordinated with affected governmental units. Coordination means that comments from affected governmental units are solicited and considered.

**Goal 3 – Agricultural Lands**

*To preserve and maintain agricultural lands.*

The changes do not affect *Metro Plan* or PFSP consistency with this goal and this goal does not apply within adopted, acknowledged urban growth boundaries. None of the proposed projects are intended to provide urban stormwater management service to properties outside the City limits or UGB (although management of drainage originating from and discharging to watercourses outside the UGB is considered). Instead, the projects were recommended in the *Stormwater Facility Master Plan* to meet the City of Springfield’s projected population and employment growth through the (2025) planning year.

**Goal 4 – Forest Lands**

*To conserve forest lands by maintaining the forest land base and to protect the state’s forest economy by making possible economically efficient forest practices that assure the continuous growing and harvesting of forest tree species as the leading use on forest land consistent with sound management of soil, air, water, and fish and wildlife resources and to provide for recreational opportunities and agriculture.*

The changes do not affect *Metro Plan* or PFSP consistency with this goal and this goal does not apply within adopted, acknowledged urban growth boundaries. None of the proposed projects are intended to extend urban stormwater management service to properties outside the City limits or UGB (although management of drainage originating from and discharging to watercourses outside the UGB is considered); the projects were recommended in the *Stormwater Facility Master Plan* to meet the city of Springfield’s projected population and employment growth within the existing City limits.

**Goal 5 – Open Spaces, Scenic and Historic Areas, and Natural Resources**

*To protect natural resources and conserve scenic and historic areas and open spaces.*

The City has finished all work required under Goal 5 during the most recent Periodic Review (completed in 2007). Ten of the proposed project additions and modifications are located within the City’s protected Goal 5 resource sites: five within or adjacent to riparian resource areas, and five within or adjacent to delineated wetland resource areas. One proposed project overlaps both types of natural resource areas (Irving Slough Channel Improvements). The proposed projects affecting or within riparian resource areas include: #112-A – Glenwood Channel and Pipe Improvements (Inside Springfield City Limits); #117-A – Irving Slough Channel Improvements (Inside Springfield City Limits); #121 – Island Park Water Quality Facility; #123 – Lower Mill Race Water Quality and Riparian Enhancements; and #213 – I-105 Open Channel Riparian Enhancements. The proposed projects affecting or within wetland natural resource areas include: #115 – Channel 6 Detention Pond, Channel and Pipe Improvements; #116 – 59<sup>th</sup> and Aster and Daisy Parallel Pipe; #117-A – Irving Slough Channel Improvements (Inside Springfield City Limits); #119 – McKenzie Forest Products Mill Pond Water Quality Facility; and #222 – 42<sup>nd</sup> Channel Improvements. The proposed project areas

are depicted on a Capital Improvement Plan map, which is attached to this staff report. The map depicts the City's mapped natural resource areas and shows where significant stormwater projects are located with respect to these resources. These proposed projects include improvements to existing outfalls and riparian enhancements to meet state and federal regulatory requirements. The City will obtain any necessary permits for each project from appropriate jurisdictions as required. The proposed projects were not designed nor intended to allow urban development to occur within a protected resource site; the presence of urban services does not invalidate Goal 5 inventories or protection measures even if the new urban service becomes available to any of these sites; and, these Goal 5 sites were identified and protected because they qualified under city or state laws, not because of a lack of available services. The changes do not adversely affect the City's acknowledged Goal 5 inventories, so this proposal does not create an inconsistency with the goal.

**Goal 6 – Air, Water and Land Resources Quality**

*To maintain and improve the quality of the air, water and land resources of the state.*

This goal is primarily concerned with compliance with federal and state environmental quality statutes, and how this compliance is achieved as development proceeds in relationship to air sheds, river basins and land resources.

The Federal Water Pollution Control Act, P.L. 92-500, as amended in 1977, became known as the Clean Water Act (33 U.S.C. 1251 et seq.). The goal of this Act was to eliminate the discharge of pollutants into the navigable waters. ORS 468B.035 requires the Oregon Environmental Quality Commission (EQC) to implement the Federal Water Pollution Control Act. The primary method of implementation of this Act is through the issuance of a National Pollutant Discharge Elimination System (NPDES) permit prior to the discharge of any wastes into the waters of the state (ORS 468B.050). Among the "pollutants" regulated by the EQC are temperature (OAR 340-041-0028) and toxic substances (OAR 340-041-0033).

Previously, the Plan was amended to ensure that the *Metro Plan* and the PFSP accurately reflect stormwater management system needs as imposed by Federal and State regulation. Additionally, the PFSP notes that:

“Existing policies and plans in the Eugene-Springfield area support water quality and quantity improvements through site planning for new construction, public education, use of natural systems, preservation of natural drainageways, and reduction of street-related runoff problems. To summarize, stormwater management policies developed through local plans:

- Establish and support stormwater administration and management programs that include natural resource protection;
- Protect significant natural resources to serve multiple objectives, including stormwater storage and conveyance;
- Use constructed wetlands, wetland enhancement, and waterways for stormwater treatment, storage and conveyance;
- Create and protect a connected natural stormwater system;
- Use a comprehensive wetlands mitigation program to guide planning future stormwater systems;

- Create a comprehensive stormwater monitoring and maintenance program to serve multiple stormwater management objectives; and,
- Develop a plan for financing the stormwater management program.”

This amendment takes the next step in bringing the plan current by incorporating those significant facilities in Springfield which are required to adequately and efficiently convey stormwater to the receiving water bodies, while adhering to federal and state mandates for pre-treatment (wherever possible), temperature abatement, removal of sediment and suspended solids, and protection of water quality. The proposed amendment is intended to update the list of significant stormwater projects (Table 6 of the PFSP) to account for projects that have already been completed, and the recommendations for new or modified projects described in the City’s *Stormwater Facility Master Plan* adopted in October, 2008.

**Goal 7 – Areas Subject to Natural Disasters and Hazards**

*To protect people and property from natural hazards.*

The *Metro Plan* and the City’s Development Code are acknowledged to be in compliance with all applicable statewide land use goals, including Goal 7. Some of the proposed projects are located within mapped floodplain areas, but their presence does not have any adverse effect on existing policies or procedures adopted by the City of Springfield for application in floodplain areas. In accordance with Section 4.3-117 of the City’s Development Code, the maintenance, expansion, restoration or rehabilitation of natural and constructed waterways is contemplated (if not encouraged), provided there is mitigation of upstream flooding and original or improved design flow capacity is maintained. Furthermore, the proposed projects that are located in floodplain areas are intended to provide mitigation of flood events and, correspondingly, to protect life and property from damage due to flood impacts.

**Goal 8 – Recreational Needs**

*To satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for the siting of necessary recreational facilities including destination resorts.*

All of the proposed projects are intended to improve or expand current facilities, or to accommodate future growth in population and employment within the existing City limits. What is meant, but not stated in this general concept of “future growth in population and employment” is that it includes ancillary activities as well. The *Metro Plan* anticipates up to 32% of residential designation will be occupied by these ancillary activities: “In the aggregate, non-residential land uses consume approximately 32 percent of buildable residential land. These non-residential uses include churches, day care centers, parks, streets, schools, and neighborhood commercial” (Page III-A-4, *Metro Plan*). Determination of pipe sizes and capacity, and implementation of water quality protection “best management practices”, contemplates the presence of these land uses. Additionally, the Willamalane Park and Recreation Master Plan includes future park sites needed to keep pace with residential growth.

**Goal 9 – Economic Development**

*To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon’s citizens.*

The *Metro Plan* cites the provision of adequate public facilities and services as necessary for economic development. Objective 10, at page III-B-4 states: “Provide the necessary public

facilities and services to allow economic development”. Policy B25, at Page III-B-6, states: “Pursue an aggressive annexation program and servicing of designated industrial lands in order to have a sufficient supply of ‘development ready’ land”. Policy B26, at page III-B-6, states: “In order to provide locational choice and to attract new campus industrial firms to the metropolitan area, Eugene and Springfield shall place as a high priority service extension, annexation, and proper zoning of all designated special light industrial sites”.

All of these policies are served by the proposed amendments to the *Metro Plan* and PFSP as these projects are intended to meet future demand generated by population and employment growth. Additionally, it is the provision of key urban services that typically determines suitability of land to be converted from rural to urban and to be annexed into the city limits: “Land within the UGB may be converted from urbanizable to urban only through annexation to a city when it is found that: a. A minimum level of key urban facilities and services can be provided to the area in an orderly and efficient manner; b. There will be a logical area and time within which to deliver urban services and facilities. Conversion of urbanizable land to urban shall also be consistent with the *Metro Plan*” (Page II-C-4, *Metro Plan*). Although the proposed project lists are exclusive to areas inside the City limits, the list can be amended from time to time as may be necessary to accommodate the extension of urban stormwater systems to newly annexed areas so that planned development may occur.

#### **Goal 10 – Housing**

*To provide for the housing needs of citizens of the state.* Goal 10 Planning Guideline 3 states that “[P]lans should provide for the appropriate type, location and phasing of public facilities and services sufficient to support housing development in areas presently developed or undergoing development or redevelopment.”

OAR 660–008–0010 requires that “[S]ufficient buildable land shall be designated on the comprehensive plan map to satisfy housing needs by type and density range as determined in the housing needs projection.” Goal 10 defines buildable lands as “...lands in urban and urbanizable areas that are suitable, available and necessary for residential use.” 660–008–0005(13), in part, defines land that is “suitable and available” as land “for which public facilities are planned or to which public facilities can be made available.”

Similar to Goal 9, adequate public facilities are necessary to accomplish the objectives of this goal and applicable administrative rules (OAR Chapter 660, Division 008). The purpose of the proposed amendments is to provide the capacity for future development of residential (population) and commercial and industrial (employment) use consistent with the comprehensive plan.

#### **Goal 11 – Public Facilities and Services**

*To plan and develop a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban and rural development.*

OAR Chapter 660, Division 011, implements Goal 11. OAR 660–011–0030(1) requires that the public facility plan list the proposed projects and identify the general location of the project on a map. The proposal will add 15 projects to Tables 6 and 18; delete 3 projects that have been reconfigured from these same tables; modify Table 19 to identify existing funding sources for the proposed projects; and show the location of all proposed projects on Maps 3 and 8.

These tables and maps are adopted as part of the *Metro Plan*, but are located in, and are a part of the PFSP.

OAR 660–011–0035(1) requires that the public facility plan include a rough cost estimate for sewer public facility projects identified in the facility plan. In conformity with this requirement, Table 18 includes rough cost estimates for all 43 proposed stormwater projects. These costs are derived from the work performed during the preparation of previous stormwater master plans, and further refined by the recently adopted *Stormwater Facility Master Plan*.

OAR 660–011–0045 requires certain elements of the public facility plan to be adopted as part of the comprehensive plan. These elements include the list of public facility project titles (Table 6); the map or written description of the public facility projects locations or service areas (Maps 3 and 8); and policies or urban growth management agreements designating the provider of each public facility system. No policy amendments are proposed in this action. The notice of proposed amendment sent to DLCD, the notice of the hearing on these amendments, and the applicable criteria are consistent with the provisions for a land use decision and the post-acknowledgment procedures of ORS 197.610.

#### **Goal 12 - Transportation**

*To provide and encourage a safe, convenient and economic transportation system.*

The transportation system plan is not dependent upon, or influenced by the stormwater management system plan. Land development cannot occur in the absence of infrastructure and that includes stormwater management and transportation; but neither the goals nor the OARs require a corollary analysis of each of these services when the city is proposing one or both of these plans for post-acknowledgment amendment. All of the proposed amendments are needed to upgrade (expand the capacity or water quality enhancement provisions of) existing facilities. In each case, the planned transportation facilities are: 1) already in place; 2) under construction; 3) in design; or, 4) planned. The changes do not affect *Metro Plan* or PFSP consistency with this goal.

#### **Goal 13 – Energy Conservation**

*To conserve energy.*

*3. Land use planning should, to the maximum extent possible, seek to recycle and re-use vacant land and those uses which are not energy efficient.*

All of the projects are upgrades, enhancements, or expand the capacity of existing systems. Such a strategy maximizes the efficiency of the existing system (sunk cost) and provides for infill and redevelopment opportunities that couldn't go forward without these improvements. The changes do not affect *Metro Plan* or PFSP consistency with this goal.

#### **Goal 14 – Urbanization**

*To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities.*

The amendments do not affect the existing City limits or UGB; they will allow capacity expansion of existing facilities to enable projected planned population and employment growth within the existing City limits. If these stormwater projects do not occur, projected population

and employment growth will need to be accommodated beyond the existing City limits. The proposed amendments will potentially delay when City limits adjustments must be taken and may reduce the acreage necessary to accommodate projected growth. The changes do not affect *Metro Plan* or PFSP consistency with this goal.

**Goal 15 – Willamette River Greenway**

*To protect, conserve, enhance and maintain the natural, scenic, historical, agricultural, economic and recreational qualities of lands along the Willamette River as the Willamette River Greenway.*

There are three projects located in close proximity to the Willamette River: Borden Outfall Upgrade, Island Park Water Quality Facility, and Lower Mill Race Water Quality and Riparian Enhancements. The presence of these facilities, and the necessary upgrades, will allow planned development of these areas to occur, but not at the exclusion of any other rules or standards that may be applicable to even permitted development. For example, development within the Greenway Boundary is permitted, but is subject to SDC 3.3-300 regardless of the presence or absence of infrastructure. The changes do not affect *Metro Plan* or PFSP consistency with this goal.

**Goal 16 Estuarine Resources, Goal 17 Coastal Shorelands, Goal 18 Beaches and Dunes, and Goal 19 Ocean Resources**

These goals do not apply to the Eugene-Springfield Metropolitan Area.

**(b) Adoption of the amendment must not make the Metro Plan internally inconsistent.**

The project lists and maps contained in the PFSP were adopted as part of the *Metro Plan* in 2004, 2006 and 2008. The project lists in the PFSP, in the form of tables, include significant stormwater projects with pipes 36-inches or larger, detention basins, water quality facilities, or new outfalls; the maps show the general location or service area of the projects. The proposed amendments include detention basins, water quality facilities, new outfalls, project descriptions, and changes to the maps to show the general location of each project. These same amendments are applied to the same project lists (Tables 6 and 18) and maps (Maps 3 and 8) in the PFSP that are specifically adopted as part of the *Metro Plan*. This action constitutes the ideal test of consistency. Therefore, the proposed changes, as presented, will not create internal inconsistencies within the *Metro Plan*.

In addition to the foregoing, the proposed amendments are consistent with the following *Metro Plan* policies:

“Extend the minimum level and full range of key urban facilities and services in an orderly and efficient manner consistent with the growth management policies in Chapter II – C, relevant policies in this chapter, and other *Metro Plan* policies” (Page III-G-4, Policy G.1).

“Use the planned facilities maps of the *Public Facilities and Services Plan* to guide the general location of water, wastewater, stormwater, and electrical projects in the metropolitan area. Use local facility master plans, refinement plans, and ordinances as the guide for detailed planning and project implementation” (Page III-G-4, Policy G.2). [Emphasis added]

“Modifications and additions to or deletions from the project lists in the *Public Facilities and Services Plan* for water, wastewater, and stormwater public facility projects or significant changes to project location, from that described in the *Public Facilities and Services Plan* planned facilities Maps 1, 2 and 3, requires amending the *Public Facilities and Services Plan* and the *Metro Plan...*” (Page III-G-4, Policy G.3). [Emphasis added]

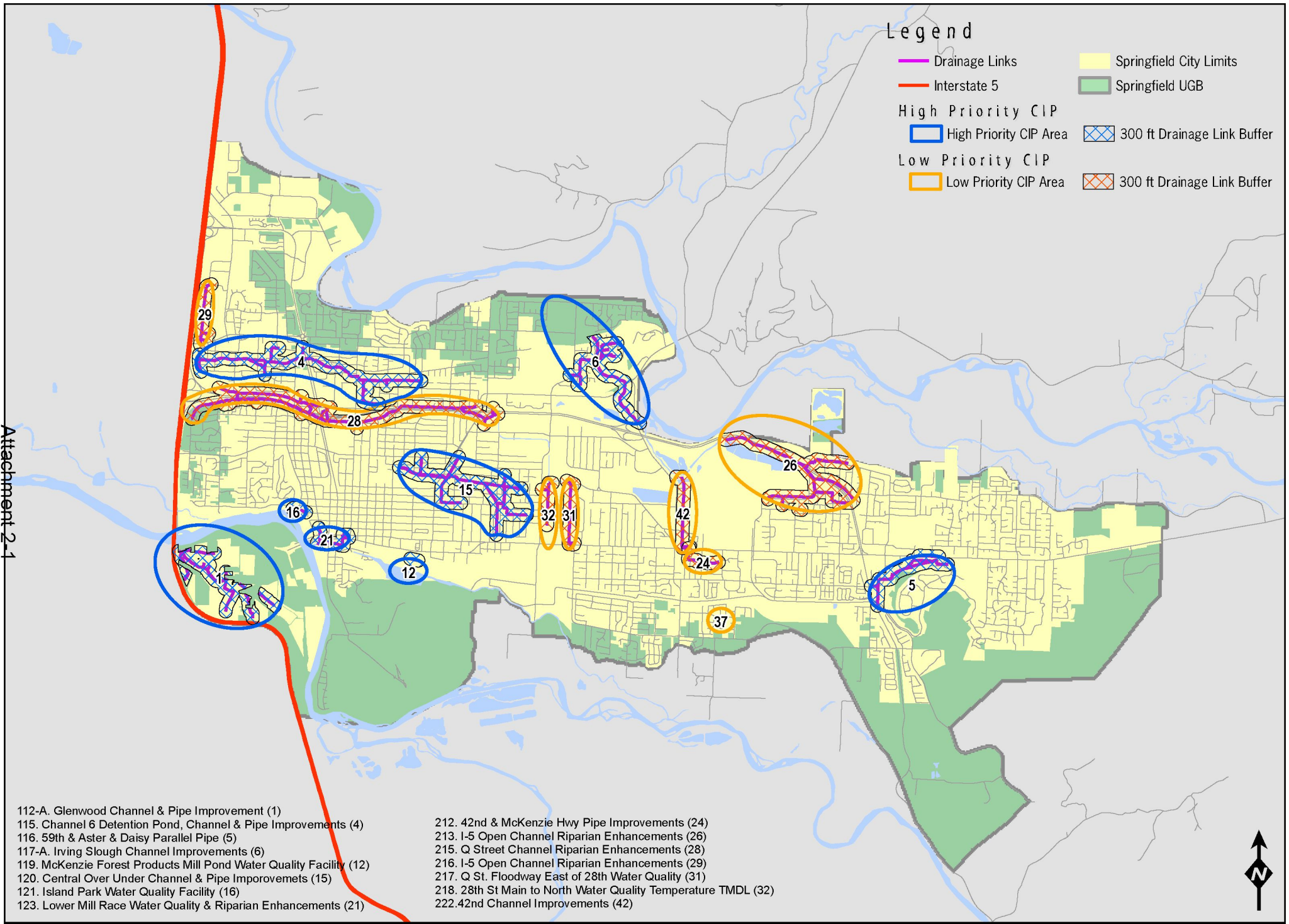
“Use annexation, provision of adequate public facilities and services, rezoning, redevelopment and infill to meet the 20-year projected housing demand.” (Page III-A-5, Policy A.4)

“Endeavor to provide key urban services and facilities required to maintain a five-year supply of serviced, buildable residential land.” (Page III-A-6, Policy A.7)

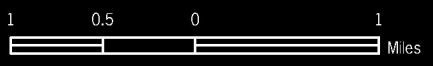
“Coordinate higher density residential development with the provision of adequate infrastructure and services, open space, and other urban amenities” (Page III-A-7, Policy A.12).

“Coordinate local residential land use and housing planning with other elements of this plan, including public facilities and services, and other local plans, to ensure consistency among policies” (Page III-A-13, Policy A.35).





**CIP Project Areas - From 2008 Stormwater Facilities Master Plan**



**Table 6**  
**City of Springfield Stormwater System Improvement Projects**  
 (Single Jurisdiction Amendments)

<b>Project Number</b>	<b>Project Name/Description</b>	<b>Stormwater Facility Master Plan Project Number</b>
	<i>Short-Term</i>	
100	Sports Way detention pond	n/a
101	Maple Island Slough Outfall	n/a
102	Deadmond Ferry Outfall	n/a
103	<del>Aster Street system</del>	
104	Jasper Slough Outfall	n/a
105	20 <sup>th</sup> Street Outfall	n/a
106	<del>T Street detention pond</del>	
107	Pierce Industrial Park drainage	
108	Mill Race Enhancements, including new intake	n/a
109	Jasper/Natron outfalls and associated pipe systems	n/a
110	Highway 126/I-105 drainage improvements	n/a
111-A	Cedar Creek: 69 <sup>th</sup> Street Channel improvements	n/a
111-B	Cedar Creek: 72 <sup>nd</sup> Street Channel Improvements	n/a
<b>112-A</b>	<b>Glenwood Channel &amp; Pipe Improvements (Inside Springfield City Limits)</b>	<b>1</b>
<b>115</b>	<b>Channel 6 Detention Pond, Channel &amp; Pipe Improvements</b>	<b>4</b>
<b>116</b>	<b>59<sup>th</sup> &amp; Aster and Daisy Street Parallel Pipe</b>	<b>5</b>
<b>117-A</b>	<b>Irving Slough Channel Improvements (Inside Springfield City Limits)</b>	<b>6</b>
<b>119</b>	<b>McKenzie Forest Products Mill Pond Water Quality Facility</b>	<b>12</b>
<b>120</b>	<b>Central Over-Under Channel &amp; Pipe Improvements</b>	<b>15</b>
<b>121</b>	<b>Island Park Water Quality Facility</b>	<b>16</b>
<b>123</b>	<b>Lower Mill Race Water Quality &amp; Riparian Enhancements</b>	<b>21</b>
	<i>Long-Term</i>	
200-A	Cedar Creek: Outfall/Detention at Lively Park/McKenzie River	n/a
200-B	Cedar Creek: Thurston Middle School Channel Improvements	n/a
200-C	Cedar Creek: 66 <sup>th</sup> Street Outfall	n/a
200-D	Cedar Creek: 75 <sup>th</sup> Street Outfall	n/a
200-E	Cedar Creek: Gossler Bank control project	n/a
200-F	Cedar Creek: Diversion System	n/a
200-G	Cedar Creek: East Thurston Road/Hwy 126 Outfall and Associated Piping	n/a

**Table 6 Continued**  
**City of Springfield Stormwater System Improvement Projects**  
 (Single Jurisdiction Amendments)

Project Number	Project Name/Description	<i>Stormwater Facility Master Plan Project Number</i>
201	Thurston Road Interceptor	n/a
202	Highway 126 and 87 <sup>th</sup> Interceptor and Outfall	n/a
203	South 79 <sup>th</sup> Street System	n/a
204	Rocky Point Drive System and Outfall	n/a
205	<del>Rosboro Detention Pond</del>	
206	Borden Outfall Upgrade	n/a
207	Ash Street Outfall	n/a
208	Manor Drive Outfall	n/a
209	16 <sup>th</sup> Street Outfall	n/a
210	Jasper Slough Improvements	n/a
211	Hayden Bridge Road Interceptor	n/a
<b>212</b>	<b>42<sup>nd</sup> &amp; McKenzie Hwy Pipe Improvements</b>	<b>24</b>
<b>213</b>	<b>I-105 Channel Improvements</b>	<b>26</b>
<b>215</b>	<b>Q Street Channel Riparian Enhancements</b>	<b>28</b>
<b>216</b>	<b>I-5 Open Channel Riparian Enhancements</b>	<b>29</b>
<b>217</b>	<b>Q Street Floodway East of 28<sup>th</sup> Water Quality</b>	<b>31</b>
<b>218</b>	<b>28<sup>th</sup> Street Main to North Water Quality Temperature TMDL</b>	<b>32</b>
<b>222</b>	<b>42<sup>nd</sup> Channel Improvements</b>	<b>42</b>

**Table 18**  
**City of Springfield**  
**Stormwater System Improvements, Estimated Costs, and Timing**  
(Single Jurisdiction Amendments)

<b>Project Number</b>	<b>Project Name/Description</b>	<b>Stormwater Facility Master Plan Project Number</b>	<b>Cost (\$000)</b>	<b>Estimated Completion Year</b>
	<i>Short-Term</i>			
100	Sports Way Detention Pond		400	2008-2013
101	Maple Island Slough Outfall		1,500	2008-2013
102	Deadman Ferry Outfall		150	2008-2013
<del>403</del>	<del>Aster Street System</del>		500	2008-2013
104	Jasper Slough Outfall		210	2008-2013
105	20 <sup>th</sup> Street Outfall		350	2008-2013
<del>406</del>	<del>T Street Detention Pond</del>		150	2008-2013
107	Pierce Industrial Park Drainage		300	2008-2013
108	Mill Race Enhancements, including new intake	n/a	7,800	2008-2013
109	Jasper/Natron Outfalls and associated pipe systems		1,500	2008-2013
110	Hwy 126/I-105 Drainage Improvements	n/a	640	2008-2013
111-A	Cedar Creek: 69 <sup>th</sup> Street Channel improvements		500	2008-2013
111-B	Cedar Creek: 72 <sup>nd</sup> Street Channel Improvements		250	2008-2013
<b>112-A</b>	<b>Glenwood Channel &amp; Pipe Improvements (Inside Springfield City Limits)</b>	<b>1</b>	<b>2,000</b>	<b>2008-2013</b>
<b>115</b>	<b>Channel 6 Detention Pond, Channel &amp; Pipe Improvements</b>	<b>4</b>	<b>1,250</b>	<b>2008-2013</b>
<b>116</b>	<b>59<sup>th</sup> &amp; Aster and Daisy St Parallel Pipe</b>	<b>5</b>	<b>2,100</b>	<b>2008-2013</b>
<b>117-A</b>	<b>Irving Slough Channel Improvements (Inside Springfield City Limits)</b>	<b>6</b>	<b>2,150</b>	<b>2008-2013</b>
<b>119</b>	<b>McKenzie Forest Products Mill Pond Water Quality Facility</b>	<b>12</b>	<b>60</b>	<b>2008-2013</b>
<b>120</b>	<b>Central Over-Under Channel &amp; Pipe Improvements</b>	<b>15</b>	<b>2,500</b>	<b>2008-2013</b>
<b>121</b>	<b>Island Park Water Quality Facility</b>	<b>16</b>	<b>60</b>	<b>2008-2013</b>
<b>123</b>	<b>Lower Mill Race Water Quality &amp; Riparian Enhancements</b>	<b>21</b>	<b>60</b>	<b>2008-2013</b>
	<i>Long-Term</i>			
200-A	Cedar Creek: Outfall/Detention at Lively Park/McKenzie River		250	2005-2010
200-B	Cedar Creek: Thurston Middle School Channel Improvements		100	2005-2010
200-C	Cedar Creek: 66 <sup>th</sup> Street Outfall		450	2005-2010

**Table 18**  
**City of Springfield**  
**Stormwater System Improvements, Estimated Costs, and Timing (continued)**  
(Single Jurisdiction Amendments)

<b>Project Number</b>	<b>Project Name/Description</b>	<b>Stormwater Facility Master Plan Project Number</b>	<b>Cost (\$000)</b>	<b>Estimated Completion Year</b>
200-D	Cedar Creek: 75 <sup>th</sup> Street Outfall		250	2005-2010
200-E	Cedar Creek: Gossler Bank control project		1,500	2005-2010
200-F	Cedar Creek: Diversion System	n/a	2,100	2010+
200-G	Cedar Creek: East Thurston Road/Hwy 126 Outfall and Associated Piping	n/a	350	2010+
201	Thurston Road Interceptor	n/a	570	2013-2018
202	Hwy 126 and 87 <sup>th</sup> Interceptor and Outfall	n/a	570	2010+
203	South 79 <sup>th</sup> Street System	n/a	1,425	2013-2018
204	Rocky Point Drive System and Outfall	n/a	420	2013-2018
<del>205</del>	<del>Resboro Detention Pond</del>		300	2013-2018
206	Borden Outfall Upgrade	n/a	140	2013-2018
207	Ash Street Outfall		150	2013-2018
208	Manor Drive Outfall		250	2013-2018
209	16 <sup>th</sup> Street Outfall		250	2013-2018
210	Jasper Slough Improvements	n/a	500	2013-2018
211	Hayden Bridge Road Interceptor	n/a	500	2013-2018
<b>212</b>	<b>42<sup>nd</sup> &amp; McKenzie Hwy Pipe Improvements</b>	<b>24</b>	<b>300</b>	<b>2013-2018</b>
<b>213</b>	<b>I-105 Channel Improvements</b>	<b>26</b>	<b>1,610</b>	<b>2013-2018</b>
<b>215</b>	<b>Q St Channel Riparian Enhancements</b>	<b>28</b>	<b>500</b>	<b>2013-2018</b>
<b>216</b>	<b>I-5 Open Channel Riparian Enhancements</b>	<b>29</b>	<b>500</b>	<b>2013-2018</b>
<b>217</b>	<b>Q St Floodway East of 28<sup>th</sup> Water Quality</b>	<b>31</b>	<b>200</b>	<b>2013-2018</b>
<b>218</b>	<b>28<sup>th</sup> St Main to North Water Quality Temperature TMDL</b>	<b>32</b>	<b>60</b>	<b>2013-2018</b>
<b>222</b>	<b>42<sup>nd</sup> Channel Improvements</b>	<b>42</b>	<b>200</b>	<b>2013-2018</b>

**Table 19  
Existing Financing Sources**

	User fees	Assessments	Development fees	Property tax	Grants/loans	Bonds	Short-term debt	Private finance
<b>Water</b>								
<b>EWEB</b>								
O&M	X							
Rehabilitation	X		X			X	X	
Expansion	X		X			X	X	X
<b>SUB</b>								
O&M	X							
Rehabilitation	X		X					
Expansion	X		X					X
<b>Rainbow</b>								
O&M	X							
Rehabilitation	X							
Expansion	X							X
<b>Wastewater</b>								
<b>City of Eugene</b>								
O&M	X							
Rehabilitation	X		X		X		X	
Expansion	X	X	X	X	X	X	X	X
<b>City of Springfield</b>								
O&M	X							
Rehabilitation	X		X				X	
Expansion	X	X	X	X	X	X	X	X
<b>MWMC</b>								
O&M	X							
Rehabilitation	X		X					
Expansion	X		X	X				
<b>Stormwater</b>								
<b>City of Eugene</b>								
O&M	X							
Rehabilitation	X		X				X	
Expansion	X		X					X
<b>City of Springfield</b>								
O&M	X							
Rehabilitation	X		X		X	X	X	
Expansion	X	X	X	X	X	X	X	X
<b>Lane County</b>								
O&M								
Rehabilitation					X			
Expansion					X			

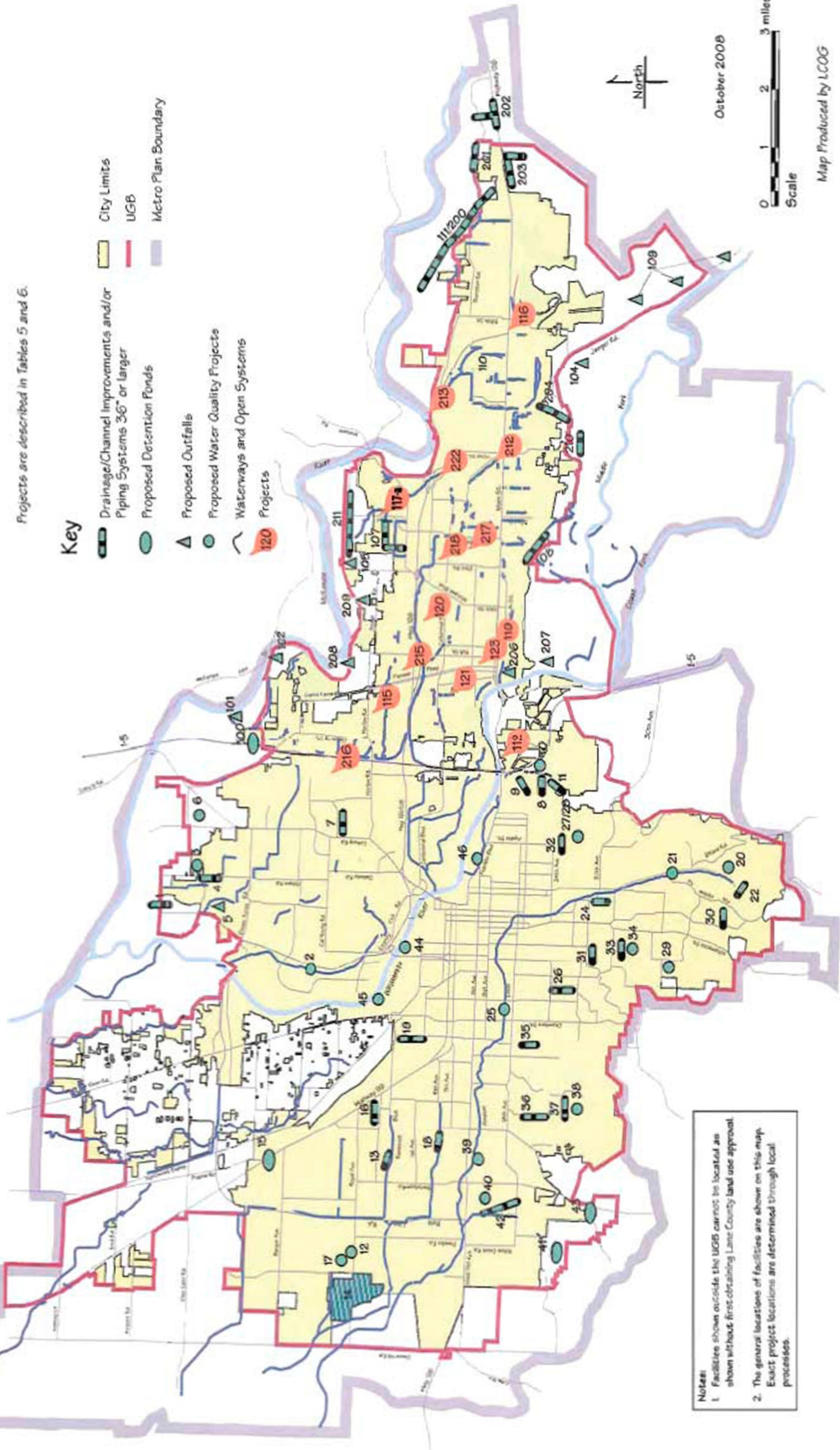
# Eugene-Springfield Public Facilities and Services Plan

## Planned Stormwater Facilities

Stormwater projects for this area will be identified through a separate study that addresses the requirements of Phase II of the National Pollutant Discharge Elimination System permits for Lane County and the Endangered Species Act. In addition, implements proposed Metro Plan Policy G. 85, which calls for the cities and Lane County to adopt a strategy to address specific stormwater issues between the city limits and the UGB.

Projects are described in Tables 5 and 6.

- Key**
- Drainage/Channel Improvements and/or Piping Systems 36" or larger
  - City Limits
  - UGB
  - Metro Plan Boundary
  - Proposed Detention Ponds
  - Proposed Outfalls
  - Proposed Water Quality Projects
  - Waterways and Open Systems
  - 120 Projects



**Notes:**

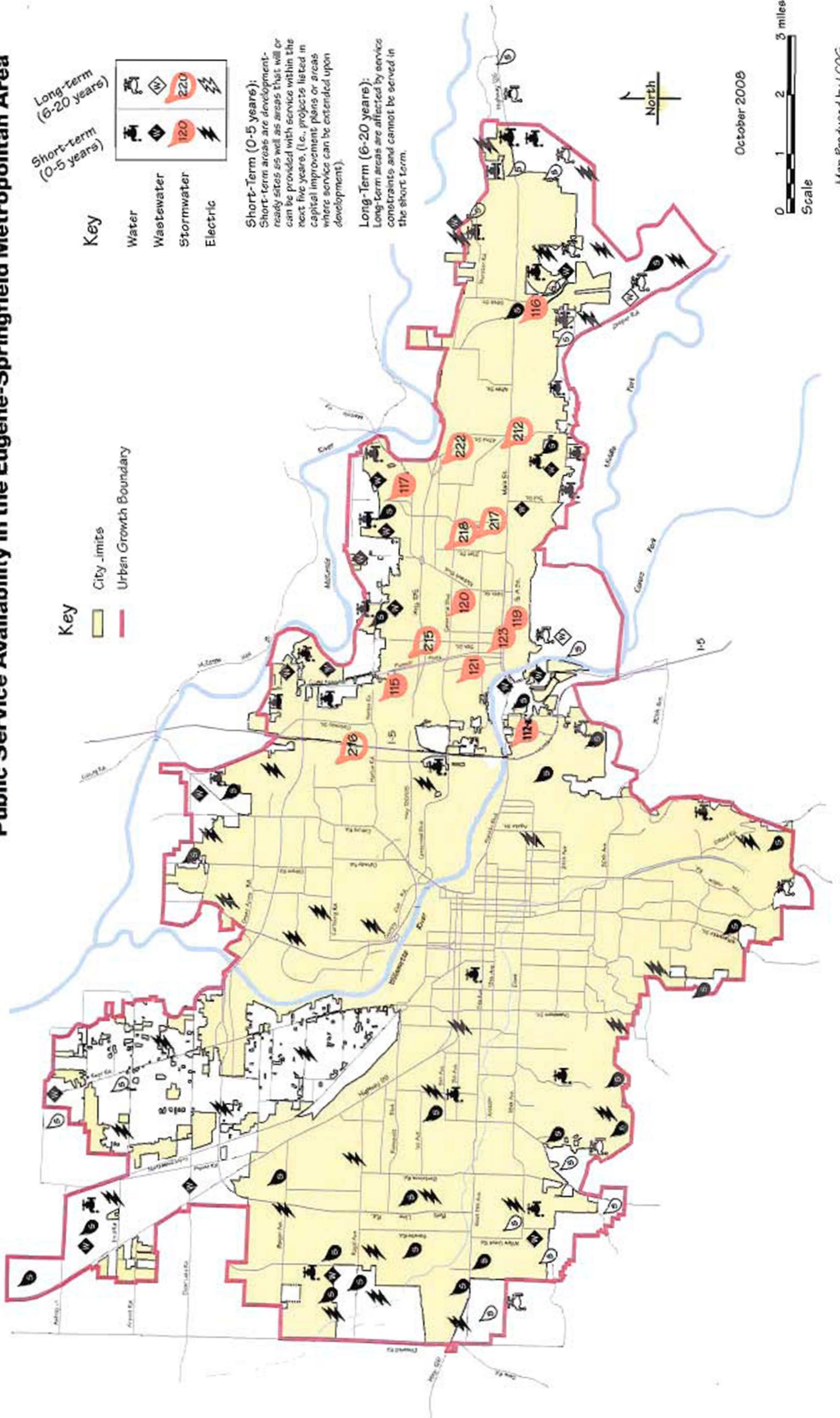
- Facilities shown outside the UGB cannot be located as shown without first obtaining Lane County land use approval.
- The general locations of facilities are shown on this map. Exact project locations are determined through local processes.

October 2008

Map Produced by LCOG

# Eugene-Springfield Public Facilities and Services Plan

## Public Service Availability in the Eugene-Springfield Metropolitan Area



**Key**

Short-term (0-5 years)

Long-term (6-20 years)

Water	Wastewater	Stormwater	Electric
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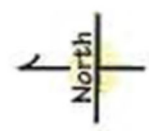
**Short-Term (0-5 years):**  
Short-term areas are development-ready sites as well as areas that will or can be provided with service within the next five years. (i.e. projects listed in capital improvement plans or areas where service can be extended upon development).

**Long-Term (6-20 years):**  
Long-term areas are affected by service constraints and cannot be served in the short term.

**Key**

City limits

Urban Growth Boundary



October 2008



Map Produced by LCOG



**RECOMMENDATION TO THE CITY COUNCIL  
BEFORE THE PLANNING COMMISSION  
OF THE  
CITY OF SPRINGFIELD**

METRO PLAN AMENDMENT  
AMENDMENT TO THE PUBLIC FACILITIES AND  
SERVICES PLAN  
Case Number: LRP2008-00016

( RECOMMENDATION TO  
( THE CITY COUNCIL  
(  
(  
(

**NATURE OF THE APPLICATION**

The proposed *Metro Plan* amendment will revise Tables 6, 18 and 19, and Maps 3 and 8 of the *Public Facilities and Services Plan* (a refinement plan of the *Metro Plan*) to add, modify or delete stormwater projects in the City of Springfield that have been completed, modified or eliminated upon adoption of the City's *Stormwater Facility Master Plan*.

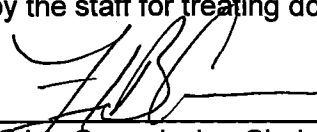
1. The above referenced plan amendment action was initiated by the Springfield City Council upon adoption of the *Stormwater Facility Master Plan* in October, 2008. Timely and sufficient notice of the public hearing, pursuant to Springfield Development Code Section 5.2-115, has been provided.
2. The plan amendment action is consistent with provisions of the adopted *Metro Plan* and *Public Facilities and Services Plan* as described in the attached staff report.
3. On June 30, 2009, the Planning Commission held a public hearing regarding the proposed plan amendment. The staff notes, findings and recommendation together with the oral testimony and written submittals of the persons testifying at that hearing have been considered and are part of the record of this proceeding.

**CONCLUSION**

On the basis of this record, the proposed amendment is consistent with the criteria of SDC Section 5.14-135.C.1&2. This general finding is supported by the specific findings of fact and conclusion in the Staff Report and Findings.

**RECOMMENDATION**

The Planning Commission hereby recommends to the City Council to approve the plan amendment as recommended herein, Case Number LRP2008-00016, at their July 22, 2009 meeting *with the added condition* that the City Council consider options provided by the staff for treating downstream stormwater flow onto downstream properties.

  
\_\_\_\_\_  
Planning Commission Chairperson

ATTEST:  
AYES: 6  
NOES: 0  
ABSENT: 1  
ABSTAIN: 0

*Planning Commission Order*  
LRP2008-00016  
June 30, 2009

Page 1 of 1

\_\_\_\_\_  
Planner: AL  
Attachment 4-1