



Department of Land Conservation and Development 635 Capitol Street, Suite 150 Salem, OR 97301-2540 (503) 373-0050 Fax (503) 378-5518 www.lcd.state.or.us

NOTICE OF ADOPTED AMENDMENT

June 3, 2008

- TO: Subscribers to Notice of Adopted Plan or Land Use Regulation Amendments
- FROM. Mara Ulloa, Plan Amendment Program Specialist
- SUBJECT: City of Springfield Plan Amendment DLCD File Number 002-08

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. A copy of the adopted plan amendment is available for review at the DLCD office in Salem and the local government office.

Appeal Procedures*

DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: June 12, 2008

This amendment was submitted to DLCD for review 45 days prior to adoption. Pursuant to ORS 197.830 (2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

*<u>NOTE:</u> THE APPEAL DEADLINE IS BASED UPON THE DATE THE DECISION WAS MAILED BY LOCAL GOVERNMENT. A DECISION MAY HAVE BEEN MAILED TO YOU ON A DIFFERENT DATE THAN IT WAS MAILED TO DLCD. AS A RESULT YOUR APPEAL DEADLINE MAY BE EARLIER THAN THE ABOVE DATE SPECIFIED.

Cc: Gloria Gardiner, DLCD Urban Planning Specialist Ed Moore, DLCD Regional Representative Molly Markarian, City of Springfield



£ 2	DLCD	In person electronic mailed DEPTOF MAY 23 2008
	Notice of Adoption	LAND CONSERVATION AND DEVELOPMENT
WITH P	THIS FORM <u>MUST BE MAILED</u> TO DLCD IN 5 WORKING DAYS AFTER THE FINAL DECISION ER ORS 197.610, OAR CHAPTER 660 - DIVISION 18	For DLCD Use Only

Jurisdiction: City of Springfield	Local file number: ZONZUU8-UUU13			
Date of Adoption: 5/20/2008	Date Mailed: 5/21/2008			
Was a Notice of Proposed Amendment (Form 1) mailed to DLCD? YesDate: 3/20/2008				
Comprehensive Plan Text Amendment	Comprehensive Plan Map Amendment			
Land Use Regulation Amendment	Zoning Map Amendment			
New Land Use Regulation	Other:			
Summarize the adopted amendment. Do not use technical terms. Do not write "See Attached".				

The applicant proposed correcting the plan/zone conflict that existed on the subject property, located within the City limits. The property was zoned Low Density Residential (LDR) but is designated Medium Density Residential (MDR) on the Eugene-Springfield Metro Area General Plan Diagram. The zoning map amendment has made the City of Springfield Zoning Map consistent with the Eugene-Springfield Metro Area General Plan Diagram.

Does the Adoption differ from proposal? No, no explaination is necessary

Plan Map Changed from: Zone Map Changed from: Low Density Residential	to: to: Medium Density Residential				
Location: 859 West M Street	Acres Involved: 0				
Specify Density: Previous: 1-10 du/acre	New: 11-20 du/acre				
Applicable statewide planning goals:					
1 2 3 4 5 6 7 8 9 10 11 ⊠ □ □ □ □ □ □ □ □ 11 Was an Exception Adopted? □ YES ☑ NO	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$				
Did DLCD receive a Notice of Proposed Amendment					
45-days prior to first evidentiary hearing? If no, do the statewide planning goals apply? DLCD $\pm 002-08$ (16787)	⊠ Yes ☐ No ☐ Yes ☐ No				

DLCD file No.

Please list all affected State or Federal Agencies, Local Governments or Special Districts:

City of Springfield

City: Springfield

Local Contact: Molly Markarian Address: 225 Fifth Street

Zip: 97477-

Phone: (541) 726-4611

Extension:

Fax Number: 541-726-3689

E-mail Address: mmarkarian@ci.springfield.or.us

ADOPTION SUBMITTAL REQUIREMENTS

This form <u>must be mailed</u> to DLCD <u>within 5 working days after the final decision</u> per ORS 197.610, OAR Chapter 660 - Division 18.

1. Send this Form and TWO Complete Copies (documents and maps) of the Adopted Amendment to:

ATTENTION: PLAN AMENDMENT SPECIALIST DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT 635 CAPITOL STREET NE, SUITE 150 SALEM, OREGON 97301-2540

- 2. Electronic Submittals: At least one hard copy must be sent by mail or in person, but you may also submit an electronic copy, by either email or FTP. You may connect to this address to FTP proposals and adoptions: webserver.lcd.state.or.us. To obtain our Username and password for FTP, call Mara Ulloa at 503-373-0050 extension 238, or by emailing mara.ulloa@state.or.us.
- 3. <u>Please Note</u>: Adopted materials must be sent to DLCD not later than **FIVE (5) working days** following the date of the final decision on the amendment.
- 4. Submittal of this Notice of Adoption must include the text of the amendment plus adopted findings and supplementary information.
- 5. The deadline to appeal will not be extended if you submit this notice of adoption within five working days of the final decision. Appeals to LUBA may be filed within **TWENTY-ONE (21) days** of the date, the Notice of Adoption is sent to DLCD.
- 6. In addition to sending the Notice of Adoption to DLCD, you must notify persons who participated in the local hearing and requested notice of the final decision.
- 7. Need More Copies? You can now access these forms online at http://www.lcd.state.or.us/. Please print on <u>8-1/2x11 green paper only</u>. You may also call the DLCD Office at (503) 373-0050; or Fax your request to: (503) 378-5518; or Email your request to mara.ulloa@state.or.us ATTENTION: PLAN AMENDMENT SPECIALIST.

City of Springfield Development Services Department 225 Fifth Street Springfield, OR 97477



ZONING MAP AMENDMENT Planning Commission Decision

Date of Notice: May 21, 2008

Date of Decision: May 20, 2008

Case Number: ZON2008-00013

Applicant: Larry Burr

Property Location: 859 West M Street, 1391 & 1395 Rainbow Drive Map 17-03-27-43, Tax Lot 3001

NATURE OF THE APPLICATION

The applicant requested a City-sponsored zoning map amendment to change the zoning for the subject property from Low Density Residential (LDR) to Medium Density Residential (MDR) to conform to the Metro Plan designation for the property of MDR. Approval of the application has corrected the plan/zone conflict for this property.

DECISION

The application was submitted and reviewed in accordance with the Springfield Development Code (SDC). The Planning Commission held a public hearing for the Zoning Map Amendment request on May 20, 2008. The Development Services Department staff report, including criteria of approval, findings, and recommendations, together with oral and written testimony submitted, was considered and is part of the record. The Planning Commission voted seven in favor, zero against, zero absent, and zero abstentions to approve the Zoning Map Amendment.

APPEALS

This decision is considered a Planning Commission Type III decision and as such, may be appealed to the City Council. SDC 5.3-120 states that only those persons who participated either orally or in writing have standing to appeal the decision of the Planning Commission and that grounds for appeal are limited to those issues raised either orally or in writing before the close of the public record. SDC 5.3-115 also states that an appeal application in accordance with 5.3-100 shall be filed with the Development Services Department within 15 calendar days of the Planning Commission's decision. In accordance with this policy and the Oregon Rules of Civil Procedures, Rule 10(c), the appeal period for this decision expires at 5:00pm on June 4, 2008.

QUESTIONS

Please call Molly Markarian in the Development Services Department Planning Division at 726-4611 or email her at mmarkarian@ci.springfield.or.us if you have any questions.

PREPARED BY

Molly Markarian Planner II Urban Planning Section

BEFORE THE PLANNING COMMISSION OF THE CITY OF SPRINGFIELD, OREGON

FINAL ORDER FOR ZONING MAP AMENDMENT CASE NO. ZONE2008-00013

FINDINGS, CONCLUSIONS AND ORDER

NATURE OF THE APPLICATION

Zoning Map Amendment from Low Density Residential (LDR) to Medium Density Residential (MDR) to conform to the Metro Plan designation for Assessor's Map 17-03-27-43, Tax Lot 3001.

- On March 6, 2008, the following application for a Zoning Map Amendment was accepted as complete: change the zoning on approximately .27 acre of land located at 859 West M Street and 1391& 1395 Rainbow Drive from LDR to MDR, Case No. ZON2008-00013.
- The application was submitted in accordance with Springfield Development Code (SDC) 5.4-105. Timely and sufficient notice of the public hearing has been provided, pursuant to SDC 5.2-115.
- On May 20, 2008, a public hearing for the Zoning Map Amendment request was held before the Springfield Planning Commission. The Development Services Department staff notes, including criteria of approval, findings, and recommendations, together with oral and written testimony submitted have been considered and are part of the record of this proceeding.

CONCLUSION

On the basis of this record, the requested Zoning Map Amendment application is consistent with the criteria of SDC 5.22-115. This general finding is supported by the specific findings of fact and conclusions in the attached staff report and attached hereto.

FINAL ORDER

It is ORDERED by the Planning Commission of Springfield that Case No. ZON2008-00013, Zoning Map Amendment request, be approved. This ORDER was presented to and approved by the Planning Commission on May 20, 2008.

Planning Commission Chairperson

ATTEST:

AYES: NOES: ABSENT: ABSTAIN:

City of Springfield Development Services Department 225 Fifth Street Springfield, OR 97477



ZONING MAP AMENDMENT Staff Report

Case Number: ZON2008-00013

Project Location: 859 West M Street, 1391 & 1395 Rainbow Drive Map 17-03-27-43, Tax Lot 3001

Zoning: Low Density Residential (LDR)

Overlay District(s): N/A

Applicable Refinement Plan: N/A

Metro Plan Designation: Medium Density Residential (MDR)

Application Submittal Date: February 26, 2008

Application Accepted As Complete Date: March 6, 2008

Public Hearing Date: May 20, 2008

Associated Applications: ZON2005-00046 - Development Issues Meeting (DIM), ZON2005-00054 - DIM

CITY OF SPRINGFIELD DEVELOPMENT REVIEW COMMITTEE				
POSITION	REVIEW OF	NAME	PHONE	
Planner II	Land Use Planning	Molly Markarian	726-4611	
Transportation Planning Engineer	Transportation	Gary McKenney	726-4585	
Public Works Engineer in Training	Utilities, Sanitary & Storm Sewer	Jesse Jones	736-1036	
Deputy Fire Marshal	Fire and Life Safety	Gilbert Gordon	726-2293	

Owner/Applicant	Applicant's Representative
Larry Burr	JRH - Land Use Division
3310 Talon Street	4765 Village Plaza Loop, Suite 201
Eugene, OR 97408	Eugene, OR 97401

REQUEST

The applicant has requested a City-sponsored zoning map amendment to change the zoning for the subject property from Low Density Residential (LDR) to Medium Density Residential (MDR) to conform to the Metro Plan designation for the property of MDR. Approval of the applicant's request would not only bring the zoning on the property into conformance with the Metro Plan, but it would also enable the applicant to proceed with other land use applications that are contingent upon zoning and plan designation conformity. Thus, in the future, development may occur on the property in accordance with SDC 3.2-200 for MDR properties. Such development would permit a minimum of two and a maximum of five dwelling units on the .27-acre property subject to a Type II land use approval (Site Plan Review and/or Land Division).

DISCUSSION

According to State law, the local zoning designation of properties must conform to the land use designation of the Metro Plan, the region's official long-range comprehensive planning document. However, when the Metro Plan was originally adopted in 1982, zoning designations already existed in the City of Springfield, and many properties were already developed in accordance with such designations. Therefore, in some instances, rather than immediately changing the zoning of developed land (which would create existing non-conforming uses), owners were allowed to maintain the zoning on their properties with the understanding that as such properties were redeveloped over time, plan/zone conflicts would be resolved before such development proceeded.

Recognizing that a property owner should not have to pay to resolve such plan/zone conflicts resulting from the City's approach to early implementation of the Metro Plan, the City initiated a City-sponsored zoning map amendment process in 2006 for properties where the zoning and Metro Plan designation are clearly in conflict. This process allows for City-sponsored zone changes three times annually in January, May, and September. Due to the scale and non-property specific nature of the adopted Metro Plan Diagram, the City is best able to identify clear plan/zone conflicts for properties within Refinement Plan boundaries. However, there can be instances where, due to prominent identifiable geographic features on the Metro Plan Diagram, little doubt exists that a property falls within a certain designation, as well. In such instances, it is the discretion of the Director or his representative to determine if there is a clear plan/zone conflict, thus qualifying the application for a City-sponsored zone change.

During initial meetings in 2005 with City Planning staff regarding a proposed land division involving the subject property, the applicant was advised that the zoning on the property is LDR while the Metro Plan designation is MDR, and this plan/zone conflict needed to be resolved before the applicant could proceed with the land division. City staff at that time determined that prominent identifiable geographic features, including the curvature of Centennial Boulevard and the relationship of the MDR area of the Metro Plan diagram to the Community Commercial area of the diagram in this part of the city, suggest that the western boundary of the MDR designation is Rainbow Drive. Therefore, the subject property, which is located east of Rainbow Drive, would fall within the MDR designation and thus qualify for a City-sponsored zone change (see Attachments 2-1 through 2-4.

REVIEW PROCESS

This City-sponsored zoning map amendment involves the application of existing policy to one specific property and does not include a Metro Plan diagram amendment. As such, this is a Type III application requiring a quasi-judicial decision and is therefore reviewed under the procedures listed in Springfield Development Code (SDC) 5.1-135, Type III Applications, 5.2-100, Public Hearing Process, and SDC 5.22-100, Zoning Map Amendment.

Applications for Type III quasi-judicial land use decisions require newspaper notice, as well as mailed notification of the applicant and owner of record, property owners and occupants within 300 feet of the subject property, any applicable neighborhood association, and any person who submits a written request to receive notice at least 20 days prior to the date of the hearing per SDC 5.2-115. This

application was accepted as complete on March 6, 2008. Per the public notice requirements of SDC, notice of the public hearing was mailed on April 24, 2008, and was published in the *Register Guard* on April 29, 2008. No written comments were received at the time of issuing this Staff Report. In addition, per State law, notice of the application was mailed to Department of Land Conservation and Development on March 20, 2008.

For quasi-judicial decisions, the Planning Commission's decision is the City's final decision, unless appealed. Only those persons who participated either orally or in writing have standing to appeal the decision of the Planning Commission, and grounds for appeal are limited to those issues raise either orally or in writing before the close of the public record.

SITE INFORMATION

The subject property is a .27 acre (11,761 square feet), L-shaped lot at the southeast corner of Rainbow Drive and West M Street and is located inside the City limits. The property is relatively flat and currently contains a detached single family dwelling that faces and takes access from West M Street, as well as a duplex that faces and takes access from Rainbow Drive.

Property in the vicinity of the site is zoned a combination of Low Density Residential, Medium Density Residential, High Density Residential, Neighborhood Commercial, Community Commercial, and Public Land and Open Space. However, the subject property is zoned Low Density Residential, and land immediately surrounding the property to the north, south, and east is zoned Low Density Residential while property to the west is zoned both Low Density Residential and Medium Density Residential.

The MDR zoning designation requires the development of residential uses at a density of 11 to 20 dwelling units per acre. The subject property, which is approximately .27 acres and has three dwelling units, already has eleven dwelling units per acre. A maximum of five dwelling units could be developed on the property in the future.

ZONING MAP AMENDMENT – CRITERIA

SDC 5.22-115 states that the Planning Commission may approve, approve with conditions, or deny a quasi-judicial Zoning Map Amendment based upon the approval criteria listed in SDC 5.22-115 C.1, through C.3.

Criterion 1 (SDC 5.22-115 C.1.)

Consistency with applicable Metro Plan policies and the Metro Plan diagram.

Finding: Metro Plan policy A.2. states that residentially designated land within the Urban Growth Boundary should be zoned consistent with the Metro Plan and applicable plans and policies.

Finding: The subject property is zoned Low Density Residential (LDR).

Finding: The current version of the Metro Plan diagram depicts an area designated as Medium Density Residential (MDR) in the vicinity of the subject property. This MDR area extends northeast of a point on Centennial Boulevard that does not have any identifiable geographic features. However, the western boundary of this area is a hard north-south line in the middle of the diagonal section of Centennial Boulevard. There is only one street, Rainbow Drive, that extends north-south along this section of Centennial Boulevard. Therefore, City Planning staff has always interpreted this to mean that the western boundary of the MDR area is Rainbow Drive. The subject property, which is located east of Rainbow Drive and north of Centennial Boulevard therefore falls within the MDR designation on the Metro Plan.

Finding: The subject property must be rezoned from LDR to MDR in order for the zoning to be consistent with the applicable Metro Plan policies and Metro Plan diagram. Therefore, the application to resolve this plan/zone conflict is consistent with the Metro Plan policies and diagram.

Conclusion: This application satisfies Criterion 1 (SDC 5.22-115 C.1.).

Criterion 2 (SDC 5.22-115 C.2.)

Consistency with applicable Refinement Plans, Plan District maps, Conceptual Development Plans, and functional plans.

Finding: There are no applicable Refinement Plans, Plan District maps, Conceptual Development Plans, or functional plans for this property. Therefore, Criterion 2 is not applicable.

Conclusion: This application satisfies Criterion 2 (SDC 5.22-115 C.2.).

Criterion 3 (SDC 5.22-115 C.3.)

The property is presently provided with adequate public facilities, services, and transportation networks to support the use, or these facilities, services, and transportation networks are planned to be provided concurrently with the development of the property.

Finding: The Development Review Committee (DRC), including representatives from the City's Development Services Department, Public Works Department, and Fire and Life Safety Department reviewed the application, and their comments have been incorporated into the findings and conditions below.

Finding: Given the location and size of the property, the proposed zone change would have no significant impact on the transportation system. Impact to the transportation system will be reviewed again via the land division or site plan review process in the event that future development occurs on the property.

Finding: The proposed zone change on this property will have no affect on fire department services based on existing site conditions. However, any changes to the existing structures or increased density on the property will require an increase in the available fire flow to meet current fire code requirements, which will be enforced via the land division or site plan review process.

Finding: The Public Works Engineering Division has reviewed the proposed zone change and does not find any issues with the existing conditions with respect to the sanitary sewer or stormwater management systems. Public improvement requirements will be reviewed again via the land division or site plan review process in the event that future development occurs on the site.

Finding: The property is currently serviced with adequate public facilities and transportation networks. In the event that the property is further developed after the proposed zone change, the adequacy of public facilities for any future development will be reviewed via the land division or site plan review process.

Conclusion: This application satisfies Criterion 3 (SDC 5.22-115 C.3.).

CONDITIONS OF APPROVAL

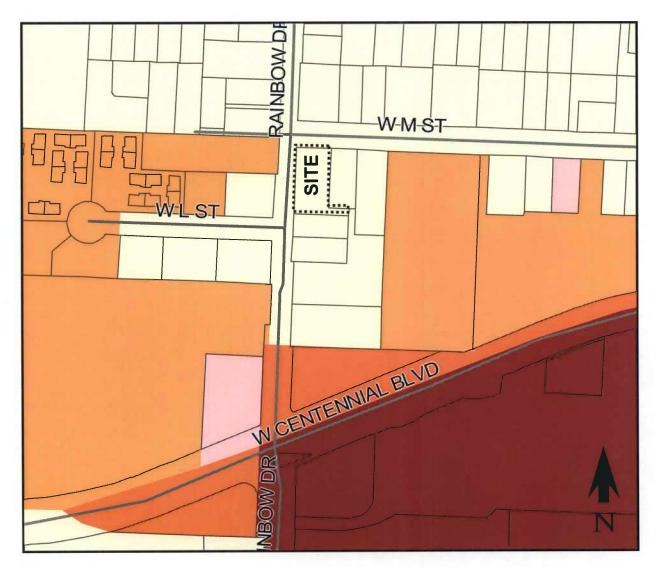
SDC 5.22-120 authorizes the Approval Authority to attach conditions as may be reasonably necessary to a zone change approval to ensure that the application meets the approval criteria. City staff finds that the application as submitted complies with all applicable approval criteria and therefore does not recommend any conditions of approval.

CONCLUSION & RECOMMENDATION

After reviewing this application, City staff finds that it complies with the three criteria listed in SDC 5.22-115 C.1, through C.3. Therefore, City staff recommends that the Planning Commission approve this application.

EXISTING ZONING

ZON2008-00013 859 West M Street - 17-03-27-43, TL 3001

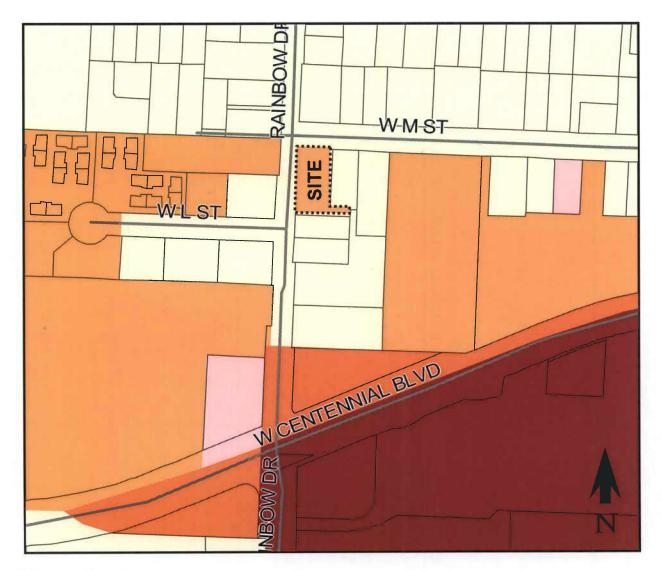


ZONING LEGEND



PROPOSED ZONING

ZON2008-00013 859 West M Street – 17-03-27-43, TL 3001

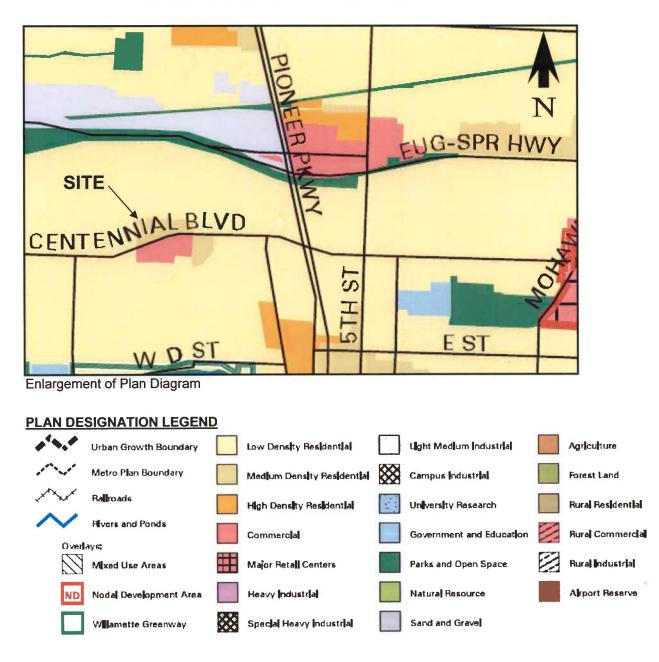


ZONING LEGEND



EXISTING & UNCHANGED PLAN DESIGNATION

ZON2008-00013 859 West M Street – 17-03-27-43, TL 3001



SITE PHOTOS

ZON2008-00013 859 West M Street – 17-03-27-43, TL 3001





Existing dwelling fronting West M Street



Existing dwelling fronting Rainbow Drive

• *	Division of Chief Deps. Jerk And Angener Lane County Deeds and Records (100-000)//
RECORDING REQUESTED BY	THE COULTY PERCE AND RECORDS MANY ANAAR!
FIDELITY NATIONAL TITLE COMPANY OF OREGON	\$31.00
GRANTOR'S NAME	
Douglas S. Gannon and Shiela Lynn Gannon	08/22/2005 03:17:44 PM
	RPR-DEED Cnt=1 Stn=4 CRSHIER 02
GRANTEE'S NAME	\$10.00 \$11.00 \$10.00
Larry Burr	
	A CONTRACTOR OF
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Mr. Larry Burr	
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AFTER RECORDING RETURN TO:	·
URILRA	
AFTER RECORDING RETURN TO:	
Mr. Larry Burr	
859 West "M" Street	
Springfield, OR 97477	
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A CONTERNIC	SPACE ABOVE THIS LINE FOR RECORDER'S U
FIDEL CONTINUER	
	Y WARRANTY DEED

Douglas S. Gannon and Shiela Lynn Gannon, as tenants by the entirety, Grantor, conveys and warrants to

١,

Larry Burr, A Married Man, Grantee, the following described real property, free and clear of encumbrances except as specifically set forth below, situated in the County of Lane, State of Oregon,

SEE EXHIBIT ONE ATTACHED HERETO AND MADE A PART HEREOF

Subject to and excepting:

i

Convenants, Conditions, Restrictions, and Easements of Record

OFFICIAL SEAL DAWN J ALLEN NOTARY PUBLIC - OREGON LYMMISSION NO. 382253 MINISSION EXPIRES JUNE 28, 2008

THIS INSTRUMENT WILL NOT ALLOW USE OF THE PROPERTY DESCRIBED IN THIS INSTRUMENT IN VIOLATION OF APPLICABLE LAND USE LAWS AND REGULATIONS. BEFORE SIGNING OR ACCEPTING THIS INSTRUMENT THE PERSON ACQUIRING FEE TITLE TO THE PROPERTY SHOULD CHECK WITH THE APPROPRIATE CITY OR COUNTY PLANNING DEPARTMENT TO VERIFY APPROVED USES AND TO DETERMINE ANY LIMITS ON LAWSUITS AGAINST FARMING OR FOREST PRACTICES AS DEFINED IN ORS 30.930.

THE TRUE AND ACTUAL CONSIDERATION FOR THIS CONVEYANCE IS \$200,000.00 (See ORS 93.030)

DATED: August 17, 2005

Huges J. Gannon by. Chiela dynn Gannon het attorney in fact Douglas S. Gannon

Shiela Lynn Bannon Shiela Lynn Ganhon

Date Received:

	FEB 2 6 2008	
STATE OF OREGON		
COUNTY OF Jone	Cubmittal	_
This instrument was acknowledged before me on	Original Submittal	
Quert 18.2005		
Chiquest 1 5 2005 Hadand		
by Shela upn ounder, oralitationally		
by Shielan lynn Gamon ; indrudually and as actively infact for Duceas 3.6amo		
NOTARY PUBLIC FOR OREGON MY COMMISSION EXPIRES: 6/2012008	243	
MT COMMISSION EXTINGS.	- CO J	
map#1033051 303001 acon#1057973	Eat 400380	
FORD-313 (Rev 2/96) STATUTORY WARRANTY DEED		

Attachment 3-1

Escretty No. 05-100380-DJA-46 Title Order No. 00400380

EXHIBIT ONE.

Beginning at a point on the South line of "M" Street if the same was produced in Springfield, Lane County, Oregon, North 89° 24' 30" West 1136.65 feet from the point on intersection of said South line of "M" Street with the East line of the Robert E. Campbell Donation Land Claim No. 59, Township 17 South, Range 3 West, Willamette Meridian, South 0° 59' West 130.0 feet; thence South 89° 24' 30" East 44.17 feet; thence South 0° 59' West 15.0 feet; thence North 89° 24' 30" West 120.0 feet; thence North 0° 59' East 145.0 feet to the South line of "M" Street; thence along said South line, South 89° 24' 30" East 75.83 feet to the Point of Beginning, in Lane County, Oregon.

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Date Received:

FEB 2 6 2008

Original Submittal____

