

#### Department of Land Conservation and Development

635 Capitol Street, Suite 150 Salem, OR 97301-2540 (503) 373-0050 Fax (503) 378-5518 www.lcd.state.or.us

#### NOTICE OF ADOPTED AMENDMENT

May 21, 2007

TO:

Subscribers to Notice of Adopted Plan or Land Use Regulation Amendments

FROM:

Mara Ulloa, Plan Amendment Program Specialist

SUBJECT: City of Canby Plan Amendment

DLCD File Number 003-07

The Department of Land Conservation and Development (DLCD) received the attached notice of adoption. A copy of the adopted plan amendment is available for review at the DLCD office in Salem and the local government office.

Appeal Procedures\*

#### DLCD ACKNOWLEDGMENT or DEADLINE TO APPEAL: May 30, 2007

This amendment was submitted to DLCD for review 45 days prior to adoption. Pursuant to ORS 197.830 (2)(b) only persons who participated in the local government proceedings leading to adoption of the amendment are eligible to appeal this decision to the Land Use Board of Appeals (LUBA).

If you wish to appeal, you must file a notice of intent to appeal with the Land Use Board of Appeals (LUBA) no later than 21 days from the date the decision was mailed to you by the local government. If you have questions, check with the local government to determine the appeal deadline. Copies of the notice of intent to appeal must be served upon the local government and others who received written notice of the final decision from the local government. The notice of intent to appeal must be served and filed in the form and manner prescribed by LUBA, (OAR Chapter 661, Division 10). Please call LUBA at 503-373-1265, if you have questions about appeal procedures.

\*NOTE:

THE APPEAL DEADLINE IS BASED UPON THE DATE THE DECISION WAS MAILED BY LOCAL GOVERNMENT. A DECISION MAY HAVE BEEN MAILED TO YOU ON A DIFFERENT DATE THAN IT WAS MAILED TO DLCD. AS A RESULT YOUR APPEAL DEADLINE MAY BE EARLIER THAN THE ABOVE DATE SPECIFIED.

Gloria Gardiner, DLCD Urban Planning Specialist Cc: Stacy Humphrey, DLCD Regional Representative Matthew Crall, DLCD Transportation Planner Kevin Cook, City of Canby

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# **DLCD**

THIS FORM MUST BE MAILED TO DLCD
WITHIN 5 WORKING DAYS AFTER THE FINAL DECISION
PER ORS 197.610, OAR CHAPTER 660 - DIVISION 18



Jurisdiction: City of Canby	Local file numb	er: <b>ZC 07-02</b>			
Date of Adoption: 5/2/2007	Date Mailed: 5	Date Mailed: 5/9/2007			
Was a Notice of Proposed Amendment (Form 1) n	nailed to DLCD? Y	esDate: 2/7/2007			
Comprehensive Plan Text Amendment	☐ Compreher	nsive Plan Map Amendment			
☐ Land Use Regulation Amendment		Amendment			
☐ New Land Use Regulation	Other:				
Summarize the adopted amendment. Do not use	technical terms. D	o not write "See Attached".			
The application requests a change in zoning designation Residential" Comprehensive Plan designation. The Residential).					
Does the Adoption differ from proposal? No, no ex	xplaination is neces	sary			
Plan Map Changed from: N/A	to: N/A				
Zone Map Changed from: R-1	to: R-2				
Location: outh of NE Territorial Rd. & West of Log	ging Rd. Trail	Acres Involved: 0.89			
Specify Density: Previous: 1 unit/lot	New: 14	+ units/acre			
Applicable statewide planning goals:					
1 2 3 4 5 6 7 8 9 10 1 \[ \times \times \] \[ \times \]	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	5 16 17 18 19			
Was an Exception Adopted? ☐ YES ☒ NO					
Did DLCD receive a Notice of Proposed Amendme	ent				
45-days prior to first evidentiary hearing?		⊠ Yes □ No			
If no, do the statewide planning goals apply?		☐ Yes ☐ No			
If no, did Emergency Circumstances require imme	ediate adoption?	Yes No			
DLCD # 003-07 (15852)					

DLCD file No.	
Please list all affected State or Federal Agencies, Lo	cal Governments or Special Districts:

Local Contact: Kevin Cook Phone: (503) 266-7001 Extension: 212

Address: 170 NW 2<sup>nd</sup> Ave Fax Number: 503-266-1574

City: Canby Zip: 97013- E-mail Address: cookk@ci.canby.or.us

#### **ADOPTION SUBMITTAL REQUIREMENTS**

This form <u>must be mailed</u> to DLCD <u>within 5 working days after the final decision</u> per ORS 197.610, OAR Chapter 660 - Division 18.

1. Send this Form and TWO Complete Copies (documents and maps) of the Adopted Amendment to:

# ATTENTION: PLAN AMENDMENT SPECIALIST DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT 635 CAPITOL STREET NE, SUITE 150 SALEM, OREGON 97301-2540

- 2. Electronic Submittals: At least **one** hard copy must be sent by mail or in person, but you may also submit an electronic copy, by either email or FTP. You may connect to this address to FTP proposals and adoptions: **webserver.lcd.state.or.us**. To obtain our Username and password for FTP, call Mara Ulloa at 503-373-0050 extension 238, or by emailing **mara.ulloa@state.or.us**.
- 3. <u>Please Note</u>: Adopted materials must be sent to DLCD not later than **FIVE (5) working days** following the date of the final decision on the amendment.
- 4. Submittal of this Notice of Adoption must include the text of the amendment plus adopted findings and supplementary information.
- 5. The deadline to appeal will not be extended if you submit this notice of adoption within five working days of the final decision. Appeals to LUBA may be filed within **TWENTY-ONE** (21) days of the date, the Notice of Adoption is sent to DLCD.
- 6. In addition to sending the Notice of Adoption to DLCD, you must notify persons who participated in the local hearing and requested notice of the final decision.
- 7. **Need More Copies?** You can now access these forms online at http://www.lcd.state.or.us/. Please print on 8-1/2x11 green paper only. You may also call the DLCD Office at (503) 373-0050; or Fax your request to: (503) 378-5518; or Email your request to mara.ulloa@state.or.us ATTENTION: PLAN AMENDMENT SPECIALIST.



## BEFORE THE CITY COUNCIL OF THE CITY OF CANBY

A REQUEST TO CHANGE ZONING	)	FINDINGS, CONCLUSION & FINAL ORDER
FROM LOW DENSITY RESIDENTIAL	)	ZC 07-02
TO HIGH DENSITY RESIDENTIAL	)	(S.T.J., LLC)

#### NATURE OF APPLICATION

The applicant is seeking to change the zoning designation for two tax lots totaling 0.89 acres. The lots are described as Tax Lot 1500 and 1501 of Map 3-1E-27CB. The lots are located south of NE Territorial Road and west of the Molalla Forest Road. Tax lots 1500 and 1501 are zoned R-1. The applicant proposes to amend zoning to reflect the Comprehensive Plan designation of R-2, High Density Residential. Adjacent properties are also designated High Density Residential in the Comprehensive Plan. There is an existing residence located on Tax Lot 1501.

Adjacent uses include single family subdivisions (west and east, across the Molalla Forest Road); apartments (south); large lots not yet subdivided or annexed (east across the Molalla Forest Road); and the golf course with associated residential development (north). Water and Sewer are available from NE Territorial Road. No development plans are associated with the zone change at this time.

#### HEARINGS

The Planning Commission held a public hearing and considered this application at its meeting on March 26, 2007. The Planning Commission voted 7-0 to recommend approval. The City Council held a second public hearing to consider the application at its April 18, 2007 meeting. The Council voted 6-0 to approve the proposed zone map amendment.

#### CRITERIA AND STANDARDS

Section 16.54.040(B) states: In judging whether or not the zoning map should be amended or changed, the City Council shall consider.

- A. The Comprehensive Plan of the City, giving special attention to Policy 6 of the land use element and implementation measures therefore, and the plans and policies of the County, state and local districts in order to preserve functions and local aspects of land conservation and development;
- B. Whether all required public facilities and services exist or will be provided concurrent with development to adequately meet the needs of any use or development which would be permitted by the new zoning designation.

Findings, Conclusions & Final Order ZC 07-02 Page 1 of 3

#### FINDINGS AND REASONS

At the public hearing of April 18, 2007 the City Council considered the record and the Planning Commission's findings and recommendation for approval.

After holding the public hearing and considering the Record for the application, the City Council deliberated and reached a decision on April 18, 2007 for approval of the applicant's request for zone change. The City Council adopted the Planning Commission's written findings of April 9, 2007 which are reflected below:

- A. This application is in compliance with all elements of the Comprehensive Plan of the City, including Policy 6 of the Land Use Element, and the plans and policies of the County, state and local districts.
- B. All required public facilities and services exist or will be provided concurrent with development to adequately meet the needs of any use or development which would be permitted by the new zoning designation.

#### **DECISION**

THE CITY COUNCIL of the City of Canby herby approves ZC 07-02.

#### **ORDER**

I CERTIFY THAT THIS ORDER for approval of ZC 07-02 was presented to and APPROVED by the City Council of the City of Canby.

DATED this 2<sup>nd</sup> day of May, 2007.

Melody Thomson, Mayor City of Canby

> Kevin C. Cook Associate Planner

#### ATTEST:

**ORAL DECISION -**

**April 18, 2007** 

AYES:

Blackwell, Carlson, Carson, Daniels, Helbling, & Oliver

NOES:

None

None

None

ABSTAIN:

ABSENT:

WRITTEN FINDINGS - May 2, 2007

AYES:

Blackwell, Carlson, Daniels, Helbling & Oliver

NOES:

None

ABSTAIN:

None

ABSENT:

Carson

Findings, Conclusions & Final Order ZC 07-02 Page 3 of 3

#### **ORDINANCE NO. 1239**

## AN ORDINANCE AMENDING THE ZONING MAP OF THE CITY OF CANBY, CLACKAMAS COUNTY, OREGON FOR TAX LOTS 1500 & 1501 OF TAX MAP 3-1E-27CB.

WHEREAS, an application was filed with the City by S.T.J. LLC to change the zoning of two parcels totaling 0.89 acres from Low Density Residential (R-1) to High Density Residential (R-2); and

WHEREAS, a public hearing was conducted by the Canby Planning Commission on March 26, 2007 after public notices were mailed, posted and printed in the Canby Herald, as required by law; and

WHEREAS, the Canby Planning Commission heard and considered testimony regarding the proposed zone change at the public hearing. At the conclusion of the public hearing, the Planning Commission voted 7-0 to recommend that the City Council approve the application. The Findings, Conclusions and Order was approved by the Planning Commission and forwarded to the Council with its recommendation; and

**WHEREAS**, the Canby City Council considered the matter and the recommendation of the Planning Commission following a public hearing held at its regular meeting on April 18, 2007; and

WHEREAS, the Canby City Council, after considering the staff report, reviewing the record of the Planning Commission's decision and conducting its own public hearing, voted to accept the Planning Commission's recommendation;

#### NOW, THEREFORE, THE CITY OF CANBY ORDAINS AS FOLLOWS:

<u>Section 1.</u> Tax Lots 1500 & 1501 OF TAX MAP 3-1E-27CB is rezoned from Low Density Residential (R-1) to High Density Residential (R-2) as called for in Canby's Comprehensive Plan.

<u>Section 2.</u> The Mayor, attested by the City Recorder, is hereby authorized and directed to make the appropriate change on the City's zoning map in accordance with the dictates of Section 1 of this Ordinance.

**SUBMITTED** to the Council and read the first time at a regular meeting thereof on April 18, 2007 ordered posted in three (3) public and conspicuous places in the City for a period of

five (5) days, as authorized by the Canby City Charter; and to come up for final reading and action by the Canby City Council at a regular meeting thereof on May 2, 2007, commencing after the hour of 7:30 p.m., at the Councill's regular meeting chambers at the Canby City Hall in Canby, Oregon.

Kimberly Scheafer City Recorder - Pro Tem

PASSED on the second and final reading by the Canby City Council at a regular meeting thereof on May 2, 2007 by the following vote:

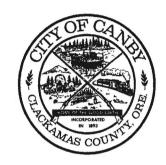
YEAS 5

ATTEST:

City Recorder Pro Tem

Ordinance No. 1239

Page 2 of 2



#### -STAFF REPORT-

APPLICANT:

S.T.J., LLC 214 SW 2<sup>nd</sup> Ave Canby, OR 97013

OWNER:

S.T.J., LLC 214 SW 2<sup>nd</sup> Ave Canby, OR 97013

**LEGAL DESCRIPTION:** 

Tax Lots 1500 & 1501 of Tax Map 3-1E-27CB

LOCATION:

South of NE Territorial Road and west of the Molalla Forest Road

COMP. PLAN DESIGNATION:

High Density Residential (R-2)

FILE NO.:

ZC 07-02

STAFF:

Kevin C. Cook Associate Planner

DATE OF REPORT:

March 14, 2007

DATE OF HEARING:

March 26, 2007

ZONING DESIGNATION:

Low Density Residential (R-1)

#### I. APPLICANT'S REQUEST:

The applicant is seeking to change the zoning designation for two parcels totaling 0.89 acres. The current zoning on the parcels is R-1 Low Density Residential. The applicant proposes to amend zoning to reflect the Comprehensive Plan designation. No development plans are associated with the zone change at this time.

#### II. APPLICABLE REGULATIONS

City of Canby General Ordinances:

Staff Report ZC 07-02 Page 1 of 7

16.20	R-2 High Density Residential Zone
16.54	Amendments to Zoning Map
16.88	General Standards

#### **Oregon Administrative Rules**

OAR 660-012 Transportation Planning Rule

#### III. MAJOR APPROVAL CRITERIA

#### 16.54.040 - Amendments to the Zoning Map - Standards and Criteria

In judging whether or not the zoning map should be amended or changed, the Planning Commission and City Council shall consider:

- A. The Comprehensive Plan of the City, giving special attention to Policy 6 of the Land Use Element and implementation measures therefore, and the plans and policies of the County, state and local districts in order to preserve functions and local aspects of land conservation and development;
- B. Whether all required public facilities and services exist or will be provided concurrent with development to adequately meet the needs of any use or development which would be permitted by the new zoning designation.

#### IV. FINDINGS

#### A. Background and Relationships

The site is located south of NE Territorial Road and west of the Molalla Forest Road. Tax lots 1500 and 1501 are zoned R-1. Adjacent properties are also designated High Density Residential in the Comprehensive Plan. There is an existing residence located on Tax Lot 1501.

Adjacent uses include single family subdivisions (west and east, across the Molalla Forest Road); apartments (south); large lots not yet subdivided or annexed (east across the Molalla Forest Road); and the golf course with associated residential development (north). Water and Sewer are available from NE Territorial Road.

#### B. Comprehensive Plan Consistency Analysis

ii. URBAN GROWTH ELEMENT

GOAL: 1) TO PRESERVE AND MAINTAIN DESIGNATED AGRICULTURAL AND FOREST LANDS BY PROTECTING THEM FROM URBANIZATION.

Staff Report ZC 07-02 Page 2 of 7 2) TO PROVIDE ADEQUATE URBANIZABLE AREA FOR THE GROWTH OF THE CITY, WITHIN THE FRAMEWORK OF AN EFFICIENT SYSTEM FOR THE TRANSITION FROM RURAL TO URBAN LAND USE.

#### iii. LAND USE ELEMENT

GOAL: TO GUIDE THE DEVELOPMENT AND USES OF LAND SO THAT THEY ARE ORDERLY, EFFICIENT, AESTHETICALLY PLEASING AND SUITABLY RELATED TO ONE ANOTHER.

Policy #1 Canby shall guide the course of growth and development so as to separate conflicting or incompatible uses, while grouping compatible uses.

<u>ANALYSIS:</u> Eventual high density residential development is consistent with nearby development and with the Comprehensive Plan.

Policy #2 Canby shall encourage a general increase in the intensity and density of permitted development as a means of minimizing urban sprawl.

<u>ANALYSIS:</u> This application would permit residential development on the subject parcel. The proposed zone change will allow an increase in density as opposed to encouraging urban sprawl.

Policy #3: Canby shall discourage any development which will result in overburdening any of the community's public facilities or services.

<u>Analysis:</u> A "Request for Comments" has been sent to all public facility and service providers (please see discussion under Public Services Element).

Policy #6: CANBY SHALL RECOGNIZE THE UNIQUE
CHARACTER OF CERTAIN AREAS AND WILL
UTILIZE THE FOLLOWING SPECIAL
REQUIREMENTS, IN CONJUNCTION WITH THE

Staff Report ZC 07-02 Page 3 of 7 REQUIREMENTS OF THE LAND DEVELOPMENT AND PLANNING ORDINANCE, IN GUIDING THE USE AND DEVELOPMENT OF THESE UNIQUE AREAS.

The parcel is not located within an area of special concern.

#### ENVIRONMENTAL CONCERNS ELEMENT

GOALS: TO PROTECT IDENTIFIED NATURAL AND HISTORICAL RESOURCES.

TO PREVENT AIR, WATER, LAND, AND NOISE POLLUTION.

TO PROTECT LIVES AND PROPERTY FROM NATURAL HAZARDS.

The subject property is surrounded by urbanized parcels and has no known steep slopes, historic resources, expansive soils, or wetlands, and is not located in a flood plain. Compared with urban sprawl, increased residential density reduces overall vehicle miles traveled and thus an energy savings is realized.

#### Applicable Policies:

Policy #3-R: Canby shall require that all existing and future development activities meet the prescribed standards for air, water and land pollution.

<u>Analysis</u>: Subsequent development of the proposed subdivision must meet stormwater management approval from DEQ, the City Engineer and Canby Public Works prior to the issuance of building permits.

#### TRANSPORTATION ELEMENT

GOAL: TO DEVELOP AND MAINTAIN A
TRANSPORTATION SYSTEM WHICH IS SAFE,
CONVENIENT AND ECONOMICAL.

Applicable Policies.

Staff Report ZC 07-02 Page 4 of 7 Policy #1: Canby shall provide the necessary improvements to city streets...in an effort to keep pace with growth.

<u>Analysis</u>: Existing street and utility improvements are sufficient to support future development.

Policy #4: Canby shall work to provide an adequate sidewalk and pedestrian pathway system to serve all residents.

<u>Analysis:</u> Any needed sidewalks will be provided as a condition of future development.

Policy #6: Canby shall continue in its efforts to assure that all new developments provide adequate access for emergency response vehicles and for the safety and convenience of the general public.

Analysis. The Canby Police Department and Canby Fire District received notice of the proposed partition. Neither agency returned comment as of the date of this report.

#### PUBLIC FACILITIES AND SERVICES ELEMENT

GOAL: TO ASSURE THE PROVISION OF A FULL RANGE OF PUBLIC FACILITIES AND SERVICES TO MEET THE NEEDS OF THE RESIDENTS AND PROPERTY OWNERS OF CANBY.

#### Applicable Policies:

Policy #1: Canby shall work closely and cooperate with all entities and agencies providing public facilities and services.

<u>Analysis:</u> All public facility and service providers were sent a "Request for Comments." Returned comments indicate that utilities and services are available to the site. No neighborhood comments have been received.

### CONCLUSION REGARDING CONSISTENCY WITH THE POLICIES OF THE CANBY COMPREHENSIVE PLAN:

Review of the goals, policies, and implementation measures of the

Staff Report ZC 07-02 Page 5 of 7 Comprehensive Plan indicates that the proposed Zone Map Change and proposed subdivision, with recommended conditions of approval, is consistent with Canby's Comprehensive Plan. Development of the parcels shall comply with applicable provisions of the City of Canby Land Development and Planning Ordinance, Building Codes, and other County and State regulations.

#### **Evaluation Regarding Zone Map Amendment Criteria:**

In judging whether or not the zoning map should be amended or changed, the Planning Commission and City Council shall consider:

A. The Comprehensive Plan of the city, giving special attention to Policy 6 of the land use element and implementation measures therefore, and the plans and policies of the county, state and local districts in order to preserve functions and local aspects of land conservation and development;

See discussion in part III.2, above.

**B.** Whether all required public facilities and services exist or will be provided concurrent with development to adequately meet the needs of any use or development which would be permitted by the new zoning designation.

All utilities and City facilities are available or will become available through development.

## Conclusion Regarding Consistency with the Policies of the Canby Comprehensive Plan:

Staff concludes that the proposed Zone Change is consistent with the policies of the Comprehensive Plan. The subject parcel is currently zoned R-1 but the Comprehensive Plan designation recommends eventual R-2 zoning as proposed. The proposed Zone Change will provide for efficient development of the property.

#### **Transportation Planning Rule:**

The City Traffic Engineer has submitted findings regarding the Transportation Planning Rule (See Exhibit 1).

#### V. CONCLUSION

This proposal to amend the Current Zoning map is appropriate in light of the Goals and

Staff Report ZC 07-02 Page 6 of 7 Policies of the Comprehensive Plan. All public facilities and services exist or will be provided concurrent with the development of the property. Any redevelopment of the subject property will require Site and Design Review approval from the Canby Planning Commission prior to construction.

#### VI. RECOMMENDATION

Based on the findings and conclusions presented in this report, and without benefit of a public hearing, staff recommends that the Planning Commission recommend approval of ZC 07-02 to the City Council.

#### **Exhibits:**

- 1 TPR findings provided by Lancaster Engineering
- 1 Applicant's submittal Packet
- 2. Responses to Request for Comments



March 15, 2007

Kevin Cook City of Canby Planning 170 NW 2<sup>nd</sup> Avenue Canby, OR 97013

RE. Tom Scott Property - Zone Change



Dear Kevin:

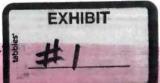
This letter has been written to address the Transportation Planning Rule impacts from the zone change of tax lots 1500 and 1501. The zoning designation is proposed to be changed from the existing R-1 (Low-Density Residential) to R-2 (High-Density Residential). The Comprehensive Plan designation for both tax lots is R-2.

The site is located on the south side of Territorial Road west of Molalla Forest Road, a pedestrian accessway through the City. The site is a "flag" lot and access is via the "flagpole" to Territorial Road. There is no other access to the site.

The Transportation Planning Rule (TPR) requirements are intended to provide a safe, convenient and economic transportation system through the planning horizon. Allowing a new zoning designation on a site could result in a more traffic-intensive use to be developed on that site.

Under the existing zoning, a maximum of four single-family homes could be constructed on the site. These homes would generate four evening peak hour trips. The proposed zoning designation would allow up to 18 townhouse units to be constructed. A townhouse development could generate up to nine evening peak hour trips. Therefore, the proposed zone change could increase the number of trips on the City's streets by five evening peak hour trips. There have been no intersections near the site that have been identified with either safety or operational issues through the planning horizon. Five additional peak hour trips will not degrade the nearby intersections to unacceptable levels.

A maximum of 38 weekday trips could be generated under the existing zoning with up to 106 weekday trips under the proposed zoning. The proposed zone change would increase the





Kevin Cook March 15, 2007 Page 2 of 2

number of weekday trips by up to 68 trips. Territorial Road is classified an *Arterial* and has been designed to carry moderately high volumes of traffic. The road is currently functioning well below its intended capacity and is expected to continue to function below capacity through the planning horizon. Sixty-eight additional weekday trips will not change the functional classification of Territorial Road or any of the nearby streets.

The City's Transportation System Plan (TSP) outlines the improvements that will be needed in order for the system to function adequately through the planning horizon. Since the TSP is based on build-out under the existing Comprehensive Plan designations, a more trafficintensive use could cause additional improvements to be needed in order for the transportation system to continue to function adequately.

Most importantly, the proposed zone change will bring the subject properties into compliance with the Comprehensive Plan designation of R-2. Therefore, the trips that could result from future development of the site under the R-2 zoning designation were included in the analyses prepared for the TSP. The conclusions and recommendations of the TSP will not be changed after the proposed zone change. No mitigation would be necessary beyond what has been recommended in the TSP.

In conclusion, the proposed zone change will have no significant effect on the transportation system.

If you have any questions about this letter, please don't hesitate to call me.

Yours truly,

Catriona Sumrain Transportation Analyst

## CITY OF CANBY ZONE MAP CHANGE APPLICATION

Fee \$2,640

OWNERS APPLICANT**			
Name <u>S.T.J., LLC</u> Name <u>Same</u>			
Address 214 SW 2 <sup>nd</sup> Avenue Address			
City         Canby         State OR Zip 97013         City         State Zip			
Phone <u>503-266-5488</u> Fax <u>503-266-4570</u> Phone Fax			
E-mail tomscott@scott-investments.com E-mail			
Please indicate who is to receive correspondence (i.e. staff reports etc) and what format they are to be sometimes of the standard of the stan	sent		
DESCRIPTION OF PROPERTY			
Address 1295 NE Territorial Rd; Canby OR 97013			
Tax Map 31E27CB Tax Lot(s) 1500, 1501 Lot Size 0.89 Acre	1500, 1501 Lot Size <u>0.89 Acre</u> (Acres/Sq.Ft.)		
Existing Use Single Family Residential			
Proposed Use Future R-2 Residential			
Existing Structures One single-family residence			
Zoning R-1 Comprehensive Plan Designation HDR			
Project Description Zone change to allow future R-2 residential development			
Previous Land Use Action (If any) Annexation ANN 06-02 Approved; ANN 05-02 Denied by voters			
FOR CITY USE ONLY  File #: 2007-02  Date Received: 11207 By: The Completeness  Pre-App Meeting:			

\*\*If the applicant is not the property owner, they must attach documentary evidence of their authority to act as agent in making this application.

Hearing Date:

EXHIBIT # 2

#### **ZONE CHANGE APPLICATION: INSTRUCTIONS TO APPLICANTS**

#### All materials must be submitted in .pdf format on CD

- 1. The applicant will be required to hold a neighborhood meeting with adjacent property owners and neighborhood representatives <u>prior to submitting their application</u>, unless this requirement is waived by the City.
- 2. An application for amendment by a property owner or his authorized agent shall be filed with the City Planner on forms prescribed for the purpose, typed or printed and the application shall include the following.

Applicant Check	City Øhecł	<	
$\boxtimes$	V	A.	Comprehensive Plan designation of the property.
$\boxtimes$	J	В.	The application shall be accompanied by a written statement on 8 $\frac{1}{2}$ x 11" paper and electronically in MS Word explaining the existing use of the property and the need for the change in zoning.
	d	C.	A list of property owners within 500 feet of the subject property, on mailing labels (1" x 2-5/8") and in electronic form. If the address of a property owner is different from the address of a site, a label for each unit on the site must also be prepared and addressed to "occupant." A list of property owners may be obtained from a title insurance company or from the County Assessor. If applicable, labels must be prepared for any property owners and sites that will be "islanded" by the proposed annexation.
$\boxtimes$	₫ ,	D.	Appropriate fee.
$\boxtimes$	d	E.	Twenty (20) copies of the application and all corresponding attachments on 8.5"x11" paper and electronically in .pdf format.
$\boxtimes$	$\square$	F.	Site plan, drawn to scale (not greater than 1"=50') on paper no less than 8.5"x11" and no larger than 18"x24" and .pdf format indicating.
$\boxtimes$			<ol> <li>The location of existing buildings (if any);</li> <li>The location of streets, sewer, water, electric, and other utility services;</li> <li>Major topographic and landscape features.</li> </ol>
		G.	One (1) copy in written format and .pdf format of the minutes of the neighborhood meeting as required by Municipal Code 16.89.020 and 16.89.070. The minutes to include the date of the meeting and a list of attendees.

- 3. Staff will check the application, making sure that it is complete and all fees are paid. Copies of the application materials are routed to various City/State/County departments, as applicable, for their comments. Along with the comments received from others, the application is reviewed for completeness. The City Planner will accept or return the application with a written list of omissions within thirty (30) calendar days of the submittal.
- 4. Staff investigates the request, writes a staff report, places a public notice in the newspaper, notifies surrounding property owners, and makes all facts relating to the request available to the City of Canby Zone Map Change Application Page 2 of 3

Planning Commission and all interested parties.

- 5. The staff report will be available ten (10) days prior to the hearing.
- 6. The Planning Commission holds a public hearing after the determination of a complete application. At the hearing the staff report is presented. Testimony is presented by the applicant, proponents and opponents, followed by rebuttal from the applicant.
- 7. The Commission then issues findings of fact which support approval, modification or denial of the application and passes such recommendation on the City Council for final action within forty (40) calendar days after the close of the hearing.

#### STANDARDS AND APPROVAL CRITERIA FOR A ZONE CHANGE

In judging whether or not the zoning should be amended or changed, the Planning Commission and City Council shall consider:

- A. The Comprehensive Plan of the City, giving special attention to Policy 6 of the land use element and implementation measures therefore, and the plans and policies of the county, State and local districts in order to preserve functions and local aspects of land conservation and development:
- B. Whether all required public facilities and services exist or will be provided concurrent with development to adequately meet the needs of any use or development which would be permitted by the new zoning designation.

Upon receipt of the record of the Planning Commission proceedings, and the recommendation of the Commission, the City Council shall conduct a review of that record and shall vote to approve, deny, or approve subject to modification, the recommendation of the Planning Commission. The City Council shall hear the arguments based upon the record. Additional or supplemental information not included within the original record shall not be considered. The arguments on the record shall not be conducted as a public hearing.

#### 16.54.060 IMPROVEMENT CONDITIONS

- A. In acting on an application for a zone change, the Planning Commission may recommend and the City Council may impose conditions to be met by the proponents of the change before the proposed change takes effect. Such conditions shall be limited to improvements or physical changes to the property which are directly related to the health, safety or general welfare of those in the area. Further, such conditions shall be limited to improvements which clearly relate to and benefit the area of the proposed zone change. Allowable conditions of approval may include, but are not necessarily limited to:
  - 1. Street and sidewalk construction or improvements.
  - 2. Extension of water, sewer, or other forms of utility lines,
  - 3. Installation of fire hydrants.
- B. The City will not use the imposition of improvement conditions as a means of preventing planned development, and will consider the potential impact of the costs of required improvements on needed housing. The Planning Commission and City Council will assure that the required improvements will not reduce housing densities below those anticipated in the Comprehensive Plan.

City of Canby - Zone Map Change Application - Page 3 of 3

#### **Application for Zoning Map Amendment**

Applicant/Owner

S.T.J., LLC

214 SW 2<sup>nd</sup> Avenue Canby, OR 97013

Representative

Sisul Engineering 375 Portland Avenue Gladstone, OR 97027 (503) 657-0188 Contact: Pat Sisul

Location

South of NE Territorial Road and west of the Molalla Forest

Road

Legal Description

Tax Lots 1500 and 1501 (Parcels 1, 2 and 3 of PP 1992-182),

T3S R1E Section 27CB, WM

Comprehensive Plan

High Density Residential

Present Zone

R-1 (Low Density Residential Zone)

Proposed Zone

R-2 (High Density Residential Zone)

Site Size

0.89 Acres (38,768.4 square feet)

Proposal

Amend the Zoning Map and apply the "R-2" zoning

designation for Tax Lots 1500 and 1501 (Parcels 1, 2 and 3 of PP 1992-182), consistent with the Comprehensive Plan.

Page 1

#### SITE DESCRIPTION

The site is located south of NE Territorial Road and west of the Molalla Forest Road. The site has approximately 21.5 feet of frontage on NE Territorial Road.

Tax Lots 1500 and 1501 are zoned R-1. Adjacent properties share the "High Density" plan designation and zoning designation for properties within the city limits. Properties to the south, east, and west are designated "Low Density" and zoned R-1, except for properties not yet annexed.

The site is occupied by a residence (Parcel 1 of the Partition Plat), which will remain on the site. A few trees are located in the vicinity of the residence and along the south site boundary. The site is nearly flat, with no noticeable physical features or identified constraints.

Adjacent uses include single family subdivisions (west and east, across the Molalla Forest Road); apartments (south); large lots not yet subdivided or annexed (east across the Molalla Forest Road); and the golf course with associated residential development (north).

Public sanitary sewer and domestic water will be available primarily from NE Territorial Road. Storm water will be collected and directed to on-site infiltration facilities.

#### **PROPOSAL**

The application requests a change in zoning designation to R-2, consistent with the "High Density Residential" Comprehensive Plan designation.

#### APPLICABLE CRITERIA AND STANDARDS

#### Identification of Applicable Criteria and Standards

The following sections of the City of Canby Comprehensive Plan and Land Development and Planning Ordinance apply to this application:

#### 1. Comprehensive Plan

Urban Growth Element

Land Use Element

Housing Element

#### 2. Land Development and Planning Ordinance:

16.20 R-2 High Density Residential Zone

16.54 Amendments to Zoning Map

#### Discussion of Criteria and Standards

#### COMPREHENSIVE PLAN GOALS AND POLICIES

#### 1. Urban Growth Element

Goal 1) To preserve and maintain designated agricultural and forest lands by protecting them from urbanization.

Goal 2) To provide adequate urbanizable area for the growth of the city, within the framework of an efficient system for the transition from rural to urban land use.

Policy No. 3. Canby shall discourage the urban development of properties until they have been annexed to the city as provided with all necessary urban services.

Response: The subject site is within the City's Urban Growth Boundary and is part of the land intended to accommodate the City's projected population. The proposal supports the Urbanization Element of the Comprehensive Plan. The site is designated for "High Density Residential" on the Comprehensive Plan Map.

Wise use of land within an urban growth boundary reduces the need for expanding the boundary, and impacting farmland. Higher densities, where appropriate, further this goal. This area is designated for high density development, reflecting its accessibility as well as distance from services in the community.

The site is adjacent to a major street, which will provide direct and convenient access to destinations within Canby and throughout the region.

The proposal supports the City's Urban Growth Goals and Policies.

#### 2. Land Use Element

Goal: To guide the development and uses of land so that they are orderly, efficient, aesthetically pleasing, and suitably related to one another.

Policy No. 1. Canby shall guide the course of growth and development so as to separate conflicting or incompatible uses while grouping compatible uses.

Policy No. 2: Canby shall encourage a general increase in the intensity and density of permitted development as a means of minimizing urban sprawl.

Policy No. 3: Canby shall discourage any development which will result in overburdening any of the community's public facilities or services.

Policy No. 4: Canby shall limit development in areas identified as having an unacceptable level of risk because of natural hazards.

Policy No. 6: Canby shall recognize the unique character of certain areas and will utilize the following special requirements in conjunction with the requirements of the Land Development and Planning Ordinance, in guiding the use and development of these unique areas.

Response: The City's Comprehensive Plan designation for the site and vicinity calls for high density residential development. The proposal will provide housing opportunities similar to other properties in the vicinity, including "Pine Station," just to the west at Pine Street, and so will remain compatible within the context of the existing residential areas. Properties that are currently not developed will likely also, eventually, be developed or subdivided to create similar neighborhoods as allowed (and required) by applicable codes.

Public facilities are available to the site. Sanitary sewer is provided by the City and is available from lines in Territorial Road, with sufficient capacity for this development. Public water is provided by Canby Utility and is also available from Territorial Road. On site storm water will be directed to infiltration facilities. Storm drainage facilities will be constructed as necessary to comply with City and Department of Environmental Quality standards.

Public schools are required by law to provide for students within the district. Schools in the City generally have adequate capacity. The School District has advised that existing schools are satisfactory with the opening of Baker Prairie Middle School in the fall of 2006, which allowed re-distribution of the student population.

The following schools would serve the site: Knight Elementary, Baker Prairie Middle School, and Canby High School. Knight has a capacity of 575 students, and a current enrollment of 506. The middle school has a capacity of 1,070 and a current enrollment of 1,028. The high school has a capacity of 1,660 and a current enrollment of 1,695. Enrollment figures are taken from the "Oregon Department of Education, October 1, 2006 Enrollment Summary."

Other public facilities and services, such as police, fire, telephone, electricity, etc., are generally available to the site.

There are no natural hazards on or in the vicinity of the site.

The site is not designated as an "Area of Special Concern" in Policy No. 6.

Based on this review of relevant policies, the proposal has been shown to support the Land Use Element of the Comprehensive Plan.

#### 3. Housing Element

Goal. To provide for the housing needs of the citizens of Canby.

Policy No. 2: Canby shall encourage a gradual increase in housing density as a response to the increase in housing costs and the need for more rental housing.

Policy No. 3: Canby shall coordinate the location of higher density housing with the ability of the city to provide utilities, public facilities, and a functional transportation network.

Response: The site has been designated as appropriate for development at the range of densities allowed in the R-2 Zone and the proposal is consistent with the designations.

The site is well located for high density development, with access to major streets to facilitate access to other parts of the community and the region.

Based on this review of relevant policies, the proposal has been shown to support the Housing Element of the Comprehensive Plan.

#### LAND USE AND DEVELOPMENT ORDINANCE

Requirements of the "Land Development and Planning Ordinance" can be satisfied when an application for development of the site is prepared and submitted for review. An attached single family development, similar to "Pine Station" located to the west at Territorial and Pine Street, is contemplated at the present time.

#### Chapter 16.20 R-2 High Density Residential Zone

The minimum density required for new development is 14 dwellings per acre. Actual development density would be based on the "net" area. The total site area of 2.45 Acres under the same ownership includes Tax Lot 1300, so that no less than 34 dwellings would be required if developed together.

#### Chapter 16.54 Amendments to Zoning Map

A property owner or authorized agent may request an amendment to the zoning map, as is the case here (16.54.010).

Standards and criteria for considering a proposed zoning map amendment are listed in Section 16.54.040:

In judging whether or not the zoning map should be amended or changed, the Planning Commission and city council shall consider:

- A. The Comprehensive Plan of the city, giving special attention to Policy 6 of the land use element and implementation measures therefor, and the plans and policies of the county, state and local districts in order to preserve functions and local aspects of land conservation and development;
- B. Whether all required public facilities and services exist or will be provided concurrent with development to adequately meet the needs of any use or development which would be permitted by the new zoning designation.

Criterion A: The Comprehensive Plan designation for the site is "High Density Residential." The zoning expected for that designation is R-2. The present designation is R-1 for Tax Lots 1500 and 1501 (Parcels 1, 2 and 3 of Partition Plat 1992-182). This inconsistency must be resolved by the City in favor of the Comprehensive Plan designation, so this site can be developed in a manner consistent with the plan and uses on adjacent properties.

Comprehensive Plan policies were discussed in a previous section of this narrative, noting that development of the site with at the "R-2" density is consistent with both the plan map and policies. Policy 6 does not apply to this site, which has no identified physical constraints.

This criterion will be satisfied if the zoning designation is changed as requested.

Criterion B: As discussed in the site description and previous responses, public facilities are available, with capacity, and can be extended to serve new homes on the site as proposed with the land division.

This criterion is satisfied.

In addition to standards and criteria of Section 16.54.040, the City must consider whether conditions of approval are justified as provided in Section 16.54.060:

A. In acting on an application for a zone change, the Planning Commission may recommend and the city council may impose conditions to be met by the proponents of the change before the proposed change takes effect. Such conditions shall be limited to improvements or physical changes to the property which are directly related to the health, safety or general welfare of those in the area. Further, such conditions shall be limited to improvements which clearly relate to and benefit the area of the proposed zone change. Allowable conditions of approval may include, but are not necessarily limited to:

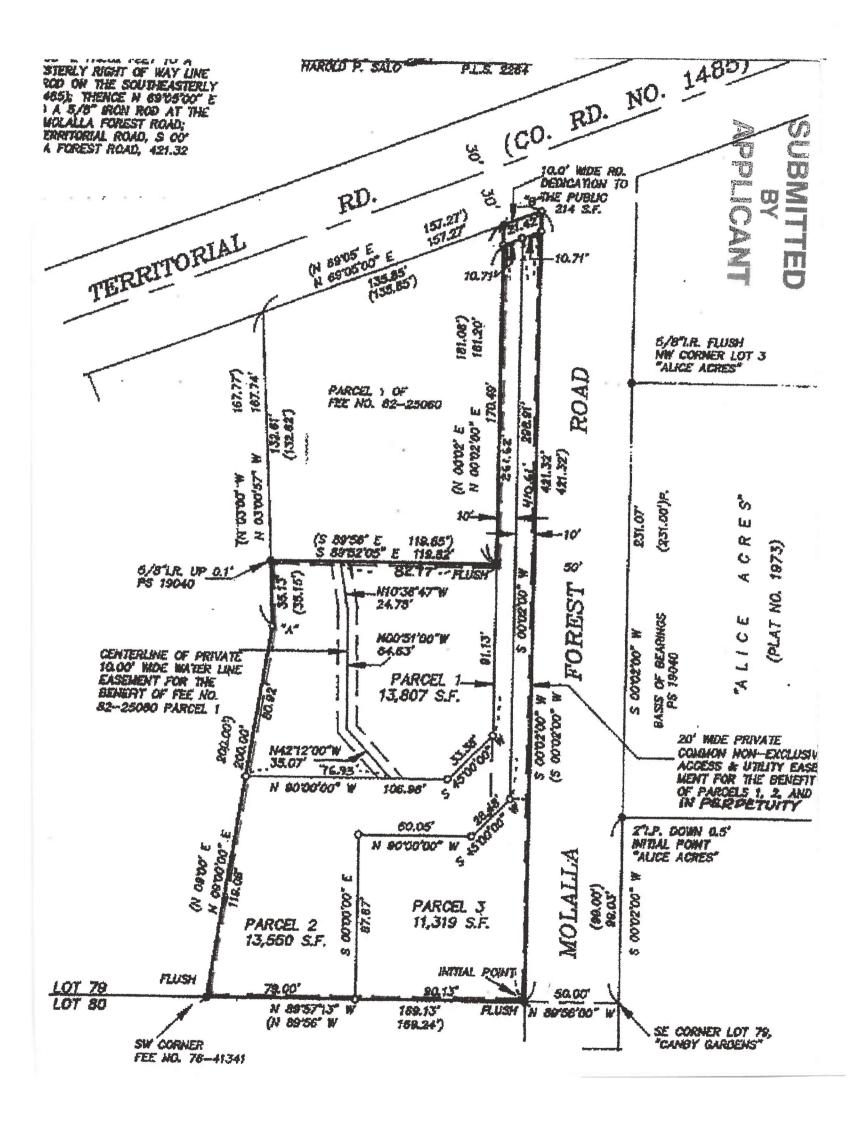
- 1. Street and sidewalk construction or improvements;
- 2. Extension of water, sewer, or other forms of utility lines;
- 3. Installation of fire hydrants.

B. The city will not use the imposition of improvement conditions as a means of preventing planned development, and will consider the potential impact of the costs of required improvements on needed housing. The Planning Commissions and city council will assure that the required improvements will not reduce housing densities below those anticipated in the Comprehensive Plan.

At this time, development of the site is not proposed and therefore no impacts to public facilities or adjacent properties will occur. Appropriate requirements for necessary facilities and services for the health, safety and general welfare of future residents can be provided when an application for development is considered, along with any reasonable conditions imposed by the City to further those ends, consistent with requirements and specifications.

#### CONCLUSION

The discussion of criteria and standards pertaining to a request for zoning map amendment shows that these requirements are satisfied by the request. Therefore, the proposed change in zoning designation should be approved.



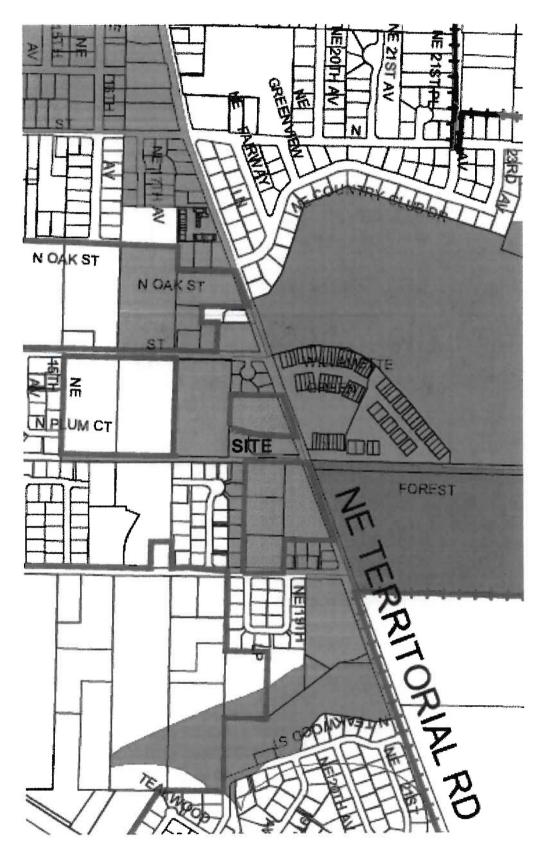
### SUBMITTED BY APPLICANT



F.H.D. 3 IE 27-CB

ORN

N.WI/4 SW I/4 SEC. 27 T.3S. R.IE. W. M.



SUBMITTED APPLOANT

COMPREHENSIVE PLAN

### S.T.J., LLC

214 SW 2<sup>nd</sup> Avenue Canby, Oregon 97013 503-266-5488 503-266-4570 FAX

February 1, 2007

RE: Neighborhood Meeting

Zone Change - Tax Map 31E27CB - Tax Lot #1500, 1501

Proposed Development -- Tax Map 31E27CB - Tax Lot #1300, 1500, 1501

#### To Whom It May Concern:

A neighborhood meeting was held at Willamette Green Clubhouse on Wednesday, January 31st at 7:00pm during the regularly scheduled Northeast Neighborhood Association Meeting. We had the opportunity to present our proposed Zone Change application and our future development application on the above mentioned properties. All property owners living within 500 feet of the subject property and all members of the Northeast Neighborhood Association were notified at least fourteen (14) days in advance. The following citizens were in attendance:

- Thomas AW Scott Applicant
- Fred & Bettie Postlewait 1629 N Redwood St. Canby
- Dan Leischer 1341 N Maple St. Canby
- Leonard & Donna Walker Canby
- Patsy Miller Canby
- Steve Harting Canby
- Lloyd & JoAnn Walch Canby
- Kathy Shinn Canby

The following is a list of comments and questions raised during the meeting:

- What style of homes will be built in the subdivision?
- Are you proposing an apartment building?
- We are glad to see that apartments are not proposed!
- What is the zoning of this property and surrounding properties?
- What is the timeline of the development?
- How many lots?
- What size are the lots?
- Are the developers building the homes?

- How large are the proposed homes?What will be the average sales price of the homes?What is the name of the subdivision?
- Will there be a Homeowner's Association?
- Will there be open space provided?

- How many trees will be removed if any?
  Why are you requesting a zone change?
  Will this cause overcrowding of schools?
  What about the need for a North Side Fire Station?

All in attendance seemed to be satisfied with our response to the above questions. No serious issues were raised during the meeting.

Thank you for your time.

Sincerely,

Thomas AW Scott

Member

## CANBY PLANNING DEPARTMENT REQUEST FOR COMMENTS

P.O. Box 930	Canby, OR 97013	[503] 2667001	FAX 266-1574
DATE:	January 26, 2007		
ro:	□ CANBY WATER       □ TRAFFIC SAFETY         □ Darvin Tramel - WTTP       □ CLACKAMAS CO         □ Jeff Crowther - WTTP       □ CANBY SCHOOL         □ CITY ENGINEER       □ OREGON DEPT.         □ CTA       □ ODOT/REGION 1/         □ NW NATURAL       □ STATE OF OREGON         □ WILLAMETTE BROADBAND       □ CANBY BUSINESS         □ CANBY DISPOSAL       □ PARKS AND RECONSTRUCTOR         □ CITY ATTORNEY       □ CITY TRANSPORT	UNTY ASSESSOR UNTY 911 UNTY TRANSPORT COMMITTEE UNTY DISTRICT FRANSPORTATION DIST 2B ON/REVENUE S REVITALIZATION	JAN 2 9 2007 CITY OF CANBY
Density I Please re Please in	Tax Lots 1500 and 1501 of Map 3 1E 27CB from R-1 (Low Detection Residential). The property is located at 1295 NE Territorial Road. Wiew the enclosed application and return comments to <b>Kevin Cool</b> dicate any conditions of approval you wish the Commission to corts or Proposed Conditions:  SEE ATTACKED MEMORAND	k by <b>Wednesday, Fe</b> nsider. Thank you.	
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January 29, 2007

RECEIVED

JAN 2 9 2007 CITY OF CANBY

**MEMORANDUM** 

TO:

Mr. Kevin Cook

FROM:

Hassan Ibrahim, PE

RE:

**CITY OF CANBY** 

1295 NE TERRITORIAL RD

**ZC 07-02** 

We have reviewed the submitted application to the above mentioned project and have no concerns with the proposed zone change.

C:\HAI\Projects\Canby\1009 Gen Eng\1295 NE Territorial Rd.wpd

PHONE: (503) 684-3478

E-MAIL. cmi@curran-mcleod.com

FAX: (503) 624-8247

#### CANBY PLANNING DEPARTMENT REQUEST FOR COMMENTS

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## CANBY PLANNING DEPARTMENT REQUEST FOR COMMENTS

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